

# Withdrawn Draft

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**NIST Special Publication  
NIST SP 800-78-5 ipd**

# **Cryptographic Algorithms and Key Sizes for Personal Identity Verification**

Initial Public Draft

Hildegard Ferraiolo  
Andrew Regenscheid

This publication is available free of charge from:  
<https://doi.org/10.6028/NIST.SP.800-78-5.ipd>

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Initial Public Draft

Hildegard Ferraiolo  
Andrew Regenscheid  
*Computer Security Division  
Information Technology Laboratory*

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September 2023



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## 69 **Author ORCID iDs**

70 Hildegard Ferraiolo: 0000-0002-7719-5999  
71 Andrew Regenscheid: 0000-0002-3930-527X

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74 **Submit Comments**  
75 [piv\\_comments@nist.gov](mailto:piv_comments@nist.gov)  
76  
77 National Institute of Standards and Technology  
78 Attn: Computer Security Division, Information Technology Laboratory  
79 100 Bureau Drive (Mail Stop 8930) Gaithersburg, MD 20899-8930

80 **All comments are subject to release under the Freedom of Information Act (FOIA).**

81 **Abstract**

82 Federal Information Processing Standard 201-3 (FIPS 201-3) defines the requirements for  
83 Personal Identity Verification (PIV) life cycle activities, including identity proofing, registration,  
84 PIV Card issuance, and PIV Card usage. FIPS 201-3 also defines the structure of an identity  
85 credential that includes cryptographic keys. This document contains the technical specifications  
86 needed for the mandatory and optional cryptographic keys specified in FIPS 201-3, as well as the  
87 supporting infrastructure specified in FIPS 201-3 and the related NIST Special Publication (SP)  
88 800-73, *Interfaces for Personal Identity Verification*, and NIST SP 800-76, *Biometric*  
89 *Specifications for Personal Identity Verification*, which rely on cryptographic functions.

90 **Keywords**

91 cryptographic algorithm; FIPS 201; identity credential; Personal Identity Verification (PIV);  
92 smart cards.

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174 Cryptographic Algorithm Validation Program validation requirements.

## 175 **1. Introduction**

176 Homeland Security Presidential Directive-12 (HSPD-12) mandated the creation of new standards  
177 for interoperable identity credentials for physical and logical access to Federal Government  
178 locations and systems. Federal Information Processing Standard 201 (FIPS 201), *Personal*  
179 *Identity Verification (PIV) of Federal Employees and Contractors*, was developed to establish  
180 standards for identity credentials [FIPS201]. This document, NIST Special Publication (SP) 800-  
181 78-5, specifies the cryptographic algorithms and key sizes for PIV systems and is a companion  
182 document to FIPS 201-3.

### 183 **1.1. Purpose**

184 FIPS 201-3 defines the requirements for PIV life cycle activities, including identity proofing,  
185 registration, PIV Card issuance, and PIV Card usage. FIPS 201-3 also defines the structure of an  
186 identity credential that includes cryptographic keys. This document contains the technical  
187 specifications needed for the mandatory and optional cryptographic keys specified in FIPS 201-  
188 3, as well as the supporting infrastructure specified in FIPS 201-3 and the related NIST SP 800-  
189 73, *Interfaces for Personal Identity Verification* [SP800-73], and SP 800-76, *Biometric*  
190 *Specifications for Personal Identity Verification* [SP800-76], which rely on cryptographic  
191 functions.

### 192 **1.2. Scope**

193 The scope of this Recommendation encompasses the PIV Card, infrastructure components that  
194 support issuance and management of the PIV Card, and applications that rely on the credentials  
195 supported by the PIV Card to provide security services. This Recommendation identifies  
196 acceptable symmetric and asymmetric encryption algorithms, digital signature algorithms, key  
197 establishment schemes, and message digest algorithms and specifies mechanisms to identify the  
198 algorithms associated with PIV keys or digital signatures.

199 Algorithms and key sizes have been selected for consistency with applicable federal standards  
200 and to ensure adequate cryptographic strength for PIV applications.

### 201 **1.3. Audience and Assumptions**

202 This document is intended for federal agencies and implementers of PIV systems. Readers are  
203 assumed to have a working knowledge of cryptography and public key infrastructure (PKI)  
204 technology.

### 205 **1.4. Document Overview**

206 The document is organized as follows:

- 207 • Section 1, *Introduction* provides the purpose, scope, audience, and assumptions of the  
208 document and outlines its structure.

- 209 • Section 2, *Application of Cryptography in FIPS 201-3*, identifies the cryptographic  
210 mechanisms and objects that employ cryptography as specified in FIPS 201-3 and its  
211 supporting documents.
- 212 • Section 3, *On-Card Cryptographic Requirements*, describes the cryptographic  
213 requirements for cryptographic keys and authentication information stored on the PIV  
214 Card.
- 215 • Section 4, *Certificate Status Information*, describes the cryptographic requirements for  
216 status information generated by PKI certification authorities (CA) and Online Certificate  
217 Status Protocol (OCSP) responders.
- 218 • Section 5, *PIV Card Application Administration Keys*, describes the cryptographic  
219 requirements for managing information stored on the PIV Card.
- 220 • Section 6, *Identifiers for PIV Card Interfaces*, specifies key reference values and  
221 algorithm identifiers for the application programming interface and card commands  
222 defined in [SP800-73].
- 223 • Section 7, *Cryptographic Algorithm Validation Testing Requirements*, specifies the  
224 cryptographic algorithm validation testing that must be performed on the PIV Card based  
225 on the keys and algorithms that it supports.
- 226 • The *References* section contains the list of documents used as references in this  
227 document.
- 228 • Appendix A, *Acronyms*, contains the list of acronyms used in this document.
- 229 • Appendix B, *Change Log*, describes the changes made to NIST SP 800-78 since its initial  
230 release.
- 231

## 232 **2. Application of Cryptography in FIPS 201-3**

233 FIPS 201-3 employs cryptographic mechanisms to authenticate cardholders, secure information  
234 stored on the PIV Card, and secure the supporting infrastructure. FIPS 201-3 and its supporting  
235 documents specify a suite of keys to be stored on the PIV Card for personal identity verification,  
236 digital signature generation, and key management. The PIV cryptographic keys specified in FIPS  
237 201-3 and NIST SP 800-73 are:

- 238 • The asymmetric PIV Authentication key,
- 239 • An asymmetric Card Authentication key,
- 240 • A symmetric Card Authentication key (deprecated),
- 241 • An asymmetric digital signature key for signing documents and messages,
- 242 • An asymmetric key management key that supports key establishment or key transport and  
243 up to 20 retired key management keys,
- 244 • A symmetric PIV Card Application Administration Key, and
- 245 • An asymmetric PIV Secure Messaging key that supports the establishment of session  
246 keys for use with secure messaging and supporting cardholder authentication using the  
247 SM-AUTH authentication mechanism.

248 The cryptographic algorithms, key sizes, and parameters that may be used for these keys are  
249 specified in Section 3.1. PIV Cards must implement private key computations for one or more of  
250 the algorithms identified in this section.

251 Cryptographically protected objects specified in FIPS 201-3, NIST SP 800-73, and NIST SP  
252 800-76 include:

- 253 • The X.509 certificates for each asymmetric key on the PIV Card, except for the PIV  
254 Secure Messaging key;
- 255 • A secure messaging card verifiable certificate (CVC) for the PIV Secure Messaging key;
- 256 • An Intermediate CVC for the public key needed to verify the signature on the secure  
257 messaging CVC;
- 258 • A digitally signed Card Holder Unique Identifier (CHUID);
- 259 • Digitally signed biometrics using the Common Biometric Exchange Formats Framework  
260 (CBEFF) signature block; and
- 261 • The NISTSP 80073 *Security Object* which is a digitally signed hash table.

262 The cryptographic algorithms, key sizes, and parameters that may be used to protect these  
263 objects are specified in Section 3.2. Certification authorities (CA) and card management systems  
264 that protect these objects must support one or more of the cryptographic algorithms, key sizes,  
265 and parameters specified in Section 3.2.

266 Applications may be designed to use any or all of the cryptographic keys and objects stored on  
267 the PIV Card. Where maximum interoperability is required, applications should support all of the  
268 identified algorithms, key sizes, and parameters specified in Sections 3.1 and 3.2.

269 FIPS 201-3 requires CAs and Online Certificate Status Protocol (OCSP) responders to generate  
270 and distribute digitally signed certificate revocation lists (CRL) and OCSP status messages,  
271 respectively. These certificate status mechanisms support validation of the PIV Card, the PIV  
272 cardholder, the cardholder's digital signature key, and the cardholder's key management key.

273 The signed certificate status mechanisms specified in FIPS 201-3 are:

- 274 • X.509 CRLs that specify the status of a group of X.509 certificates and
- 275 • OCSP status response messages that specify the status of a particular X.509 certificate.

276 The cryptographic algorithms, key sizes, and parameters that may be used to sign these  
277 mechanisms are specified in Section 4, which also describes rules for encoding the signatures to  
278 ensure interoperability.

279 FIPS 201-3 permits optional card management operations. These operations may only be  
280 performed after the PIV Card authenticates the card management system. Card management  
281 systems are authenticated through the use of PIV Card Application Administration Keys. The  
282 cryptographic algorithms and key sizes that may be used for these keys are specified in Section  
283 5.

### 284 3. On-Card Cryptographic Requirements

285 FIPS 201-3 identifies a suite of objects that are stored on the PIV Card for use in authentication  
286 mechanisms or other security protocols. These objects may be divided into three classes:  
287 cryptographic keys, signed authentication information stored on the PIV Card, and message  
288 digests of information stored on the PIV Card. Cryptographic requirements for PIV keys are  
289 detailed in Section 3.1. Cryptographic requirements for other stored objects are detailed in  
290 Section 3.2.

#### 291 3.1. PIV Cryptographic Keys

292 FIPS 201-3 and NIST SP 800-73 specify six different classes of cryptographic keys to be used as  
293 credentials by the PIV cardholder:

- 294 • The mandatory PIV Authentication key,
- 295 • The mandatory asymmetric Card Authentication key,
- 296 • An optional symmetric Card Authentication key (deprecated),
- 297 • A conditionally mandatory digital signature key,
- 298 • A conditionally mandatory key management key,<sup>1</sup> and
- 299 • An optional asymmetric key to establish session keys for secure messaging and to  
300 authenticate the cardholder using the SM-AUTH authentication mechanism.

301 All cryptographic algorithms employed shall provide at least 112 bits of security strength.  
302 Cryptographic keys that will remain in use after 2030 should provide 128 bits of security  
303 strength<sup>2</sup>. Federal departments and agencies should consider potential cryptographic key length  
304 migrations as part of their moderate-to-long term cryptographic transition and modernization  
305 plans, including the need to plan and invest for a future migration to post-quantum algorithms.  
306 Capital investments for PIV issuance and relying party systems should be selected with an  
307 emphasis on ensuring a timely migration to post-quantum algorithms once standards,  
308 technologies, and services are available. If a migration to longer cryptographic keys would  
309 require significant resources or infrastructure upgrades, federal departments and agencies may  
310 elect to defer these improvements until the post-quantum migration. Post-quantum algorithms  
311 will be specified in a future revision of this document once foundational standards supporting  
312 their use have been adopted.

313 **Table 1** establishes specific requirements for cryptographic algorithms and key sizes for each  
314 key type.

---

<sup>1</sup> The digital signature and key management keys are mandatory if the cardholder has a government-issued email account at the time of credential issuance.

<sup>2</sup> For detailed guidance on the strength of cryptographic algorithms, see [SP800-57(1)], *Recommendation on Key Management – Part 1: General*.

315

**Table 1.** Algorithm and key size requirements for PIV key types

PIV Key Type	Algorithms and Key Sizes Through 2030	Algorithm and Key Sizes for 2031 and Beyond
PIV Authentication key	RSA (2048 or 3072 bits) ECDSA (Curve P-256 or P-384)	RSA 3072 bits ECDSA (Curve P-256 or P-384)
Asymmetric Card Authentication key	RSA (2048 or 3072 bits) ECDSA (Curve P-256 or P-384)	RSA 3072 bits ECDSA (Curve P-256 or P-384)
Symmetric Card Authentication key (deprecated)	3TDEA <sup>3</sup> (deprecated), AES-128, AES-192, or AES-256	AES-128, AES-192, or AES-256
Digital signature key	RSA (2048 or 3072 bits) ECDSA (Curve P-256 or P-384)	RSA 3072 bits ECDSA (Curve P-256 or P-384)
Key management key	RSA key transport (2048 or 3072 bits) ECDH (Curve P-256 or P-384)	RSA key transport 3072 ECDH (Curve P-256 or P-384)
PIV Secure Messaging key	ECDH (Curve P-256 or P-384)	ECDH (Curve P-256 or P-384)

316

317 In addition to the key sizes, keys must be generated using secure parameters. Rivest-Shamir-  
318 Adleman (RSA) keys must be generated using a public exponent of 65537. Elliptic curve keys  
319 must correspond to one of the following recommended curves from [FIPS186]:

- 320 • Curve P256 or
- 321 • Curve P384.

322 Note that elliptic curve keys are a faster option than RSA-based keys for the Card Authentication  
323 key for physical access since elliptic curve private key computation time is significantly shorter  
324 than RSA-based private key computation time. There is no phaseout date specified for either  
325 curve.

326 If the PIV Card Application supports the virtual contact interface [SP800-73] and the digital  
327 signature key, the key management key, or any of the retired key management keys are elliptic  
328 curve keys that correspond to Curve P-384, then the PIV Secure Messaging key shall use P-384.  
329 Otherwise, it may use P-256 or P-384.

330 While this specification requires that the RSA public exponent associated with PIV keys be  
331 65537, applications should be able to process RSA public keys that have any public exponent  
332 that is an odd positive integer greater than or equal to 65537 and less than  $2^{256}$ .

333 This specification requires the key management key to be an RSA key transport key or an  
334 Elliptic Curve Diffie-Hellman (ECDH) key. The specifications for RSA key transport are  
335 [PKCS1] and [SP800-56B], and the specification for ECDH key is [SP800-56A].

<sup>3</sup> 3TDEA is Triple DES using Keying Option 1 from [SP800-67], which requires that all three keys be unique (i.e.,  $Key_1 \neq Key_2$ ,  $Key_2 \neq Key_3$ , and  $Key_3 \neq Key_1$ ).

336 **3.2. Authentication Information Stored on the PIV Card**

337 **3.2.1. Specification of Digital Signatures on Authentication Information**

338 FIPS 201-3 requires the use of digital signatures to protect the integrity and authenticity of  
339 information stored on the PIV Card. FIPS 201-3 and NIST SP 800-73 require digital signatures  
340 on the following objects stored on the PIV Card:

- 341 • X.509 public key certificates,
- 342 • The optional secure messaging card verifiable certificate (CVC),
- 343 • The optional intermediate CVC,
- 344 • The CHUID,
- 345 • Biometric information (e.g., fingerprints), and
- 346 • The NIST SP 800-73-4 Security Object.

347 Approved digital signature algorithms are specified in [FIPS186]. **Table 2** provides specific  
348 requirements for public key algorithms and key sizes, hash algorithms, and padding schemes for  
349 generating digital signatures for digitally signed information stored on the PIV Card. Agencies  
350 are cautioned that generating digital signatures with elliptic curve algorithms may initially limit  
351 interoperability.

352 **Table 2.** Signature algorithm and key size requirements for PIV information

	Public Key Algorithms and Key Sizes	Hash Algorithms	Padding Scheme
<b>Through 2030</b>	RSA (2048, 3072 or 4096)	SHA-256 or SHA-384	PKCS #1 v1.5
		SHA-256 or SHA-384	PSS
	ECDSA (Curve P-256)	SHA-256	N/A
	ECDSA (Curve P-384)	SHA-384	N/A
<b>2031 and Beyond</b>	RSA (3072 or 4096)	SHA-256 or SHA-384	PKCS #1 v1.5
		SHA-256 or SHA-384	PSS
	ECDSA (Curve P-256)	SHA-256	N/A
	ECDSA (Curve P-384)	SHA-384	N/A

353  
354 Note that RSA signatures may use either the PKCS #1 v1.5 padding scheme or the Probabilistic  
355 Signature Scheme (PSS) padding as defined in [PKCS1]. The PSS padding scheme object  
356 identifier (OID) is independent of the hash algorithm. The hash algorithm is specified as a  
357 parameter (for details, see [PKCS1]).

358 The secure messaging CVC shall be signed using ECDSA (Curve P-256) with SHA-256 if it  
359 contains an ECDH (Curve P-256) subject public key and shall be signed using ECDSA (Curve  
360 P-384) with SHA-384 otherwise. The Intermediate CVC shall be signed using RSA with SHA-  
361 256 and PKCS #1 v1.5 padding.

362 FIPS 201-3, NIST SP 800-73, and NIST SP 800-76 specify formats for the CHUID, the Security  
363 Object, the biometric information, and X.509 public key certificates, which rely on OIDs to  
364 specify which signature algorithm was used to generate the digital signature. The object



365 identifiers specified in **Table 3** must be used in FIPS 201-3 implementations to identify the  
366 signature algorithm.<sup>4,5</sup>

367 **Table 3.** FIPS 201-3 signature algorithm object identifiers

Signature Algorithm	Object Identifier (OID)
RSA with SHA-1 and PKCS #1 v1.5 padding	sha1WithRSAEncryption ::= {iso(1) member-body(2) us(840) rsadsi(113549) pkcs(1) pkcs-1(1) 5}
RSA with SHA-256 and PKCS #1 v1.5 padding	sha256WithRSAEncryption ::= {iso(1) member-body(2) us(840) rsadsi(113549) pkcs(1) pkcs-1(1) 11}
RSA with SHA-256 and PSS padding	id-RSASSA-PSS ::= {iso(1) member-body(2) us(840) rsadsi(113549) pkcs(1) pkcs-1(1) 10}
RSA with SHA-384 and PKCS #1 v1.5 padding	Sha384WithRSAEncryption ::= {iso(1) member-body(2) us(840) rsadsi(113549) pkcs(1) pkcs-1(1) 12}
RSA with SHA-384 and PSS padding	id-RSASSA-PSS ::= {iso(1) member-body(2) us(840) rsadsi(113549) pkcs(1) pkcs-1(1) 10}
ECDSA with SHA-256	ecdsa-with-SHA256 ::= {iso(1) member-body(2) us(840) ansi-X9-62(10045) signatures(4) ecdsa-with-SHA2 (3) 2}
ECDSA with SHA-384	ecdsa-with-SHA384 ::= {iso(1) member-body(2) us(840) ansi-X9-62(10045) signatures(4) ecdsa-with-SHA2 (3) 3}

368 **3.2.2. Specification of Public Keys In X.509 Certificates**

369 FIPS 201-3 requires the generation and storage of an X.509 certificate to correspond with each  
370 asymmetric private key contained on the PIV Card, except for the PIV Secure Messaging key.  
371 X.509 certificates include object identifiers to specify the cryptographic algorithm associated  
372 with a public key. **Table 4** specifies the object identifiers that may be used in certificates to  
373 indicate the algorithm for a subject public key.

374 **Table 4.** Public key object identifiers for PIV key types

PIV Key Type	Asymmetric Algorithm	Object Identifier (OID)
PIV Authentication key, Card Authentication key, digital signature key	RSA	{iso(1) member-body(2) us(840) rsadsi(113549) pkcs(1) pkcs-1(1) 1}
	ECDSA	{iso(1) member-body(2) us(840) ansi-X9-62(10045) id-publicKeyType(2) 1}
Key management key	RSA	{iso(1) member-body(2) us(840) rsadsi(113549) pkcs(1) pkcs-1(1) 1}
	ECDH	{iso(1) member-body(2) us(840) ansi-X9-62(10045) id-publicKeyType(2) 1}

375  
376 A single object identifier is specified in **Table 4** for all elliptic curve keys. An additional object  
377 identifier must be supplied in a parameters field to indicate the elliptic curve associated with the  
378 key<sup>6</sup>. **Table 5** identifies the named curves and associated OIDs

<sup>4</sup> The OID for RSA with SHA-1 and PKCS #1 v1.5 padding is included in **Table 3** since applications may encounter X.509 certificates that were signed before January 1, 2011, using this algorithm.

<sup>5</sup> For the CHUID, Security Object, and biometric information, the signatureAlgorithm field of SignerInfo shall contain rsaEncryption (1.2.840.113549.1.1.1) when the signature algorithm is RSA with PKCS #1 v1.5 padding.

<sup>6</sup> RSA exponents are encoded with the modulus in the certificate's subject public key, so the OID is not affected.

379

**Table 5.** ECC parameter object identifiers for approved curves

Asymmetric Algorithm	Object Identifier (OID)
Curve P-256	ansip256r1 ::= { iso(1) member-body(2) us(840) ansi-X9-62(10045) curves(3) prime(1) 7 }
Curve P-384	ansip384r1 ::= { iso(1) identified-organization(3) certicom(132) curve(0) 34 }

380

381 **3.2.3. Specification of Message Digests in the NIST SP 800-73-4 Security Object**

382 NIST SP 800-73 mandates the inclusion of a Security Object consistent with the  
 383 Authenticity/Integrity Code defined by the International Civil Aviation Organization (ICAO) in  
 384 [MRTD]. This object contains message digests of other digital information stored on the PIV  
 385 Card and is digitally signed. This specification requires that the message digests of digital  
 386 information be computed using the same hash algorithm used to generate the digital signature on  
 387 the Security Object. The set of acceptable algorithms is specified in **Table 2**. The Security  
 388 Object format identifies the hash algorithm used when computing the message digests by  
 389 including an object identifier. The appropriate object identifiers are identified in **Table 6**.

390

**Table 6.** Hash algorithm object identifiers

Hash Algorithm	Object Identifier (OID)
SHA-256	id-sha256 ::= { joint-iso-itu-t(2) country(16) us(840) organization(1) gov(101) csor(3) nistalgorithm(4) hashalgs(2) 1 }
SHA-384	id-sha384 ::= { joint-iso-itu-t(2) country(16) us(840) organization(1) gov(101) csor(3) nistalgorithm(4) hashalgs(2) 2 }

391

392 **4. Certificate Status Information**

393 The FIPS 201-3 functional component *PIV Card Issuance and Management Subsystem* generates  
394 and distributes status information for PIV asymmetric keys other than PIV Secure Messaging  
395 keys. FIPS 201-2 mandates two formats for certificate status information:

- 396 1. X.509 CRLs *and*  
397 2. OCSP status response messages.

398 The CRLs and OCSP status responses shall be digitally signed to support authentication and  
399 integrity using a key size and hash algorithm that satisfy the requirements for signing PIV  
400 information, as specified in **Table 2**, and that are at least as large as the key size and hash  
401 algorithm used to sign the certificate.

402 CRLs and OCSP messages rely on object identifiers to specify which signature algorithm was  
403 used to generate the digital signature. The object identifiers specified in **Table 3** must be used in  
404 CRLs and OCSP messages to identify the signature algorithm.

405

406 **5. PIV Card Application Administration Keys**

407 PIV Cards may support card activation by the card management system to support card  
408 personalization and post-issuance card updates. PIV Cards that support card personalization and  
409 post-issuance updates perform a challenge response protocol using a symmetric cryptographic  
410 key (i.e., the PIV Card Application Administration Key) to authenticate the card management  
411 system. After successful authentication, the card management system can modify information  
412 stored in the PIV Card. **Table 7** establishes specific requirements for cryptographic algorithms  
413 and key sizes for PIV Card Application Administration Keys.

414 **Table 7.** Algorithm and key size requirements for PIV Card application administration keys

Card Expiration Date	Algorithm
Through December 31, 2030	3TDEA (deprecated) AES-128, AES-192, or AES-256
After December 31, 2030	AES-128, AES-192, or AES-256

415

416

417 **6. Identifiers for PIV Card Interfaces**

418 NIST SP 800-73 defines an application programming interface, the *PIV Client Application*  
419 *Programming Interface* (Part 3), and a set of mandatory card commands, the *PIV Card*  
420 *Application Card Command Interface* (Part 2). The command syntaxes for these interfaces  
421 identify PIV keys using one-byte key references, and their associated algorithms (or suites of  
422 algorithms) are specified using one-byte algorithm identifiers. The same identifiers are used in  
423 both interfaces.

424 Section 6.1 specifies the key reference values for each of the PIV key types. Section 6.2 defines  
425 algorithm identifiers for each cryptographic algorithm supported by this specification. Section  
426 6.3 identifies valid combinations of key reference values and algorithm identifiers.

427 **6.1. Key Reference Values**

428 A PIV Card key reference is a one-byte identifier that specifies a cryptographic key according to  
429 its PIV Key Type. **Table 8** defines the key reference values used on the PIV interfaces for PIV  
430 Key Types.

431 **Table 8.** Key references for PIV Key Types

PIV Key Type	Key Reference Value
PIV Secure Messaging key	'04'
Retired key management key	'82', '83', '84', '85', '86', '87', '88', '89', '8A', '8B', '8C', '8D', '8E', '8F', '90', '91', '92', '93', '94', '95'
PIV Authentication key	'9A'
PIV Card Application Administration Key	'9B'
Digital signature key	'9C'
Key management key	'9D'
Card Authentication key	'9E'

432 **6.2. PIV Card Algorithm Identifiers**

433 A PIV Card algorithm identifier is a one-byte identifier that specifies a cryptographic algorithm  
434 and key size or a suite of algorithms and key sizes. For symmetric cryptographic operations, the  
435 algorithm identifier also specifies a mode of operation (i.e., ECB). **Table 9** lists the algorithm  
436 identifiers for the cryptographic algorithms that may be recognized on the PIV interfaces. All  
437 other algorithm identifier values are reserved for future use.

438

**Table 9.** Identifiers for supported cryptographic algorithms

Algorithm Identifier	Algorithm – Mode
'00'	3 Key Triple DES – ECB (deprecated)
'03'	3 Key Triple DES – ECB (deprecated)
'05'	RSA 3072 bit modulus, $65537 \leq \text{exponent} \leq 2^{256} - 1$
'06'	RSA 1024 bit modulus, $65537 \leq \text{exponent} \leq 2^{256} - 1$
'07'	RSA 2048 bit modulus, $65537 \leq \text{exponent} \leq 2^{256} - 1$
'08'	AES-128 – ECB
'0A'	AES-192 – ECB
'0C'	AES-256 – ECB
'11'	ECC: Curve P-256
'14'	ECC: Curve P-384
'27'	Cipher Suite 2
'2E'	Cipher Suite 7

439

440 Note that 3 Key Triple DES – ECB with identifier '00' and '03' is deprecated and will be removed  
441 in the next revision of this document.

442 Algorithm identifiers '27' and '2E' represent suites of algorithms and key sizes for use with secure  
443 messaging and key establishment. Cipher Suite 2 (CS2) is used to establish session keys and for  
444 secure messaging when the PIV Secure Messaging key is an ECDH (Curve P-256) key, and  
445 Cipher Suite 7 (CS7) is used to establish session keys and for secure messaging when the PIV  
446 Secure Messaging key is an ECDH (Curve P-384) key. Details of secure messaging, the key  
447 establishment protocol, and the algorithms and key sizes for these two cipher suites are specified  
448 in NIST SP 800-73-4, Part 2.

### 449 6.3. Algorithm Identifiers for PIV Key Types

450 **Table 10** summarizes the set of algorithms supported for each key reference value.

451 All cryptographic algorithms employed shall provide at least 112 bits of security strength.  
452 Cryptographic keys that will remain in use after 2030 should provide 128 bits of security  
453 strength<sup>7</sup>. Federal departments and agencies should consider potential cryptographic key length  
454 migrations as part of their moderate-to-long term cryptographic transition and modernization  
455 plans, including the need to plan and invest for a future migration to post-quantum algorithms.  
456 Capital investments for PIV issuance and relying party systems should be selected with an  
457 emphasis on ensuring a timely migration to post-quantum algorithms once standards,  
458 technologies, and services are available. If a migration to longer cryptographic keys would  
459 require significant resources or infrastructure upgrades, federal departments and agencies may  
460 elect to defer these improvements until the post-quantum migration. Post-quantum algorithms  
461 will be specified in a future revision of this document once foundational standards supporting  
462 their use have been adopted.

<sup>7</sup> For detailed guidance on the strength of cryptographic algorithms, see [SP800-57(1)], *Recommendation on Key Management – Part 1: General*.

463

**Table 10.** PIV Card keys: Key references and algorithms

PIV Key Type	Key Reference Value	Algorithm Identifiers Through 2030	Algorithm Identifiers After 2030
PIV Secure Messaging key	'04'	'27', '2E'	'27', '2E'
Retired key management key	'82', '83', '84', '85', '86', '87', '88', '89', '8A', '8B', '8C', '8D', '8E', '8F', '90', '91', '92', '93', '94', '95'	'05', '06', '07', '11', '14'	'05', '06', '07', '11', '14'
PIV Authentication key	'9A'	'05', '07', '11', '14'	'05', '11', '14'
PIV Card Application Administration Key	'9B'	'00', '03', '08', '0A', '0C'	'08', '0A', '0C'
Digital signature key	'9C'	'05', '07', '11', '14'	'05', '11', '14'
Key management key	'9D'	'05', '07', '11', '14'	'05', '11', '14'
Asymmetric Card Authentication key	'9E'	'05', '07', '11', '14'	'05', '11', '14'
Symmetric Card Authentication key (deprecated)	'9E'	'00', '03', '08', '0A', '0C'	'08', '0A', '0C'

464 **7. Cryptographic Algorithm Validation Testing Requirements**

465 As noted in Section 4.2.2 of [FIPS201], the PIV Card shall be validated under [FIPS140] with an  
 466 overall validation of Level 2 and with Level 3 physical security. The scope of the Cryptographic  
 467 Module Validation Program (CMVP) validation shall include all cryptographic operations  
 468 performed over both the contact and contactless interfaces. **Table 11**<sup>8</sup> describes the  
 469 Cryptographic Algorithm Validation Program (CAVP) tests that are required for each supported  
 470 key and algorithm at the time of publication<sup>9</sup>. If any changes are made to the CAVP validation  
 471 requirements, the changes and the deadlines for conformance with these requirements will be  
 472 posted on NIST’s Personal Identity Verification Program (NPIVP) web page at  
 473 <http://csrc.nist.gov/groups/SNS/piv/npivp/index.html>.

474

<sup>8</sup> Terms used in this section are from the corresponding algorithm validation list available at <http://csrc.nist.gov/groups/STM/cavp/validation.html>.

<sup>9</sup> TDEA has been removed from **Table 11** since [SP 800-131A Revision 2] has deprecated its use through 2023 and disallowed its use after 2023. Consequently, on January 1, 2024, CMVP will move validated TDEA implementations to the FIPS 140-mode non-approved historical validation list.

475

**Table 11.** Cryptographic Algorithm Validation Program (CAVP) validation requirements

Supported Private Keys	Supported Algorithm	Required Functionality	Minimum CAVP Validation Requirements
PIV Authentication key	2048-bit RSA	<i>Key Generation and Signature Generation for 2048-bit RSA with public key exponent 65537</i>	<p><b>Key Generation:</b>  <b>186-2</b> (for revalidation scenarios only):  <b>Key(gen)(MOD: 2048 PubKey Values: 65537)</b>  <b>Prerequisites: DRBG; SHS</b></p> <p><b>186-4:</b>  <b>186-4KEY(gen):</b>                      FIPS186-4_Fixed_e (65537) or FIPS186-4_Random_e PGM(Prime Generation Methods)  <b>Prerequisites: DRBG; SHS</b></p> <p><b>Signature Generation:</b>  <b>RSASP1 component:</b>                      (Mod2048)</p>
	3072-bit RSA	<i>Key Generation and Signature Generation for 3072-bit RSA with public key exponent 65537</i>	<p><b>Key Generation:</b>  <b>186-2</b> (for revalidation scenarios only):  <b>Key(gen)(MOD: 3072 PubKey Values: 65537)</b>  <b>Prerequisites: DRBG; SHS</b></p> <p><b>186-4:</b>  <b>186-4KEY(gen):</b>                      FIPS186-4_Fixed_e (65537) or FIPS186-4_Random_e PGM(Prime Generation Methods)  <b>Prerequisites: DRBG; SHS</b></p> <p><b>Signature Generation:</b>  <b>RSASP1 component:</b>                      (Mod3072)</p>
	ECDSA (Curve P-256)	<i>Key Generation and Signature Generation for Curve P-256</i>	<p><b>Key Generation:</b>  <b>186-2</b> (for revalidation scenarios only):  <b>PKG (Public Key Generation): CURVE(P-256)</b>  <b>Prerequisites: DRBG</b></p> <p><b>186-4:</b>  <b>PKG (Public Key Generation): CURVE(P-256 (ExtraRandomBits and/or TestingCandidates))</b>  <b>Prerequisites: DRBG</b></p> <p><b>Signature Generation:</b>  <b>ECDSA Signature Generation component:</b>                      CURVE(P-256 tested with input length 256 bits)  <b>Prerequisites: DRBG</b></p>
	ECDSA (Curve P-384)	<i>Key Generation and Signature Generation for Curve P-384</i>	<p><b>Key Generation:</b>  <b>186-2</b> (for revalidation scenarios only):  <b>PKG (Public Key Generation): CURVE(P-384)</b>  <b>Prerequisites: DRBG</b></p> <p><b>186-4:</b>  <b>PKG (Public Key Generation): CURVE(P-384 (ExtraRandomBits and/or TestingCandidates))</b>  <b>Prerequisites: DRBG</b></p>



Supported Private Keys	Supported Algorithm	Required Functionality	Minimum CAVP Validation Requirements
			<b>Signature Generation:</b> <b>ECDSA Signature Generation component:</b> <b>CURVE(P-384 tested with input length 384 bits)</b> <b>Prerequisites: DRBG</b>
Asymmetric Card Authentication key	2048-bit RSA	<i>Signature Generation for 2048-bit RSA</i>	<b>Key Generation (if key can be generated on card):</b> <b>186-2 (for revalidation scenarios only):</b> <b>Key(gen)(MOD: 2048 PubKey Values: 65537)</b> <b>Prerequisites: DRBG; SHS</b>  <b>186-4:</b> <b>186-4KEY(gen):</b> FIPS186-4_Fixed_e (65537) or FIPS186-4_Random_e PGM(Prime Generation Methods) <b>Prerequisites: DRBG; SHS</b>  <b>Signature Generation:</b> <b>RSASP1 component:</b> (Mod2048)
	3072-bit RSA	<i>Signature Generation for 3072-bit RSA</i>	<b>Key Generation (if key can be generated on card):</b> <b>186-2 (for revalidation scenarios only):</b> <b>Key(gen)(MOD: 3072 PubKey Values: 65537)</b> <b>Prerequisite: DRBG; SHS</b>  <b>186-4:</b> <b>186-4KEY(gen):</b> FIPS186-4_Fixed_e (65537) or FIPS186-4_Random_e PGM(Prime Generation Methods) <b>Prerequisites: DRBG; SHS</b>  <b>Signature Generation:</b> <b>RSASP1 component:</b> (Mod3072)
	ECDSA (Curve P-256)	<i>Signature Generation for Curve P-256</i>	<b>Key Generation (if key can be generated on card):</b> <b>186-2 (for revalidation scenarios only):</b> <b>PKG (Public Key Generation): CURVE(P-256)</b> <b>Prerequisites: DRBG</b>  <b>186-4:</b> <b>PKG (Public Key Generation): CURVE(P-256 (ExtraRandomBits and/or TestingCandidates))</b> <b>Prerequisites: DRBG</b>  <b>Signature Generation:</b> <b>ECDSA Signature Generation component:</b> <b>CURVE(P-256 tested with input length 256 bits)</b> <b>Prerequisites: DRBG</b>
	ECDSA (Curve P-384)	<i>Signature Generation for Curve P-384</i>	<b>Key Generation (if key can be generated on card):</b> <b>186-2 (for revalidation scenarios only):</b> <b>PKG (Public Key Generation): CURVE(P-384)</b> <b>Prerequisites: DRBG</b>  <b>186-4:</b>

Supported Private Keys	Supported Algorithm	Required Functionality	Minimum CAVP Validation Requirements
			<p><b>PKG (Public Key Generation): CURVE(P-384 (ExtraRandomBits and/or TestingCandidates))</b> <b>Prerequisites: DRBG</b></p> <p><b>Signature Generation:</b> <b>ECDSA Signature Generation component:</b> <b>CURVE(P-384 tested with input length 384 bits)</b> <b>Prerequisites: DRBG</b></p>
Symmetric Card Authentication key	AES-128	<i>Encryption and Decryption for AES-128</i>	ECB ( e/d; 128 )
	AES-192	<i>Encryption and Decryption for AES-192</i>	ECB ( e/d; 192 )
	AES-256	<i>Encryption and Decryption for AES-256</i>	ECB ( e/d; 256 )
Digital signature key	2048-bit RSA	<i>Key Generation and Signature Generation for 2048-bit RSA with public key exponent 65537</i>	<p><b>Key Generation:</b> <b>186-2</b> (for revalidation scenarios only): <b>Key(gen)(MOD: 2048 PubKey Values: 65537)</b> <b>Prerequisites: DRBG; SHS</b></p> <p><b>186-4:</b> <b>186-4KEY(gen):</b> FIPS186-4_Fixed_e (65537) or FIPS186-4_Random_e PGM(Prime Generation Methods) <b>Prerequisites: DRBG; SHS</b></p> <p><b>Signature Generation:</b> <b>RSASP1 component:</b> (Mod2048)</p>
	3072-bit RSA	<i>Key Generation and Signature Generation for 3072-bit RSA with public key exponent 65537</i>	<p><b>Key Generation:</b> <b>186-2</b> (for revalidation scenarios only): <b>Key(gen)(MOD: 3072 PubKey Values: 65537)</b> <b>Prerequisites: DRBG; SHS</b></p> <p><b>186-4:</b> <b>186-4KEY(gen):</b> FIPS186-4_Fixed_e (65537) or FIPS186-4_Random_e PGM(Prime Generation Methods) <b>Prerequisites: DRBG; SHS</b></p> <p><b>Signature Generation:</b> <b>RSASP1 component:</b> (Mod3072)</p>
	ECDSA (Curve P-256)	<i>Key Generation and Signature Generation for Curve P-256</i>	<p><b>Key Generation:</b> <b>186-2</b> (for revalidation scenarios only): <b>PKG (Public Key Generation): CURVE(P-256)</b> <b>Prerequisites: DRBG</b></p> <p><b>186-4:</b> <b>PKG (Public Key Generation): CURVE(P-256 (ExtraRandomBits and/or TestingCandidates))</b></p>

Supported Private Keys	Supported Algorithm	Required Functionality	Minimum CAVP Validation Requirements
			<p><b>Prerequisites: DRBG</b></p> <p><b>Signature Generation:</b>  <b>ECDSA Signature Generation component:</b>  <b>CURVE(P-256 tested with input length 256 bits)</b>  <b>Prerequisites: DRBG</b></p>
	ECDSA (Curve P-384)	<i>Key Generation and Signature Generation for Curve P-384</i>	<p><b>Key Generation:</b>  <b>186-2</b> (for revalidation scenarios only):  <b>PKG (Public Key Generation): CURVE(P-384)</b>  <b>Prerequisites: DRBG</b></p> <p><b>186-4:</b>  <b>PKG (Public Key Generation): CURVE(P-384 (ExtraRandomBits and/or TestingCandidates))</b>  <b>Prerequisites: DRBG</b></p> <p><b>Signature Generation:</b>  <b>ECDSA Signature Generation component:</b>  <b>CURVE(P-384 tested with input length 384 bits)</b>  <b>Prerequisites: DRBG</b></p>
Key management key	2048-bit RSA	<i>2048-bit RSA Key Transport</i>	<p><b>Key Generation</b> (if key can be generated on card):  <b>186-2</b> (for revalidation scenarios only):  <b>Key(gen)(MOD: 2048 PubKey Values: 65537)</b>  <b>Prerequisites: DRBG; SHS</b></p> <p><b>186-4:</b>  <b>186-4KEY(gen):</b>  FIPS186-4_Fixed_e (65537) or FIPS186-4_Random_e PGM(Prime Generation Methods)  <b>Prerequisites: DRBG; SHS</b></p> <p><b>Key Transport:</b>  <b>SP 800-56B RSADP component</b></p>
	3072-bit RSA	<i>3072-bit RSA Key Transport</i>	<p><b>Key Generation</b> (if key can be generated on card):  <b>186-2</b> (for revalidation scenarios only):  <b>Key(gen)(MOD: 3072 PubKey Values: 65537)</b>  <b>Prerequisites: DRBG; SHS</b></p> <p><b>186-4:</b>  <b>186-4KEY(gen):</b>  FIPS186-4_Fixed_e (65537) or FIPS186-4_Random_e PGM(Prime Generation Methods)  <b>Prerequisites: DRBG; SHS</b></p> <p><b>Key Transport:</b>  <b>SP 800-56B RSADP component</b></p>
	ECDH (Curve P-256)	<i>Key Agreement for Curve P-256</i>	<p><b>Key Generation</b> (if key can be generated on card):  <b>186-2</b> (for revalidation scenarios only):  <b>PKG (Public Key Generation): CURVE(P-256)</b>  <b>Prerequisites: DRBG</b></p> <p><b>186-4:</b>  <b>PKG (Public Key Generation): CURVE(P-256 (ExtraRandomBits and/or TestingCandidates))</b>  <b>Prerequisites: DRBG</b></p>

Supported Private Keys	Supported Algorithm	Required Functionality	Minimum CAVP Validation Requirements
			<p><b>Key Agreement:</b> SP 800-56A-3 Section 5.7.1.2 ECC CDH primitive component: CURVE(P-256)</p>
	ECDH (Curve P-384)	Key Agreement for Curve P-384	<p><b>Key Generation</b> (if key can be generated on card): <b>186-2</b> (for revalidation scenarios only): <b>PKG (Public Key Generation): CURVE(P-384)</b> <b>Prerequisites: DRBG</b></p> <p><b>186-4:</b> <b>PKG (Public Key Generation): CURVE(P-384 (ExtraRandomBits and/or TestingCandidates))</b> <b>Prerequisites: DRBG</b></p> <p><b>Key Agreement:</b> SP 800-56A-3 Section 5.7.1.2 ECC CDH primitive component: CURVE(P-384)</p>
PIV Card Application Administration Key	AES-128	Encryption and Decryption for AES-128	ECB ( e/d; 128 )
	AES-192	Encryption and Decryption for AES-192	ECB ( e/d; 192 )
	AES-256	Encryption and Decryption for AES-256	ECB ( e/d; 256 )
PIV Secure Messaging key	Cipher Suite 2	<p>Key Generation for Curve P-256</p> <p><i>C(1e, 1s, ECC CDH) with Curve P-256</i></p> <p><i>CMAC with AES-128</i></p> <p>Encryption and Decryption for AES CBC 128</p>	<p><b>Key Generation</b> (of card's static ECDH key): <b>186-2</b> (for revalidation scenarios only): <b>PKG (Public Key Generation): CURVE(P-256)</b> <b>Prerequisites: DRBG</b></p> <p><b>186-4:</b> <b>PKG (Public Key Generation): CURVE(P-256 (ExtraRandomBits and/or TestingCandidates))</b> <b>Prerequisites: DRBG</b></p> <p><b>ECC: SCHEME[ OnePassDH ( KC &lt;KARole: Responder &gt;&lt; KCRole: Provider &gt;&lt; KCType: Unilateral &gt;&lt; KDF: Concat &gt; ) ( EC: P-256 (SHA256 CMAC_AES128) ) ]</b></p> <p><b>Prerequisites: DRBG; SHS</b></p> <p><b>AES CMAC</b> (Generation/Verification) (<b>KS: 128; Msg Len(s) Min: 32 Max: 12 745 ; Tag Length(s): 16</b> )</p> <p><b>AES CBC</b> ( e/d; 128 )</p>
	Cipher Suite 7	Key Generation for Curve P-384	<p><b>Key Generation</b> (of card's static ECDH key): <b>186-2</b> (for revalidation scenarios only): <b>PKG (Public Key Generation): CURVE(P-384)</b> <b>Prerequisites: DRBG</b></p> <p><b>186-4:</b></p>

Supported Private Keys	Supported Algorithm	Required Functionality	Minimum CAVP Validation Requirements
		<p><i>C(1e, 1s, ECC CDH) with Curve P-384</i></p> <p><i>CMAC with AES-256</i></p> <p><i>Encryption and Decryption for AES CBC 256</i></p>	<p><b>PKG (Public Key Generation): CURVE(P-384 (ExtraRandomBits and/or TestingCandidates))</b>  <b>Prerequisites: DRBG</b></p> <p><b>ECC: SCHEME[ OnePassDH ( KC &lt;KARole: Responder &gt; &lt; KCRole: Provider &gt; &lt; KCType: Unilateral &gt; &lt; KDF: Concat &gt; ) ( ED: P-384 (SHA384 CMAC_AES256) ) ]</b>  <b>Prerequisites: DRBG; SHS</b></p> <p><b>AES CMAC (Generation/Verification) (KS: 256; Msg Len(s) Min: 32 Max: 12 745 ; Tag Length(s): 16 )</b></p> <p><b>AES CBC ( e/d; 256 )</b></p>

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- 514

## 515 **Appendix A. List of Symbols, Abbreviations, and Acronyms**

516 The following abbreviations and acronyms are used in this standard.

517 **3TDEA**

518 Three key TDEA (TDEA with Keying Option 1 [SP800-67])

519 **AES**

520 Advanced Encryption Standard [FIPS197]

521 **CAVP**

522 Cryptographic Algorithm Validation Program

523 **CBC**

524 Cipher Block Chaining

525 **CBEFF**

526 Common Biometric Exchange Formats Framework

527 **CDH**

528 Cofactor Diffie-Hellman

529 **CHUID**

530 Card Holder Unique Identifier

531 **CMAC**

532 Cipher-Based Message Authentication Code

533 **CMVP**

534 Cryptographic Module Validation Program

535 **CRL**

536 Certificate Revocation List

537 **CVC**

538 Card Verifiable Certificate

539 **DES**

540 Data Encryption Standard

541 **DRBG**

542 Deterministic Random Bit Generator

543 **ECB**

544 Electronic Codebook

545 **ECC**

546 Elliptic Curve Cryptography

547 **ECDH**

548 Elliptic Curve Diffie-Hellman

549 **ECDSA**

550 Elliptic Curve Digital Signature Algorithm

551 **FIPS**

552 Federal Information Processing Standards

553 **FISMA**

554 Federal Information Security Management Act

555	<b>ICAO</b>
556	International Civil Aviation Organization
557	<b>ITL</b>
558	Information Technology Laboratory
559	<b>NIST</b>
560	National Institute of Standards and Technology
561	<b>OCSP</b>
562	Online Certificate Status Protocol
563	<b>OID</b>
564	Object Identifier
565	<b>OMB</b>
566	Office of Management and Budget
567	<b>PIV</b>
568	Personal Identity Verification
569	<b>PKCS</b>
570	Public-Key Cryptography Standards
571	<b>PKI</b>
572	Public Key Infrastructure
573	<b>PSS</b>
574	Probabilistic Signature Scheme
575	<b>RSA</b>
576	Rivest-Shamir-Adleman Cryptographic Algorithm
577	<b>SHA</b>
578	Secure Hash Algorithm
579	<b>SHS</b>
580	Secure Hash Standard
581	<b>SP</b>
582	Special Publication
583	<b>TDEA</b>
584	Triple Data Encryption Algorithm; Triple DEA



## 585 **Appendix B. Change Log**

586 This appendix is informative and provides an overview of the changes made to NIST SP 800-78  
587 since its initial release.

588 In August 2007, Revision 1 enhanced alignment with the National Security Agency's Suite B  
589 Cryptography by:

- 590 • Reducing the set of elliptic curves approved for use with PIV cards from six curves to  
591 two,
- 592 • Adding SHA-384 with Curve P-384, and
- 593 • Eliminating the largest size of RSA keys (3072 bits) on PIV cards.

594 In February 2010, Revision 2 updates included:

- 595 • Realigning with the NSA Suite B Cryptographic specification by removing discontinued  
596 Elliptic Curve MQV as a key agreement scheme,
- 597 • Aligning with FIPS 186-3 by removing RSA 4096 as an algorithm and key size for  
598 generating signatures for PIV data objects, and
- 599 • Eliminating the redundant cipher block chaining (CBC) mode of encryption for  
600 symmetric authentication purposes (challenge and response)

601 In December 2010, Revision 3 updates included:

- 602 • Aligning the set of acceptable RSA public key exponents with FIPS 186-3 and
- 603 • Extending the permitted use of SHA-1 after December 31, 2010, when signing revocation  
604 information under limited circumstances.

605 In 2014, Revision 4 updates included:

- 606 • Adding algorithm and key size requirements for secure messaging,
- 607 • Adding Cryptographic Algorithm Validation Program (CAVP) validation testing  
608 requirements, and
- 609 • Clarifying that RSA public keys may only have a public exponent of 65537.

610 In 2023, Revision 5 updates incorporate the following changes:

- 611 • **Table 1** reflects additional higher strength keys with at least 128-bit security and  
612 suggested sunsets of lower sized keys by 2030 in anticipation of the recommended  
613 migration to 128-bit security strength in 2031.
- 614 • Accommodation of the Secure Messaging Authentication key
- 615 • Deprecation of the symmetric card authentication key
- 616 • Deprecation of 3TDEA algorithm with identifiers '00' and '03'
- 617 • Removal of the retired RNG from CAVP PIV component testing where applicable