

**NEW ISSUE**

**Ratings:** *Fitch* “AAA”  
*Moody’s* “Aaa”  
*S&P* “AAA”

*In the opinion of Bond Counsel, interest on the Bonds is not includable in gross income for purposes of federal income taxation under existing statutes, regulations, rulings and court decisions, subject to the condition described in “Tax Matters” herein, and interest on the Bonds is not treated as an item of tax preference under Section 57 of the Internal Revenue Code of 1986, as amended (the “Code”) for purposes of the individual and corporate alternative minimum taxes. However, under the Code, such interest may be subject to certain other taxes affecting corporate holders of the Bonds. Under existing statutes, interest on the Bonds is exempt from personal and corporate income tax imposed by The State of Delaware. For a more complete discussion, see “Tax Matters” herein.*

**\$132,000,000**  
**THE STATE OF DELAWARE**  
**General Obligation Bonds Series 2005D**

**Dated:** September 15, 2005**Due:** September 1, as shown below

The Bonds are general obligations of the State. The full faith and credit of the State will be pledged for the payment of the principal of and interest on the Bonds.

Interest on the Bonds is payable semiannually on September 1 and March 1 of each year commencing March 1, 2006.

The Bonds maturing on or after September 1, 2014 are subject to redemption prior to maturity in whole or in part at any time and from time to time, at the option of the State, in any order of maturity selected by the State, beginning September 1, 2013, at a redemption price equal to 100% of the principal amount thereof, plus accrued interest as set forth more fully herein.

**MATURITIES, AMOUNTS, RATES AND YIELDS**

<b><u>Maturity</u></b> <b><u>(September 1)</u></b>	<b><u>Principal</u></b> <b><u>Amount (\$)</u></b>	<b><u>Interest</u></b> <b><u>Rate (%)</u></b>	<b><u>Yield (%)</u></b>	<b><u>CUSIP</u></b> <b><u>Number</u></b>
2006	8,600,000	4.00	2.78	246380 D97
2007	8,600,000	4.00	2.85	246380 E21
2008	8,600,000	5.00	2.92	246380 E39
2009	8,600,000	5.00	3.02	246380 E47
2010	8,600,000	5.00	3.09	246380 E54
2011	8,600,000	5.00	3.21	246380 E62
2012	8,600,000	5.00	3.30	246380 E70
2013	8,600,000	5.00	3.40	246380 E88
2014	8,600,000	3.50	3.50	246380 E96
2015	8,600,000	3.50	3.60	246380 F20
2016	4,600,000	4.00	3.72	246380 F38
2017	4,600,000	4.00	3.84	246380 F46
2018	4,600,000	4.00	3.90	246380 F53
2019	4,600,000	4.00	3.95	246380 F61
2020	4,600,000	4.00	4.00	246380 F79
2021	4,600,000	4.50	3.95	246380 F87
2022	4,600,000	4.50	4.00	246380 F95
2023	4,600,000	4.50	4.04	246380 G29
2024	4,600,000	4.00	4.18	246380 G37
2025	4,600,000	4.00	4.22	246380 G45

The Bonds will be issued in book-entry form as fully registered bonds in denominations of \$1,000 and integral multiples thereof. The investor will not receive physical delivery of Bond certificates. Principal and interest payments on the Bonds will be paid to The Depository Trust Company or its nominee as record owner of the Bonds and the investors should look for payment to the institution from which their Bonds were purchased.

The Bonds are offered when, as and if issued and received by the Underwriters subject to prior sale, to withdrawal or modification of the offer without notice, and subject to the approving legal opinion of Saul Ewing LLP, Bond Counsel, Wilmington, Delaware, and certain other conditions. It is expected that the Bonds will be available through the facilities of The Depository Trust Company for delivery in New York, New York, on or about September 15, 2005.

The date of this Official Statement is September 8, 2005.

No dealer, broker, salesperson or other person has been authorized by The State of Delaware or by the Underwriters to give any information or to make any representation in connection with the Bonds or the matters described herein, other than those contained in this Official Statement, and, if given or made, such other information or representation must not be relied on as having been authorized by the State or by the Underwriters. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. The information and expressions of opinion contained herein are subject to change without notice, and neither the delivery of this Official Statement, nor any sale made hereunder, shall, under any circumstances, create any implication that there has been no change in the matters described herein since the date thereof. Only the statements and information contained herein should be considered in making an investment decision with respect to the Bonds. This Official Statement is distributed in connection with the sale of the Bonds and may not be reproduced or used, in whole or in part, for any other purpose.

All estimates and assumptions herein have been made on the best information available and are believed to be reliable, but no representations whatsoever are made that such estimates or assumptions are correct or will be realized. So far as any statements herein involve matters of opinion, whether or not expressly so stated, they are intended merely as such and not as representations of fact. Neither the Official Statement nor any statement which may have been made orally or in writing is to be construed as a contract with the holders of the Bonds.

IN CONNECTION WITH THIS OFFERING, THE UNDERWRITERS MAY OVER-ALLOT OR EFFECT TRANSACTIONS WHICH STABILIZE OR MAINTAIN THE MARKET PRICE OF THE BONDS ABOVE THAT WHICH MIGHT OTHERWISE PREVAIL IN THE OPEN MARKET. SUCH STABILIZING, IF COMMENCED, MAY BE DISCONTINUED AT ANY TIME.

THE ORDER AND PLACEMENT OF MATERIALS IN THIS OFFICIAL STATEMENT, INCLUDING THE APPENDICES, ARE NOT TO BE DEEMED TO BE A DETERMINATION OF RELEVANCE, MATERIALITY OR IMPORTANCE, AND THIS OFFICIAL STATEMENT, INCLUDING THE APPENDICES, MUST BE CONSIDERED IN ITS ENTIRETY. THE OFFERING OF THE BONDS IS MADE ONLY BY MEANS OF THIS ENTIRE OFFICIAL STATEMENT.

**If and when included in this Official Statement, the words “expects,” “forecasts,” “projects,” “intends,” “anticipates,” “estimates,” “assumes” and analogous expressions are intended to identify forward-looking statements and any such statements inherently are subject to a variety of risks and uncertainties that could cause actual results to differ materially from those that have been projected. Such forward-looking statements speak only as of the date of this Official Statement. The State disclaims any obligation or undertaking to release publicly any updates or revisions to any forward-looking statement contained herein to reflect any changes in the State’s expectations with regard thereto or any change in events, conditions or circumstances on which any such statement is based.**

All quotations from and summaries and explanations of provisions of laws and documents described herein do not purport to be complete and reference is made to said laws and documents for full and complete statements of their provisions.

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## **OFFICIAL STATEMENT**

of

## **THE STATE OF DELAWARE**

### **\$132,000,000 General Obligation Bonds-Series 2005D**

#### **INTRODUCTION**

This Official Statement (the "Official Statement"), which includes the cover page and the appendices, has been prepared by The State of Delaware (the "State") and provides certain information about the State and its \$132,000,000 General Obligation Bonds-Series 2005D (the "Bonds").

Brief descriptions of the State, the authorizing Resolution (as defined below) of the State's Issuing Officers (as defined below), and the Bonds are included in this Official Statement. Such descriptions do not purport to be comprehensive or definitive. All references herein to the Resolution and the Bonds are qualified in their entirety by reference to such documents. All such descriptions are further qualified in their entirety by reference to laws relating to or affecting generally the enforcement of creditors' rights and general principles of equity. Copies of such documents are available for inspection at the offices of the Secretary of Finance of the State.

#### **DESCRIPTION OF THE BONDS**

##### **General Information**

The Bonds are general obligations of the State to be issued pursuant to a resolution adopted on September 8, 2005 (the "Resolution") by the Governor, the Secretary of Finance, the Secretary of State and the State Treasurer (the "Issuing Officers"). The Bonds will contain a pledge of the State's full faith and credit for the payment of the principal of and interest on the Bonds. The Bonds will be dated, bear interest, mature and are payable as described on the cover page of this Official Statement. The Bonds will be issued as fully registered bonds in denominations of \$1,000 and integral multiples thereof.

##### **Optional Redemption**

The Bonds maturing on or after September 1, 2014 are subject to redemption at the option of the State on or after September 1, 2013, and prior to maturity, in whole or in part at any time and from time to time, in any order of maturity selected by the State, at 100% of the principal amount of the Bonds to be redeemed, plus interest accrued and unpaid to the redemption date.

##### **Notice of Redemption**

Notice of redemption will be mailed to registered owners of Bonds not less than 30 days nor more than 60 days prior to any optional redemption date in the manner and upon the terms and conditions set forth in the Resolution. The State, so long as a book-entry system is used for determining ownership of Bonds, will send the notice of redemption to The Depository Trust Company ("DTC"). Any failure of DTC to mail such notice to any DTC participant will not affect the validity of the redemption of the Bonds.

## Authorization and Purpose

The Bonds are issued pursuant to the State Constitution, statutes of the State, including acts of the General Assembly (the “General Assembly”) authorizing the issuance of the Bonds (the “Authorization Acts”) and the Resolution. The proceeds of the Bonds will be applied to pay for various capital facilities of the State and to provide financing for other capital projects, as authorized by the Authorization Acts.

The State will allocate the debt service with respect to the Bonds to various capital facilities as follows:

<u>Purpose</u>	<u>Ten-Year Bonds</u>	<u>Twenty-Year Bonds</u> (in millions)	<u>Total</u>
Public Education Facilities .....	\$37.2	\$90.8	\$128.0
State Offices and Facilities .....	2.7	1.2	3.9
Higher Education Facilities.....	<u>0.1</u>	<u>0.0</u>	<u>0.1</u>
Total .....	\$40.0	\$92.0	\$132.0

Although all of such Bonds are authorized to be sold as twenty-year bonds, the State has chosen to sell only \$92.0 million as twenty-year bonds and the remaining \$40.0 million as ten-year bonds. This rapid amortization is consistent with an effective strategy to reduce the State's overall indebtedness.

The State Constitution provides that any money borrowed by the State shall be used exclusively for the purpose for which it is borrowed, but that if any borrowed money remains after a project has been completed or abandoned, such money may be expended according to law. The Delaware Code provides that any funds borrowed pursuant to an Authorization Act and not expended for the purposes set forth therein shall be deposited in a special fund and applied with the approval of the Issuing Officers to the remaining costs of any project authorized by any prior Authorization Act.

## SOURCES AND USES OF FUNDS

Except for any accrued interest on the Bonds, which will be applied to the payment of interest on the first interest payment date for such Bonds, the sources and uses of funds to accomplish the purposes of the Bonds are expected to be as follows:

### Sources:

Principal Amount of Bonds.....	\$132,000,000.00
Net Original Issue Premium.....	<u>5,193,870.00</u>
Total Sources.....	<u>\$137,193,870.00</u>

### Uses:

Capital Projects.....	\$136,850,449.96
Underwriter's Discount .....	<u>343,420.04</u>
Total Uses .....	<u>\$137,193,870.00</u>



## **SECURITY FOR BONDS**

The Bonds are direct obligations of the State to which the full faith and credit of the State will be pledged. The payment of principal of and interest on debt obligations of the State is made pursuant to appropriations by the General Assembly of the State. The State has always appropriated funds for and paid the principal of and interest on its debt obligations as they have come due.

If the State fails to make sufficient provision to pay the principal of and interest on the Bonds, or, at the time such amount is payable, sufficient funds are unavailable for such payment, a sufficient sum to pay such principal and interest is required by State law to be set apart by the State Treasurer from the first revenues thereafter received by the State. The State Treasurer may be required to set apart and apply such revenue to the payment of such principal and interest at the suit of any holder of the Bonds.

In the event the State fails to make timely payment of the principal of or interest on the Bonds, the owner of the Bond on which default in payment has occurred may also sue the State for breach of contract. In the opinion of the Attorney General of the State, the State may not successfully invoke the defense of sovereign immunity in an action alleging breach of contract by the State, and in the further opinion of the Attorney General, the Bonds pertaining thereto are such contracts. Any judgment against the State obtained in such an action, however, must be paid solely from funds appropriated by the General Assembly for the purpose of such payment.

## **DEBT SERVICE REQUIREMENTS**

The following table sets forth the debt service requirements of general obligation bonds of the State, prior to and after giving effect to the issuance of the Bonds.

**General Obligation Debt Service<sup>(1)</sup>**  
(in millions)

Fiscal Year Ending June 30	<u>Prior to Issuance of the Bonds</u>				<u>After Issuance of Bonds</u>			
	<u>Principal</u>	<u>Interest</u>	<u>Debt Service</u>	<u>Total Principal Amount Outstanding</u>	<u>Principal</u>	<u>Interest</u>	<u>Debt Service</u>	<u>Total Principal Amount Outstanding</u>
2006	\$113.8	\$46.4	\$160.2	\$913.2	\$113.8	\$49.0	\$162.8	\$1,045.2
2007	108.8	40.8	149.7	804.3	117.4	46.4	163.9	927.7
2008	99.7	35.8	135.5	704.6	108.3	41.0	149.3	819.4
2009	94.0	30.9	124.9	610.6	102.6	35.8	138.4	716.8
2010	88.4	26.4	114.8	522.2	97.0	30.8	127.9	619.8
2011	81.1	22.4	103.6	441.0	89.7	26.4	116.2	530.0
2012	76.8	20.6	97.4	364.3	85.4	24.2	109.5	444.7
2013	67.3	16.9	84.2	297.0	75.9	20.0	95.9	368.8
2014	53.8	12.1	66.0	243.1	62.4	14.9	77.3	306.3
2015	41.3	10.0	51.3	201.8	49.9	12.4	62.3	256.4
2016	32.7	8.4	41.1	169.2	41.3	10.5	51.8	215.2
2017	30.8	7.2	38.0	138.3	35.4	9.0	44.4	179.7
2018	26.5	5.9	32.4	111.8	31.1	7.6	38.7	148.6
2019	24.9	4.8	29.6	87.0	29.5	6.2	35.7	119.2
2020	21.1	3.8	24.9	65.8	25.7	5.0	30.8	93.4
2021	19.0	2.8	21.8	46.8	23.6	3.9	27.4	69.8
2022	18.7	2.0	20.7	28.2	23.3	2.9	26.2	46.6
2023	15.3	1.3	16.5	12.9	19.9	1.9	21.8	26.7
2024	9.8	0.5	10.3	3.1	14.4	1.0	15.4	12.3
2025	3.1	0.1	3.3	0.0	7.7	0.4	8.1	4.6
2026					4.6	0.1	4.7	0.0
	<u>\$1,026.9</u>	<u>\$ 299.1</u>	<u>\$1,326.1</u>		<u>\$1,158.9</u>	<u>\$349.5</u>	<u>\$1,508.5</u>	

(1) Totals may not add due to rounding.

## **BONDED INDEBTEDNESS OF THE STATE**

### **Authorization of General Obligation Debt**

General obligation bonds and bond anticipation notes of the State are issued and the proceeds thereof appropriated to various purposes pursuant to Authorization Acts of the General Assembly. Under the State Constitution, Authorization Acts become law upon the approval of three-quarters of all the elected members of each house of the General Assembly and the concurrence of the Governor. The Governor may veto a bill by returning the bill to the house of the General Assembly in which the bill originated within ten days of receipt, Sunday excepted. The General Assembly may override the Governor's veto by a three-fifths vote of all members in each house. No bill becomes law after final adjournment of the General Assembly unless previously approved by the General Assembly and approved by the Governor within 30 days after such adjournment. The Governor has veto power over line item appropriations.

Once an Authorization Act is enacted, the Issuing Officers are authorized by State law to issue bonds and bond anticipation notes thereunder. Bond anticipation notes may be issued for a term of one year and may be renewed, but all such renewal notes must mature not later than four years after the date of original issuance of such notes. No bond anticipation notes have been outstanding since fiscal 1978. Bonds are required to mature within 20 years from their date, may not provide for principal payments higher in later years than earlier years (except for refunding bonds, capital appreciation bonds, qualified zone academy bonds and retail bonds) and may have such other terms as the Issuing Officers may determine, subject to the limitations of the Authorization Acts and other provisions of law.

The Issuing Officers are authorized to issue bonds to refund bonds in advance of maturity provided that the refunding results in a present value savings to the State.

The Issuing Officers may also issue revenue anticipation notes, in an amount they determine necessary, to meet a casual deficiency of revenue in the budgetary General Fund to pay budgetary General Fund obligations or to pay existing debts. Revenue anticipation notes may be issued at any time and from time to time prior to June 25 in any State fiscal year. There has not been a State issue of revenue anticipation notes since fiscal 1977. If at any time during the fiscal year prior to June 15 there is a casual deficiency of revenue in the budgetary General Fund to pay budgetary General Fund obligations or to pay existing debts, the State may draw upon available balances in the State's budgetary Special Funds to pay such obligations or debts. Such draws are required to be reimbursed to the appropriate budgetary Special Funds as soon as sufficient budgetary General Fund monies become available, and in any case, the budgetary General Fund cannot evidence a negative balance after June 15 of such fiscal year.

### **Debt Limits**

There is no Constitutional debt limit of the State.

In 1991, the State enacted legislation to replace the previous statutory debt limits with a three-part debt limit, effective July 1, 1991, as follows:

First, the aggregate principal amount of new "tax-supported obligations of the State" (hereinafter defined) which may be authorized in any one fiscal year (excluding refunding bonds) may not exceed 5% of estimated net budgetary General Fund revenue for that fiscal year, as determined by a Joint Resolution approved by a majority of the members elected to each house of the General Assembly and signed by the Governor in conjunction with the adoption of the annual Budget Appropriation Bill for that fiscal year (the "5% Rule"). The June 2005 estimate of net general fund revenues for fiscal year 2006 was \$3,006.4 million,

thus a total of \$150.3 million of new tax-supported general obligation debt was permitted under the 5% rule and was authorized.

Additional tax-supported debt permitted under the 5% Rule is set out in the following table. The fiscal 2006 amount is based on House Joint Resolution No. 16 which provides fiscal 2006 official revenue, refund and unencumbered fund estimates. The amount for fiscal year 2007 is from the June 20, 2005 meeting of the Delaware Economic and Financial Advisory Council ("DEFAC"), at which meeting the projections for General Fund revenue were determined. This estimate has been adjusted for the impact of a revenue package adopted subsequent to DEFAC's June 20, 2005 meeting. The revenue package included a reduction in the gross receipts tax which is expected to reduce revenues in fiscal 2006 by \$16.7 million and in fiscal 2007 by \$47.1 million. Other provisions of said revenue package are expected to reduce General Fund revenues in fiscal 2006 by \$39.9 million and in fiscal 2007 by \$48.0 million. See "STATE FINANCIAL OPERATIONS – Revenue Summary-Fiscal 2005 – Fiscal 2007E" herein. DEFAC projections are dependent on a variety of economic factors affecting the State's projected revenues. Fiscal 2008 and fiscal 2009 are based on the long-term growth rates adopted by DEFAC at its September 20, 2004 meeting. Fiscal 2010 is based on a net General Fund growth rate of 4.6%. See "STATE FINANCIAL OPERATIONS - Revenue and Expenditure Forecasting" and "- Revenue Summary - Fiscal 2005 - Fiscal 2007E."

	<b>The 5% Rule</b> (in millions)				
	<b><u>Fiscal</u></b> <b><u>2006</u></b>	<b><u>Fiscal</u></b> <b><u>2007</u></b>	<b><u>Fiscal</u></b> <b><u>2008</u></b>	<b><u>Fiscal</u></b> <b><u>2009</u></b>	<b><u>Fiscal</u></b> <b><u>2010</u></b>
Estimated Net Budgetary					
General Fund Revenue.....	3,006.4	3,088.9	3,212.5	3,360.2	3,514.9
Projected New Tax-					
Supported Debt Authorizations.....	150.3	154.4	160.6	168.0	175.7

Second, no "tax-supported obligations of the State" and no "Transportation Trust Fund ("Trust Fund" or "TTF") debt obligations" (hereinafter defined) of the Delaware Transportation Authority may be incurred if the aggregate maximum annual payments on all such outstanding obligations exceed 15% of the estimated aggregate budgetary General Fund revenue, plus Trust Fund revenue for the fiscal year following the fiscal year in which such obligation is incurred (the "15% Test"). The Bonds comply with this test, as illustrated in the following table:

**The 15% Test**  
(in millions)

	<u><b>Fiscal 2007<sup>1)</sup></b></u>
General Obligation Debt Service .....	\$ 163.9
Less: Excluded Debt Service <sup>(2)</sup> .....	(46.3)
Other Tax-Supported Debt Service <sup>(3)</sup> .....	<u>15.4</u>
Total Tax-Supported Debt Service .....	<u>\$ 133.0</u>
Delaware Transportation Authority (TTF) Debt Service .....	<u>\$ 101.1</u>
Total Debt Service .....	<u>\$ 234.1</u>
Estimated Aggregate Budgetary General Fund and TTF Revenue <sup>(4)</sup> .....	\$3,448.9
Total Debt Service as Percent of Total Revenue.....	<b>6.788%</b>

- 
- (1) Year of maximum annual debt service. Totals in column may not add due to rounding.  
(2) Portion of general obligation debt service to be reimbursed by local school districts, the Trust Fund and the Delaware State Housing Authority.  
(3) Includes projected payments on lease obligations of the State.  
(4) Based upon June 20, 2005 revenue projections of DEFAC. See "STATE FINANCIAL OPERATIONS - Revenue and Expenditure Forecasting."

Third, no general obligation debt (with certain exclusions) may be incurred if the maximum annual debt service payable in any fiscal year on all such outstanding obligations will exceed the estimated cumulative cash balances (including all reserves) for the fiscal year following the fiscal year in which such obligation is incurred (the "Cash Balances Test"), as estimated by the Secretary of Finance. The Bonds also comply with the Cash Balances Test, as illustrated below:

**The Cash Balances Test**  
(in millions)

	<u><b>Fiscal 2007<sup>(1)</sup></b></u>
General Obligation Debt Service .....	\$ 163.9
Less: Excluded Debt Service <sup>(2)</sup> .....	(46.3)
Net General Obligation Debt Service .....	<u>\$ 117.6</u>
Projected Cumulative Cash Balances <sup>(3)</sup> .....	<u>\$ 523.1</u>

- 
- (1) Year of maximum annual debt service. Totals in column may not add due to rounding.  
(2) Portion of general obligation debt service to be reimbursed by local school districts, the Trust Fund and the Delaware State Housing Authority.  
(3) As estimated by the Secretary of Finance based upon June 20, 2005 budgetary General Fund revenue projections by DEFAC.

"Tax-supported obligations of the State" include a) all obligations of the State or any agency or authority thereof to which the State's full faith and credit is pledged; and b) all obligations of the State or any agency or authority thereof extending beyond one year with respect to the lease, occupancy or acquisition of property which are incurred in connection with debt financing transactions (for example, certificates of participation), and which are payable from taxes, fees, permits, licenses and fines imposed or approved by the General Assembly. Tax-supported obligations do not include a) obligations incurred to acquire a like principal amount of full faith and credit obligations issued by a local school district to the extent such local school district obligations are not in default; b) any obligations of the Delaware Transportation Authority; c) any tax or other revenue anticipation notes or bonds of the State; or d) obligations to the extent that the debt service with respect thereto is reasonably expected to be offset (as determined by the Secretary of Finance) by lease payments, user fees, federal grants or other payments from a non-budgetary General Fund source.

"Transportation Trust Fund debt obligations" include all debt obligations of the Delaware Transportation Authority, including all obligations extending beyond one year with respect to the lease, occupancy or acquisition of property which are incurred in connection with debt financing transactions (for example, certificates of participation), and which in any case are payable from the Trust Fund. Trust Fund debt obligations do not include any obligations to the extent that the debt service with respect thereto is reasonably expected to be offset (as determined by the Secretary of Finance) by lease payments, user fees, federal grants or other payments from a non-State source.

### General Obligation Debt

On June 30, 2005, the outstanding general obligation debt of the State, a portion of which was supported by budgetary General Fund revenue and a portion of which was supported by budgetary Special Funds, was as follows:

#### Outstanding General Obligation Debt (in millions)

##### General Obligation Debt Supported by Budgetary General Fund Revenue

State Facilities .....	\$428.3
School Facilities (State Share).....	<u>260.6</u>
Subtotal.....	\$688.9

##### General Obligation Debt Supported by Budgetary Special Funds

Highways and Other Transportation	
Improvements.....	4.8
School Facilities (Local Share).....	332.6
Housing Authority Loans .....	<u>0.6</u>
Subtotal.....	<u>338.0</u>

Total General Obligation Debt Outstanding.....	1,026.9
--	---------

The Trust Fund reimburses the budgetary General Fund for the payment of debt service on previously issued transportation-related general obligation debt and debt issued on behalf of the Division of Motor Vehicle. As of June 30, 2004, \$4.8 million of such debt was outstanding.

The State pays between 60% and 80% of the cost of capital improvements for public school districts upon approval of such cost by the State Board of Education. The school districts pay the remaining percentage. The State issues bonds for 100% of the cost of approved school district projects pursuant to Authorization Acts and the school districts issue their own bonds (the "School District Bonds") to the State for their 20% to 40% share of capital costs at an interest rate not exceeding 1/4 of 1% above the interest rate on the corresponding State bonds. As debt service payments on the State's bonds become due, school districts are required to pay debt service on the School District Bonds from their tax receipts into the State's budgetary General Fund, and the State pays the total debt service from its budgetary General Fund appropriation.

No school district has ever defaulted on any such obligation to the State. This policy allows the local school districts to borrow capital funds at very competitive rates and to lessen the associated costs of issuance and market access.

### **Authorized but Unissued General Obligation Debt**

After the issuance of the Bonds, statutory authorization will exist for the issuance of additional general obligation debt of the State in the principal amount of \$348.7 million.

### **General Obligation Note Debt**

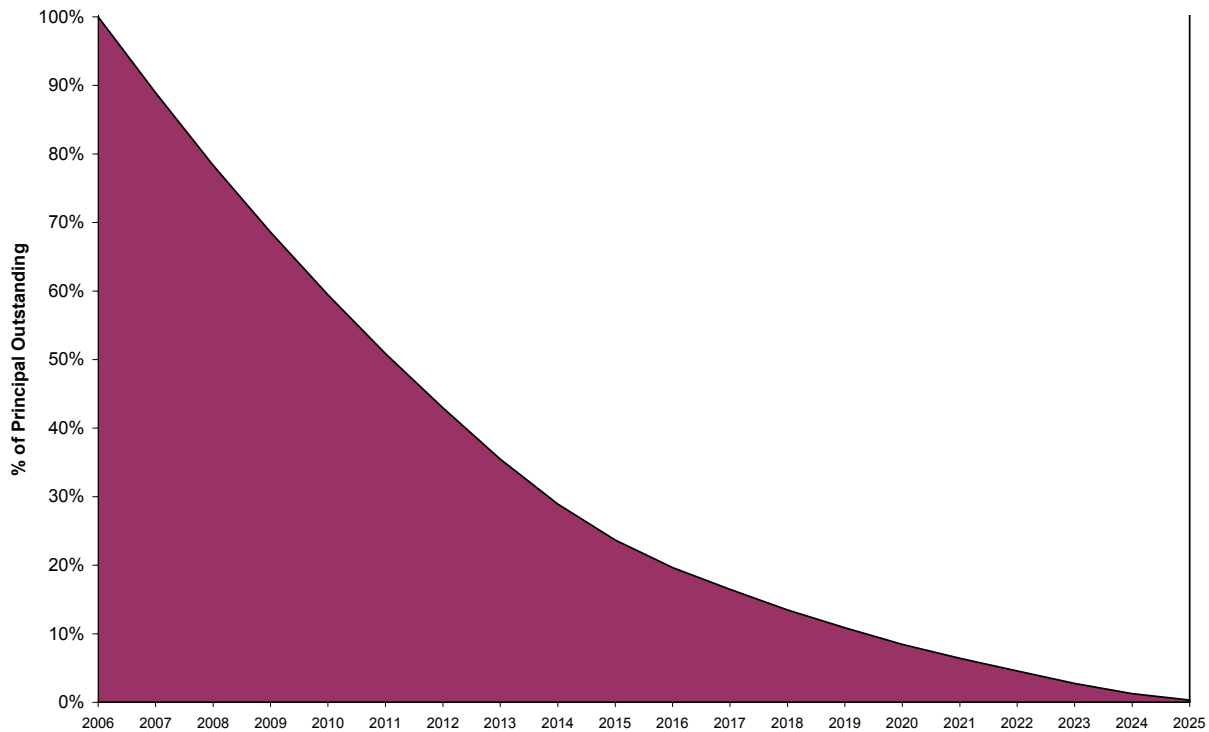
There are no outstanding State general obligation notes or any notes of any authority or agency for whose debt the State has a contingent liability as of the date of this Official Statement.

### **Debt Burden Comparisons**

The State's general obligation debt outstanding was \$1,026.9 million on June 30, 2005 with approximately 80% scheduled to mature within ten years. The following chart further demonstrates the State's commitment to the rapid retirement of its general obligation debt.

As of June 30, 2005, 32% of the State's outstanding debt was issued on behalf of local school districts. This debt is fully supported by the property tax revenues of those districts.

### Rapid General Obligation Debt Amortization at June 30



Delaware's debt burden reflects the centralized role of the State government in financing capital projects that are typically funded by local governments in other states, such as schools and correctional facilities. Fiscal 2000 data from the U.S. Bureau of the Census ranked Delaware 5<sup>th</sup> in terms of the percentage of overall debt that is concentrated at the state level. According to the U.S. Department of Education's National Public Education Financial Survey (2000-2001), on average, the burden of school funding is split equally between state government and local schools. However, in Delaware the state government assumes a greater responsibility by bearing approximately two-thirds of combined state and local public school funding. As of June 30, 2005, 32% of the State's outstanding debt was issued on behalf of local school districts. This debt is fully supported by the property tax revenues of those districts.

The State has instituted a number of measures designed to manage and reduce its indebtedness, as outlined below.

- **Aggressive Retirement of General Obligation Debt:** The State voluntarily retires its general obligation debt rapidly. Approximately 80% of current general obligation debt is scheduled to mature within ten years, as noted above.
- **Strict Debt Limitations:** In 1991, the State instituted new debt limits, one of which restricts new debt authorizations to 5% of budgetary General Fund revenue as projected on June 30 for the next fiscal year. Should revenue collections increase during the fiscal year, no additional authorizations are made. The debt limit also effectively eliminates the use of any "off balance sheet" financing instruments, such as certificates of participation. See "Bonded Indebtedness of the State - Debt Limits" for further information concerning the State's debt limits.



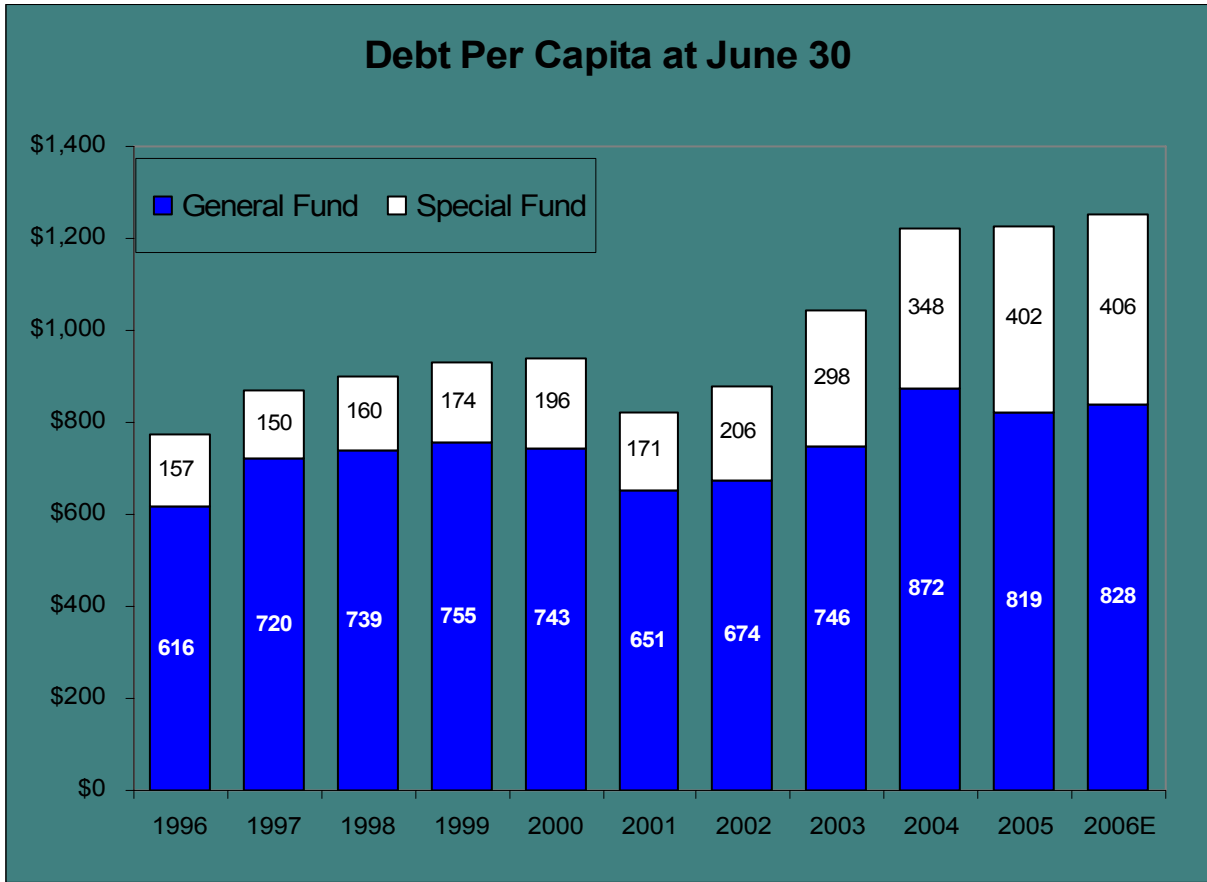
- **Bond Premium Legislation:** In April 2004, legislation was enacted that gives the State additional flexibility in the use of any original issue premium earned on the sale of its bonds or notes. The State can apply the premium to refund, redeem or defease existing bonds or notes, or can apply the premium to any of the purposes for which such bonds or notes were issued.

- **Significant "Pay-As-You-Go" Financing:** Over the years, the State has appropriated surplus cash for "pay-as-you-go" financing. Revenue surpluses between fiscal years 1993 to 2001 allowed the State to appropriate cash on average at a rate of 52.6% of capital expenditures. With more modest revenue growth, cash contributions in fiscal 2002 and 2003 were reduced but for fiscal 2004, 2005 and 2006, the pay-as-you-go financing levels were \$142 million, \$236 million and \$282 million, respectively.

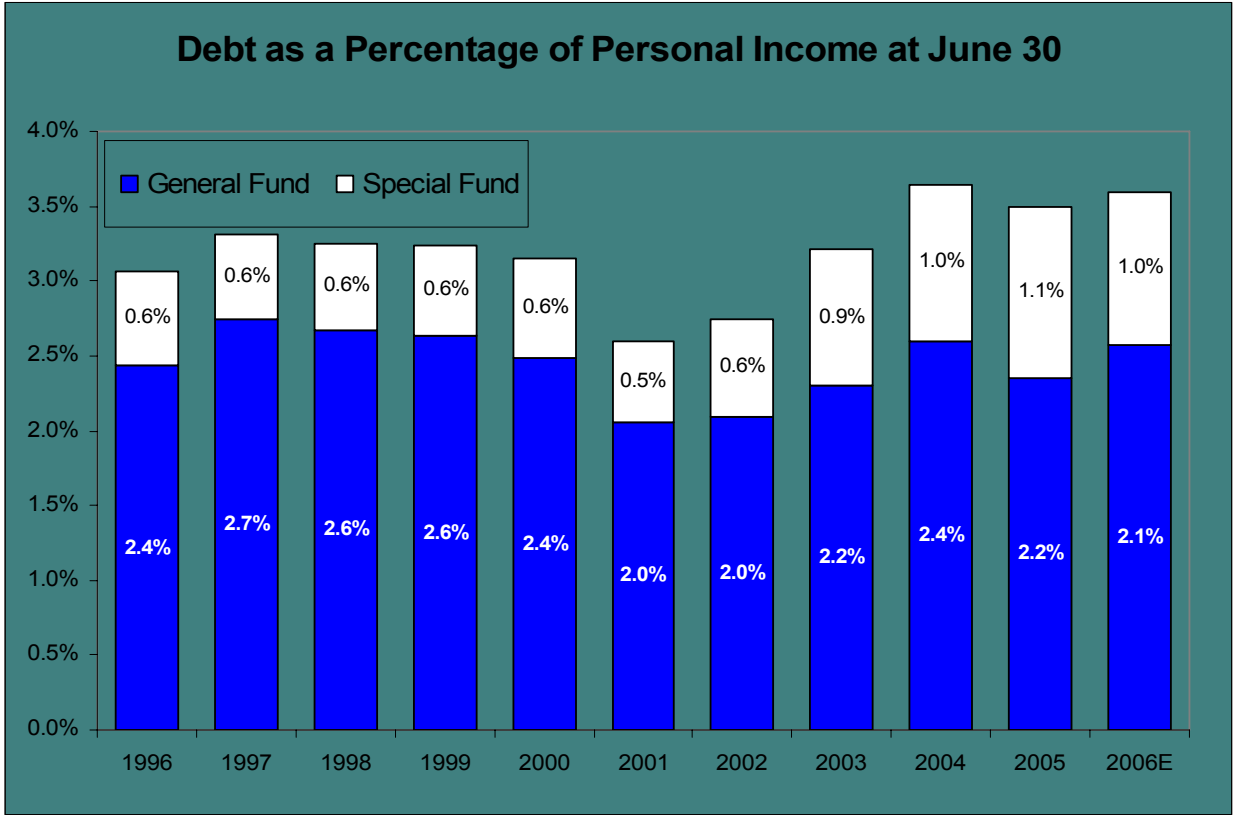
- **Debt Reduction:** During the period of 1995-2001, the State implemented a substantial debt reduction plan as extraordinary surpluses permitted. Tighter revenues in fiscal 2002, 2003 and 2004 precluded additional debt reduction efforts, but the State remains committed to debt reduction as a policy initiative as revenues allow.

- **Numerous Bond Refundings:** The State has undertaken a series of bond refundings which have lowered the overall debt service on outstanding State general obligation debt. The State refunded \$132.7 million of its general obligation bonds in August 2002 for a combined savings of over \$6.4 million, and refunded \$34.5 million of its general obligation bonds in April 2003 for a combined savings of \$2.3 million. In fiscal 2003, the State refunded over \$167 million of its general obligation bonds for a combined savings of \$8.7 million. In fiscal 2004, savings of \$2.9 million was realized after the State refunded \$74.6 million of its general obligation bonds, and in fiscal 2005, savings of \$1,905,000 was realized after the State refunded \$48.3 million of its general obligation bonds. The State will continue to monitor opportunities to refund its outstanding bonds to lower future debt service requirements.

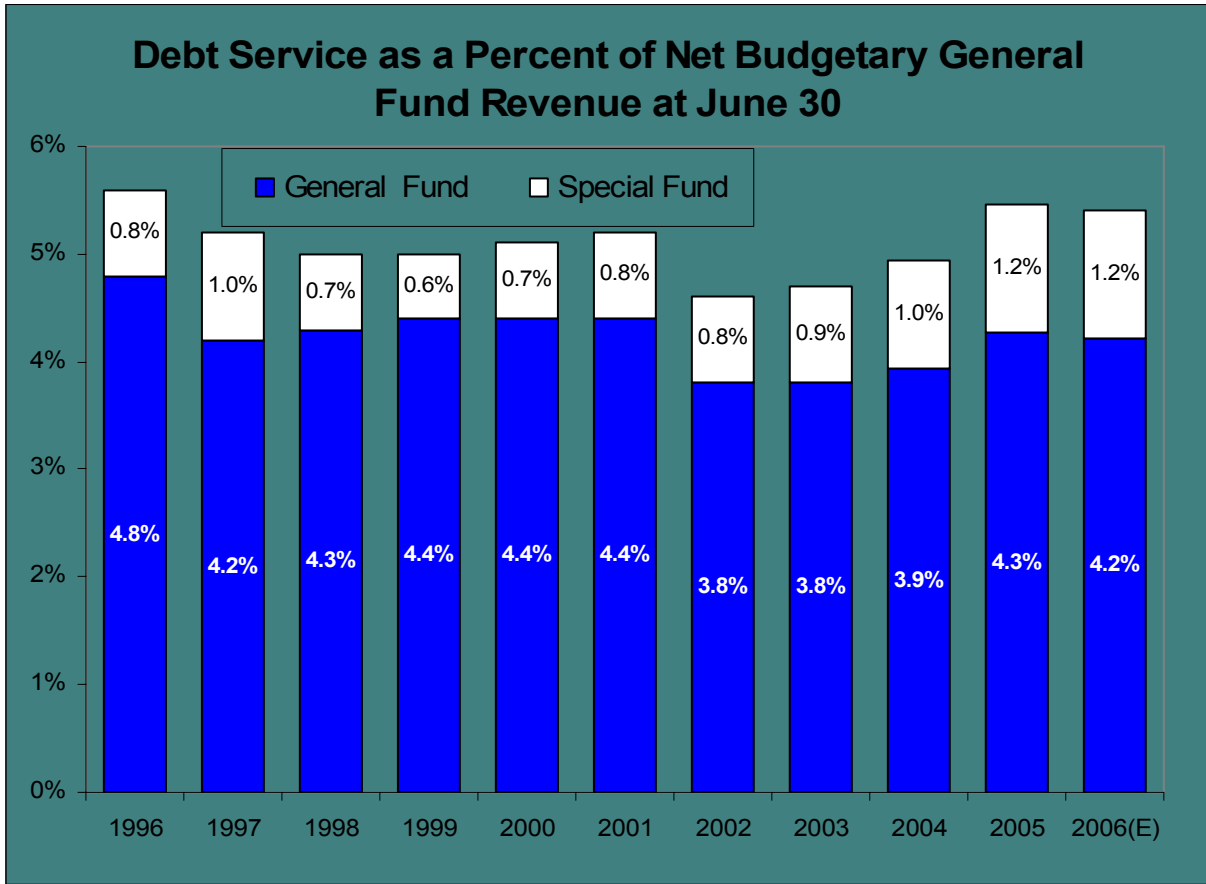
The result of these initiatives has been to reduce the rate of growth in Delaware's debt burden, as depicted on a fiscal year basis in the following three charts.



- (1) Shaded area represents portion of general obligation debt funded by the budgetary General Fund. The remainder is funded by budgetary Special Funds.
- (2) Decrease in fiscal 2001 due to a shift in timing of bond sale to fiscal 2002.
- (3) 2006 data assumes a population growth rate of 1.2%.



- (1) Shaded area represents portion of general obligation debt funded by the budgetary General Fund. The remainder is funded by budgetary Special Funds.
- (2) Personal Income estimates provided by Global Insight and Delaware Department of Finance.



(1) Shaded area represents portion of general obligation debt funded by the budgetary General Fund. The remainder is funded by budgetary Special Funds.

**Qualified Zone Academy Bonds**

The State issued \$649,000 Qualified Zone Academy Bonds ("QZAB") in fiscal 2002 and \$760,000 Qualified Zone Academy Bonds in fiscal 2003. The fiscal 2003 QZAB proceeds funded the renovation of the Charlton School in the Caesar Rodney School District, Kent County, Delaware. The fiscal 2002 QZAB proceeds assisted in the renovation of Georgetown and Showell elementary schools in the Indian River School District, Sussex County, Delaware.

The State issued \$908,000 QZABs in fiscal 2004 and \$224,177 QZABs in fiscal 2005 to finance the continued renovation of the Charlton School in the Caesar Rodney School District, Kent County, Delaware. The QZABs are general obligation bonds backed by the full faith and credit of the State for the repayment of principal, primarily through the use of a sinking fund with a bullet maturity.

The QZAB proceeds are used in conjunction with the State's general obligation bond proceeds. The State provides 60-80% of the capital funding to local school districts in the form of non-repayable appropriations. The QZABs will assist in funding this commitment.

## **State Revenue Debt**

There is currently no State revenue debt outstanding, nor any plans to authorize any State debt other than State general obligation debt.

## **Lease Obligations**

The State has entered into long-term leases with terms in excess of one year. Aggregate remaining lease payments total approximately \$117.0 million with \$55.6 million payable through fiscal 2009). Real estate rentals account for 80.0% of the aggregate payments and equipment rentals account for the remainder. All payments are subject to annual appropriation. The State may not be held contractually liable for the payments in the event that such appropriations are not made. See "Appendix B - Notes to the Financial Statements - #8, Lease Commitments." Lease obligations are subject to one of the State's debt limits, the 15% Test. See "BONDED INDEBTEDNESS OF THE STATE - Debt Limits" for a complete explanation.

## **INDEBTEDNESS OF AUTHORITIES, UNIVERSITY OF DELAWARE AND POLITICAL SUBDIVISIONS**

Oversight responsibility for the issuance of debt by the State and authorities deemed to be part of the State's financial reporting entity is centralized under the Secretary of Finance. The following section sets forth certain indebtedness of State authorities, Delaware State University, the University of Delaware and political subdivisions of the State. The State is not directly or contingently liable for debt service for any of the following indebtedness.

### **Authorities**

#### **Delaware Transportation Authority**

The Delaware Transportation Authority (the "Authority") is a body corporate and politic constituting an instrumentality of the State. The Authority acts by resolution of the Secretary of the Department of Transportation (the "Department"), the Director of Finance of the Department and the Transportation Trust Fund Administrator. The Department has overall responsibility for coordinating and developing comprehensive, multi-modal transportation planning and policy for the State. The Authority assists in the implementation of this policy and has the power to develop a unified system of air, water, vehicular, public and specialized transportation in the State, subject to oversight by the Department and the State as hereinafter described.

To assist the Authority in financing a unified transportation system, the State created the Transportation Trust Fund (the "Trust Fund" or "TTF") within the Authority in 1987 to receive revenue and receipts of the Authority. The primary sources of funding of the Trust Fund are motor fuel taxes, motor vehicle document fees, motor vehicle registration fees, and other transportation-related fees, all of which are imposed and collected by the State and transferred to the Trust Fund. The State has irrevocably pledged, assigned and continuously appropriated these taxes and fees to the Trust Fund. The other major source of funding for the Trust Fund is toll and concession revenue of the Delaware Turnpike and the Route 1 Toll Road. The Authority may apply Trust Fund revenue for transportation projects, subject to the approval of the State, and may pledge any or all of this revenue to secure financings for these projects.

As of July 1, 2005, the Delaware Transportation Authority had outstanding \$756.9 million in Transportation System Senior Revenue Bonds, \$46.365 million in Transportation System Junior Revenue

Bonds, and \$40.0 million in a General Obligation Bond Anticipation Note. The Authority may issue bonds to refund prior Authority obligations.

Additional bonds secured on parity with the Senior Bonds or secured on parity with the Junior Bonds may be issued subject to the satisfaction of debt service coverage tests and certain other requirements. Under certain circumstances, additional revenue may be pledged by the Authority to secure its bonds, in which case such revenue may be taken into account in determining satisfaction of these debt service coverage tests. The Authority may also incur additional debt, which has a lien on revenue subordinate to the lien of other bonds. See "Appendix B - Notes to the Financial Statements - #6, Revenue Bonds."

In addition to debt service coverage tests and certain other requirements, future debt issues of the Authority are subject to one of the debt limits of the State. The debt limit mandates that the aggregate maximum annual payments on the State's tax-supported obligations and the TTF debt obligations of the Authority (plus certain lease obligations) may not exceed 15% of total budgetary General Fund revenue, plus Trust Fund revenue for the fiscal year following the fiscal year in which such debt is issued. See "BONDED INDEBTEDNESS OF THE STATE - Debt Limits" for a complete explanation.

The bonds of the Authority do not constitute a debt of the State or a pledge of the general taxing power or the faith and credit of the State or any political subdivision, agency or instrumentality thereof other than the Authority. The State's pledge and assignment to the Authority of motor fuel tax revenue, motor vehicle document fees, motor vehicle registration fees and other revenue pursuant to State law creates an obligation of the State, until there are no longer any Authority bonds remaining outstanding, to continue to impose and collect these taxes and fees at least at the rates in effect on the date of issuance of the Authority bonds and to transfer this revenue to the Authority. The State, however, has no obligation to increase these taxes or fees to provide sufficient revenue to meet payments of debt service on the Authority bonds.

### **Delaware State Housing Authority**

The Delaware State Housing Authority ("DSHA"), created in 1968, had outstanding on June 30, 2005, \$331.2 million of tax-exempt revenue bonds and \$10.6 million of taxable revenue bonds. Approximately \$279.7 million of the outstanding tax-exempt bonds were issued to finance the purchase of single-family homes, and the remainder was issued to finance multi-family housing. The security for these bonds is mortgage loan repayments, reserve funds, bond proceeds and other revenue. The taxable bonds have been issued primarily to finance second mortgages, providing down payment and closing cost assistance to eligible first-time homebuyers. See "Appendix B - Notes to the Financial Statements - #6, Revenue Bonds."

DSHA bonds do not constitute a debt or liability of the State. The enabling legislation, however, provides that the General Assembly may, but is not obligated to, make appropriations to restore the DSHA's capital reserve fund if such fund is drawn upon to meet debt service payments on certain of the DSHA's bonds. As of June 30, 2005, there were no DSHA bonds outstanding which are entitled to the benefit of the capital reserve fund. To date, the General Assembly has not been requested to make any such "moral obligation" appropriations. The statutory debt limit of the DSHA is \$350.0 million in bonds carrying the moral obligation of the State.

### **The Delaware Economic Development Authority**

The Delaware Economic Development Authority and its predecessors had outstanding \$1.5 billion in economic development revenue bonds on June 30, 2005, none of which are backed by the full faith and credit of the State.

## **Delaware State University**

There were outstanding on June 30, 2005, \$11.3 million of revenue bonds issued by the Delaware State University. These bonds are secured by the University's pledge of certain of its net operating revenue and net non-operating revenue, exclusive of gifts, grants, bequests, contributions and donations to the extent specifically restricted to a particular purpose inconsistent with their use for the making of debt service payments and any funds appropriated by the State of Delaware.

The following two Authorities are not part of the State's financial reporting entity. The State, however, exercises oversight regarding their debt activities.

## **Delaware Solid Waste Authority**

The Delaware Solid Waste Authority was created in 1975 and is the sole entity in the State responsible for the planning and administration of a comprehensive statewide program for the management, storage, collection, transportation, utilization, processing (including resource recovery), and disposal of solid waste and sewage sludge. On June 30, 2005, the Authority had no outstanding solid waste revenue bonds.

## **Delaware Health Facilities Authority**

The Delaware Health Facilities Authority, established in 1973, is authorized to issue revenue bonds and notes to finance projects for health care facilities located in the State. As of June 30, 2005, there were outstanding \$432.235 million of revenue bonds issued for the benefit of these facilities. The Authority has no taxing power and no source of funds other than from the contractual obligations of participating health care facilities.

## **University of Delaware**

There were outstanding on June 30, 2005, \$141.9 million of revenue bonds issued by the University of Delaware for housing, dining and other auxiliary facilities. These bonds are secured by revenue generated by the facilities. On July 14, 2005, the University issued \$49.9 million of revenue bonds, \$12.9 million of which was used to advance refund \$12.1 million of the bonds outstanding. The balance of \$37.0 million is to be used for housing facilities and are also secured as noted above. The outstanding balance as of July 15, 2005 is therefore \$179.7 million.

## **Political Subdivisions**

The approximate aggregate principal amount of general obligation bond indebtedness of the three counties, the City of Wilmington, the other cities and towns and the school districts of the State is outlined in the table which follows, as of June 30, 2004.

**General Obligation Debt of Political Subdivisions**  
(in millions)

New Castle County .....	\$190.6
Sussex County .....	120.0
Kent County .....	26.2
Wilmington .....	181.7 <sup>(1)</sup>
Other Cities and Towns .....	100.9 <sup>(2)</sup>
School Districts .....	<u>288.5<sup>(3)</sup></u>
 Total .....	 <u>\$ 907.9</u>

- (1) Of this total, \$24.82 million is supported by payments from the Diamond State Port Corporation, an instrumentality of the State. Excludes \$20.825 million of Wilmington Parking Authority bonds guaranteed by the City of Wilmington.
- (2) Excludes revenue bonds and anticipation notes of governmental issuers for various water/sewer and electric facilities, which are deemed to be self-supporting.
- (3) Represents local shares sold by the State on behalf of the school districts (as reported in the earlier chart entitled "Outstanding General Obligation Debt").

Source: Chief fiscal officers of respective governmental entities.

Indebtedness of counties, towns, and cities, other than the City of Wilmington, has been incurred primarily for water and sewer projects and general municipal purposes, subject to various debt limits. The State is not liable for any of this indebtedness. Unlike most other states, the State, rather than the local governments, is principally responsible for capital expenditures for schools and correctional facilities.

School districts may not issue bonds (including bonds sold to the State by school districts to fund the 20% to 40% share of capital costs), except to refund outstanding bonds, in an aggregate amount causing bonded debt of the district, less sinking funds on hand for payment of such bonded debt, to exceed 10% of the assessed value of the real property in the district.

**ECONOMIC BASE**

The State is located on the eastern seaboard of the United States and is bordered by the Atlantic Ocean and the Delaware Bay, as well as by the states of New Jersey, Pennsylvania and Maryland. It has a land area of 1,955 square miles, ranking 49th in area in the United States. The State is 96 miles long and varies from 9 to 35 miles wide, with elevations ranging from sea level to 442 feet. As the first state to ratify the United States Constitution on December 7, 1787, Delaware is known as "The First State."

**Recent History**

In recent years, Delaware's economic performance has largely exceeded national trends. Delaware participated fully in the late 1990's economic expansion and followed the nation, too, through the economic downturn that followed. Despite its ties to the national economy, throughout the recent business cycle, Delaware consistently posted lower unemployment rates than the United States. Most recently, Delaware's labor markets have begun to stabilize and its economy, like the nation's, has shown signs of sustainable recovery. Delaware's rate of employment growth has exceeded that of the United States for the past two years. (For a summary of Delaware's most recent economic forecast, see "STATE FINANCIAL OPERATIONS – Economic Projections.")



Much of Delaware’s success in maintaining a healthy economy over the last decade can be attributed to its ability to continue to attract new business. Delaware’s low cost of doing business, combined with its business friendly legal system continues to attract new incorporations. In recent years, more than 70% of new U.S. initial public offerings (“IPO”) have chosen Delaware as their legal domicile. Even though IPO activity has suffered from economic and other factors, the State has continued to register a record number of business formations in the form of LLCs and LPs. While automobile, chemical manufacturing and banking remain an important part of Delaware’s economy, the rise in the State’s construction and service sectors have given Delaware a broader economic base.

Since the adoption of the Financial Center Development Act in 1981, diversifying Delaware’s economy has consistently ranked among State policymakers’ highest priorities. Delaware continues to pursue high technology industries, including life sciences research and development, pharmaceuticals, agricultural biotechnology, human biotechnology and information technology. The State has made a significant investment to establish the Delaware Biotechnology Institute, a partnership involving State government, Delaware’s higher education institutions and the private sector. The Institute is designed to expand the State’s scientific base and create opportunities for the development of new technologies in the emerging life sciences field.

## Population

Historically associated with a strong employment and income base, population growth is one of the most important indicators of the strength of a state’s economy. Delaware experienced above-average population growth through the 1990's, outperforming both the mid-Atlantic region and the nation. Between 2003 and 2004, Delaware's population increased 1.5% to 830,364 inhabitants, compared to 0.4% growth for the region and 1.0% growth for the nation. As in past years, net in-migration continues to account for a significant share of the population growth.

The following table presents population trends of the State, the mid-Atlantic region and the United States for 2000 through 2004.

### Population (in thousands)

	<u>Delaware</u>		<u>Mid-Atlantic Region</u> <sup>(1)</sup>		<u>United States</u>	
	<u>Population</u>	<u>Change</u>	<u>Population</u>	<u>Change</u>	<u>Population</u>	<u>Change</u>
2000 .....	786	1.5	45,817	0.6	282,192	1.1
2001 .....	796	1.2	46,066	0.5	285,102	1.0
2002 .....	806	1.3	46,304	0.5	287,941	1.0
2003 .....	818	1.5	46,556	0.5	290,789	1.0
2004 .....	830	1.5	46,721	0.4	293,655	1.0

(1) Mid-Atlantic region consists of Maryland, New Jersey, Pennsylvania, New York and Delaware.

Source: U.S. Department of Commerce.

## Major Political Subdivisions

The State has three counties: Kent, New Castle, and Sussex. All of the cities and towns in the State are independent, incorporated municipalities. There are three major cities: Wilmington, the largest city, with a 2004 estimated population count of 72,784; Dover, the State capital and the site of a major U.S. Air Force base, with a 2004 estimated population count of 33,618 residents; and Newark, the site of the University of Delaware, with a 2004 estimated population count of 29,821.

The following table shows the population of the State's three counties for the years 2000 through 2004. Approximately 63% of the State's population lives in New Castle County, the northernmost county. Sussex County, the southernmost county, continues to show very strong growth, almost three times that experienced by New Castle County. The most recent data, however, shows that Kent County is growing even more rapidly, almost 4 times faster than New Castle County and over 30% faster than Sussex County.

### Population by County

	<u>New Castle</u>	<u>Change</u>	<u>Kent</u>	<u>Change</u>	<u>Sussex</u>	<u>Change</u>
2000.....	501,866	1.2	127,102	1.2	157,473	2.7
2001 .....	506,039	0.8	129,086	1.6	160,508	1.9
2002 .....	510,240	0.8	131,630	2.0	164,235	2.3
2003 .....	515,149	1.0	134,596	2.3	168,421	2.5
2004 .....	519,396	0.8	138,752	3.1	172,216	2.3

Source: U.S. Department of Commerce.

## Personal Income

Personal income figures reflect income received from participation in production, as well as from government and business transfer payments. It is widely used as a measure of residents' economic well-being. The State's total personal income grew 6.4 % from 2003 to 2004, compared with 5.5% for the mid-Atlantic region and 5.7% for the nation. Total State personal income in 2004 was \$29.8 billion.

The following table provides per capita personal income comparisons for 2000 through 2004. (Per capita personal income is the annual total personal income of State residents divided by the population.) Per capita personal income of Delaware residents grew 4.9% from 2003 to 2004. State per capita personal income was 109% of U.S. per capita personal income in 2004. Delaware per capita personal income growth was greater than that of the mid-Atlantic region and the United States for that same year.

### Per Capita Personal Income

	<u>Delaware</u>	<u>Change</u>	<u>Mid-Atlantic Region</u>	<u>Change</u>	<u>United States</u>	<u>Change</u>	<u>Delaware as Percent of the United States</u>
2000.....	\$30,869	6.7%	\$33,997	7.0%	\$29,845	6.8%	103%
2001.....	32,097	4.0	34,784	2.3	30,575	2.4	105
2002.....	33,085	3.1	34,967	0.5	30,804	0.7	107
2003.....	34,199	3.4	35,763	2.3	31,472	2.2	109
2004.....	35,861	4.9	37,590	5.1	32,937	4.7	109

Source: U.S. Department of Commerce.

### Unemployment Rates

The State's average unemployment rate for 2004 was 4.1%, lower than the regional rate of 4.8% and the national rate of 5.5%. Delaware's unemployment rate has been consistently well below the regional and national average. The following table presents the average annual unemployment rates for Delaware, the region and the U.S. from 2000 through 2004.

	<b>Unemployment Rates</b>		
	<u>Delaware</u>	<u>Mid-Atlantic Region</u>	<u>United States</u>
2000.....	3.3	3.8	4.0
2001.....	3.5	4.3	4.7
2002.....	3.8	5.3	5.8
2003.....	4.0	5.4	6.0
2004.....	4.1	4.8	5.5

Sources: U.S. Department of Labor and Delaware Department of Labor.

According to data released by the U.S. Bureau of Labor and Statistics, Delaware's June 2005 unemployment rate of 4.1% was ranked 14<sup>th</sup> lowest in the nation and compares favorably to an average of 4.4% held by the neighboring states of Maryland, New Jersey and Pennsylvania.

## Employment

In 2004, the State experienced an increase of 2.3% in non-agricultural employment. Delaware's rate of job growth was much faster than the regional increase of 0.7% and the national gain of 1.1%. The rapid pace of job growth has continued into 2005. It is expected that in 2005, Delaware will continue to see job gains comparable to the growth experienced in 2004. The following table and graph compare growth rates in this sector.

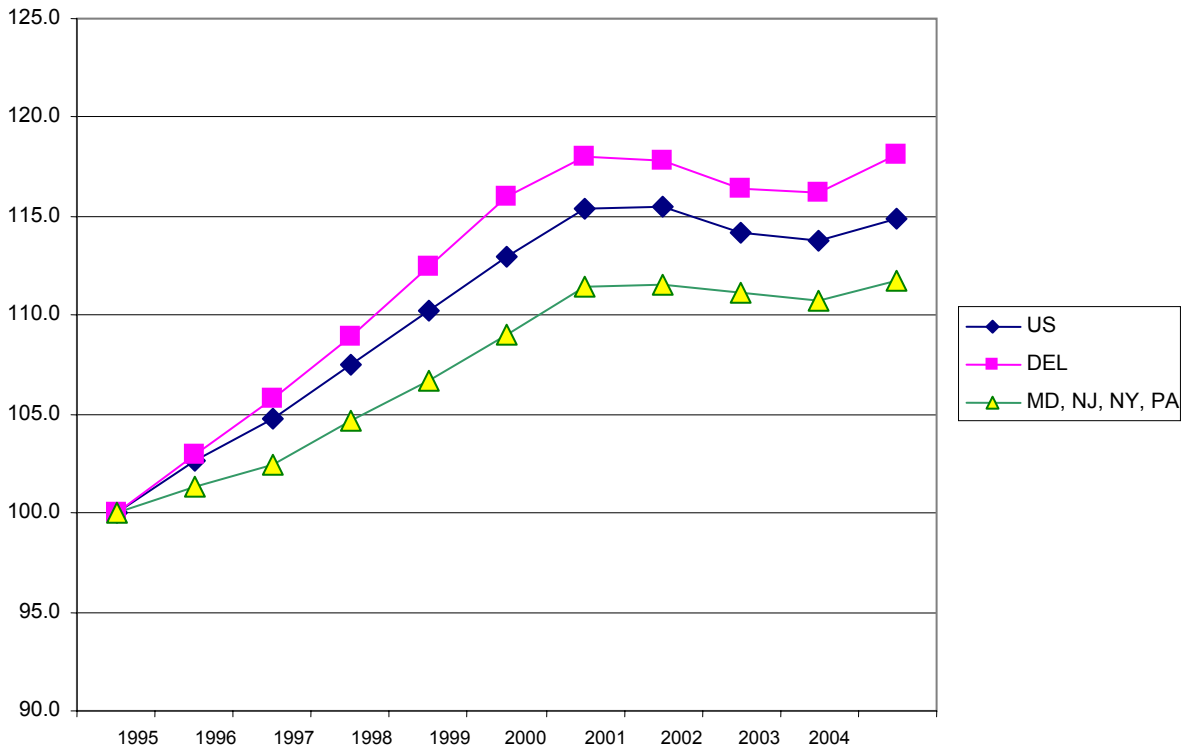
### Non-Agricultural Employment Growth Rates - %

	<u>Delaware</u>	<u>Mid-Atlantic Region</u>	<u>United States</u>
1999 .....	3.2%	2.2%	2.4%
2000 .....	1.7	2.2	2.2
2001 .....	(0.1)	0.1	0.0
2002 .....	(1.2)	(0.4)	(1.1)
2003 .....	0.0	(0.2)	(0.3)
2004 .....	2.3	0.7	1.1

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Sources: U.S. Department of Labor and Delaware Department of Labor.

### Total Employment Growth (1995 = 100)



Source: Delaware Department of Labor

Delaware experienced a sharp rise in total non-agricultural jobs during calendar year 2004. The rate of growth was much faster than that of the United States. Job growth has been spread among most major sectors. Manufacturing; Information; and Financial Activities experienced declines. The largest gains occurred in Professional and Business Services, and Construction.

Overall, the largest employment sectors are within various service industries. The largest major sector is Professional and Business Services with 61,700 jobs. Included in this area are such industries as Professional, Scientific and Technical Services, Management of Companies, and Administrative and Support Services. The Professional and Business Service sector increased by 2,800 jobs in 2004 – a gain of 4.8%.

The Construction sector's employment increased to 26,400 jobs – a gain of 2,000 jobs or 8.2% over the year. The demand for residential construction has continued due to the improvement in the economy, an influx of retirees, and relatively low mortgage rates.

Employment in Leisure and Hospitality rose by 1,700 jobs. This represented an increase of 4.4%, which was faster than the average increase for all industries.

Education and Health Services gained 1,300 jobs – an increase of 2.6% over 2003. Due to the aging population, health care is expected to continue to have rapid job growth for the balance of the decade. Like the nation as a whole, the demand for workers (e.g., nurses) has exceeded supply.

Employment in Wholesale Trade and Retail Trade jumped by 1,300 jobs. Delaware has a competitive edge in this sector, as Delaware's lack of a sales tax has helped this sector continue to expand.

Trends in employment in the State by major categories for 2000 through 2004 are shown in the following table.

	<b>Employment</b> (in thousands)				
	<u>2000</u>	<u>2001</u>	<u>2002</u>	<u>2003</u>	<u>2004</u>
<b>Civilian Labor Force Data</b>					
Employed <sup>(1)</sup> .....	403.0	405.1	403.0	403.8	405.7
Unemployed.....	<u>13.8</u>	<u>14.7</u>	<u>15.8</u>	<u>16.7</u>	<u>17.3</u>
Total.....	<u>416.8</u>	<u>419.8</u>	<u>418.8</u>	<u>424.5</u>	<u>423.0</u>
<b>NAICS Data</b>					
Construction and Mining .....	24.6	24.5	24.2	24.4	26.4
Manufacturing.....	41.5	39.4	37.1	35.7	34.9
Wholesale Trade .....	13.2	13.4	13.6	14.2	14.8
Retail Trade.....	51.4	50.6	51.1	51.8	52.5
Transportation, Warehousing and Utilities ...	14.2	12.8	12.3	12.7	13.5
Information .....	8.1	8.1	7.7	7.4	7.1
Financial Activities .....	46.4	46.8	46.4	45.3	44.7
Professional and Business Services .....	66.2	66.0	60.8	58.9	61.7
Education and Health Services .....	45.5	47.4	48.7	50.4	51.7
Leisure and Hospitality .....	35.8	36.4	37.6	38.4	40.1
Other Services.....	15.9	17.3	17.9	18.3	18.7
Government .....	<u>56.6</u>	<u>56.9</u>	<u>57.1</u>	<u>57.2</u>	<u>58.1</u>
Non-Agricultural Employment Total <sup>(2)</sup> .....	<u>420.0</u>	<u>419.4</u>	<u>414.5</u>	<u>414.5</u>	<u>424.1</u>

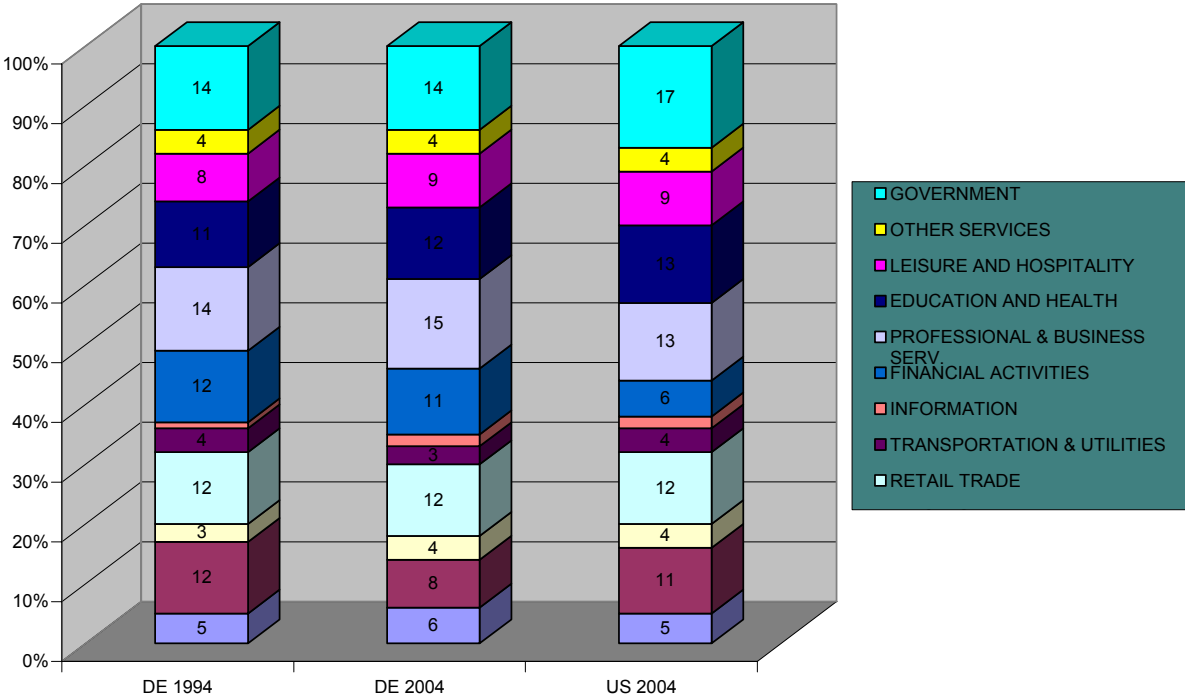
(1) This indicator reflects the number of Delaware residents, 16 years of age or older, who worked at least one hour for pay or profit, and includes employment in agriculture, proprietors, self-employed, unpaid family workers and domestic workers.

(2) Based on reconstructed and restated data complying with the North American Industry Classification System (NAICS). This indicator includes persons on Delaware non-agricultural establishment payrolls, regardless of their place of residence, and does not include proprietors, self-employed, unpaid family workers, domestic workers and military personnel. The total may not add due to rounding.

Source: Delaware Department of Labor.

Over the past ten years, Delaware's employment has grown in most industries. Once heavily reliant on the manufacturing base, Delaware has experienced large gains in several of the service industries. Since 1993, the following sectors have had an increase in the percentage of Delaware jobs: Construction; Wholesale Trade; Information; Professional and Business Services; Education and Health; and Leisure and Hospitality. Professional and Business Services made up 15% of Delaware jobs, compared to 13% for the U.S. The diversification of the State's economic base will help Delaware to continue to weather the economic downturns and strengthen the State's economic position in future years.

Percentage Distribution of Employment 1994 - 2004



The following chart lists the private employers in the State with at least 900 positions, as of December 2004:

<u>Name</u>	<u>Nature</u>	<u>Approx. Number of Employees</u>
<b>Financial Services</b>		
MBNA America Bank*	Commercial banking	10,700
J.P. Morgan Chase & Co.	Commercial banking	5,300
Wilmington Trust Company	Commercial banking	2,200
Citicorp	Commercial banking	1,400
Bank of America	Commercial banking	1,300
Discover Card Bank	Commercial banking	1,200
Household	Financial services	1,100
PFPC Inc.	Financial services	1,000
<b>Manufacturing</b>		
E.I. du Pont de Nemours & Co., Inc.	Chemicals and energy; corporate headquarters	9,400
AstraZeneca	Pharmaceuticals and specialty chemicals; sales; corporate headquarters	4,900
DaimlerChrysler	Automotive assembly	2,100
General Motors Corporation	Automotive assembly	1,300
Dade International Inc.	Electromedical apparatus	1,200
ARTEVA	Chemicals	900
<b>Hospitals and Health Services</b>		
Christiana Care Health Services	Hospital complex	7,100
Bay Health Medical Center	Hospital complex	2,700
Alfred I. du Pont Institute	Children's health care facility	2,600
Beebe Hospital	Hospital complex	1,500
St. Francis Hospital	Hospital complex	1,200
<b>Agribusiness</b>		
Mountaire Farms of Delmarva, Inc.	Food processor	3,600
Perdue Farms, Inc.	Broilers, feed and grains	2,800
Allen Family Foods	Food Processor	1,100
<b>Retail</b>		
Wal-Mart Inc.	Retail chain	3,700
Happy Harry's Inc.	Retail chain	2,100
Acme Markets	Retail groceries	1,700
Home Depot	Retail chain	1,100
Sears	Retail chain	1,100
Lowe's Home Centers	Retail chain	900
Wawa Inc.	Convenience stores	900



## Other Services

Dover Downs.....	Slots and racing .....	1,700
Integrity Staffing .....	Temporary help supply.....	1,700
Delaware Park, LLC.....	Slots and racing .....	1,300
YMCA.....	Civic and social organization .....	1,300
Comcast Cable.....	TV cable service.....	1,300
Computer Science Corp.....	Computer processing.....	1,100

Source: Delaware Department of Labor.

\* On June 30, 2005, Bank of America announced that it had reached an agreement to acquire MBNA America Bank.

The following table presents trends in manufacturing employment and distribution by industry sector for 2000 through 2004.

### Manufacturing Employment by Sector<sup>(1)</sup> (in thousands)

	<u>2000</u>	<u>2001</u>	<u>2002</u>	<u>2003</u>	<u>2004</u>
Number of employees.....	41.5	39.4	37.1	35.7	34.9

### Distribution by Industry Sector

Total Non-Durable Goods.....	22.7	22.1	21.0	21.2	20.2
Total Durable Goods.....	18.8	17.3	16.1	14.4	14.6

(1) Based on reconstructed and restated data complying with the North American Industry Classification System (NAICS) (see discussion above pertaining to table entitled "Employment" under "ECONOMIC BASE – Employment").

Source: Delaware Department of Labor.

## Chemical Industry

The importance of the chemical industry to Delaware's economy stems historically from the fact that two large companies - E.I. du Pont de Nemours & Co., Inc. ("DuPont") and Hercules Incorporated ("Hercules"), maintain their global headquarters within the State. Both companies are engaged in corporate management, finance, research, engineering and related activities in support of their worldwide operations.

Founded in 1802, DuPont (NYSE: DD) is a science company and the State's second largest private employer, with 9,400 employees in Delaware as of June 2005. DuPont's primary industry segments include chemicals, polymers, and diversified businesses, including agricultural and medical products. In June 2005, DuPont announced that it will invest \$80 million in its research and development center near Wilmington. DuPont also announced the introduction of a new product line at their Delaware titanium dioxide manufacturing site.

Hercules Incorporated, (NYSE: HPC) established in 1912, produces and markets specialty chemicals used in making a variety of products for home, office and industrial markets. Hercules' production facilities include 35 major plants strategically located throughout the world as well as a research center in Wilmington, Delaware. In June 2004, Hercules announced a \$15 million plan to renovate their central research center located in Wilmington, DE. The center will be the "hub" for the company's future research and development efforts. In connection with the upgrade of its research center, Hercules will close a facility in the Netherlands resulting in a dozen additional jobs for scientists in Delaware. Sales in 2004 were \$1.99 billion.

GE Energy has announced a company-wide strategy to aggressively pursue new technologies that help meet today's environmental challenges. This will include continued investment in their Delaware solar panel manufacturing site which employs just over 300.

AIR LIQUIDE is a worldwide leader in industrial and medical gases and related services. Founded in 1902, AIR LIQUIDE operates in more than 65 countries through 125 subsidiaries. AIR LIQUIDE provides innovative solutions to over a million customers in various industries, and helps them improve their performance and protect the environment. Air Liquide has announced plans to build a state-of-the-art R&D facility in Delaware. They will be consolidating US research and development operations along with some of their manufacturing engineering business. The total capital expenditures budget for this project is nearly \$30 million. The total employment targeted at the new facility will be 160 by 2010, which includes 119 new/relocated jobs, 21 retained positions, and 20 student and intern positions.

In addition, CIBA Specialty Chemicals (NYSE: CSB) announced that the company will expand its business operations in Newport, DE by adding 44 new jobs and further developing the site as its NAFTA business and manufacturing headquarters for its Coating Effects Business Segment. Some of this is to be accomplished through the relocation of positions from their Tarrytown, NY facility. CIBA anticipates spending over \$24 million in capital expenditures in the next five years. This includes the ability to produce a raw material which was previously manufactured overseas.

EVC Films, a division of European Vinyls Corporation (EVC), a Dutch company, announced that the company, a leading manufacturer of polyvinyl chloride (PVC) will open its North American Headquarters in Delaware including its first manufacturing facility in the United States. This business acquired an abandoned chemical site and will upgrade an existing facility. The expansion will ultimately add up to 125 new jobs to Delaware's workforce.

## **Life Sciences**

In 1999, AstraZeneca Inc. (NYSE: AZN) ("AstraZeneca"), formed by the merger of Stockholm-based Astra AB and London-based Zeneca Group PLC, one of the largest pharmaceutical companies in the world, selected Delaware as its U.S. headquarters. Wilmington is also the global home for the Central Nervous System therapy team, which includes both the commercial and research and development groups. The majority of the work done by the research and development group focuses on lead informatics, compound management and automation, and assay development and high throughput screening.

On April 20, 2004, AstraZeneca celebrated the opening of a state-of-the-art Automated Compound Management Facility (ACMF) at their Wilmington R&D campus. Part of a four-year, \$165 million investment in US research facilities, this latest \$13 million addition is one of four new AstraZeneca drug discovery research facilities of its kind worldwide.

With the ability to store over 2.8 million compound samples, the R&D Wilmington ACMF is a critical part of AstraZeneca's strategy to improve the speed and productivity of drug discovery and development. The ACMF has smoothed the progress of the company's worldwide initiative to rebuild their proprietary library of compounds. This new facility will ensure the quality of these compounds for future use by applying optimal storage conditions and best handling practices. With advanced technologies and automated processes, ACMF will enable scientists to do drug discovery research in ways that were not possible before.

As of June 2005, AstraZeneca employed 4,800 in Delaware. It is estimated that AstraZeneca has a product pipeline that will be worth \$7.2 billion by 2008. AstraZeneca is pursuing new endeavors internally and externally to keep its pipeline robust.

## **Research and Development**

Delaware's economy has long been a source of innovation and technological growth. Some of the state's most prominent firms, such as Agilent (NYSE: A), AstraZeneca, DuPont and W. L. Gore and Associates, are world renowned for their technical breakthroughs and resulting commercial success. Because of the presence of these firms and others like them, as well as its highly capable research universities, Delaware has the second highest concentration of scientists and engineers in the United States. In addition, Delaware is ranked among the top states in the nation when it comes to the number of patents issued per capita. This high quality workforce and innovative research and development environment provide excellent opportunities for technology-based business growth. The State also provides a variety of technology resource programs to foster commercialization.

The University of Delaware's outstanding reputation for research in cooperation with industry is well recognized in many areas. The University's innovative research efforts are illustrated through its partnerships with industry in composite materials, information science, biotechnology, alternative energy, virology and development of genetically engineered vaccines, and agrigenetics, including plant tissue culture research. Through its seven colleges, institutes and various centers, including the Center for Composite Materials, Center for Catalytic Science and Technology, and Center for Climatic Research, the University has fostered growth and development in the chemical, computer, energy, food, agricultural and marine sciences industries.

The University's Institute of Energy Conversion, one of the world's largest thin-film solar cell laboratories performing research and process development for industry, has been designated by the U.S. Department of Energy as a national center of excellence in photovoltaic research and education. The University of Delaware's Center for Composite Materials is one of three partners in an Army Research Laboratory Materials Center of Excellence.

The Delaware Technology Park ("DTP") is part of Delaware's commitment to attracting both established businesses and promising high-tech companies. It represents a combination of government, academic and industry partners and is now home to 42 high-tech companies. Near term plans call for DTP to build a sixth building for a total of 350,000 square feet of customizable space. Longer term, DTP is to participate in a much larger adjoining site of mixed use – education, student housing and economic development.

The Delaware Biotechnology Institute (DBI), located in the Delaware Technology Park, is a partnership among government, academia and industry to help establish Delaware as a center of excellence in biotechnology and the life sciences. DBI's mission is to build a biotechnology network of people and facilities to enhance academic and private sector research, catalyze unique cross-disciplinary research and education initiatives and to foster the entrepreneurship that creates high quality jobs. DBI's 72,000 square foot research facility is designed to house 170 faculty and student researchers and features

38 laboratories, 6 state-of-the-art research instrumentation centers, and several large and small conference areas.

Some of the companies started at DBI are: the Fraunhofer Center for Molecular Biotechnology, Napro Biopharmaceuticals (now Tapestry Pharmaceuticals), Luminari, Pharmaleads, Neurologix, InfoQuest Systems, and Nanosolutions.

DBI led Delaware's effort towards gaining Experimental Program to Stimulate Competitive Research (EPSCoR) status with the National Science Foundation's Experimental Program Status Competitive Research. EPSCoR status provides Delaware and 22 other qualifying states and U.S. territories with a better chance for federal funding dollars. Eight federal agencies participate in this program with the National Institutes of Health (NIH) and the National Science Foundation (NSF), two of the most prominent agencies.

Over the past five years, DBI has successfully built a nationally recognized capability in plant molecular biology to better understand the basic processes that control plant development on the genetic level. Combined with the highly regarded genomics-based poultry disease research located at DBI, this newly developed capability has direct applications to serve Delaware's agricultural industry.

Leading-edge interdisciplinary research is at the core of DBI's work. Successful partnerships are already underway involving biology, biochemistry, engineering, marine, materials science and computational biology. Encompassing 12 academic departments at the University of Delaware alone, collaborations are also state-wide, national and international, with the participation of scientists from Delaware State University, Delaware Technical & Community College, and Wesley College. DBI-affiliated researchers are principal investigators in a growing portfolio of federal research grants from NSF, NIH, the U.S. Department of Agriculture (USDA) and numerous other government agencies and private foundations.

DTP/DBI have enabled about 12,000 new jobs in life science in 20 new companies between 1998 and 2005. Over \$200 million has been invested and \$250 million of grants have been won by DTP companies and DBI.

In October 2003, DuPont and the U.S. Department of Energy's National Renewable Energy Laboratory (NREL) announced a joint research agreement for the development of the world's first integrated "bio-refinery" that uses corn or other renewable resources, rather than traditional petrochemicals, to produce a host of valuable fuels and value-added chemicals. The \$7.7 million Cooperative Research and Development Agreement is a collaborative venture for DuPont and NREL to develop, build and test a bio-refinery pilot process that will make fuels and chemicals from the entire corn plant. The agreement is part of the larger \$38 million DuPont-led consortium known as the Integrated Corn-Based Bioproducts Refinery (ICBR) project. This project was awarded \$19 million in matching funds from the U.S. Department of Energy in 2002 to design and demonstrate the feasibility and practicality of alternative energy and renewable resource technology.

Nemours Biomedical Research at the Alfred I. DuPont Hospital announced the establishment of a Center for Pediatric Research (CfPR) in Wilmington, Delaware. The CfPR will develop and foster pediatric research programs to shorten the time it takes to safely transition research advances from the laboratory bench top to the patient's bedside. A team of researchers led by Dr. Thomas Shaffer and Dr. Carolyn Schanen has been awarded a Center of Biomedical Research Excellence (COBRE) grant by the National Institutes of Health (NIH) to establish the CfPR. By providing \$9.8 million over the next five years, the grant adds considerable substance to a backbone structure established by Nemours over the past few years. The grant allows the Hospital, the State of Delaware, and Nemours itself to take a giant step toward their shared goal of improving health care for children through research.

The Applied Optics Center located at Delaware State University focuses on developing and commercializing different applications of new laser technology. The Center concentrates on laser spectroscopy technology and laser diode-based devices. Core competencies include time and frequency-based laser spectroscopy and nonlinear and laser optics. Dade Behring (NASD: DADE), a major instruments maker whose research and development headquarters are located in Glasgow, Delaware, is the major industrial sponsor. Research with Dade includes enhanced detection of trace atoms and molecules in liquids and a laser-based spectrometer for various medical applications. An American Dental Association project includes laser curing of photo-polymers. The Center is working with NASA in measuring greenhouse gas emissions by generating ultra-violet pulses through laser amplification.

## **Financial Services Industry**

Banks and other financial institutions have been a major focus of Delaware's economic development activity since 1981. In that year, landmark legislation was passed that opened Delaware to interstate banking, modernized the State's banking laws, and permitted the creation of new types of special purpose intermediaries. The 1981 Financial Center Development Act created strong economic incentives for the banking industry in Delaware, including a favorable state tax structure and a market based approach to lending that eliminated restrictive usury caps. These laws continue to create a favorable economic environment for banking. The State subsequently enacted additional legislation in order to sustain the State's competitive advantage in banking. In 1989, the Bank and Trust Company Insurance Powers Act was signed into law which allowed state-chartered banks and trust companies to underwrite and sell various types of insurance. In response to the Riegle-Neal Interstate Banking and Branching Efficiency Act of 1994, the State enacted legislation in 1995 to keep Delaware's banking community competitive and to maintain Delaware's role as a financial services center. Additionally, in 1995 the State Bank Commissioner issued the "Incidental Powers Regulation", which is designed to keep Delaware competitive by allowing state-chartered banks and trust companies to exercise additional powers incident to a banking corporation.

There are currently 60 banks and trust companies in Delaware including full-service commercial banks, credit card banks, non-deposit and limited purpose trust companies, wholesale banks, and federal and state savings banks. Credit cards are a major industry in the State. Prominent credit card issuers in Delaware include MBNA America Bank, N.A., Chase Manhattan Bank (USA), N.A., and Discover Bank.

MBNA, the largest independent credit card issuer in the world, is the State's largest private employer, with 28,000 employees company-wide and approximately 10,500 employees in Delaware, as of September 30, 2004. The bank specializes in affinity credit cards (i.e., those linked to non-profit organizations, universities, clubs or hobbies with high consumer loyalty) and co-branded cards (i.e., partnerships with for-profit companies). On June 30, 2005, Bank of America announced that it had reached an agreement to acquire MBNA in a transaction valued at about \$35 billion. The combined entity would be the largest credit card issuer in the United States, with \$143 billion in managed outstanding balances and 40 million active accounts. Bruce L. Hammonds, CEO of MBNA, would become CEO and president of Bank of America Card Services and remain in Wilmington, Delaware.

## **Construction**

Delaware's housing production during 2004 totaled 9,692 units, an 8% increase over 8,977 units in 2003. Single family construction increased by 13.7% to 7,742 units, while multi-family starts decreased by 13.8%. The sale of mobile homes decreased by 6.8% to 1,110 units.

The following table outlines total housing production in the State by county for 2000 through 2004. Housing production includes single and multifamily, public and private housing, as well as

mobile homes. In 2004, single family housing (including condominiums) represented 80% of total production, multifamily units represented 9%, and mobile homes represented 11%.

### **Production of Housing Units**

	<u>2000</u>	<u>2001</u>	<u>2002</u>	<u>2003</u>	<u>2004</u>
New Castle County .....	1,893	2,546	2,255	2,432	2,937
Kent County .....	817	1,088	1,452	2,170	2,133
Sussex County.....	2,194	2,029	2,624	3,184	3,512
Mobile Homes.....	<u>1,151</u>	<u>940</u>	<u>1,128</u>	<u>1,191</u>	<u>1,110</u>
 Total.....	 <u>6,055</u>	 <u>6,603</u>	 <u>7,459</u>	 <u>8,977</u>	 <u>9,692</u>

Source: Delaware State Housing Authority.

### **Automotive Industry**

The State is home to two major automotive assembly plants. Employment at the two plants totals 3,500 jobs, less than 1.0% of the total jobs in Delaware. DaimlerChrysler produces the Dodge Durango, its sport utility vehicle, at the Newark assembly plant, the only plant manufacturing the Durango. Over one million Dodge Durangos have been sold since the model's inception in 1997.

The General Motors Boxwood Road assembly plant near Newport will begin producing the new Pontiac Solstice this summer. The Solstice will be built on GM's new Kappa architecture, which is also planned for use by the new Saturn Sky to be produced in the same facility. The Kappa architecture features rear-wheel drive and a state-of-the-art hydroformed frame rail. The Pontiac Solstice and the Saturn Sky both feature a 2.4-litre, four-cylinder engine with a horse power of 170.

### **Incorporations**

As of June 2005, the total number of business entities registered with the Delaware Division of Corporations passed 650,000 with more than 11,900 new entities registering during June – the 22<sup>nd</sup> consecutive month in which new filings surpassed the same month in the prior year. The principal driver of this growth has been alternative business entities, such as limited liability companies. The State continues to be the corporate home of over half of all publicly-traded firms in the United States. Delaware is the legal domicile of more than 59% of the companies listed in the "Fortune 500". Since 1989, Delaware has ranked within the top five states in the nation in the number of new business entity formations with more than 111,000 formed in 2004 alone.

Since 1985, significant changes have been made to Delaware's corporate laws, specifically in such important areas as directors' liability and corporate takeovers. In addition to the option of forming a Delaware corporation, the Delaware Code enables businesses to form as general partnerships, limited partnerships, limited liability companies and statutory trusts. Businesses may also qualify as limited liability partnerships or limited liability limited partnerships. These changes, combined with a well-developed body of case law; prompt resolution of commercial and corporate disputes by Delaware's Court of Chancery; and efficient, friendly service from the Delaware Division of Corporations have resulted in significant business formation activity.

In order to sustain its competitive edge over other states and countries, Delaware continues to adopt statutes that respond to changing business conditions. A 2003 law extends the corporate jurisdiction of the Court of Chancery to include jurisdiction over commercial technology disputes. The 2003 law also allows the Court to mediate many types of complex business disputes, providing a more cost-effective, confidential, and consensual method for resolving litigable controversies. A 2004 law provides tax incentives for businesses to form Headquarter Management Corporations in Delaware and locate headquarter services in Delaware. Recent laws simplify the process of converting from one type of business entity to another type of entity. The Division of Corporations continues to enhance its services by offering 1-hour processing service expanding Internet services to allow businesses to reserve corporate names, access general corporate information and file annual tax returns. All of these enhancements provide further incentives for entrepreneurs, businesses and investors to make Delaware their legal home.

Effective July 1, 2001, the Division of Corporations allowed for the filing of Uniform Commercial Code information via the Internet. In fiscal 2005, the Division processed 180,000 filings and 105,000 UCC searches with total general fund revenue of \$13.1 million.

## **Agriculture**

Agriculture comprises an important segment of Delaware's economy. According to statistics published by the U.S. Department of Agriculture, 42% of Delaware's land area is used for farming. In 2003, Delaware farmers earned \$760.2 million in cash receipts from all commodities, an increase of 6% over the prior year. Higher value for broiler chickens and significantly higher production of soybeans and corn from the drought of 2002 accounted for the increase, more than offsetting a \$10.6 million decrease in value of vegetable production due to excessive precipitation.

Delaware had 2,300 farms in 2003, a decrease of 100 from a year earlier. Farms averaged 230 acres for a total of 530,000 acres in farms. In 2003, the total market value of agricultural land and buildings was \$2.16 billion, and the average value per operating unit was \$939,000. The average market value per acre of farmland and buildings in Delaware was \$4,000, more than three times the average value nationally. Only five states had a higher value per acre.

Delaware's net farm income increased in 2003 by 145%. This was a result of an 8% increase in value of production, a 3% decrease in cost of purchased inputs and a 173% increase in government payments. Delaware's broiler chicken production (pounds liveweight) decreased in 2003 by 2%, but value per pound increased by 4 cents per pound, increasing the value of production to \$543 million, a 10% increase.

The cash receipts from Delaware farms as compared to the U.S. total in 1999-2003 are outlined in the table below.

## Farm Cash Receipts

	Delaware (dollars in millions)			United States (dollars in billions)		
	<u>Livestock &amp; Livestock Products</u>	<u>Crops</u>	<u>Total Cash Receipts</u>	<u>Change from Previous Year</u>	<u>Total Cash Receipts</u>	<u>Change from Previous Year</u>
1999 .....	\$560	\$159	\$719	(8.0)%	\$187.6	(4.4)%
2000 .....	555	178	733	1.2	192.1	2.4
2001 .....	660	184	844	15.1	200.1	4.2
2002 .....	547	171	718	(14.9)	195.1	(2.5)
2003 .....	593	167	760	5.8	211.6	8.5
2004 .....						

Sources: Delaware Department of Agriculture and National Agricultural Statistics Service/USDA.

### The Port of Wilmington

The Port of Wilmington (the "Port") is one of the two largest importers of containerized bananas in the world and is a significant east coast handler of imported fruit, juice and produce, particularly winter Chilean fruit and juice concentrate from Argentina and Brazil. Other significant food items include Moroccan Clementines, fruit from New Zealand, and frozen meat and pet food from Australia and New Zealand. The Port handles import and export vehicles (General Motors, Volkswagen and Audi use the Port as either a point of entry into the United States, or a point of consolidation for export). Other notable break bulk items moving over the Port's pier include: steel, lumber, news print, dry bulk and liquid petroleum products.

The Port has a central location on the east coast and excellent access to rail and highway transportation systems. Warehouse facilities include 250,000 square feet of dry and 684,000 square feet of modern temperature controlled refrigerated space. Effective early in 2006, an additional 60,000 square feet of new refrigerated warehouse space will have been constructed. The combination of relatively new facilities, operational experience, proximity to transportation networks and a skilled labor force have made the Port among the most successful ports in the very competitive mid-Atlantic and Northeast region.

Founded in 1923, the Port is owned and operated by the Diamond State Port Corporation ("DSPC"). In June 1995, the General Assembly authorized the creation of the DSPC, a membership corporation with the Department of State as the sole member, for the purpose of acquiring and operating the Port. On September 1, 1995, DSPC acquired substantially all of the Port's assets from the City of Wilmington. Under the terms of that agreement, DSPC agreed to make payments to the City equal to \$39.9 million over a 30-year period and to pay amounts equal to total debt service on approximately \$50.0 million of indebtedness previously incurred by the City for Port related assets. The Delaware Transportation Authority's Transportation Trust Fund has loaned funds to the DSPC to enable it to restructure certain of the DSPC's debt to the City and to fund capital projects. In addition, DSPC used funds borrowed from the Transportation Trust Fund to prepay commercial loans to



Wilmington Trust and the Delaware River and Bay Authority. DSPC does not have the power to pledge the credit of the State.

The Port is part of the State's financial reporting entity and is considered an enterprise fund for the State's GAAP financial reporting purposes. See "Appendix B - Notes to the Financial Statements - #6, Revenue Bonds."

In fiscal 2005, a total of 4.3 million tons of cargo passed through the Port's facilities, an increase of 2% from the 4.2 million tons handled in fiscal year 2004. Increased cargo volumes combined with a richer cargo mix produced an increase in operating revenue of 8% from \$25.7 million in fiscal year 2004 to \$27.9 million in fiscal year 2005.

Over \$135 million has been appropriated by the General Assembly through fiscal 2005 for Port infrastructure improvements and debt restructuring. An additional \$10 million has been appropriated for fiscal 2006. The Port is not required to repay these funds.

### **Dover Air Force Base**

The federal government maintains a major U.S. Air Force base (the "Base") in Dover, Delaware. The 3,900 acre Base, established in 1941, is the nation's busiest military cargo terminal, a key airlift center and home to the 436th Airlift Wing. The 436th Airlift Wing provides command and support functions for assigned airlift operations, permitting worldwide movement of outsized cargo (including the military's largest tanks and heaviest weapons and equipment) and personnel. The unit flies 28 Lockheed C-5 Galaxy transport planes, known as "the free world's largest airlifter". Demand for the C-5 transports, maintenance staff and cargo expertise remain at record levels, providing 25% of the nation's strategic airlift capacity. The C-17 planes will replace the C-5 transports. In addition, the Base hosts the Charles C. Carson Center for Mortuary Affairs, the defense department's largest and only mortuary facility in the continental U.S. The Base employs approximately 4,000 active duty personnel and a total of 8,800 reservists, guards and civilians. In the U.S. Department of Defense recommendations for base realignment and closures, Dover Air Force Base is expected to gain 115 military and 133 civilian jobs. The economic impact of the Base is estimated to be over \$380 million.

## **STATE FINANCIAL OPERATIONS**

The State controls and records its financial transactions on a cash basis of accounting for its day-to-day operations in accordance with the various budgets and statutes passed by the General Assembly and approved by the Governor. See "FINANCIAL STRUCTURE - Budgetary Control and Financial Management Systems". The State's audited June 30, 2004, Basic Financial Statements as set forth in Appendix B, were prepared in accordance with accounting principals generally accepted in the United States of America (GAAP) using both the modified accrual basis and full accrual basis of accounting. The following discussion of State finances relates to the budgetary General and budgetary Special Funds of the State, as more fully set out in the financial statements included under Appendix A hereto.

### **Revenue and Expenditure Forecasting**

The Delaware Economic and Financial Advisory Council ("DEFAC"), created in 1977, is comprised currently of 33 members appointed by the Governor. Current members of DEFAC include five cabinet-level

officials, the State Treasurer, the Controller General, one other governmental official, five legislators, and 20 private citizens from the business, financial and academic communities.

DEFAC is mandated by executive order to submit to the Governor and the General Assembly budgetary General Fund and Transportation Trust Fund revenue forecasts six times each fiscal year in September, December, March, April, May and June for the current fiscal year and the succeeding two fiscal years. A forecast for the current fiscal year and the succeeding four fiscal years is generated once each year, not later than October 1. Budgetary General Fund and Transportation Trust Fund expenditure forecasts are generated for the current fiscal year in December, March, April, May and June. The various DEFAC forecasts contained in this Official Statement were provided as of June 20, 2005.

These revenue and expenditure forecasts are used in the State budget process to ensure compliance with the State's constitutional limits on spending and statutory debt limitations. See "FINANCIAL STRUCTURE - Appropriation Limit" and "BONDED INDEBTEDNESS OF THE STATE - Debt Limits." The subcommittees of DEFAC are the Expenditure and Revenue subcommittees, which meet prior to the DEFAC meetings. The full DEFAC meetings are open to the public and provide a general forum for members of the private and public sectors to exchange views on matters of economic and fiscal concern for the State.

DEFAC relies on projections of national economic trends, Global Insight, Inc. (formerly DRI-WEFA), the Department of Finance's econometric model, projections generated by the Department of Transportation, its members' knowledge of the State's particular economic strengths, and its members' understanding of the structure of the State's revenue system. The comparison of DEFAC's forecasts of budgetary General Fund revenue with actual year-end revenue are reviewed in the following table. These forecasts were generated 18 months and 9 months prior to the end of each fiscal year. DEFAC does not project the revenue impact of legislation until after its enactment.

**DEFAC Budgetary General Fund Revenue Projections**  
(in millions)

	<u>2001</u>	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>
18 Months Before Fiscal Year-End .....	\$2,329.3	\$2,432.6	\$2,361.8	\$2,309.9	\$2,742.6
9 Months Before Fiscal Year-End .....	2,329.1	2,348.6	2,269.1	2,586.3	2,777.2
Actual Fiscal Year-End Revenue .....	2,329.0	2,425.7	2,436.4	2,735.5	2,877.6

**Economic Projections**

Based upon national forecasts by Global Insight, Inc. in June 2005, the State is expected to show continued economic growth. The following chart compares forecasted population, employment and personal income growth rates for fiscal 2006 through 2008 for Delaware and the United States, considered by DEFAC in making its revenue forecasts as presented herein.

## Projected Economic Growth Rates

	Delaware			United States		
	<u>Fiscal 2006</u>	<u>Fiscal 2007</u>	<u>Fiscal 2008</u>	<u>Fiscal 2006</u>	<u>Fiscal 2007</u>	<u>Fiscal 2008</u>
Population Growth.....	1.3%	1.3%	1.3%	0.9%	0.9%	0.9%
Employment Growth.....	1.8	1.5	1.5	1.7	1.2	1.0
Personal Income Growth.....	6.5	5.6	5.4	6.0	5.4	5.7

Sources: Delaware Department of Finance and Global Insight, Inc.

### Revenue Summary - Fiscal 2005 - Fiscal 2007E

The following table and chart include the actual unaudited fiscal 2005 budgetary General Fund revenue from all sources as well as DEFAC's June 20, 2005 forecasts of budgetary General Fund revenue from all sources for fiscal 2006 and fiscal 2007. The estimates reflect the adjusted growth rates of 6.3%, and 5.1%, respectively, for fiscal 2006 and fiscal 2007, after adjusting for State tax law changes. See "Fiscal Year Ended June 30, 2004," "Fiscal Year Ending June 30, 2005" and "Fiscal Year Ending June 30, 2006."

**Revenue Reductions.** On June 30, 2005, the General Assembly passed a revenue package reducing the State's gross receipts tax and containing various other revenue matters which are estimated to result in revenue reductions for the State's General Fund. The reductions are not reflected in DEFAC's estimates because they had not been enacted at the time of the June 20, 2005 DEFAC meeting. The revenue decreases include the following (the "Revenue Reductions"):

- *Gross Receipts Tax* – various reductions in the tax will result in a revenue decrease of \$16.7 million in fiscal 2006 and \$47.1 million in fiscal 2007.
- *Realty Transfer Tax* - \$10 million in each fiscal year commencing with fiscal 2006 will be transferred to a special fund and dedicated to farmland preservation.
- *School District Debt Service Payments* – debt service payments from local school districts which reimburses the State for general obligation bond debt service will be placed in a special fund, not the general fund, and applied to pay said debt service. As a result, General Fund revenue will be reduced by \$29.5 million in fiscal 2006 and by \$30.0 million in fiscal 2007.
- *Earned Income Tax Credit* – nonrefundable tax credit will reduce personal income tax liabilities in the amount of \$5 million in fiscal 2007.
- *Uniform Commercial Code* – filing fees under the Uniform Commercial Code in the amount of \$400,000 in fiscal 2006 and \$3.0 million in fiscal 2007 will be transferred to the City of Wilmington, subject to the satisfaction of certain conditions by the City.

**Budgetary General Fund Revenue**  
(in millions)

	<u>DEFAC Forecasts as of June 20, 2005</u>					
	Fiscal 2005 <sup>(1)</sup>		Fiscal 2006		Fiscal 2007	
	<u>Actual</u>	<u>Change</u>	<u>Forecast</u>	<u>Change</u>	<u>Forecast</u>	<u>Change</u>
Personal Income Tax.....	1,015.6	12.0%	1,093.9	7.7%	1,162.6	6.3%
Less: Refunds .....	<u>-133.2</u>	-6.4%	<u>-140.7</u>	5.6%	<u>-147.7</u>	5.0%
PIT Less Refunds.....	882.5	13.0%	953.3	8.0%	1,014.9	6.5%
Franchise Tax .....	508.1	-1.5%	528.8	4.1%	550.0	4.0%
Less: Refunds .....	<u>-17.1</u>	-3.0%	<u>-17.0</u>	-0.6%	<u>-17.0</u>	0.0%
Franchise Tax Less Refunds.....	491.0	-1.5%	511.8	4.2%	533.0	4.1%
Corporate Fees .....	57.8	16.6%	56.8	-1.7%	59.6	4.9%
Limited Partnerships & LLC's .....	63.4	24.3%	72.2	13.9%	80.9	12.0%
Uniform Commercial Code .....	13.8	5.3%	14.5	5.1%	15.1	4.1%
Corporation Income Tax .....	157.0	47.7%	165.9	5.7%	174.1	4.9%
Less: Refunds .....	<u>-43.1</u>	-69.7%	<u>-35.0</u>	-18.8%	<u>-35.0</u>	0.0%
CIT Less Refunds .....	113.9	40.6%	130.9	14.9%	139.1	6.3%
Bank Franchise Tax .....	134.8	-1.4%	145.8	8.2%	160.5	10.1%
Gross Receipts Tax.....	176.6	9.4%	189.4	7.2%	200.8	6.0%
Lottery.....	234.0	5.4%	241.5	3.2%	237.8	-1.5%
Abandoned Property .....	264.9	-12.3%	287.0	8.3%	277.0	-3.5%
Hospital Board and Treatment.....	54.5	-35.2%	55.1	1.1%	57.1	3.6%
Dividends and Interest .....	9.1	0.7%	15.0	64.8%	17.0	13.3%
Realty Transfer Tax .....	113.6	28.2%	117.6	3.5%	117.6	0.0%
Estate Tax.....	6.4	-52.1%	1.7	-73.4%	0.0	-100.0%
Insurance Taxes.....	57.0	4.8%	58.9	3.3%	61.9	5.1%
Public Utility Tax .....	36.5	7.1%	38.1	4.4%	39.4	3.4%
Cigarette Taxes .....	80.7	6.6%	82.4	2.1%	83.8	1.7%
Other Revenues .....	111.6	8.3%	112.9	1.2%	118.8	5.2%
Less: Other Refunds .....	<u>-24.5</u>	1.7%	<u>-22.3</u>	-9.0%	<u>-22.3</u>	0.0%
Total <sup>(2)</sup> .....	2,877.6	5.2%	3,062.6	6.4%	3,192.0	4.2%

**Estimated Impact of Revenue Reductions**

	Fiscal 2006	Fiscal 2007
Gross Receipts Tax	-16.7	-47.1
Realty Transfer Tax	-10.0	-10.0
Other Revenue (Local School District Debt Service Payments)	-29.5	-30.0
Earned Income Tax Credit		-5.0
Uniform Commercial Code – Wilmington	<u>-0.4</u>	<u>-3.0</u>
Total Revenue Reductions	<u>\$56.6</u>	<u>\$95.1</u>

	Fiscal 2005	Fiscal 2006	Fiscal 2007
Total Including Impact of Revenue Reductions	\$2,877.6	\$3,006.0	\$3,096.9
	5.2%	4.5%	2.9%

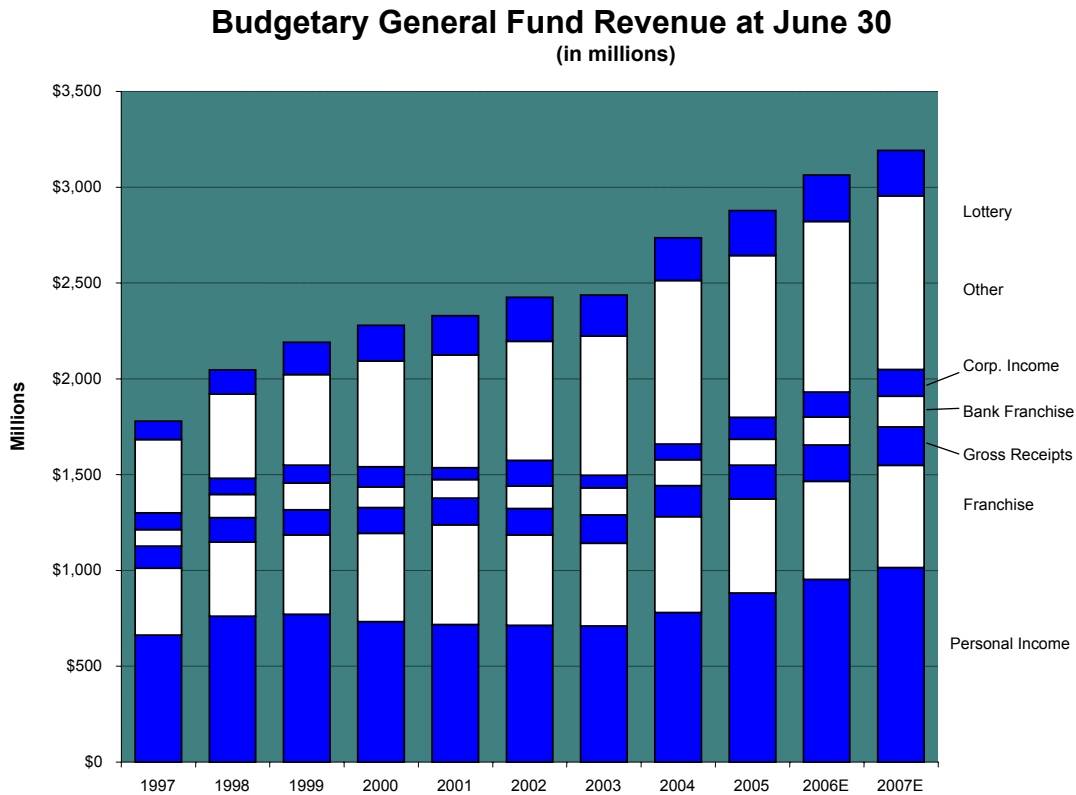
Adjusted Growth Rate <sup>(3)</sup> ..... 9.3% 6.3% 5.1%

(1) Unaudited.

(2) Does not equal the sum of its components due to the rounding of actual amount.

(3) After adjusting for State tax law changes.

The following chart shows both the growth in and source of budgetary General Fund revenues since 1997 and provides estimates for fiscal 2007.



Source: For fiscal 2006 and 2007, DEFAC Report, June 20, 2005.

### Expenditure Summary - Fiscal 2001 - Fiscal 2005E

The following table compares total budgetary General Fund expenditures by major departments for the past five fiscal years and provides estimates for fiscal 2005. These figures include supplemental appropriations for capital projects and debt reduction, as described below. See also "BUDGETARY GENERAL FUND SUMMARIES - Budgetary General Fund Disbursements by Category of Expense."

**Budgetary General Fund Expenditures**  
(in millions)

	<b>Fiscal 2000<sup>(1)</sup></b>	<b>Change</b>	<b>Fiscal 2001<sup>(1)</sup></b>	<b>Change</b>	<b>Fiscal 2002<sup>(1)</sup></b>	<b>Change</b>	<b>Fiscal 2003<sup>(1)</sup></b>	<b>Change</b>	<b>Fiscal 2004</b>	<b>Change</b>	<b>Fiscal 2005</b>	<b>Change</b>
Correction .....	\$160.5	13.0%	\$181.6	13.1%	\$179.2	(0.4%)	\$185.5	3.5%	\$189.6	2.2%	201.7	6.4%
Health and Social Services.....	521.3	7.5	570.5	9.4	617.6	8.2	639.4	3.5	652.6	2.1	707.4	8.4
Higher Education .....	211.5	7.5	219.2	3.6	213.7	(2.5)	205.2	(4.0)	207.5	1.1	228.3	10.2
Public Education.....	698.4	6.8	807.0	15.5	852.3	5.6	839.9	(1.5)	857.0	2.0	915.3	6.8
Safety & Homeland Security .....	91.1	2.1	93.7	2.9	96.1	2.6	99.7	3.6	95.4	(3.8)	99.7	4.5
Services to Children, Youth & Their Families .....	88.8	9.4	91.6	3.2	91.8	0.2	92.9	1.2	93.9	1.0	104.2	11.0
Other Expenditures .....	<u>474.7</u>	(5.9)	<u>465.4</u>	(2.0)	<u>403.0</u>	(13.4)	<u>391.5</u>	(2.9)	<u>457.2</u>	16.8	565.7	23.7
Total <sup>(1)</sup> .....	<u>\$2,246.2</u>	4.4%	<u>\$2,429.0</u>	8.1%	<u>\$2,453.8</u>	1.0%	<u>\$2,454.1</u>	0.0%	<u>\$2,553.7</u>	4.1	<u>\$2,822.3</u>	10.5

(1) Expenditures for fiscal 2000 through fiscal 2005 include certain one-time expenditure initiatives, certain "pay-as-you-go" capital projects, and/or debt deauthorization and defeasance.

The State has elected to dedicate substantial budgetary General Funds to "one-time" expenditures, as opposed to increasing the size of the base operating budget, based on the State's economy and performance. Since 1997, \$2.5 billion of budgetary General Funds has been appropriated for capital projects and an additional \$154.8 million has been appropriated for debt reduction initiatives. These appropriations are reflected as supplemental appropriations in the chart below. The result of these supplemental appropriations is a distortion in the budgetary General Fund expenditure pattern reflected in the chart above.

The table below depicts trends in State expenditures by the three major components; i.e., budgetary General Fund base budget for operations, supplemental appropriations for one-time capital projects and debt reduction, and the effect of the carryover of these unspent capital funds on the overall spending levels. The nature of capital projects tends to delay the actual expenditure of capital funds to fiscal years subsequent to the fiscal year in which they were appropriated.

**Adjusted Budgetary General Fund Expenditures**  
(in millions)

	<u>2000</u>	<u>Change</u>	<u>2001</u>	<u>Change</u>	<u>2002</u>	<u>Change</u>	<u>2003</u>	<u>Change</u>	<u>2004</u>	<u>Change</u>	<u>2005</u>	<u>Change</u>
Base Budget....	\$1,928.8	7.0%	\$2,079.8	7.8%	\$2,195.0	5.5%	\$2,264.1	3.1%	\$2,331.5	3.0%	2,509.1	7.6%
Supplemental Appropriations	170.1	(15.6)	136.2	(19.9)	45.1	(66.9)	50.9	12.9	101.3	99.0	166.6	64.5
.....												
Prior Year Carryover.....	<u>147.3</u>	(1.2)	<u>213.1</u>	44.7	<u>213.8</u>	0.3	<u>139.1</u>	(34.9)	<u>120.9</u>	(13.1)	<u>146.7</u>	21.3
Total.....	\$2,246.2	4.4%	\$2,429.1	8.1%	\$2,453.9	1.0%	\$2,454.1	.01%	\$2,553.7	4.1%	\$2,822.3	10.5%

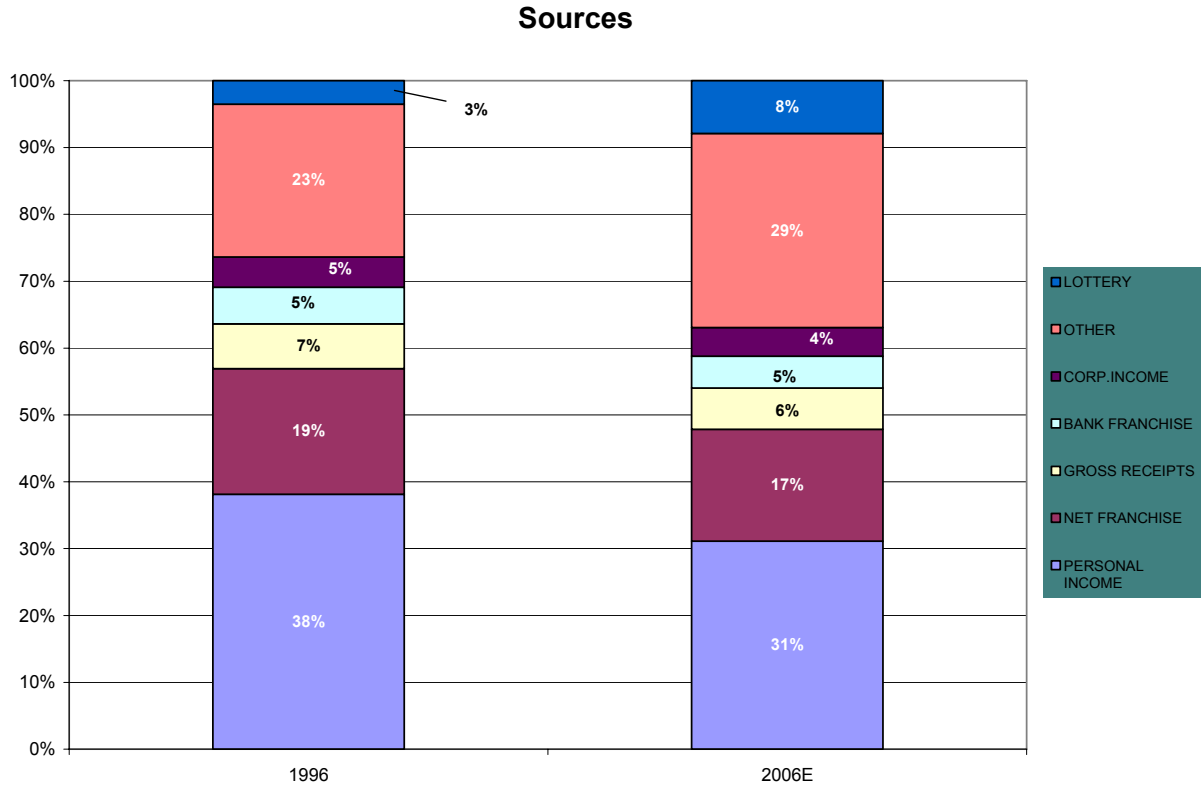
Note: Totals may not add due to rounding.



## Sources and Uses of State Funds

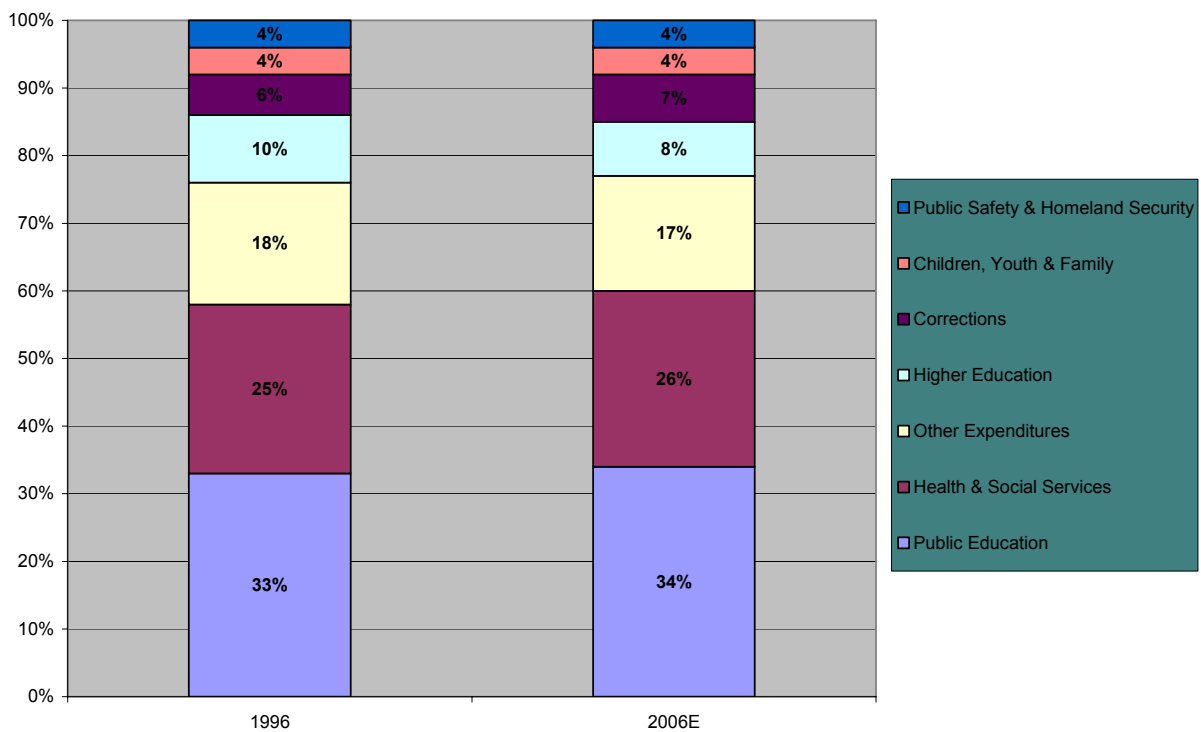
The distribution of budgetary General Fund revenues and appropriations is shown in the following bar charts, which compare fiscal 2006 estimates with ten years earlier.

### SOURCES AND USES OF STATE FUNDS



- (1) Other sources include interest, public utility, cigarette, abandoned property, alcoholic beverage, and insurance taxes.

## Uses

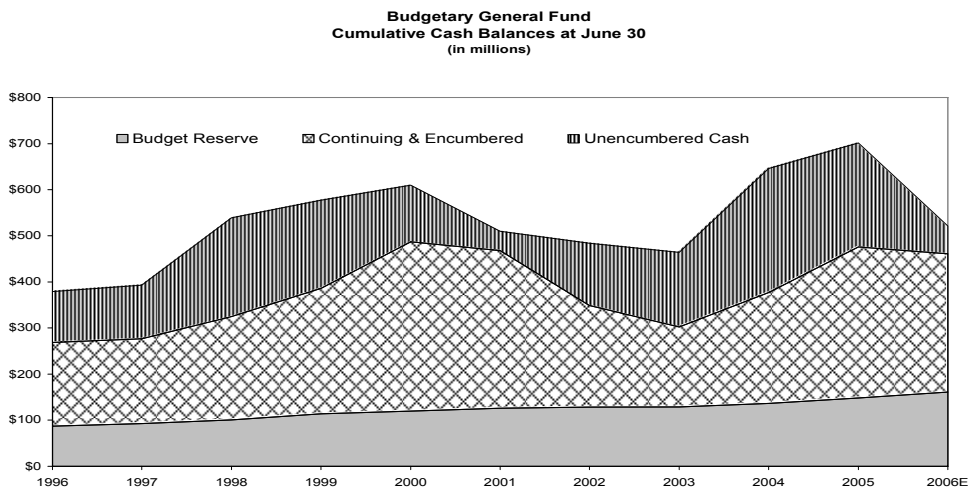


- (1) Other uses include administrative services, fire prevention, National Guard, natural resources and environmental control, other elective offices, legislative and executive branches, and agriculture.

## FISCAL YEAR ENDED JUNE 30, 2004

The State ended fiscal 2004 with a cumulative cash balance of \$646.0 million. This balance represented 25.3% of the State's expenditures for the year. The Budget Reserve Account remained fully funded at the 5% level for the fiscal year, totaling \$136.5 million. An additional \$240.2 million was set aside for continuing and encumbered appropriations resulting in an unencumbered cash balance on June 30, 2004, of \$269.1 million.

The following graph reflects growth in the Budget Reserve Account and the changes in continuing and encumbered appropriations and the cumulative cash balances from fiscal 1994 to fiscal 2004.



### Revenue

Net budgetary General Fund revenue for fiscal 2004 totaled \$2,735.7 million, a 6.6% increase from fiscal 2003 when adjusted for tax law changes and other one-time events. The unadjusted growth rate was 12.3%

**Personal income taxes**, after refunds, totaled \$781.2 million. The unadjusted growth rate was 10.0% compared to fiscal 2003.

**Franchise taxes**, after refunds, totaled \$499.3 million, a 15.8% increase from fiscal 2003. The adjusted growth rate was -5.5%.

**Corporate fees** reached \$49.5 million, a 26.3% increase from fiscal 2003. On an adjusted basis, corporation fees grew at 5.2%.

**Corporate income taxes**, after refunds, were \$81.0 million, a 22.1% increase from fiscal 2003.

**Bank franchise taxes** totaled \$136.6 million, -3.4% growth over fiscal 2003.

**Business and occupational gross receipts taxes** totaled \$161.5 million, an increase from fiscal 2003 of 9.5%.

**Lottery revenue** totaled \$222.0 million, a 4.2% increase from fiscal 2003.

**Abandoned property revenue** totaled \$302.0 million, a 30.5% increase from fiscal 2003.

### Expenditures

Budgetary General Fund expenditures for fiscal 2004 totaled \$2,553.7 million, a 4.1% increase over fiscal 2003. The fiscal 2004 budgetary General Fund operating budget totaled \$2,445.1 million, a 2.2% increase from fiscal 2003. Grants-in-aid appropriations of \$38.4 million and the budgetary General Fund contribution to the capital budget of \$166.9 million combined with \$24.9 million in additional supplemental appropriations brought total appropriations to \$2,650.5 million. This appropriation package was within the constitutionally-prescribed limit of 98% of estimated revenues.

### Balances

The following table outlines revenue, expenditures and remaining cash balances for fiscal 2004.

#### Actual Budgetary General Fund Balances - Fiscal 2004 (in millions)

Revenue .....		\$2,735.7
Expenditures		
Budget .....	\$2,445.1	
Grants .....	38.4	
Supplemental.....	<u>166.9</u>	
Total appropriations .....	\$2,650.4	
Continued and encumbered (prior years).....	<u>173.3</u>	
Total spending authorizations .....	\$2,823.7	
Less: Continued and encumbered (present year).....	(240.2)	
Less: Reversions.....	<u>(29.8)</u>	
Total expenditures .....		<u>\$2,553.7</u>
Operating balance.....		\$181.8 <sup>(1)</sup>
Prior year cash balance.....		<u>464.0</u>
Cumulative cash balance .....		\$646.0 <sup>(1)</sup>
Less: Continued and encumbered (present year).....		(240.2)
Less: Budget Reserve Account.....		<u>(136.5)</u>
Unencumbered cash balance.....		<u>\$269.3<sup>(1)</sup></u>

(1) Does not equal the sum of its components due to rounding of actual amounts.

## FISCAL YEAR ENDING JUNE 30, 2005

Net budgetary General Fund revenue for fiscal 2005 totaled \$2,877.6 million, a 5.2% increase over fiscal 2004.

### Revenue

**Personal income taxes**, after refunds, totaled \$882.5 million, an increase of 13.0% over fiscal 2004.

**Franchise taxes**, after refunds, totaled \$491.0 million, an 1.5% decrease from fiscal 2004. After a one-time increase in collections during fiscal 2004, net franchise tax collections actually rose 3.1%.

**Corporate fees** reached \$57.8 million, a 16.6% increase from fiscal 2004.

**Corporate income taxes**, after refunds, totaled at \$113.9 million, a 40.6% increase from fiscal 2004.

**Bank franchise taxes** totaled \$134.8 million, a 1.4% decrease from fiscal 2004.

**Business and occupational gross receipts taxes** totaled \$176.6 million, an increase of 9.4% over fiscal 2004.

**Lottery revenue** totaled \$234.0 million, 5.4% growth over fiscal 2004.

**Abandoned property revenue** totaled \$264.9 million, a 12.3% decrease from fiscal 2004.

### Appropriations

The fiscal 2005 budgetary General Fund operating budget totaled \$2,600.4 million, a 6.4% increase over fiscal 2004. Grants-in-aid appropriations of \$40.0 million and the budgetary General Fund contribution to the capital budget of \$235.0 million combined with an additional \$50 million in supplemental appropriations made during the year bring total appropriations to \$2,925 million. This appropriation package is within the constitutionally-prescribed limit of 98% of estimated revenues.

The fiscal 2005 capital budget totaled \$772.5 million. Of that amount, \$138.3 million was allocated for general obligation capital projects, \$393.6 million was allocated for the capital program of the Department of Transportation funded through the Transportation Trust Fund and \$235.0 million of General Fund cash was allocated for “pay as you go” capital projects. Of the allocation for general obligation capital projects, \$132.7 million was programmed for public school construction and renovation.

**Balances**

The following table outlines revenue, expenditures and remaining cash balances for fiscal 2005.

**Actual Budgetary General Fund Balances - Fiscal 2005**  
(in millions)

Revenue .....		<u>\$2,877.6</u>
Expenditures		
Budget .....	\$2,600.4	
Grants .....	40.0	
Supplemental.....	<u>285.0</u>	
Total appropriations .....	\$2,925.4	
Continued and encumbered (prior years).....	<u>240.2</u>	
Total spending authorizations .....	\$3,165.5	
Less: Continued and encumbered (present year).....	(327.8)	
Less: Reversions.....	<u>(15.4)</u>	
Total expenditures .....		<u>\$2,822.3</u>
Operating balance.....		55.3
Prior year cash balance.....		<u>646.0</u>
Cumulative cash balance .....		\$701.3
Less: Continued and encumbered (present year).....		(327.8)
Less: Budget Reserve Account.....		<u>(148.2)</u>
Unencumbered cash balance.....		<u><u>\$ 225.3</u></u>

## FISCAL YEAR ENDING JUNE 30, 2006

Based upon the June 20, 2005 DEFAC revenue forecasts, net budgetary General Fund revenue for fiscal 2006 is projected to total \$3,062.6 million, a 6.4% increase over fiscal 2005. After incorporating the effects of the State's Revenue Decreases, which were adopted subsequent to the DEFAC June meeting, the fiscal 2006 estimate is reduced to \$3,006.0, a 4.5% increase over fiscal 2005.

### Revenue

**Personal income taxes**, after refunds, are projected to total \$953.3 million, an increase of 8.0% over fiscal 2005.

**Franchise taxes**, after refunds, are projected to total \$511.8 million, a 4.2% increase over fiscal 2005.

**Corporate fees** are projected to reach \$56.8 million, a 1.7% decrease from fiscal 2005.

**Corporate income taxes**, after refunds, are estimated at \$130.9 million, a 14.9% increase from fiscal 2005.

**Bank franchise taxes** are projected to total \$145.8 million, an 8.2% increase from fiscal 2005.

**Business and occupational gross receipts taxes** are projected to total \$189.4 million, an expected increase of 7.2% over fiscal 2005. In June, the General Assembly enacted House Bill 303 which reduces the Business and Occupational Gross Receipts Tax, and which is expected to reduce the DEFAC estimate by \$16.7 million in fiscal 2006. The DEFAC estimate as so adjusted is \$172.7 million, a decrease of 2.2% from fiscal 2005.

**Lottery revenue** is projected to total \$241.5 million, a 3.2% increase over fiscal 2005.

**Abandoned property revenue** is projected to total \$287.0 million, reflecting an 8.3% increase from fiscal 2005.

### Appropriations

The fiscal 2006 budgetary General Fund operating budget totaled \$2,835.9 million, a 9.1% increase over fiscal 2005. Grants-in-aid appropriations of \$42.4 million and the budgetary General Fund contribution to the capital budget of \$288.1 million together with a supplemental appropriation of \$6.5 million bring total appropriations to \$3,166.5 million. This appropriation package is within the constitutionally-prescribed limit of 98% of estimated revenues.

The fiscal 2006 capital budget totals \$834.9 million. Of that amount, \$150.3 million is allocated for general obligation capital projects, \$393.1 million is allocated for the capital program of the Department of Transportation funded through the Transportation Trust Fund and \$281.6 million of General Fund cash has been allocated for "pay as you go" capital projects. Of the allocation for general obligation capital projects, \$124.7 million is programmed for public school construction and renovation.

**Balances**

The following table outlines estimated revenue, expenditures and remaining cash balances for fiscal 2006.

**Forecast Budgetary General Fund Balances - Fiscal 2006**  
(in millions)

Revenue .....		\$3,006.0 <sup>(1)</sup>
Expenditures		
Budget .....	\$2,835.9	
Grants .....	42.4	
Supplemental.....	<u>288.1</u>	
Total appropriations .....	\$3,166.5	
Continued and encumbered (prior years) .....	<u>327.8</u>	
Total spending authorizations .....	\$3,494.3	
Less: Continued and encumbered (present year).....	(300.0)	
Less: Reversions.....	<u>(10.0)</u>	
Total expenditures .....		<u>\$3,184.3</u>
Operating balance.....		(178.3)
Prior year cash balance.....		<u>701.3</u>
Cumulative cash balance .....		\$523.0
Less: Continued and encumbered (present year).....		(300.0)
Less: Budget Reserve Account.....		<u>(161.1)</u>
Unencumbered cash balance.....		<u>\$ 61.9</u>

(1) Per June 2005 DEFAC revenue projection as adjusted by revenue actions taken by the General Assembly.



## **TOBACCO SETTLEMENT**

A coalition of State Attorneys General negotiated an agreement to settle various states' lawsuits against tobacco manufacturers, in order to recover state funds expended on health care for smokers, consumer fraud and other claims. The master settlement agreement (the "Agreement") entered into by the State and participating tobacco manufacturers in late 1998 is expected to result in significant payments to the State through the year 2025. The size of payments to Delaware is subject to a number of possible offsets and adjustments outlined in the Agreement. Such offsets include, but are not limited to, the reduction in sales of products from participating manufacturers.

The State created a special fund called the "Delaware Health Fund" into which proceeds received as a result of the Agreement are deposited. The General Assembly and the Governor may authorize expenditure of these monies to expand access to health care and health insurance, make long-term investments in State-owned health care infrastructure, promote healthy lifestyles including tobacco, alcohol, and drug prevention, and promote preventive health care for Delawareans. The fund requires an annual appropriation by the General Assembly and is administered by the Secretary of Finance. As of August 1, 2005, approximately \$164.9 million has been received by the State from participating manufacturers. The State has not elected to securitize future tobacco settlement payments.

## **FINANCIAL STRUCTURE**

### **General**

The State budgets and controls its financial activities on the cash basis of accounting for its fiscal year (July 1 to June 30). In compliance with State law, the State records its financial transactions in either of two major categories, the budgetary General Fund or budgetary Special Funds. References to these two funds in this document include the terms "budgetary" or "budgetary basis" to differentiate them from the GAAP funds of the same name which encompass different funding categories. The budgetary General Fund provides for the cost of the State's general operations and is credited with all tax and other revenue of the State not dedicated to budgetary Special Funds. All disbursements from the budgetary General Fund must be authorized by appropriations of the General Assembly.

Budgetary Special Funds are designated for specific purposes. The appropriate budgetary Special Fund is credited with the tax or other revenue allocated to such fund and is charged with the related disbursements. Specific uses of the budgetary Special Funds include State parks operations and fees charged by the Public Service Commission and The Division of Professional Regulation. Federal payments and unemployment compensation are examples of non-appropriated budgetary Special Funds. Some budgetary Special Funds, such as the Delaware State Housing Authority and the State Pension Office, contain both appropriated funds for operations and non-appropriated funds for specific programs, such as public housing and pension benefits.

The Basic Financial Statements in Appendix B hereof have been prepared to conform to the standards of financial reporting set forth by the Governmental Accounting Standards Board (GASB) in its various statements and interpretations. GAAP (as defined below) reporting standards allow the accurate assessment of financial condition and enable the State to present its total fiscal operation in conformity with accounting principles generally accepted in the United States of America (GAAP).

In GAAP reporting, operations of the primary government and component units are recorded under three main fund types - Governmental, Proprietary and Fiduciary, as defined by GASB. The fund types and account groups are described in Note 1 of the accompanying GAAP Basic Financial statements in Appendix B. A reconciliation of budgetary General and Special Funds to GAAP is found in the Required Supplementary Information Section of the financial statements in Appendix B.

Capital assets are defined by the State as assets which have a cost of \$15,000 or more at the date of acquisition and have an expected useful life of one or more years. All land and buildings are capitalized regardless of cost. Purchased and constructed capital assets are valued at historical cost or estimated historical cost. Donated fixed assets are recorded at their fair market value at the date of donation.

The State has elected to use the "modified approach" to account for certain infrastructure assets, as provided by GASB Statement No. 34. Under this process, the State does not record depreciation expense nor are amounts capitalized in connection with improvements to these assets, unless the improvements expand the capacity or efficiency of an asset. Roads and bridges maintained by the Department of Transportation are accounted for using the modified approach.

### **Budget Process**

As noted earlier, all disbursements from the budgetary General Fund and certain budgetary Special Funds must be authorized by appropriation of the General Assembly. In the fall of the fiscal year, each State agency submits to the Budget Office a request for operating and capital funds for the ensuing fiscal year. Public hearings on the requests are subsequently conducted. The Governor's proposed operating and capital budgets for the budgetary General Fund and budgetary Special Funds, including the Transportation Trust Fund, are then drafted and presented by the Governor to the General Assembly in January. The General Assembly's Joint Finance and Bond Bill Committees hold hearings and mark up the Governor's proposed operating and capital budgets, respectively. As amended, the budgets are expected to be passed prior to July 1 and signed by the Governor shortly thereafter.

State agencies currently participate in a uniform budgeting process whereby each agency submits with its budget request a department mission, key objectives, background and accomplishments, and activities and performance measures. This fully integrated budget submission provides much information to the public as well as to State decision-makers.

Federal funds are not appropriated but are subject to the review and approval of the Office of Management and Budget and the Delaware State Clearinghouse Committee for Federal Aid Coordination. The Committee is comprised of 10 members, including the Secretary of Finance, Director of the Office of Management and Budget, Director of the Delaware Economic Development Office, the Controller General, and six legislators.

### **Appropriation Limit**

The State Constitution limits annual appropriations by majority vote of both houses of the General Assembly to 98% of estimated budgetary General Fund revenue, plus the unencumbered budgetary General Fund balance from the previous year. An appropriation exceeding this limit may be made in the event of a declared emergency, with the approval of a three-fifths vote of the members of each house of the General Assembly, but no appropriation may be made exceeding 100% of estimated budgetary General Fund revenue plus the unencumbered budgetary General Fund balance from the previous fiscal year. In June 2005, the General Assembly authorized appropriations of \$3,160.0 million for fiscal 2006, within the projected 98% appropriation limit.

## **Budget Reserve Account**

The Budget Reserve Account (commonly referred to as the “Rainy Day Fund”) is designed to provide a cushion against unanticipated revenue shortfalls. The State Constitution provides that the excess of any unencumbered budgetary General Funds at the end of a fiscal year must be placed in a reserve account (the "Budget Reserve Account") within 45 days following the end of the fiscal year, provided that the amount of funds in the Budget Reserve Account does not exceed 5% of the estimated budgetary General Fund revenue used to determine the appropriation limit for that fiscal year. Transfers are made in August based on June revenue projections, with consideration given to year-end operating results of the previous fiscal year. Transfers of \$161.1 million have been made which fully funded the Budget Reserve Account for fiscal 2006. Money from the Budget Reserve Account may be appropriated only with the approval of a three-fifths vote of the members of each house of the General Assembly and only to fund an unanticipated budgetary General Fund deficit or to provide funds required as a result of the enactment of legislation reducing revenue. No funds have been withdrawn from the Budget Reserve Account since its inception in 1980.

## **Tax Limitations**

The State Constitution was amended in May 1980 to limit tax and license fee increases or the imposition of any new taxes or fees. Any tax or license fee increase or the imposition of any new tax or license fee must be passed by a three-fifths vote of each house of the General Assembly, rather than by a simple majority vote, except for tax increases to meet debt service on outstanding obligations of the State for which insufficient revenue is available when such debt service is due. The amendment requires the State to appropriate, prior to each fiscal year of the State, sums sufficient to meet debt service in the following fiscal year, a practice the State has always followed.

## **Internal Control Structure**

The State has established and maintains an internal control structure designed to ensure that the assets of the State are protected from loss, theft, or misuse, and to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with GAAP. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived and that evaluation of costs and benefits requires estimates and judgments by State officials. Determination as to the adequacy of the internal control structure is made within the above framework. State officials believe the State's internal control structure adequately safeguards assets and provides reasonable assurance of proper recording of financial transactions.

Disbursements from State funds are controlled by an encumbrance accounting system that is designed to provide information on the actual extent of the State's obligations (as determined by purchase orders issued) and to guard against over-committing available funds. Disbursements are controlled through the encumbrance system in such a way that purchase orders issued for goods and services cause a reduction in available appropriations. As a result, the amount of budgetary General Fund cash disbursements plus unliquidated encumbrances cannot exceed the amount appropriated by the General Assembly for any budget line.

"Available" funds may be set aside through the use of properly issued and approved purchase orders. "Available" funds for the budgetary General Fund means that the funds must be appropriated, and, in general, for budgetary Special Funds means that the cash must be on hand, except for federal grants, the Transportation Trust Fund and bond authorizations. For administrative reasons, certain types of transactions such as salary and fringe benefit expenses, debt service, certain budgetary Special Fund expenses, and

purchases under \$2,500 do not require a formal encumbrance of funds as a prerequisite to processing expenditure documents.

At fiscal year end, cash is reserved to pay outstanding encumbrances (orders for goods and services not yet received or for which payment has not been made). Budgetary General Fund encumbrances are carried over as encumbered appropriations and paid out and recorded as disbursements in the succeeding fiscal year. All obligations created by purchase orders (encumbered amounts) are liquidated upon satisfactory receipt of goods and services. Budgetary General Fund appropriations, which have not been disbursed, continued or encumbered at fiscal year end, lapse. Such lapsed appropriations are referred to as reversions in the State's financial reports.

The State restricts commitments for budgetary General Fund expenditures by State agencies. Commitments to incur expenditures in excess of an appropriation (to be funded from unused funds appropriated to other agencies) must be approved by the Director of the Office of Management and Budget and the Controller General.

Although the majority of the State's financial transactions are processed through the accounting system, certain budgetary Special Funds have financial activity, such as investments, outside the system. For example, the Transportation Trust Fund, the Delaware State Housing Authority, the deferred compensation programs and Delaware State University all maintain certain financial activity outside the system. This activity is governed in adherence to legislative regulations as well as guidelines established by their respective boards. In addition, these entities are audited annually and produce published financial reports.

The Auditor of Accounts is required to make audits of all agencies collecting State revenue or expending State funds in excess of \$500,000 each year, and, to the extent possible, to make annual audits of the financial transactions of all other State agencies. The Auditor of Accounts also reviews certain records of the Secretary of Finance and State Treasurer on a quarterly basis to reconcile the State's bank accounts to such records.

### **Tax Collection Procedures**

Most of the State's taxes are collected under a self-assessing system. Taxpayers prepare the tax forms and pay the amounts they determine are due. When the State determines that a payment is less than the amount due, assessments may be made which can include applicable penalties and interest as allowed by law.

The State has continually instituted procedures to identify non-filers and increase compliance with its tax statutes. The procedures include comparing federal income tax records with State income tax records, comparing State records for various years, and cross-referencing the license tax files to licensee lists from the State's various regulatory boards.

Through the Attorney General's Office, the State employs legal procedures to effect payment of past due balances. These procedures include filing actions in the Justice of the Peace, Common Pleas and Superior Courts on bad checks received. Procedures have been instituted for the garnishment of wages and bank accounts and the sale of personal property through the County Sheriffs.

By statute, the State's accounts receivable may be removed from current active accounts only if the account is more than six years old and is determined to be uncollectible or if the potential recovery or administrative costs of collection would not warrant further collection efforts. Recently enacted legislation allows the Division of Revenue to write off the accounts of those who are deceased or bankrupt.

## Risk Management

The State is exposed to various risks and losses related to employee health and accident, worker's compensation, environmental and a portion of property and casualty claims. It is the policy of the State to self insure its exposures when cost effective and commercially insure on the exposures that are specialized.

## Cash Management

Investment of State funds is the responsibility of the Cash Management Policy Board (the "Board"). Created by State law, the Board establishes policies for the investment of all money belonging to the State or put on deposit with the State by its political subdivisions, except money in any State pension fund and money held for individuals under the State deferred compensation program. The Board is comprised of nine members, including the Secretary of Finance, the Secretary of State, the State Treasurer, the Controller General (all serving ex officio), and five members from the private sector appointed by the Governor and confirmed by the State Senate. The current members of the Board are:

John V. Flynn, Jr. (Chairman) .....	Managing Director, Banister International
Richard S. Cordrey.....	Secretary of Finance
Harriet Smith Windsor.....	Secretary of State
J. Douglas Hazelton .....	Executive Vice President & CRA Officer, MBNA America Bank
Margaret A. Iorii .....	Asst. Vice President, Merrill Lynch
Russell T. Larson .....	Controller General
David F. Marvin.....	Partner, Marvin & Palmer Associates, Inc.
Jack A. Markell .....	State Treasurer
Harold Slatcher.....	President & CEO, County Bank

The investment guidelines, adopted by the Board in January 1982 and most recently revised in 2004, provide, among other things, that no more than 10% of the portfolio may be invested in obligations of any one issuer other than the U.S. Government or agencies thereof.

The State has instituted a number of measures to augment its dividend and interest earnings. Among these are the implementation of a commercial bank lockbox for collection of corporate franchise taxes, bank franchise taxes and insurance premium taxes. In addition, the State is also receiving tax payments electronically for the following taxes on a voluntary basis: employer withholding taxes, corporate franchise taxes and bank franchise taxes. The State's motor fuel/special fuels tax is collected electronically on a mandatory basis.

## BUDGETARY GENERAL FUND SUMMARIES

### Principal Receipts by Category

All revenue derived by the State, unless otherwise provided by law, is credited to the budgetary General Fund. The principal receipts not credited to the budgetary General Fund are unemployment insurance taxes, transportation-related taxes for the Transportation Trust Fund, certain taxes on insurance companies and property taxes levied by local school districts. Such taxes are deposited in budgetary Special Funds of the State. The State does not levy *ad valorem* taxes on real or personal property and does not impose a general sales or use tax.

The taxes summarized below produce most of the budgetary General Fund revenue.

**Personal Income Tax:** Delaware's rates on taxable income range from zero on the first \$2,000 of net taxable income, to 5.95% on taxable income in excess of \$60,000. Taxable income consists of federal adjusted gross income, with certain modifications, less itemized deductions (or a standard deduction in lieu thereof). After the application of the rates to taxable income, a \$110 non-refundable personal tax credit is subtracted for each taxpayer and dependent claimed, providing a direct dollar-for-dollar reduction in final tax liability.

Since 1992, non-resident taxes have been computed as if the taxpayer were a State resident, multiplied by the ratio of Delaware income to total income. Tax returns and payments are due April 30.

Employers maintaining an office or transacting business within the State and making payment of any wages or other remuneration subject to withholding under the United States Internal Revenue Code are required to withhold State income tax on such wages or remuneration at prescribed rates. Filing frequency is determined based on the amount of an employer's withholdings between July 1 and June 30, immediately preceding the calendar year: under \$3,600 file quarterly; from \$3,600 to \$20,000 file monthly; and over \$20,000 file up to eight times per month.

**Corporation Franchise Tax:** An annual franchise tax is levied on business corporations organized under State laws, excepting banks and building and loan associations. The tax levy is based on either the corporation's total number of authorized shares of capital stock or on its gross assets. The basis yielding the lesser tax revenue is applied. Effective January 1, 2003, applying the authorized share basis, the tax is levied at a rate of \$35 for the first 3,000 authorized shares to \$112.50 for 10,000 authorized shares, plus \$62.50 for each additional 10,000 shares or fractional part thereof. Applying the gross assets basis, the tax is levied at a rate of \$250 for each \$1.0 million or fractional part thereof of the corporation's gross assets per authorized share. The maximum annual franchise tax is \$165,000 and the minimum tax is \$35. Tax payments for any corporation whose annual franchise taxes exceed \$5,000 are required to be made quarterly. Other companies pay once each year, on March 1.

**Corporation Income Tax:** This tax is levied at the rate of 8.7% on net taxable income of both foreign and domestic corporations derived from sources within the State. Investment and holding companies, insurance companies and domestic international sales corporations, among others, are exempt. Fifty percent of the estimated tax for the taxpayer's current tax year and the balance due from the prior year is payable on the first day of the fourth month of the taxpayer's tax year, 20% of such estimated tax is payable on the 15th day of the sixth month, 20% on the 15th day of the ninth month and 10% on the 15th day of the twelfth month. Corporations with taxable income of \$200,000 or more in any of the last three years must pay 80% of their current year's estimated tax on a current basis.

**Business and Occupational Gross Receipts Tax:** The State imposes license requirements and related taxes on most occupations and businesses. License fees and taxes consist of a basic annual fee of \$75 (in some cases an additional \$25 per establishment is levied) plus a tax on gross receipts. Tax rates include 0.624% for contractors (with a monthly deduction from gross receipts of \$50,000); 0.384% for wholesalers (with a monthly deduction of \$50,000); 0.18% for manufacturers (with a monthly deduction of \$1,000,000); 0.192% for food processors (with a monthly deduction of \$50,000); 0.096% for commercial feed dealers and farm machinery retailers (with a monthly deduction of \$50,000); 0.72% for general retailers (with a monthly deduction of \$50,000); 0.624% for restaurants (with a monthly deduction of \$50,000); and 0.384% of aggregate gross receipts on most occupational licenses (with a monthly deduction of \$50,000). A use tax on leases of tangible personal property is levied on the lessee at the rate of 1.92% of lease rentals and on the lessor at the rate of 0.288% of rental payments received. Lessors are allowed a quarterly deduction of \$150,000. Effective January 1, 2006, the gross receipts tax rates will be reduced by 20% to 25% and the monthly deduction will be raised from \$50,000 to \$80,000 for most categories.

**Public Utility Tax:** Gross receipts from the sale of telephone, telegraph, gas, electricity, and cable television services are subject to tax. Receipts from services sold to residential users are excluded, except for receipts from residential cable television services. Generally, public utilities are subject to a tax rate of 4.25%. Several exemptions/reductions apply. Receipts from sales of electricity to manufacturers, and agribusiness/food processors are taxed at 2.0%. Certain electrochemical processors and receipts from sales of electricity and gas to automobile manufacturers are exempt from the tax. Cable television service is taxed at 2.125%.

**Cigarette Tax:** The State levies an excise tax of 55 cents per package of 20 cigarettes. Other tobacco products are taxed at 15% of the wholesale price.

**Inheritance and Estate Tax:** Effective January 1, 1999, the inheritance tax was eliminated. Since the inheritance tax was eliminated, the State has continued to levy its estate tax. Delaware's estate tax, sometimes referred to as a "pick up" tax, applies only to those estates required to pay the federal estate tax. Recent changes in federal law, however, will effectively cause a phase-out by 2005 of Delaware's estate tax.

**Realty Transfer Tax:** Generally, the State levies a realty transfer tax at a rate of 1.5% of the consideration paid for any real property transferred. (Local governments are permitted to levy an additional 1.5%.) A 1% tax is levied on the value of construction in excess of \$10,000 where the underlying property was acquired by the owner less than 12 months prior to the commencement of construction.

**Alcoholic Beverage Tax:** The State imposes an excise tax on the distribution of alcoholic beverages. Beer is taxed at the rate of \$4.85 per barrel; wine at 97 cents per gallon; liquor containing 25% or less alcohol by volume at \$2.50 per gallon; and liquor containing more than 25% at \$3.75 per gallon.

**Insurance Tax:** The State levies a tax of 1.75%, plus an additional 0.25% for the benefit of fire and police, on gross premiums, less dividends and returned premiums on cancelled policies, for most types of insurance. An annual privilege tax is levied on domestic insurers based upon annual gross receipts and subject to credits for payroll compensation for employee services performed in the State.

**Bank Franchise Tax:** The State levies a tax on banks at 8.7% on the first \$20 million of taxable income, 6.7% on such income between \$20 and \$25 million, 4.7% on such income between \$25 million and \$30 million, 2.7% on such income between \$30 million and \$650 million, and 1.7% on taxable income in excess of \$650 million.

### **Additional Sources of Revenue**

**Lottery:** The Lottery consists of traditional lottery products in the form of daily drawings, lotto, instant tickets, and the multi-state Powerball and accounted for \$234 million, or 8% of the State's revenue in fiscal 2005. The video lottery is state-operated using video lottery machines or a network of linked video lottery machines restricted in operation to three locations authorized by state. In July 2004, the Commonwealth of Pennsylvania passed legislation to allow video lottery operations at various locations around the Commonwealth. Although the pace of implementation and ultimate impact on Delaware revenues are difficult to gauge, at its June 20, 2005 meeting, DEFAC estimated that competition with Pennsylvania will commence sometime in fiscal 2007 and when fully implemented will cost Delaware roughly \$30 million annually. At least 30.0% of the revenue generated from the traditional lottery and video lottery games is contributed to the budgetary General Fund.

## Abandoned Property

Abandoned Property Revenue accounted for 9% of the State's total revenue in fiscal 2005, or \$264.9 million. Abandoned property represents any debt or obligation, including securities, which have gone unclaimed or undelivered for five or more years. Such unclaimed property is reported to the state of the lost owner's last known address. If the owner's address is unknown or is in a foreign country, the unclaimed property is reported to the state of incorporation of the holder of the unclaimed property. In addition, for those lost owners with a last known address that is in a state which does not have an applicable statute for the type of property being reported, the unclaimed property is reported to the state of incorporation of the holder.

## Budgetary General Fund Disbursements by Category of Expense

The following table summarizes the budgetary General Fund disbursements of the State for fiscal years ended June 30, 2001 through 2004 and provides unaudited actuals for fiscal 2005. See "STATE FINANCIAL OPERATIONS – Expenditure Summary – Fiscal – 2001 – Fiscal 2005E" for a detailed explanation of the expenditure figures.

<b>Budgetary General Fund Disbursements</b>					
(in millions)					
	<b>Fiscal 2001</b>	<b>Fiscal 2002</b>	<b>Fiscal 2003</b>	<b>Fiscal 2004</b>	<b>Fiscal 2005</b>
Salaries.....	\$914.5	\$956.0	\$966.3	\$971.6	1023.1
Debt Service.....	118.5	112.1	116.2	134.3	153.5
Contractual Services .....	216.0	226.3	216.1	223.9	228.8
Fringe Benefits, except Pensions ..	189.1	207.4	221.2	233.3	263.2
Pensions .....	84.2	98.1	106.3	127.8	147.1
Welfare and Assistance Grants .....	317.2	352.5	375.3	390.1	422.7
Other Grants.....	255.2	191.7	196.2	224.2	294.1
Other .....	<u>334.3</u>	<u>309.8</u>	<u>256.5</u>	<u>248.5</u>	<u>289.9</u>
Total Disbursements .....	<u>\$2,429.0</u>	<u>\$2,453.9</u>	<u>\$2,454.1</u>	<u>\$2,553.7</u>	<u>\$2,822.3</u>

## Budgetary General Fund Disbursements by Purpose

The State assumes substantial financial responsibility for a number of programs often funded by local units of government in other states, including public and higher education, social service programs and the correctional system. In addition, the State builds and maintains all roads and highways within the State except certain local streets within a municipality's corporate boundaries and certain private streets. See "INDEBTEDNESS OF AUTHORITIES, UNIVERSITY OF DELAWARE AND POLITICAL SUBDIVISIONS - Authorities - Delaware Transportation Authority" for additional information. The major State programs are described in more detail below.

## Public Education

Delaware is one of only four states in the country which has not undergone a constitutional challenge to its public education funding. The State finances its public school operations from a combination of State, federal and local funds. In fiscal 2003, the State provided 65.2%, the federal government 8.8% and localities 25.9% of the cost for current operations and debt service. For fiscal 2003, the U.S. Department of Education, National Center for Educational Statistics reported that Delaware was exceeded only by five other states in terms of the percentage of public school revenues financed by the State. Public education base salary scales



are set by State law, but the base salary may be supplemented by local funds. The local supplements vary in each school district in the State, depending on each district's contractual obligations with its employees and the district's ability and willingness to tax its constituents. For the 2004-2005 school year, the average State-local funded classroom teacher's salary is \$52,924, of which \$35,199 is paid from State funds and the balance paid from federal or local funds. The State share of public education costs is allocated to the school districts, subject to a number of formulae based primarily on enrollment. The State funds between 60% and 80% of school construction costs, based on an index of an individual district's ability to generate local share funding. The State also funds fringe benefits for school personnel in approximate proportion to the budgetary General Fund contribution to salaries, with the exception of health insurance which is 100% State funded for the basic plan. School districts reimburse the State for fringe benefit costs for personnel hired and paid under federally-funded programs and for the proportion of salary paid from local funds.

Budgetary General Fund expenditures for public education in fiscal 2005 totaled \$887.0 million. Appropriations of \$966.4 million have been made for fiscal 2006.

The following table sets forth public school enrollment (elementary and secondary), in September of the years indicated.

**Public School Enrollment<sup>(1)</sup>**

	<u>Enrollment</u>	<u>Change</u>
1999 .....	112,262	0.4%
2000 .....	113,699	0.9
2001 .....	114,693	0.9
2002 .....	115,566	0.8
2003 .....	117,055	1.3
2004 .....	118,413	1.2

(1) Excludes children of military personnel living on Dover Air Force Base who attend Base schools and whose education is federally-funded.

**Higher Education**

The State's higher education system consists of eight institutions, which enrolled 49,712 students in the 2004-2005 academic school year based upon Fall 2004 student headcount (32,374 on a full time equivalent ("FTE") basis). The three State-supported institutions are Delaware Technical and Community College which enrolled 13,322 students (10,517 FTE); Delaware State University, a land grant college located in Dover which enrolled approximately 3,074 students (2,676 FTE); and the University of Delaware, a land grant college located in Newark, which enrolled 21,238 students (19,181 FTE). The five privately supported institutions of higher education in the State enrolled an additional 11,974 students in 2004-2005 (8,553 FTE).

Budgetary General Fund expenditures for higher education in fiscal 2005 were \$210.7 million. The State provides approximately 18% of the operating budget of the University of Delaware, 54% of the budget of Delaware Technical and Community College, and 52% of the budget of Delaware State University. Appropriations of \$221.4 million have been made for fiscal 2006, including \$121.2 million for the University of Delaware, \$63.2 million for Delaware Technical and Community College and \$36.7 million for Delaware State University.

## Social Services

The principal social service programs administered by the State are: (1) Temporary Assistance for Needy Families (“ANF”); (2) General Assistance to low-income single individuals and children living with non-relatives who do not qualify for Supplemental Security Income (“SSI”) or TANF payments (“General Assistance Program”); (3) service programs for qualified individuals including child care, employment and training services and work transportation; and (4) direct medical assistance to qualifying individuals (“Medicaid”).

Since January 1974, the SSI Program has been administered and funded by the federal government. Beginning with fiscal 1975, the State elected to supplement federal SSI payments for individuals who received the State equivalent of SSI payments prior to January 1974.

Delaware's Medicaid program traditionally has been funded at the Federal financial participation (“FFP”) rate of 50%. However, during the period from April 1, 2003 through June 30, 2004, the FFP was increased to 52.95% pursuant to Title IV of the Jobs and Growth Tax Relief Reconciliation Act of 2003. During the period from October 1, 2004 through September 30, 2005, the FFP was 50.38%. Beginning the period of October 1, 2005 through September 30, 2005, the FFP will be 50.09%. Delaware's TANF program is funded by a federal capped block grant and State budgetary General Funds. The State is required under federal law to maintain a prescribed level of historic State expenditures for benefits and services to individuals eligible for TANF. The State submits a quarterly budget of total quarterly anticipated expenditures for the Medicaid program to the U.S. Department of Health and Human Services. Upon approval of the budget, the U.S. Department of Health and Human Services issues a letter of credit against which the State may draw to meet its quarterly obligations. Adjustments based on actual expenditures are made in the ensuing quarter. General Assistance Program grants are entirely funded by the State.

The portion of the expenditures for the foregoing programs paid by the federal government is accounted for by the State through the non-appropriated budgetary Special Funds. The portion paid by the State is accounted for through the budgetary General Fund.

Since 1994, welfare caseloads in Delaware have dropped by approximately 23%. The average wage of those who have moved from welfare to work is \$7.66 per hour. The State provides health care, childcare assistance and assistance with transportation to work for participants in the State's welfare reform program and provides transitional health care and subsidized childcare to income eligible individuals who have left the welfare rolls. The percentage of Delaware's population receiving cash assistance is 1.78%.

Since fiscal 1995, welfare caseloads and income maintenance expenditures have decreased, but the State's provision of health and childcare to the eligible welfare-to-work population as well as other changes in Medicaid eligibility, enrollment plus related costs have resulted in a corresponding increase. The following table indicates the trends of selected State social services expenditures for fiscal 2001 through fiscal 2005 and provides estimates for Fiscal Year 2006.

**Social Services Expenditures**  
(dollars in millions)

	<b><u>Fiscal</u></b> <b><u>2001</u></b>	<b><u>Fiscal</u></b> <b><u>2002</u></b>	<b><u>Fiscal</u></b> <b><u>2003</u></b>	<b><u>Fiscal</u></b> <b><u>2004</u></b>	<b><u>Fiscal</u></b> <b><u>2005</u></b>	<b><u>Fiscal</u></b> <b><u>2006E</u></b>
<b>AFDC/TANF</b>						
Number of Recipients/month .....	13,598	13,564	14,111	14,237	14,062	14,259
Total Expenditures/year .....	\$18.0	\$18.4	\$18.8	\$19.1	\$19.0	\$19.2
State Share .....	\$2.8	\$2.8	\$2.8	\$2.9	\$3.4	\$3.5
<b>GENERAL ASSISTANCE</b>						
Number of Recipients/month .....	1,892	2,040	2,106	2,335	2,481	2,620
Total Expenditures/year .....	\$2.6	\$2.8	\$3.0	\$3.3	\$3.5	\$3.8
State Share .....	\$2.6	\$2.8	\$3.0	\$3.3	\$3.5	\$3.8
<b>SSI</b>						
Number of State Subsidized Recipients/month .....	642	676	732	745	805	850
State Share .....	\$1.0	\$1.0	\$1.1	\$1.1	\$1.2	\$1.2
<b>FOSTER CARE</b>						
Number of Children/month .....	791	738	646	627	654	654
Total Expenditures/year .....	\$8.2	\$8.0	\$9.6	\$9.8	\$11.9	\$11.9
State Share .....	\$6.2	\$6.2	\$8.4	\$8.4	\$10.3	\$10.3
<b>DAY CARE</b>						
Number of Children/month .....	12,613	13,010	13,400	13,813	13,839	14,750
Total Expenditures/year .....	\$35.8	\$37.9	\$38.4	\$40.0	\$37.5	\$42.7
State Share .....	\$21.3	\$21.3	\$23.7	\$23.7	\$24.9	\$28.7
<b>MEDICAID</b>						
Number of Eligibles/month .....	100,249	108,040	118,575	130,411	138,884	142,757
Total Expenditures/year .....	\$575.0	\$644.7	\$702.8	\$730.3	\$826.4	\$853.7
State Share .....	\$286.4	\$322.4	\$346.1	\$345.9	\$397.2	\$415.1
<b>COMMUNITY HEALTH</b>						
State Expenditures/year .....	\$25.8	\$25.5	\$25.0	\$23.8	\$25.1	\$26.5

## **Children's Services**

The Department of Services for Children, Youth and Their Families provides integrated service delivery for children and their families in its efforts to promote family stability through a child-centered, family-focused continuum of care. The Division of Family Services serves abused, neglected and dependent children, assisting approximately 4,400 children annually. The State spent \$29.7 million in fiscal 2004, \$31.5 million in fiscal 2005 and has budgeted \$31.5 million in fiscal 2006 for family services. The Division of Youth Rehabilitative Services handles delinquent youth in both pre- and post-adjudication through an array of alternative placements and State-owned secure facilities. The Division serves approximately 2,400 youth annually. Fiscal 2004 expenditures totaled \$34.1 million. Fiscal 2005 expenditures totaled \$35.6 million, and \$37.4 million has been budgeted for fiscal 2006. The Division of Child Mental Health Services provides programs for about 500 mentally ill or emotionally disturbed children and adolescents each year for which the State spent \$20.4 million in fiscal 2004 and \$21.1 million in fiscal 2005 and has budgeted \$23.7 million for fiscal 2006. The total Department budgetary General Fund budget for fiscal 2006 is \$106.5 million.

## **Corrections**

The State is responsible for all adult correctional services. Sentencing in the State has evolved with the passage of Sentencing Accountability ("SENTAC") legislation whereby all offenders are sentenced to one of five levels ranging from Level I (administrative supervision) to Level V (incarceration). This structure allows the State flexibility to match offenders with the most appropriate sentence. Total budgetary General Fund expenditures for corrections in fiscal 2004 were \$189.6 million. The budget for fiscal 2005 is \$194.6 million. The Department of Correction is currently responsible for over 6,500 incarcerated offenders and over 19,000 offenders in the community (probation or parole).

The Department of Correction (DOC) population growth in recent years prompted the need to evaluate sentencing practices and code limitations. In 2003, legislation was enacted to control the rate of growth in the DOC population. House Bill 210 modified sentencing practices by reducing sentences for certain drug and motor vehicle offenses so as to provide additional prison space for the most violent offenders. Senate Bill 50 placed limitations on probation sentences, except to ensure public safety or to promote effective substance abuse treatment services, thereby reducing the number of defendants incarcerated for violations of probation. Although Delaware has not yet determined the impact of either pieces of legislation, both should have a significant positive effect on Delaware's rate of incarceration and will enable the Department of Correction to focus on the most violent offenders in order to protect public safety and to provide treatment and supervision for those offenders most in need of their services.

## **BUDGETARY SPECIAL FUNDS SUMMARIES**

Each budgetary Special Fund is created by statute or administrative action for a specific purpose. The appropriate Fund is credited with the specific revenue or receipts allocated to such Fund. Disbursements from budgetary Special Funds require specific appropriation by the General Assembly.

In general, money in budgetary Special Funds is not available for disbursement or encumbrance until funds are deposited therein with the result that disbursements plus outstanding encumbrances cannot exceed the available funds (except for federal funds and the Transportation Trust Fund). In the case of bond funds, total disbursements plus encumbrances cannot exceed authorizations. At fiscal year end, the available fund balance plus outstanding encumbrances are carried over into the succeeding fiscal year.

## Local School Property Taxes and Assessed Valuation

These taxes are levied by local school districts upon the assessed value of real estate in the district, as determined for county taxation purposes, for the local share of school operating costs and debt service on capital improvements. All tax receipts of a district are credited to the appropriate budgetary Special Fund and operating expenses are disbursed from such Fund upon the presentation of warrants or drafts to the State Treasurer by the school board of the district. The State's share of operating and debt service costs are appropriated and disbursed from the budgetary General Fund.

The following table outlines the assessed and estimated full valuation of all taxable real property in the State as of July 1, 2004.

### Real Property Valuations (in millions)

<u>County</u>	<u>Assessed Valuation</u> <sup>(1)</sup>	<u>Estimated Full Valuation</u>
New Castle.....	\$17,040.3 <sup>(2)</sup>	\$44,389.9
Kent.....	2,670.8 <sup>(3)</sup>	9,241.2
Sussex.....	<u>2,162.7<sup>(4)</sup></u>	<u>21,522.5</u>
Total	<u>\$21,873.8</u>	<u>\$75,153.6</u>

(1) Net of all legal exemptions.

(2) Based on 100% of 1983 appraised value, as of the date of the most recent assessment which occurred in 1985.

(3) Based on 60% of appraised value, as of the date of the most recent assessment which occurred in 1987.

(4) Based on 50% of appraised value, as of the date of the most recent assessment which occurred in 1974.

Source: Delaware Department of Education.

## Unemployment Compensation

Money deposited in the Unemployment Compensation Fund consists of employers' contributions and has at certain times in the past included advances from the federal government necessary to meet the excess of unemployment compensation benefits paid over the employers' contributions. The Unemployment Compensation Fund had a balance of \$222.2 million as of September 2004 and includes no federal advances. The State has not borrowed any federal funds since 1979 and anticipates that no borrowing will be necessary in fiscal 2006.

## Federal Grants, Benefits and Reimbursements

All grants and reimbursements of money received from the federal government by the State are credited to budgetary Special Funds. The money is disbursed to the appropriate agency to be used for the purpose stated in the grant application without any further authority from the General Assembly. A committee representing the legislative and executive branches of government reviews State agency applications for federal funds and no agency may expend federal funds without approval by that committee.

The following chart indicates the distribution of federal funds expended by the State by Department in the fiscal years indicated below.

### Distribution of Federal Funds by Department

	<u>Fiscal 2000</u>	<u>Fiscal 2001</u>	<u>Fiscal 2002</u>	<u>Fiscal 2003</u>	<u>Fiscal 2004</u>	<u>Fiscal 2005</u>
Health & Social Services	52.8%	54.1%	55.8%	57.8%	58.5%	57.5%
Transportation	15.5%	15.7%	12.8%	12.1%	9.0%	10.4%
Public Education	10.6%	10.7%	11.1%	11.3%	12.1%	12.4%
Housing Authority	4.3%	4.5%	4.7%	4.4%	4.0%	3.7%
Labor	4.0%	3.9%	3.8%	3.7%	3.5%	3.5%
Higher Education	2.5%	2.3%	2.4%	2.8%	2.6%	2.7%
Natural Resources	2.9%	2.5%	2.9%	2.0%	3.5%	2.8%
Other	<u>7.3%</u>	<u>6.4%</u>	<u>6.4%</u>	<u>6.1%</u>	<u>6.8%</u>	<u>7.0%</u>
	<u>100.0%</u>	<u>100.0%</u>	<u>100.0%</u>	<u>100.0%</u>	<u>100.0%</u>	<u>100%</u>

### Pension Fund Receipts

State pension contributions are appropriated by the General Assembly in the annual budget to cover the liability on budgetary General Fund salaries and are disbursed each month from the budgetary General Fund. Each monthly disbursement is recorded as a receipt of the appropriate budgetary Special Fund and is disbursed from such budgetary Special Fund to meet pension benefits and operating costs. The balance is disbursed from the budgetary Special Fund and invested as part of the State pension plan. See "STATE PENSION PLAN" for additional information. Employee pension contributions are also recorded as budgetary Special Fund receipts and are disbursed together with the State's share of pension costs. Pension costs paid by the federal government for employees paid under federal programs are also recorded as budgetary Special Fund receipts and disbursements.

### Social Security Fund Receipts

All Social Security contributions by State departments and agencies and political subdivisions are recorded as a receipt to the Social Security Fund and are remitted on a semi-monthly basis. Contributions are submitted to the U.S. Department of the Treasury semi-monthly, at which time a disbursement is recorded.

### Bond and Note Sales

All proceeds received from the sale of bonds or bond anticipation notes are recorded as a receipt in a special account designated as the State Treasurer's Bond Account. The withdrawal of proceeds is recorded as a budgetary Special Fund disbursement. The principal and interest on the State's general obligation bonds are paid as a budgetary General Fund disbursement.

### DEFERRED COMPENSATION PROGRAM

State employees may elect to participate in a deferred compensation plan. The plan is an eligible plan under Section 457 of the Internal Revenue Code (the "Code").

In accordance with federal law, the annual limit on a participant's pre-tax contributions was increased to \$14,000 in 2005, and will increase by \$1,000 per year to \$15,000 in 2006. The percentage of income limit was also raised to 100% of taxable salary. An additional, phased-in catch up contribution has been added for use by those age 50 and older. Those who meet the age requirement may contribute an additional \$4,000 in 2005. This amount will increase by \$1,000 each year to \$5,000 in 2006. After 2006, the "over 50" catch up amount will be indexed in increments of \$500 per year.

The State also provides a \$10 per-pay employer match to contributions by Deferred Compensation Program participants, which began on January 1, 2001. The plan is approved under Section 401(a) of the Code.

Assets purchased through the State's plan include a managed income portfolio, money market funds and a variety of mutual funds. The total market value of plan assets as of July 2005 was \$242.9 million.

### **STATE PENSION PLAN**

The State of Delaware Employees Pension Plan (the "Plan"), established by the General Assembly, covers approximately 33,079 active employees and approximately 19,362 retired employees. All State employees (except State police and State judges) and all local school district employees who qualify as full-time and regular part-time employees participate in the Plan. The other plans funded by the State include a now closed State Police Pension Plan (for officers hired prior to July 1, 1980) which covers 25 active officers and 547 retirees, the new State Police Pension Plan which covers the 610 officers hired after July 1, 1980 and 47 retirees, and the State Judiciary Pension Plan which covers 53 active employees and 38 retirees. The Plan and the other plans collectively are known as the Delaware Public Employees Retirement System (the "Fund").

The Fund is managed by a Board of Pension Trustees (the "Board") composed of five members from the private sector appointed by the Governor, and the Secretary of Finance and the Director of the Office of Management & Budget serving as ex-officio members. The current members of the Board are:

Philip S. Reese (Chairman).....	Former Vice President and Treasurer, Conectiv
Robert W. Allen.....	President, Allen Petroleum
Richard S. Cordrey.....	Secretary of Finance
Helen R. Foster, J.D.....	President, CTW Consulting Associates
Jan M. King.....	Retired Treasurer, Hercules, Inc.
Nancy Shevock.....	Former Director, Delaware Transit Corp.
Jennifer Davis.....	Director, Office of Management & Budget

The custodian of the Fund's assets is Mercantile Safe Deposit and Trust Company, Baltimore, Maryland. The Fund's assets are managed by professional investment management firms. The total return on the Fund in fiscal 2004 was 15.9% compared to 19.1% for the Standard & Poor's 500.

The Plan provides retirement, disability and survivor benefits. In general, recipients are entitled to receive a service pension at various times during their years of credited service, i.e.: (1) age 65 with 5 years of credited service; or for employees who terminate on or after June 30, 1988, at age 62 with 5 years of credited service; (2) age 60 with 15 years of credited service; (3) a reduced service pension at age 55 with 15 years of credited service; (4) a reduced service pension at any age with 25 years of credited service; or (5) at any age with 30 years of credited service. The qualification requirement for disability or survivor benefits is 5 years of credited service.

Benefit payments are computed using the average monthly compensation for the 36 months of highest monthly compensation. This average is then multiplied by 1.85% for each year of credited service after January 1, 1997 to determine the actual monthly benefit. Retirees with credited service before December 31, 1996 get a multiplier of 2.00.

The Plan is funded on an actuarially sound basis, as determined by the Board, on the basis of actuarial analyses undertaken by Milliman USA, Inc. on an annual basis. The most recent valuation (as of June 30, 2004) was completed in September 2004. As of January 1, 1998, all employees contribute 3% of annual compensation above \$6,000. The State makes annual contributions to the Plan in amounts sufficient to meet both the normal cost of the Plan and to amortize the accrued unfunded liability of the Plan. The normal cost of the Plan is the amount of contributions required each year, with respect to each employee, to accumulate the reserves needed to meet the cost of earned benefits over the employee's working lifetime. The unfunded accrued liability of the Plan is the amount of contributions required to meet unpaid past normal costs.

Prior to July 1970, the State appropriated annually the amounts required to meet pension benefits payable in the year of appropriation. During the five year period from July 1, 1970 to July 1, 1975, the State increased its annual contributions to the Plan and replaced that financing practice with a statutory policy of fully funding the Plan on an actuarial reserve basis. Since July 1, 1975, the State's annual contribution to the Plan has been equal to the sum of the normal cost of each year and the annual payment required to amortize the unfunded accrued liability over 40 years from July 1, 1975. Each year the Board certifies the required State contribution rate as a percentage of covered payroll, based on the results of the actuarial valuations of the Plan.

The unfunded accrued liability on an actuarial basis for the last five fiscal years is outlined in the table below. The Plan was overfunded in the amount of \$157.6 million as of June 30, 2004.

**Unfunded Accrued Liability**  
(in millions)

June 30, 2000.....	(\$639.5)
June 30, 2001.....	(\$526.8)
June 30, 2002.....	(\$434.4)
June 30, 2003.....	(\$330.5)
June 30, 2004.....	(\$157.6)

The new State Police Pension Plan (for all persons hired after June 30, 1980) and the State Judiciary Pension Plan also are funded on an actuarial reserve basis as determined by the Board, on the basis of annual actuarial analyses undertaken by Milliman USA, Inc. The new State Police Pension Plan was overfunded in the amount of \$5.6 million on June 30, 2004. The State Judiciary Pension Plan showed an unfunded accrued liability on June 30, 2004 of \$6.9 million. Benefits paid through the original State Police Pension Plan (for officers hired before July 1, 1980) are funded from current appropriations. As of June 30, 2004, this plan had an unfunded accrued liability of \$282.0 million.

Payment of each annual contribution is subject to appropriation by the General Assembly. In each year since fiscal 1971, the General Assembly has appropriated the contribution amounts recommended by the Board. The State contribution to the State Employees Plan in fiscal 2004 was \$57.4 million.



The following table sets forth certain information concerning the Plan for the fiscal years set forth below.

**State Employees Pension Plan**  
(in millions)

	<b><u>Fiscal</u></b> <b><u>2000</u></b>	<b><u>Fiscal</u></b> <b><u>2001</u></b>	<b><u>Fiscal</u></b> <b><u>2002</u></b>	<b><u>Fiscal</u></b> <b><u>2003</u></b>	<b><u>Fiscal</u></b> <b><u>2004</u></b>
<b>Income</b>					
Employee Contributions .....	\$ 29.6	\$ 31.8	\$ 33.4	\$ 35.1	36.0
State Contributions (budgetary General Fund and budgetary Special Funds) .....	76.9	58.7	50.1	66.0	85.2
Investment Income.....	<u>791.0</u>	<u>(275.6)</u>	<u>(300.5)</u>	<u>141.8</u>	<u>732.4</u>
Total Income.....	<u>\$897.5</u>	<u>\$(184.9)</u>	<u>\$(217.0)</u>	<u>\$242.9</u>	<u>\$855.6</u>
<b>Disbursements</b>					
Pension Benefits Paid .....	\$159.1	\$175.3	\$194.8	217.1	243.2
Refunds.....	2.4	2.5	2.4	2.6	2.3
Other Disbursements .....	<u>7.6</u>	<u>8.2</u>	<u>8.4</u>	<u>9.0</u>	<u>8.9</u>
Total Disbursements.....	<u>\$169.1</u>	<u>\$186.1</u>	<u>\$205.7</u>	<u>\$228.7</u>	<u>\$254.4</u>
Excess of Income over Disbursements .....	<u>\$728.3</u>	<u>\$(371.1)</u>	<u>\$(422.6)</u>	<u>\$ 14.2</u>	<u>\$599.2</u>
Total Plan Assets .....	<u>\$5,428.9</u>	<u>\$5,057.8</u>	<u>\$4,635.3</u>	<u>\$4,649.5</u>	<u>\$5,248.0</u>

The growth in investment income in certain years as a percentage of total plan income has permitted changes in the actuarial assumptions and the reduction of employee contributions and has provided the ability to fund increases to pensioners. State pensioners have received 14 pension increases averaging a total of 41.45% since July 1984, based on date of retirement.

Additionally, the State provides comprehensive health coverage to its pensioners on a pay-as-you-go basis. Such coverage is not a mandated benefit of the State's pension plans. Pursuant to current accounting standards, that liability is not presently included in the State's financial statements. However, as a result of Government Accounting Standards Board (GASB), Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions ("GASB 45"), an actuarial valuation has determined that the State's total liability is estimated at \$2.1 billion. In accordance with GASB 45, the net liability expected to be recorded by the State when implemented in fiscal year 2007 is approximately \$200 million.

**EMPLOYEE RELATIONS**

The State currently has 30,554 full-time equivalent (FTE) positions budgeted for fiscal year 2006, an increase of 2,011 FTEs from fiscal 2005. This includes 16,714 positions in the executive branch, 12,867 in the public schools, and 973 in institutions of higher learning (excluding employees of the University of Delaware, which is not considered part of the State's financial reporting entity).

Since July 1966, virtually all State employees have had the right to organize for the purpose of collective bargaining. Classification of bargaining units is determined by the Public Employee Relations Board ("PERB"). Collective bargaining in the executive branch is conducted by the Office of State Personnel on behalf of departments and agencies. With respect to non-merit system employees, such bargaining may include all terms and conditions of employment, including wages, hours and benefits. With respect to the merit system employees, individual bargaining units may not bargain wages, most benefits, classification plans or hiring practices. These agreements are subject to approval by the Governor and binding to the extent sufficient appropriations are made by the General Assembly. At present, approximately 8,000 of the State's merit system employees are organized and covered by collective bargaining agreements.

Employees of institutions of higher education, certified professional employees of the State public school system (teachers) and certain public school support personnel have the right to organize for the purpose of collective bargaining. Bargaining units representing such employees negotiate with their respective school districts regarding all matters relating to salaries, employee benefits and certain working conditions. Virtually all of these school employees are covered by collective bargaining agreements.

State employees in Delaware do not have the legal right to strike. Few work stoppages have occurred. Currently there are approximately two-thirds of employees eligible for union representation were covered by collective bargaining agreements. All payment contracts reached under such agreements are subject to appropriation by the General Assembly, except for the locally funded portion of school district employees' salaries and benefits.

In 1982, a State law was enacted establishing the PERB to oversee the conduct of labor negotiations between public school teachers and their boards of education. There are provisions for mediation and binding arbitration of collective bargaining disputes. Strikes, slow-downs and walkouts are prohibited; but, if they occur, school boards are required to seek injunctive relief. In 1986, legislation was enacted which extended the PERB's jurisdiction to police officers and firefighters. The PERB's jurisdiction was further expanded in 1994 to include all public employees in the State. In the same year, a State law was enacted establishing the Merit Employee Relations Board to address grievances and related issues of merit system employees.

## **GOVERNANCE**

The chief executive officer of the State is the Governor, who is elected for a term of four years. The State Constitution limits any Governor to two terms, whether or not consecutive. The Governor appoints all members of the State judiciary, the cabinet, and the boards and councils. The Governor reports to the General Assembly at the start of each annual session in January on the "State of the State," recommends changes in legislation, and follows this report with an annual budget message and financial accounting of the State.

In addition to the Executive Office of the Governor (which includes the offices of Budget, Economic Development, Technology and Information and State Personnel), there are fourteen cabinet departments, as reflected in the table which follows. They include the following: the Department of State, which administers the Division of Corporations and the Division of Cultural and Historical Affairs; the Department of Finance, which performs financing, accounting, bond finance, revenue collection, fiscal policy functions and administers the State lottery; the Department of Administrative Services, which manages State facilities; the Department of Health and Social Services; the Department of Services for Children, Youth and Their Families; the Department of Natural Resources and Environmental Control; the Department of Labor; the

Department of Transportation, which oversees the Division of Motor Vehicles; the Department of Safety and Homeland Security, which oversees the state police; the Department of Correction; the Department of Agriculture; the Department of Education; Delaware State Housing Authority; and the Delaware National Guard. Delaware is unusual in that the State government (as opposed to county or municipal governments) funds and administers substantially all correctional, public health, welfare, and transportation services for its residents.

Other elected officers include the Lieutenant Governor who presides over the Senate and the Board of Pardons; the State Treasurer, who is one of four Issuing Officers, signs all state checks and oversees the management of the State's bank accounts; the Auditor of Accounts who audits all State agencies' financial transactions; the Insurance Commissioner; and the Attorney General who is the chief legal officer of the State. All of the elected officers serve terms of four years.

The State's General Assembly is bicameral and consists of a 21-member Senate and a 41-member House of Representatives. The entire House stands for re-election every two years, while Senators are elected to four year staggered terms. Regular sessions of the General Assembly convene in January and adjourn by June 30th. Between regular sessions, the Governor or the presiding officers of either house may call special sessions. Proposed legislation is usually assigned to a standing committee for review. It may then receive consideration on the floor of both houses.

The judicial branch of the government includes a Supreme Court, which acts primarily as an appeals court, and the Court of Chancery, an equity court which has jurisdiction over corporate matters, trusts, estates, and other matters involving equitable jurisdiction. The Superior Court has jurisdiction over criminal and civil cases, except equity cases. The Family Court administers justice in cases involving domestic relations or dependent juveniles. The Court of Common Pleas is a court of limited jurisdiction over civil and criminal matters which the Superior Court would otherwise handle. The Justice of the Peace Courts handle criminal matters and civil cases where the amount in controversy is less than \$5,000.

The following is a list of certain elected officials, cabinet positions and other appointed officials.

Statewide Elected Officials

Governor.....	Ruth Ann Minner
Lieutenant Governor .....	John C. Carney, Jr.
Attorney General.....	M. Jane Brady
State Treasurer.....	Jack A. Markell
State Auditor.....	R. Thomas Wagner, Jr.
Insurance Commissioner .....	Matthew Denn

Cabinet Positions and Other Appointed Officials

Agriculture.....	Michael T. Scuse
Correction.....	Stanley W. Taylor, Jr.
Delaware Economic Development Office .....	Judy McKinney-Cherry
Education.....	Valerie A. Woodruff
Finance.....	Richard S. Cordrey
Health and Social Services .....	Vincent P. Meconi
Housing.....	Sandra R. Johnson
Labor.....	Thomas B. Sharp
Management and Budget.....	Jennifer W. Davis
Natural Resources and Environmental Control .....	John Hughes

National Guard .....	Frank D. Vavala
Safety and Homeland Security .....	David Mitchell
Services for Children, Youth and Their Families .....	Cari DeSantis
State .....	Harriet Smith Windsor
Technology and Information .....	Thomas M. Jarrett
Transportation .....	Nathan Hayward, III

## LITIGATION

The State is a defendant in various suits involving contract/construction claims, tax refunds claims, allegations of wrongful discharge and/or other employment-related claims, use of excessive force, civil rights violations, and automobile accident claims. Although the State believes it has valid defenses to these actions, the State has identified a potential aggregate exposure which could exceed \$40.8 million.

## THE BOOK-ENTRY ONLY SYSTEM

The Depository Trust Company ("DTC"), New York, NY, will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for each maturity of the Bonds, each in the aggregate principal amount of such maturity, and will be deposited with DTC.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 2 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 85 countries that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC, in turn, is owned by a number of Direct Participants of DTC and Members of the National Securities Clearing Corporation, Government Securities Clearing Corporation, MBS Clearing Corporation, and Emerging Markets Clearing Corporation, (NSCC, GSCC, MBSCC, and EMCC, also subsidiaries of DTCC), as well as by the New York Stock Exchange, Inc., the American Stock Exchange LLC, and the National Association of Securities Dealers, Inc. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has Standard & Poor's highest rating: AAA. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com).

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds, such as redemptions and defaults. For example, Beneficial Owners of Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners.

Redemption notices shall be sent to DTC. If less than all of the Bonds within a maturity are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such maturity to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Bonds unless authorized by a Direct Participant in accordance with DTC's Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the State as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Redemption proceeds on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the State, on the payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name", and will be the responsibility of such Participant and not of DTC nor its nominee or the State, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of

redemption proceeds to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the State, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the State. Under such circumstances, in the event that a successor depository is not obtained, Bond certificates are required to be printed and delivered.

The State may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the State believes to be reliable, but the State takes no responsibility for the accuracy thereof.

## **APPROVAL OF LEGAL MATTERS**

Certain legal matters incident to the authorization and issuance of the Bonds are subject to the approval of Saul Ewing LLP, Wilmington, Delaware, Bond Counsel, whose approving legal opinion, substantially in the form set forth in Appendix D, will be available at the time of the delivery of the Bonds. Bond Counsel has not verified the accuracy, completeness or fairness of the statements contained in the Official Statement or will express an opinion as to the accuracy, completeness, or fairness of the statements contained in the Official Statement.

## **TAX MATTERS**

### **Tax Exemption-Opinion of Bond Counsel**

The Internal Revenue Code of 1986, as amended (the "Code") contains provisions relating to the tax-exempt status of interest on obligations issued by governmental entities which apply to the Bonds. These provisions include, but are not limited to, requirements relating to the use and investment of the proceeds of the Bonds and the rebate of certain investment earnings derived from such proceeds to the United States Treasury Department on a periodic basis. These and other requirements of the Code must be met by the State subsequent to the issuance and delivery of the Bonds in order for interest thereon to be and remain excludable from gross income for purposes of federal income taxation. The State has made covenants to comply with such requirements.

In the opinion of Bond Counsel, interest on the Bonds (including accrued original issue discount) is not includable in gross income for purposes of federal income taxation under existing statutes, regulations, rulings and court decisions. The opinion of Bond Counsel is subject to the condition that the State comply with all applicable federal income tax law requirements that must be satisfied subsequent to the issuance of the Bonds in order that interest thereon continues to be excluded from gross income. Failure to comply with certain of such requirements could cause the interest on the Bonds to be so includable in gross income retroactive to the date of issuance of the Bonds. The State has covenanted to comply with all such requirements. Interest on the Bonds is not treated as an item of tax preference under Section 57 of the Code for purposes of the individual and corporate alternative minimum taxes; however, under the Code, to the extent that interest on the Bonds is a component of a corporate holder's "adjusted current earnings", a portion of that interest may be subject to the corporate alternative minimum tax. Bond Counsel expresses no opinion

regarding other federal tax consequences relating to the Bonds or the receipt of interest thereon. See discussion of "Alternative Minimum Tax", "Branch Profits Tax", "S Corporations with Passive Investment Income", "Social Security and Railroad Retirement Benefits", "Deduction for Interest Paid by Financial Institutions to Purchase or Carry Tax-Exempt Obligations", "Property or Casualty Insurance Company" and "Accounting Treatment of Original Issue Discount and Amortizable Bond Premium" below.

In the opinion of Bond Counsel under existing statutes, interest on the Bonds is excluded from personal and corporate income tax imposed by the State.

### **Alternative Minimum Tax**

The Code includes, for purposes of the corporate alternative minimum tax, a preference item consisting of, generally, seventy-five percent of the excess of a corporation's "adjusted current earnings" over its "alternative minimum taxable income" (computed without regard to this particular preference item and the alternative tax net operating loss deduction). Thus, to the extent that tax-exempt interest (including interest on the Bonds) is a component of a corporate holder's "adjusted current earnings", a portion of that interest may be subject to the alternative minimum tax.

### **Branch Profits Tax**

Under the Code, foreign corporations engaged in a trade or business in the United States will be subject to a "branch profits tax" equal to thirty percent (30%) of the corporation's "dividend equivalent amount" for the taxable year. The term "dividend equivalent amount" includes interest on tax-exempt obligations.

### **S Corporations with Passive Investment Income**

Section 1375 of the Code imposes a tax on the income of certain small business corporations for which an S Corporation election is in effect, and that have "passive investment income". For purposes of Section 1375 of the Code, the term "passive investment income" includes interest on the Bonds. This tax applies to an S Corporation for a taxable year if the S Corporation has Subchapter C earnings and profits at the close of the taxable year and has gross receipts, more than twenty-five percent (25%) of which are "passive investment income". Thus, interest on the Bonds may be subject to federal income taxation under Section 1375 of the Code if the requirements of that provision are met.

### **Social Security and Railroad Retirement Benefits**

Under Section 86 of the Code, certain Social Security and Railroad Retirement benefits (the "benefits") may be includable in gross income. The Code provides that interest on tax-exempt obligations (including interest on the Bonds) is included in the calculation of "modified adjusted gross income" in determining whether a portion of the benefits received are to be includable in gross income of individuals.

### **Deduction for Interest Paid by Financial Institutions to Purchase or Carry Tax-Exempt Obligations**

The Code, subject to limited exceptions not applicable to the Bonds, denies the interest deduction for indebtedness incurred or continued to purchase or carry tax-exempt obligations, such as the Bonds. With respect to banks, thrift institutions and other financial institutions, the denial to such institutions is one hundred percent (100%) for interest paid on funds allocable to the Bonds and any other tax-exempt obligations acquired after August 7, 1986.

## **Property or Casualty Insurance Company**

The Code also provides that a property or casualty insurance company may also incur a reduction, by a specified portion of its tax-exempt interest income, of its deduction for losses incurred.

## **Accounting Treatment of Original Issue Discount and Amortizable Bond Premium**

The Bonds maturing on September 1, 2015, September 1, 2024 and September 1, 2025 are herein referred to as the “Discount Bonds”. In the opinion of Bond Counsel, under existing law, the difference between the initial public offering price of the Discount Bonds as set forth on the cover page and the stated redemption price at maturity of each such Bond constitutes “original issue discount”, all or a portion of which will, on the disposition or payment of such Bonds, be treated as tax-exempt interest for federal income tax purposes. Original issue discount will be apportioned to an owner of the Discount Bonds under a “constant interest method”, which utilizes a periodic compounding of accrued interest. If an owner of a Discount Bond who purchases it in the original offering at the initial public offering price owns that Discount Bond to maturity, that Bondholder will not realize taxable gain for federal income tax purposes upon payment of the Discount Bond at maturity. An owner of a Discount Bond who purchases it in the original offering at the initial public offering price and who later disposes of the Discount Bond prior to maturity will be deemed to have accrued tax-exempt income in a manner described above; amounts realized in excess of the sum of the original offering price of such Discount Bond and the amount of accrued original issue discount will be taxable gain.

Purchasers of Discount Bonds should consider possible state and local income, excise or franchise tax consequences arising from original issue discount on the Discount Bonds. Prospective purchasers of the Discount Bonds should consult their tax advisors regarding the Delaware tax treatment of original issue discount.

The Bonds maturing on September 1, 2006 to September 1, 2013, inclusive, and on September 1, 2016 to September 1, 2019, inclusive, and on September 1, 2021 to September 1, 2023, inclusive, are hereinafter referred to as the "Premium Bonds". An amount equal to the excess of the initial public offering price of a Premium Bond set forth on the cover page over its stated redemption price at maturity constitutes premium on such Premium Bond. A purchaser of a Premium Bond must amortize any premium over such Premium Bond's term using constant yield principles, based on the purchaser's yield to maturity. As premium is amortized, the purchaser's basis in such Premium Bond is reduced by a corresponding amount, resulting in an increase in the gain (or decrease in the loss) to be recognized for federal income tax purposes upon a sale or disposition of such Premium Bond prior to its maturity. Even though the purchaser's basis is reduced, no federal income tax deduction is allowed.

Purchasers of Premium Bonds, whether at the time of initial issuance or subsequent thereto, should consult their own tax advisors with respect to the determination and treatment of premium for federal income tax purposes and with respect to state and local tax consequences of owning such Premium Bonds.

## **OPINIONS AND CERTIFICATES AVAILABLE ON DELIVERY OF THE BONDS**

Upon delivery of the Bonds, the State will make available the following opinions and certificates dated the date of delivery of the Bonds: (1) the opinion of Saul Ewing LLP, Bond Counsel, Wilmington, Delaware, substantially in the form set forth in Appendix D, to the effect that the Bonds are legal and valid general obligations of the State to which the State has pledged its full faith and credit; (2) the opinion of the Attorney General or a Deputy Attorney General to the effect that no litigation is pending or known to be



threatened to restrain or enjoin the issuance of the Bonds, or in any manner questioning the validity of any proceedings authorizing the issuance of the Bonds, or the levy or collection of any material portion of taxes or other revenues of the State, or contesting the completeness, accuracy or fairness of the Official Statement; and that neither the corporate existence of the State nor the titles of the officials of the State signatories hereto to their respective offices is being contested; (3) a certificate of the Issuing Officers certifying as genuine the signatures of the Issuing Officers signing the Bonds; (4) a certificate of the State Treasurer acknowledging receipt of payment for the Bonds; (5) a certificate executed by the State Treasurer relating to federal tax matters under the Internal Revenue Code of 1986, and regulations promulgated thereunder; and (6) a certificate of the Issuing Officers stating: (a) that the Official Statement, as of the date of the Official Statement, did not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements therein, in the light of the circumstances under which they were made, not misleading; and (b) as of the date of delivery of and payment for the Bonds there has been no material adverse change in the condition, financial or otherwise of the State, from the date of the sale of the Bonds to the date of delivery of the Bonds and from that set forth in the Official Statement.

### **FINANCIAL ADVISOR**

Public Financial Management, Inc. has been appointed financial advisor to the State and is acting in that capacity in connection with the sale of the Bonds.

### **RATINGS**

Fitch Ratings, Moody's Investors Service and Standard & Poor's rate the general obligation bonds of the State. The current rating of all outstanding general obligation bonds of the State assigned by Fitch Ratings is AAA, the rating assigned by Moody's Investors Service is Aaa and the rating assigned by Standard & Poor's is AAA. Fitch Ratings, Moody's Investors Service and Standard & Poor's have assigned the Bonds the ratings which appear on the cover hereof.

Such ratings reflect only the respective views of such organizations. An explanation of the significance of such ratings may be obtained from the respective organizations. There is no assurance that such ratings will continue for any period of time or that they will not be revised or withdrawn. A downward revision or withdrawal of the ratings may have an adverse effect on the market price of the Bonds. No rating assures the market value of the Bonds.

### **CONTINUING DISCLOSURE UNDERTAKING**

Rule 15c2-12 under the Securities Exchange Act of 1934, as amended, (the "Rule") prohibits an underwriter from purchasing or selling municipal securities, such as the Bonds, unless it has determined that the issuer of such securities and/or other persons deemed to be "obligated persons" have committed to provide (i) on an annual basis, certain financial information, including financial information and operating data ("Annual Reports"), to each Nationally Recognized Municipal Securities Information Repository (a "NRMSIR") and the relevant state information repository (if any) and (ii) notice of various events described in the Rule, if material ("Event Notices"), to the Municipal Securities Rulemaking Board (the "MSRB") and to any such state information repository.

The State will agree with the purchasers of the Bonds, by executing a supplement to the Continuing Disclosure Agreement executed in connection with the issuance of its General Obligation Bonds - Series 1996A prior to the issuance of the Bonds, to provide Annual Reports with respect to itself to each NRMSIR

and to any Delaware information repository that is formed. The State has determined that there currently is not any other obligated person for the purposes of the Rule. The State will provide Event Notices to the MSRB and to any Delaware information repository. The Continuing Disclosure Agreement appears as Appendix C to this Official Statement. Under the provisions of the State's Continuing Disclosure Agreement, the State is required to provide its Annual Report by May 1 of each year. The State is currently in compliance with all of its obligations under the Continuing Disclosure Agreement.

The execution and distribution of the Official Statement in connection with the sale of the Bonds has been duly authorized by the State.

THE STATE OF DELAWARE

RUTH ANN MINNER,  
Governor

RICHARD S. CORDREY,  
Secretary of Finance

HARRIET SMITH WINDSOR,  
Secretary of State

JACK A. MARKELL,  
State Treasurer

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**APPENDIX A**

**SUMMARY OF CASH BASIS FINANCIAL STATEMENTS  
For Fiscal Years 2001 Through 2005**

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THE STATE OF DELAWARE  
BUDGETARY GENERAL FUND  
RECEIPTS, DISBURSEMENTS AND CASH BALANCES  
(in thousands)

	<b>Fiscal Years Ended June 30</b>				
	<u><b>2001<sup>(1)</sup></b></u>	<u><b>2002<sup>(1)</sup></b></u>	<u><b>2003<sup>(1)</sup></b></u>	<u><b>2004<sup>(1)</sup></b></u>	<u><b>2005<sup>(1)</sup></b></u>
<b>Receipts</b>					
<b>Tax Revenue</b>					
Personal Income.....	\$837,805	\$841,090	\$839,879	\$906,437	\$1,015,637
Franchise.....	533,593	492,490	448,160	515,827	508,064
Corporation Income.....	139,392	180,383	108,522	106,335	157,022
Gross Receipts.....	110,370	137,865	147,556	161,511	176,622
Public Utility.....	30,422	29,246	32,762	34,083	36,504
Cigarette.....	27,386	27,869	36,714	75,670	80,655
Pari-Mutual.....	207	198	203	188	169
Inheritance and Estate.....	41,150	41,552	39,339	13,395	6,411
Realty Transfer.....	39,208	50,192	65,980	88,554	113,557
Alcoholic Beverage.....	11,611	11,739	12,239	13,385	13,777
Insurance Taxes.....	40,228	55,275	53,559	51,885	54,361
Bank Franchise.....	96,675	118,383	141,462	136,627	134,778
All Other.....	<u>189,623</u>	<u>185,815</u>	<u>264,633</u>	<u>364,693</u>	<u>339,713</u>
Total Taxes.....	2,097,670	2,172,096	2,191,008	2,468,590	2,637,271
Revenue Refunds.....	<u>208,930</u>	<u>215,627</u>	<u>223,604</u>	<u>190,993</u>	<u>217,801</u>
Net Taxes.....	1,888,740	1,956,469	1,967,405	2,277,597	2,419,470
<b>Other Revenue</b>					
Fees.....	69,806	80,237	78,020	90,187	98,985
Interest Earnings.....	38,223	30,538	20,777	9,044	9,105
Sales <sup>(2)</sup> .....	287,956	312,607	308,556	306,053	288,789
Grants, Donations & Special Income.....	2,718	5,718	6,055	2,429	2,400
Licenses.....	7,164	7,207	8,115	9,396	13,144
Other Revenue.....	3,265	3,019	2,693	3,297	3,431
Non-revenue and Transfers.....	<u>31,156</u>	<u>29,921</u>	<u>44,736</u>	<u>37,670</u>	<u>42,260</u>
Total Other Revenue.....	440,287	469,247	468,952	458,076	458,114
<b>Total Receipts.....</b>	<b><u>\$2,329,026</u></b>	<b><u>\$2,425,716</u></b>	<b><u>\$2,436,358</u></b>	<b><u>\$2,735,674</u></b>	<b><u>\$2,877,584</u></b>
<b>Disbursements</b>					
Legislative.....	\$ 10,314	\$ 10,798	\$ 10,951	\$ 10,893	\$ 11,640
Judicial.....	61,344	65,184	66,414	69,815	75,247
Executive.....	105,000	97,454	84,334	82,371	123,842
Technology and Information.....	-	494	6,410	33,314	31,843
Other Elective Offices.....	42,049	42,649	45,177	63,356	84,839
Legal.....	26,002	28,713	29,765	29,219	32,177
Dept. of State.....	20,196	18,113	16,765	14,976	17,058
Dept. of Finance.....	56,921	16,936	15,508	30,074	41,730
Dept. of Administrative Services.....	71,733	55,347	50,269	55,041	74,916
Dept. of Health & Social Services.....	570,467	617,553	639,425	652,563	707,351
Dept. of Children, Youth & Their Families.....	91,569	91,782	92,901	93,923	104,169
Dept. of Correction.....	181,610	179,228	185,493	189,619	201,694
Dept. of Natural Resources & Env. Control.....	45,981	43,574	40,967	43,137	45,774
Dept. of Safety & Homeland Security.....	93,733	96,102	99,730	95,940	99,818
Dept. of Transportation.....	-	-	-	-	-
Dept. of Labor.....	5,832	5,991	5,967	5,987	6,574
Other.....	<u>20,041</u>	<u>17,711</u>	<u>18,833</u>	<u>19,040</u>	<u>19,787</u>
Total Departments.....	1,402,790	1,387,631	1,408,911	1,489,267	1,678,461
Higher Education.....	219,189	213,705	205,233	207,508	228,342
Public Education.....	<u>807,046</u>	<u>852,541</u>	<u>839,948</u>	<u>856,956</u>	<u>915,545</u>
Total Education.....	1,026,235	1,066,246	1,045,181	1,064,464	1,143,887
<b>Total Disbursements.....</b>	<b><u>\$2,429,025</u></b>	<b><u>\$2,453,877</u></b>	<b><u>\$2,454,092</u></b>	<b><u>\$2,553,731</u></b>	<b><u>\$2,822,348</u></b>
Receipts Over (Under) Disbursements.....	(99,999)	(28,160)	(17,734)	181,943	55,236
Cash Balance-Beginning of Period.....	609,913	509,913	481,753	464,019	645,961
General Fund Advances to Other Funds.....	-	-	-	-	-
<b>Cash Balance.....</b>	<b><u>\$ 509,913</u></b>	<b><u>\$ 481,753</u></b>	<b><u>\$ 464,019</u></b>	<b><u>\$ 645,961</u></b>	<b><u>\$ 701,197</u></b>

(1) Unaudited. The State has audited GAAP financial statements for the fiscal years ending June 30, 2001 through June 30, 2004.

(2) Consists primarily of payments for board and treatment at State institutions and lottery receipts.

NOTE: Numbers are rounded and thus the sum of the detail may not equal the total.

Source: Department of Finance.

THE STATE OF DELAWARE  
BUDGETARY SPECIAL FUND  
RECEIPTS, DISBURSEMENTS AND CASH BALANCES  
(in thousands)

	<b>Fiscal Years Ended June 30</b>				
	<u><b>2001<sup>(1)</sup></b></u>	<u><b>2002<sup>(1)</sup></b></u>	<u><b>2003<sup>(1)</sup></b></u>	<u><b>2004<sup>(1)</sup></b></u>	<u><b>2005<sup>(1)</sup></b></u>
<b>Receipts</b>					
Taxes					
Insurance .....	\$ 17,085	\$ 19,354	\$ 18,730	\$ 20,093	\$ 21,385
Local School Property .....	221,641	238,949	258,229	289,703	316,417
All Other .....	<u>260,427</u>	<u>273,700</u>	<u>285,845</u>	<u>247,682</u>	<u>289,979</u>
Total Taxes .....	<u>499,153</u>	<u>532,003</u>	<u>562,805</u>	<u>557,479</u>	<u>627,782</u>
Other Revenue					
Federal Grants and Reimbursements .....	862,065	886,231	958,421	1,036,703	1,127,048
Pension Fund Receipts .....	80,054	79,839	100,875	119,379	132,513
Interest Earnings .....	48,308	35,853	28,330	25,166	20,612
All Other .....	<u>461,177</u>	<u>556,845</u>	<u>582,092</u>	<u>641,401</u>	<u>720,641</u>
Total Other Revenue .....	<u>1,451,604</u>	<u>1,558,768</u>	<u>1,669,717</u>	<u>1,822,648</u>	<u>2,000,815</u>
Non-Revenue and Transfer					
Sale of Bonds .....	-	137,640	240,608	270,293	129,445
Receipts from Pension Fund .....	399,415	379,836	404,237	509,704	482,351
All Other .....	<u>540,123</u>	<u>595,891</u>	<u>566,043</u>	<u>675,926</u>	<u>790,976</u>
Total Non-Revenue and Transfer .....	<u>939,538</u>	<u>1,113,367</u>	<u>1,210,888</u>	<u>1,455,923</u>	<u>1,402,771</u>
Total Receipts .....	2,890,295	3,204,138	3,443,410	3,836,050	4,031,368
Total Disbursements .....	<u>2,987,257</u>	<u>3,229,914</u>	<u>3,371,434</u>	<u>3,642,961</u>	<u>4,075,696</u>
Receipts Over (Under) Disbursements .....	(96,962)	(25,777)	71,976	193,089	(44,328)
Operating Cash Balance-Beginning of Period...	<u>922,791</u>	<u>831,433</u>	<u>804,262</u>	<u>861,813</u>	<u>1,055,600</u>
<b>Operating Cash Balance-End of Period .....</b>	<b><u>\$ 825,828</u></b>	<b><u>\$ 805,656</u></b>	<b><u>\$ 876,238</u></b>	<b><u>\$1,054,902</u></b>	<b><u>\$1,011,272</u></b>
Other Cash					
Payables <sup>(2)</sup> .....	5,605	(1,394)	(14,424)	698	840
<b>Cash Balance .....</b>	<b><u>\$ 831,433</u></b>	<b><u>\$ 804,262</u></b>	<b><u>\$ 861,813</u></b>	<b><u>\$1,055,600</u></b>	<b><u>\$1,012,112</u></b>

(1) Unaudited. The State has audited GAAP financial statements for the fiscal years ending June 30, 2001 through June 30, 2004.

(2) Payroll withholdings are no longer considered a State budgetary Special Fund. They are a General Ledger liability entry starting in fiscal 1987.

NOTE: Numbers are rounded and thus the sum of the detail may not equal the total.

Source: Department of Finance.



THE STATE OF DELAWARE  
 COMBINED BUDGETARY GENERAL AND SPECIAL FUNDS  
 RECEIPTS, DISBURSEMENTS AND CASH BALANCES  
 (in thousands)

	<b>Fiscal Years Ended June 30</b>				
	<b><u>2001</u><sup>(1)</sup></b>	<b><u>2002</u><sup>(1)</sup></b>	<b><u>2003</u><sup>(1)</sup></b>	<b><u>2004</u><sup>(1)</sup></b>	<b><u>2005</u><sup>(1)</sup></b>
<b>Receipts</b>					
Net Taxes.....	\$ 2,387,891	\$ 2,488,472	\$ 2,530,209	\$ 2,835,076	\$ 3,047,252
Interest Earnings.....	86,531	66,392	49,107	34,210	29,718
Grants, Donations and Special Income.....	815,670	852,829	902,424	997,480	1,071,632
Licenses.....	10,519	10,350	11,905	12,639	16,989
Fees .....	154,033	166,613	174,080	201,376	217,144
Sales .....	336,237	369,458	343,556	366,224	357,300
Other Revenue.....	<u>552,441</u>	<u>632,080</u>	<u>705,991</u>	<u>751,819</u>	<u>852,188</u>
Total Revenue.....	4,343,322	4,586,193	4,717,273	5,198,823	5,592,223
Non-Revenue and Transfers.....	<u>875,998</u>	<u>1,043,661</u>	<u>1,162,494</u>	<u>1,372,901</u>	<u>1,316,728</u>
Total Receipts.....	5,219,320	5,629,854	5,879,767	6,571,724	6,908,951
Total Disbursements.....	<u>5,416,282</u>	<u>5,683,792</u>	<u>5,825,526</u>	<u>6,196,692</u>	<u>6,898,043</u>
Receipts Over (Under) Disbursements .....	(196,962)	(53,938)	54,242	375,031	10,908
Cash Balance-Beginning of Period.....	1,532,704	1,341,346	1,286,014	1,325,832	1,701,561
General Fund Advances to Other Funds.....	-	-	-	-	-
<b>Operating Cash Balance-End of Period.....</b>	<b><u>\$1,335,742</u></b>	<b><u>\$1,287,409</u></b>	<b><u>\$1,340,256</u></b>	<b><u>\$1,700,863</u></b>	<b><u>\$1,712,469</u></b>
Other Cash					
Payables <sup>(2)</sup> .....	5,605	(1,394)	(14,424)	698	840
<b>Cash Balance.....</b>	<b><u>\$1,341,346</u></b>	<b><u>\$1,286,014</u></b>	<b><u>\$1,325,832</u></b>	<b><u>\$1,701,561</u></b>	<b><u>\$1,713,309</u></b>

(1) Unaudited. The State has audited GAAP financial statements for the fiscal years ending June 30, 2001 through June 30, 2004.

(2) Payroll withholdings are no longer considered a State budgetary Special Fund. They are a General Ledger liability entry starting in fiscal 1987.

NOTE: Numbers are founded and thus the sum of the detail may not equal the total.

Source: Department of Finance.

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**APPENDIX B**

**BASIC FINANCIAL STATEMENTS  
For The Year Ended June 30, 2004**

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# **Appendix B**

**State of Delaware**

## **Basic Financial Statements**

**For the year ended June 30, 2004**



**KPMG LLP**  
Suite 200  
30 North Third Street  
PO Box 1190  
Harrisburg, PA 17108-1190

## **Independent Auditors' Report**

The Honorable Governor and  
Honorable Members of the State Legislature  
State of Delaware:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Delaware (State) as of and for the year ended June 30, 2004, which collectively comprise the State's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the State's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the discretely presented component units; certain major funds (including Lottery and DelDot) which represent 94% of the assets and 94% of the revenues of the business-type activities, and the fiduciary trust funds which represent 99% of the assets and 100% of the revenues/additions of the remaining aggregate fund information. The financial statements of these entities were audited by other auditors whose reports thereon have been furnished to us, and our opinion on the basic financial statements, insofar as it relates to the amounts included for these entities, is based solely on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of the other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the reports of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Delaware as of June 30, 2004, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.



The management's discussion and analysis on pages 4 through 18, the budgetary comparison schedules for the general fund and special fund on pages 88 through 93, the information about infrastructure assets reported using the modified approach on pages 94 and 95, and the schedules of required supplementary pension data on pages 96 through 98 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We and the other auditors have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we and the other auditors did not audit the information and express no opinion on it.

**KPMG LLP**

November 30, 2004

## **Management's Discussion and Analysis**

The following is a discussion and analysis of the State of Delaware's financial activities for the fiscal year ended June 30, 2004. Readers are encouraged to consider the information presented here in conjunction with additional information that is furnished in the letter of transmittal, which can be found on pages i-ix of this report.

These financial statements have been prepared using the financial accounting model adopted by the Governmental Accounting Standards Board (GASB). This is the third year of implementation in Delaware for these new standards.

### **Financial Highlights**

- The assets of the State exceeded its liabilities at the close of the most recent fiscal year by \$5.0 billion (net assets). Component units reported net assets of \$552.9 million, an increase of \$22.8 million from the previous year.
- The primary government's total net assets increased by \$331.4 million (7.1%) in fiscal year 2004. Net assets of governmental activities increased by \$395.6 million (24.2%) from the previous year, while net assets of the business-type activities decreased \$64.2 million (2.1%) from the previous year.
- As of the close of the current fiscal year, the State's governmental funds reported combined ending fund balances of \$1,389.1 million, an increase of \$406.6 million (41.4%) in comparison with the prior year. This increase resulted primarily from increases in business taxes and grant revenues.
- At the end of the current fiscal year, unreserved fund balance for the general fund was \$929.2 million, or 30.5% of total general fund expenditures. For the most part, the unreserved fund balance is not available for new spending. These funds have been committed based on State statutes.
- The State's total general obligation debt increased during the fiscal year to \$1,012.5 million, an increase of \$158.2 million (18.5%). Approximately 87.5% of new money bonds issued during fiscal year 2004 will be allocated to public and higher education facilities. The remaining 12.5% will be spent on State offices and other facilities. It should be noted that \$288.5 million of the State's general obligation debt has been issued on behalf of local school districts and is fully supported by property tax revenues.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the State's basic financial statements. The State's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains



other required supplementary information, in addition to the basic financial statements.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the State of Delaware's finances, in a manner similar to a private sector business.

The statement of net assets presents information on all of the State of Delaware's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the State of Delaware is improving or deteriorating.

The statement of activities presents information showing how the State's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event that created the change occurs, regardless of the timing of related cash flows. As a result, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the State that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the State include general government, health and children's services, judicial and public safety, natural resources and environmental control, labor and education. The business-type activities of the State include transportation, lottery and unemployment services.

The government-wide financial statements include not only the State (known as the primary government), but also legally separate entities for which the State of Delaware is financially accountable. These entities include the Delaware State Housing Authority, the Diamond State Port Corporation, the Riverfront Development Corporation, the Delaware State University, the Delaware Technical Community College Educational Foundation and 13 charter schools. Financial information for these component units is reported separately from the financial information presented for the primary government. The government-wide financial statements can be found on pages 20-21 of this report.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The State, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the State of Delaware can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of available resources, as well as on balances of available resources on hand at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for government funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financial decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The State maintains four individual governmental funds: the general fund, the capital projects fund, the federal fund and the local school district fund. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for these funds.

The State budgets and controls its financial activities on the cash basis of accounting. In compliance with State law, the State records its financial transactions in either of two major categories – the General Fund or the Special Fund. References to these funds in this report include the terms “budgetary” or “budgetary basis” to differentiate them from the GAAP funds of the same name which encompass different funding categories. The State of Delaware adopts an annual appropriated budget for its budgetary general fund. A budgetary comparison statement has been provided for the budgetary general fund to demonstrate compliance with this budget. The statement can be found on page 90 of this report.

The basic governmental fund financial statements can be found on pages 22-25 of this report.

**Proprietary funds.** The State maintains one type of proprietary fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The State uses enterprise funds to account for the State Lottery, Unemployment Trust Fund and the Department of Transportation operations.

Proprietary funds provide the same type of information as the government-wide financial statements, but in more detail. The proprietary fund financial statements provide separate information for the State Lottery, Unemployment Trust Fund and

the Department of Transportation (DelDOT), all of which are considered to be major funds of the State.

The basic proprietary fund financial statements can be found on pages 26-28 of this report.

***Fiduciary funds.*** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the State's own programs. The pension trust funds are the primary fiduciary funds for the State. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on pages 29-30 of this report. Combining fiduciary fund statements can be found on pages 100-104.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 34-86 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report presents certain Required Supplementary Information (RSI) concerning the status of the State's legally adopted budget, the maintenance of the State's infrastructure and additional schedules related to funding status and progress, annual pension costs and actuarial methods and assumption for the State's pension trusts. RSI can be found on pages 88-98 of this report.

### **Statewide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the State of Delaware, assets exceeded liabilities for the primary government by \$5.0 billion at the close of the most recent fiscal year.

The largest portion of the State's net assets (67.1%) reflects its investment in capital assets (e.g., land, buildings, vehicles, and equipment), less any related debt used to acquire those assets that is still outstanding. The State uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the State's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. Restricted net assets, comprising 7.4% of total net assets, represents resources that are subject to external restrictions, constitutional provisions, or enabling legislation on how they can be used. The remaining portion, unrestricted net assets (25.5%), may be used at the State's

discretion, but, for the most part, these funds have been appropriated based on State statutes.

**State of Delaware's Net Assets**

(Expressed in Thousands)

	Governmental Activities		Business-type Activities		Total	
	2004	2003	2004	2003 *	2004	2003
Current and other non-current assets	\$ 1,977,745	\$ 1,557,734	\$ 581,737	\$ 737,349	\$ 2,559,482	\$ 2,295,083
Capital assets	1,822,570	1,639,195	3,377,007	3,360,132	5,199,577	4,999,327
Total assets	3,800,315	3,196,929	3,958,744	4,097,481	7,759,059	7,294,410
Long-term liabilities outstanding	1,229,869	1,071,017	820,485	885,926	2,050,354	1,956,943
Other liabilities	541,545	492,624	184,485	193,543	726,030	686,167
Total liabilities	1,771,414	1,563,641	1,004,970	1,079,469	2,776,384	2,643,110
Net assets:						
Invested in capital assets, net of related debt	767,977	762,239	2,561,502	2,496,989	3,329,479	3,259,228
Restricted	148,150	136,460	219,844	256,792	367,994	393,252
Unrestricted	1,112,774	734,589	172,428	264,231	1,285,202	998,820
Total net assets	\$ 2,028,901	\$ 1,633,288	\$ 2,953,774	\$ 3,018,012	\$ 4,982,675	\$ 4,651,300

\* As restated. (note 19)

The condensed financial information on the following page was derived from the government-wide Statement of Activities and reflects how the State's net assets changed during the fiscal year.

### Changes in Net Assets - Primary Government

(Expressed in Thousands)

	Governmental Activities		Business-type Activities		Total Primary Government	
	2004	2003 *	2004	2003	2004	2003
Revenues:						
Program revenues:						
Charges for services	\$ 428,206	\$ 362,544	\$ 1,045,533	\$ 994,052	\$ 1,473,739	\$ 1,356,596
Operating grants and contributions	894,779	772,470			894,779	772,470
Capital grants and contributions			92,680	115,502	92,680	115,502
General revenues:						
Taxes:						
Personal income taxes	777,969	706,277			777,969	706,277
Business taxes	1,356,081	1,180,281			1,356,081	1,180,281
Other taxes	240,296	201,115			240,296	201,115
Real estate taxes	289,346	267,177			289,346	267,177
Investment earnings	36,109	73,911	18,261	25,073	54,370	98,984
Gain (Loss) on sale of assets	(2,482)	13,536	(654)	(287)	(3,136)	13,249
Miscellaneous	37,105	29,400			37,105	29,400
Total revenues	<u>4,057,409</u>	<u>3,606,711</u>	<u>1,155,820</u>	<u>1,134,340</u>	<u>5,213,229</u>	<u>4,741,051</u>
Expenses:						
General Government	339,945	284,070			339,945	284,070
Health and Children's Services	1,399,354	1,346,143			1,399,354	1,346,143
Judicial and Public Safety	442,345	406,757			442,345	406,757
Natural Resources and Environmental Control	113,189	98,596			113,189	98,596
Labor	61,963	51,699			61,963	51,699
Education	1,422,046	1,402,410			1,422,046	1,402,410
Payment to Component Unit -						
General Government	1,952	5,927			1,952	5,927
Education	73,361	68,850			73,361	68,850
Interest Expense	50,201	42,000			50,201	42,000
Lottery			357,011	353,840	357,011	353,840
Transportation			497,499	507,147	497,499	507,147
Payment to Component Unit			8,852	946	8,852	946
Unemployment			114,136	125,270	114,136	125,270
Total expenses	<u>3,904,356</u>	<u>3,706,452</u>	<u>977,498</u>	<u>987,203</u>	<u>4,881,854</u>	<u>4,693,655</u>
Increase (Decrease) in net assets before transfers	153,053	(99,741)	178,322	147,137	331,375	47,396
Transfers	242,560	246,553	(242,560)	(246,553)		
Increase (decrease) in net assets	395,613	146,812	(64,238)	(99,416)	331,375	47,396
Net assets - beginning of year (as restated)	<u>1,633,288</u>	<u>1,486,476</u>	<u>3,018,012</u>	<u>3,117,428</u>	<u>4,651,300</u>	<u>4,603,904</u>
Net assets - end of year	<u>\$ 2,028,901</u>	<u>\$ 1,633,288</u>	<u>\$ 2,953,774</u>	<u>\$ 3,018,012</u>	<u>\$ 4,982,675</u>	<u>\$ 4,651,300</u>

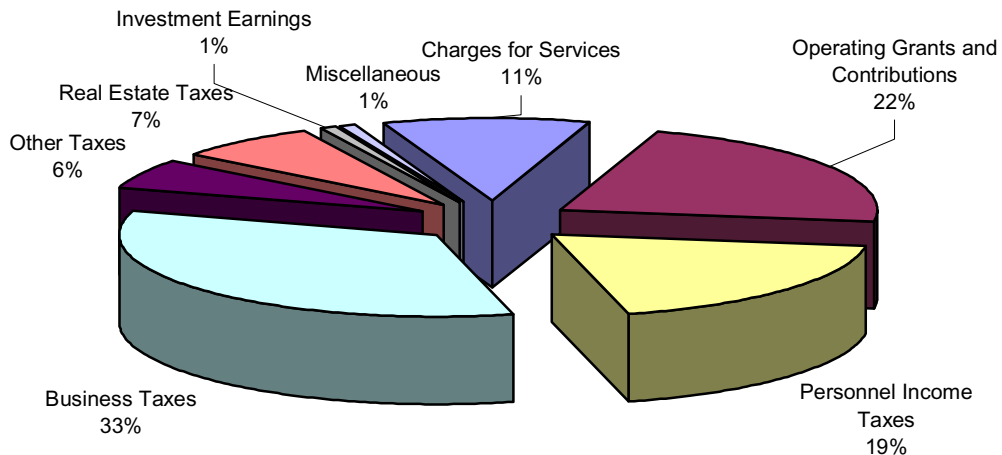
\* Some reclassifications made to conform to current year presentation

**Governmental activities.** Governmental activities increased the State’s net assets by \$399.4 million. The decrease by the business-type activities of \$64.2 million is explained on the following page. A comparison of the cost of services by function for the State’s governmental activities is shown in the following chart, along with the revenues used to cover the net expenses of the governmental activities. Key elements of the increase in net assets are as follows:

Total general revenues increased \$262.7 million (10.6%) based on growth primarily in business taxes of \$175.8 million (59.2%) due, in part, to a franchise tax increase adopted in June 2003 for fiscal year 2004. Personal income tax increased by \$71.7 million (10.2%) due to better jobs, income, and stock performance. For a third consecutive year, the realty transfer tax grew due to low mortgage rates and a continued building boom throughout the State.

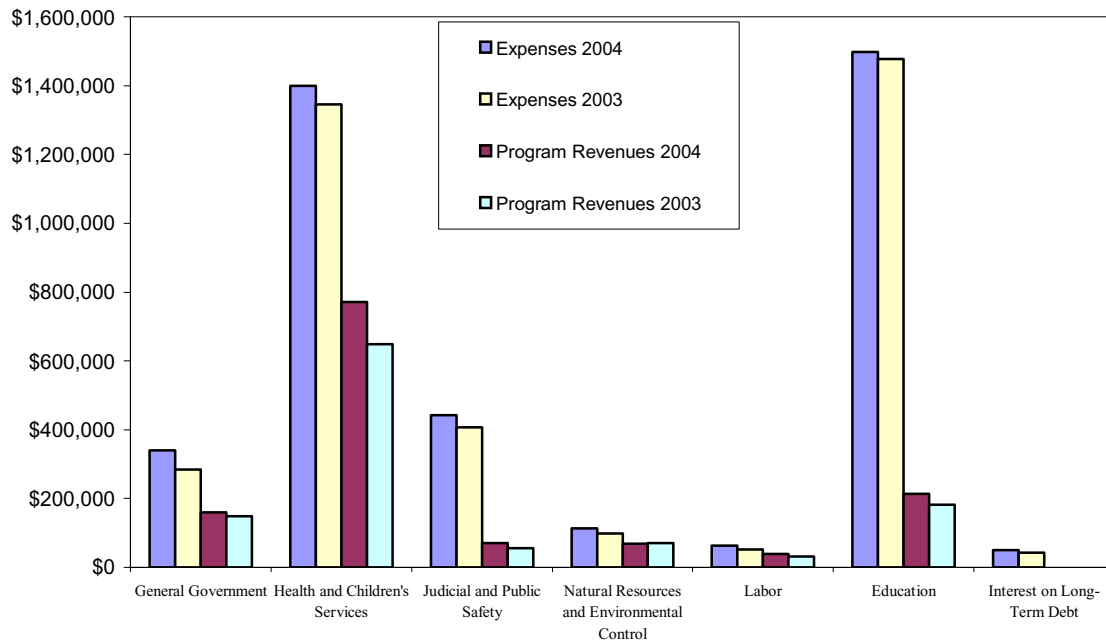
Program Revenues increased by \$188.0 million (16.6%). This increase was due primarily to increases in grant revenues at the Department of Health and Social Services and the Department of Education.

**Revenues by Source – Governmental Activities**



Expenses for governmental activities increased during fiscal year 2004 by \$197.9 million (5.3%). Health and Children’s Services spending increased \$53.2 million over the prior fiscal year, an increase attributable to escalating Medicaid costs and an increase in the population served. Judicial and Public Safety expenses increased by \$35.6 million due to increased caseloads and increased spending in homeland security. Natural Resources and Environmental Control expenses increased by \$14.6 million due to increases in park maintenance and in services provided. Interest payments increased by \$8.2 million. Education expenses increased \$24.1 due to continued implementation of education initiatives. Labor expenses rose by \$10.3 million due to increased training and vocational rehabilitation costs. General government spending increased \$51.9 million due to increased operational costs and a one-time salary bonus paid to State employees.

### Expenses and Program Revenues – Governmental Activities



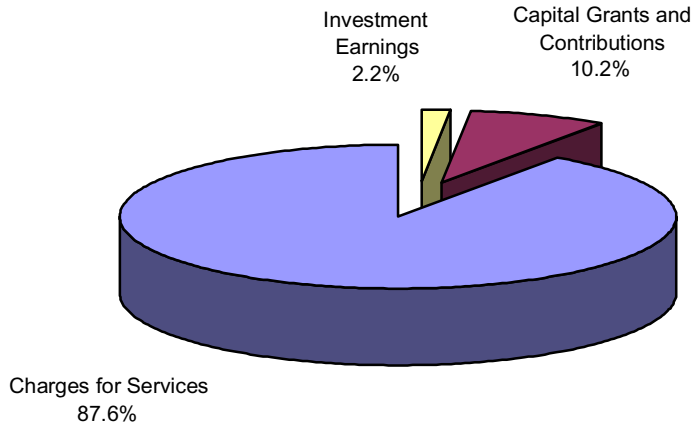
**Business-type activities.** Business-type activities decreased the State's net assets by \$64.2 million. This resulted from a \$36.9 million decrease in net assets by the Delaware Unemployment Insurance Trust Fund, a decrease in net assets of \$27.0 million by the Delaware Department of Transportation (DeIDOT) and a decrease of \$0.3 million in the net assets of the Delaware State Lottery.

The decrease in net assets of the Delaware Unemployment Insurance Trust Fund can be attributed to unemployment benefits decreasing by 8.9% (\$11.1 million), unemployment insurance tax revenues during fiscal 2004 increasing by 17.4% (\$9.3 million), and but benefits expense still exceeded tax revenues by \$51.3 million. Based upon a report from the U.S. Department of Labor, as of June 30, 2004, the Delaware Unemployment Trust Fund's net asset's were ranked 7<sup>th</sup> strongest in the nation. This ranking was based on the AHCM (average high cost multiple) methodology used by the U.S. Department of Labor to evaluate financial strength of states' Unemployment Trust Funds.

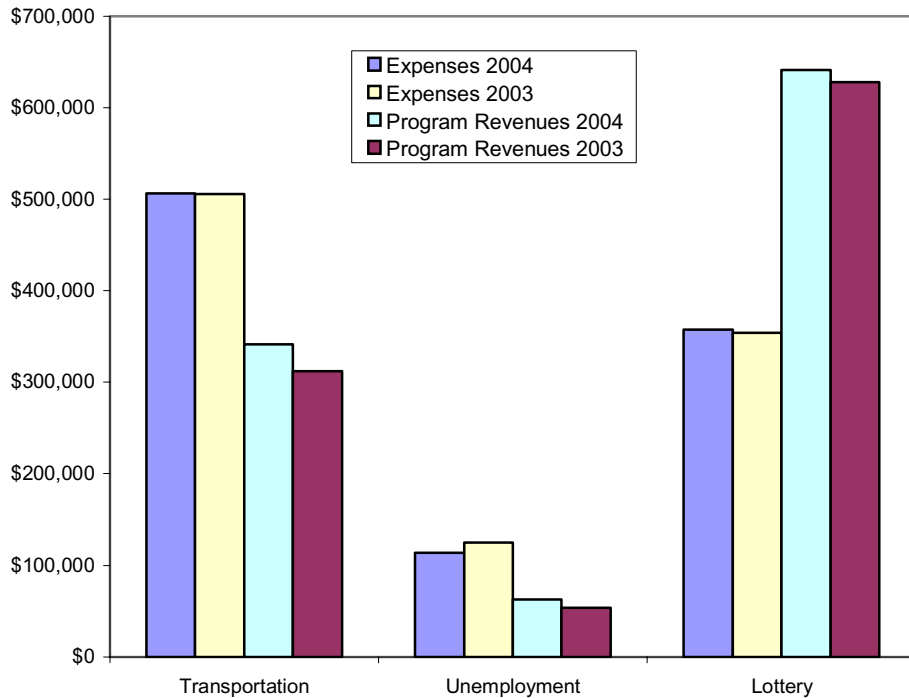
The DeIDOT fund's net assets at June 30, 2004 were \$27.0 million lower than June 30, 2003, primarily due to a decrease in federal grant revenues. The Department's total operating revenues increased \$29.3 million to \$341.8 primarily due to an increase in motor fuel tax, vehicle document fees and the regional E-ZPass consortium. Total operating expenses increased \$13.5 million to \$472.0 million primarily due to the establishment of the E-ZPass Customer Service Center and the transfer of the Division of Motor Vehicles from the governmental activities to the DeIDOT fund.

The Delaware Lottery experienced a decrease in net assets of \$0.3 million. Lottery revenues increased by \$12.8 million, or 2.0% higher than last year while operating expenses increased to \$53.2 million which reflects a 1% increase from 2003's prize expense of \$52.7 million. The increase in revenues can be attributed to the increase in 2004 sales of the Powerball/Powerplay, instant games and the Video Lottery revenue over the previous year 2003.

### Revenues by Source – Business-type Activities



### Expenses and Program Revenues – Business-type Activities





## Financial Analysis of the State's Funds

As noted earlier, the State uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the State's governmental funds is to provide information on near-term inflows, outflows, and balances of available resources. Such information is useful in assessing the State of Delaware's financing requirements. Unreserved fund balances may serve as a useful measure of a government's net resources at the end of the fiscal year.

As of the end of the current fiscal year, the State of Delaware's governmental funds reported combined ending fund balances of \$1,389.1 million, an increase of \$406.6 million in comparison with the prior year. Approximately 66.5% of the aggregate fund balances, \$924.2 million, constitutes unreserved fund balances. The unreserved fund balances, for the most part, are not available for new spending. These funds have been committed to various uses based on State statutes. The remainder of the fund balances are reserved to indicate that they are not available for new spending due to the following: 1) to liquidate contracts and purchase orders of the prior period (\$290.5 million), 2) set aside for the budget reserve account (\$148.2 million), 3) for inventories and other assets (\$3.9 million), and 4) for prepaid items (\$22.4 million).

The general fund accounts for the operation and administration of the State. Total general fund balance increased during the fiscal year by \$266.9 million. Tax revenue exceeded budgeted forecasts while spending remained conservative with general fund expenditures below the level of appropriations.

At the end of the current fiscal year, unreserved fund balance of the general fund was \$929.2 million, while total fund balance reached \$1,215.9 million. As a measure of the general fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. Unreserved fund balance represents 30.5% of total general fund expenditures, while total fund balance represents 39.8% of that same amount.

**Proprietary funds.** The State of Delaware's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. The proprietary fund financial statements provide separate information for the State Lottery, Unemployment Trust Fund and the DeIDOT fund, all of which are considered to be major funds of the State.

The State's net assets decreased in fiscal 2004 by \$64.2 million as a result of operations in the proprietary funds. Pages 11 and 12 discuss the changes in net assets of the business-type activities.

## **General Fund Budgetary Highlights**

The Budgetary General Fund is the chief operating fund of the State. At the end of the fiscal year, total fund balance increased by \$181.7 million (39%). Revenues were \$299.0 million higher (12.3% percent) than the previous fiscal year due to several factors. A tax package was passed in June 2003 resulting in an increase to Franchise taxes of \$67.6 million and Cigarette taxes of \$39.0 million. A rebound in the Delaware economy resulted in greater than expected growth in employment and personal income. This translated into healthy growth in the economically sensitive revenue categories. Personal Income tax grew by \$70.9 million while Realty Transfer tax grew by \$22.6 million and Gross Receipts tax grew by \$132.9 million. In addition, a continued strong enforcement program resulted in growth in abandoned property collections of \$70.5 million.

Expenditures were \$93.4 million higher than the previous fiscal year. Salaries and other employment costs increased by \$38.9 million (3%). Medicaid and Public Assistance grew by \$14.8 million (3.9%) while grants increased \$28.0 million (17.7%). In addition, debt service payments increased by \$18.1 million (15.5%). These increases were offset by a decrease in Personal Services and Travel of \$13.8 million (8.8%).

Although Delaware's economy rebounded with revenue growth throughout the year, spending remained conservative. The original budget was modified to provide increased spending in salaries and services in education, health and children's services, self-insurance for health care and in minor capital renovations in facilities management. The final budget consists of the original budget, encumbrances and multi-year project budgetary carry-forwards from the prior fiscal year, and all modifications to the original budget.

Authorized expenditures (final budget) exceeded actual expenditures in all departments, with significant variances in the following departments:

- \$49.1 million in the Executive Department (salaries and self-insurance);
- \$70.2 million in the Department of Education (salaries and educational programs);
- \$62.7 million in the Departments of Health and Children's Services (increase health programs);
- \$14.0 million in the Department of Natural Resources and Environmental Control (salaries and minor capital renovations);
- \$37.0 million in Facilities Management in Administrative Services (minor capital renovations).

## **Capital Asset and Debt Administration**

**Capital assets.** The State of Delaware's investment in capital assets for its governmental and business-type activities, as of June 30, 2004, amounts to \$5.2 billion (net of accumulated depreciation). This investment in capital assets includes land, land improvements, buildings, vehicles and equipment, easements, roads, highways, and bridges. The total increase in capital assets for governmental activities was \$183.4 million (11.2%) and an increase of \$16.9 million (0.5%) for business-type activities.

Major capital asset events during the current fiscal year included the following:

- Completion of the Stevenson House secure care facility (\$15.3 million), the new Delaware State Police Troop 2 facility (\$11.3 million), the Smyrna Readiness Center (\$7.6 million), and new schools and improvements to existing schools (\$129.0 million). In addition, construction-in-progress as of June 30, 2004 was \$203.3 million for governmental activities. Of this amount, approximately 83.1% is related to the building of new schools and improvements to existing schools.
- As of June 30, 2004, the DeIDOT fund had invested \$3,376.7 million in capital assets, including roads, bridges, buildings, land, and equipment, an increase of \$17.0 million over June 30, 2003. Two major factors contribute to the increase. One is an investment by DeIDOT of \$8.2 million in public transit vehicles and facilities. The second is the addition of the E-Zpass express high-speed lanes at the Dover Toll Plaza on SR-1. SR-1 is a 41 mile, fully controlled access, highway extending from a connection with the northern terminus of the new Route 1 toll road south of Wilmington to points south of Dover on U.S. Routes 13 and 113 and is the largest public works project ever undertaken in Delaware.

As allowed by GASB Statement No. 34, the State has adopted an alternative process for recording expense related to selected infrastructure assets. Under this alternative method, referred to as the modified approach, the State expenses certain maintenance and preservation costs and does not report depreciation expense. Assets accounted for under the modified approach include 11,057 center-line miles of roads and 1,360 bridges that the State is responsible to maintain.

DeIDOT performs condition assessments of eligible infrastructure assets at least every three years. Currently, road condition assessments are conducted every year using the Overall Pavement Condition (OPC) rating system. Bridge condition assessments are conducted, for the most part, every two years using the Bridge Condition Rating (BCR) system.

It is DeIDOT's policy to maintain at least 75 percent of its highways and bridge system at a Good or Better condition rating. No more than 10 percent of bridges and 15 percent of roads should be in substandard condition.

Of the State's 1,360 bridges that were rated in 2003, 1,012 or 74.5 percent received a Good or Better BCR rating, 19.0 percent were rated fair, and 6.5 percent received a substandard rating. Of the 7,145,202 square feet of bridge deck that was rated, 97 percent or 6,932,464 square feet received an OPC condition rating of Good or Better, 2.4 percent or 171,485 square feet received a fair rating, and .6 percent or 42,871 square feet received a substandard deck rating.

In 2003, when 4,464 centerline miles were rated, 77.5 percent received a Good or Better OPC rating, 14.4 percent received a fair rating, and 8.1 percent received a poor rating.

The 2004 estimate to maintain and preserve the Department of Transportation's infrastructure was \$122.7 million, but the actual expenditure was \$133.8 million, which is an \$11.1 million increase over the estimate. The variance is predominantly attributed to change orders necessary on jobs that were not estimated when the project was set up and budgeted.

Additional information on the State's capital assets can be found in Note 1 on pages 42-43, Note 12 on page 70-71 and on pages 94-95 of the Required Supplementary Information.

**State of Delaware Capital Assets as of June 30**  
**Net of Depreciation**  
(Expressed in Thousands)

	Governmental Activities		Business-type Activities		Total Primary Government	
	2004	2003	2004	2003	2004	2003
Land	\$ 327,811	\$ 286,424	\$ 113,673	\$ 111,562	\$ 441,484	\$ 397,986
Land Improvements	40,096	23,587			40,096	23,587
Buildings	1,141,681	914,996	34,552	33,022	1,176,233	948,018
Easements	66,822	66,822			66,822	66,822
Equipment and vehicles	42,897	50,568	80,301	89,070	123,198	139,638
Infrastructure			3,148,481	3,126,478	3,148,481	3,126,478
Construction-in-progress	203,263	296,798			203,263	296,798
Total	<u>\$ 1,822,570</u>	<u>\$ 1,639,195</u>	<u>\$ 3,377,007</u>	<u>\$ 3,360,132</u>	<u>\$ 5,199,577</u>	<u>\$ 4,999,327</u>

**Long-term debt.** Beginning in fiscal year 2000, the three principal rating agencies, Moody's Investors Service, Fitch Ratings and Standard & Poor's, have rated Delaware's General Obligation bonds Aaa, AAA and AAA, respectively. Due to the quality of the State's financial management, manageable debt burden and above-average wealth, and income levels, these ratings were reaffirmed in both bond issuances during fiscal year 2004.

At the end of the current fiscal year, the State had total general obligation bond debt outstanding of \$1,012.5 million, backed by the full faith and credit of the State.

Property tax revenues collected by the Local School Districts support \$288.5 million of the balance. During the fiscal year ended June 30, 2004, the Local School Districts transferred \$27.5 million of property tax revenue to the State's general fund to cover the related debt service.

The Delaware Department of Transportation Trust Fund had revenue bonds outstanding of \$815.5 million. The bonds do not constitute a debt of the State or a pledge of the general taxing power or the faith and credit of the State.

<b>State of Delaware Outstanding Debt</b>						
<b>General Obligation and Revenue Bonds</b>						
(Expressed in Millions)						
	Governmental Activities		Business-type Activities		Total Primary Government	
	2004	2003	2004	2003	2004	2003
General obligation bonds	\$ 1,012.5	\$ 854.3			\$ 1,012.5	\$ 854.3
Revenue bonds		0.2	\$ 815.5	\$ 863.1	815.5	863.3
Total	<u>\$ 1,012.5</u>	<u>\$ 854.5</u>	<u>\$ 815.5</u>	<u>\$ 863.1</u>	<u>\$ 1,828.0</u>	<u>\$ 1,717.6</u>

The State of Delaware's total general obligation debt increased by \$158.2 million (18.5%) during fiscal year 2004. The key factors in this increase were construction of public and higher education facilities, prisons, State offices and other facilities. The State has undertaken a series of bond refundings, which have lowered the overall debt service on outstanding State general obligation debt. The State refunded \$74.6 million of its general obligation bonds for a cash flow savings of \$2.9 million.

Transportation Systems Revenue Bonds are issued with the approval of the State's General Assembly, and the State's Bond Issuing Officers (the Governor, the Secretary of Finance, the Secretary of State, and the State Treasurer) to finance improvements to the State's transportation systems. Approval by the General Assembly of the State is not required for the Transportation Fund to issue bonds or to refund any of its bonds, provided a present value debt service savings is achieved in such refunding. The sale must comply with the rules and regulations of the United States Treasury Department and the United States Securities and Exchange Commission.

At June 30, 2004, the Transportation Fund's debt decreased by \$47.6 million. During the past year, no bonds were issued or refunded. Of the nine outstanding Transportation Fund bond issues, one has an AA rating from Standard and Poor's and an A1 rating from Moody's. The remaining eight issues are rated AAA by Standard and Poor's and Aaa by Moody's.

There is no State Constitutional debt limit; however, in 1991, the State enacted legislation to replace the previous statutory debt limits with a three-part debt limit, one of which restricts new debt authorization to 5% of budgetary General Fund revenue as projected on June 30 for the next fiscal year. Should revenue collections increase during the fiscal year, no additional authorizations are made.

Additional information on the State of Delaware's long-term debt can be found in Note 5 on pages 54-56 of this report. Further information concerning the State's debt limits can be found on 115 of the Statistical Section.

### **Economic Factors and Next Year's Budgets and Rates**

The Delaware Economic and Financial Advisory Council (DEFAC) met on June 21, 2004, to prepare the final revenue and expenditure estimates upon which the fiscal year 2005 operating and capital budgets would be based. The Department of Finance estimated that employment in Delaware had increased by 0.8% during fiscal year 2004, reversing the negative trend seen in fiscal years 2002 and 2003. Fiscal year 2005 employment is expected to accelerate further, with job growth pegged at 1.9%.

The fiscal year 2005 operating and capital budgets meet budgetary spending limitations imposed by law. The budget reflects higher growth rates in revenues and carryover of surplus cash from fiscal year 2004. The fiscal year 2005 operating budget is \$2,600.4 million, 5.4% more than fiscal year 2004. The amount of cash allocated to the capital budget grew 65.5%, increasing from \$142.0 million in fiscal year 2004 to \$235.0 million in fiscal year 2005.

### **Requests for Information**

This financial report is designed to provide a general overview of the State of Delaware's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Director of Accounting, 540 South DuPont Highway, Thomas Collins Building, Suite 3, Dover, Delaware 19901. This CAFR can also be found at the following Internet address: <http://www.state.de.us/finance/default.shtml>.

The State's component units publish their own separately issued audited financial statements. These statements may be obtained from their respective administrative offices or from the Office of Auditor of Accounts, the Townsend Building, Suite #1, 401 Federal Street, Dover, DE 19901.

**State of Delaware**

**Basic Financial Statements**

**For the year ended June 30, 2004**

**STATE OF DELAWARE**  
**STATEMENT OF NET ASSETS**  
**JUNE 30, 2004**

(Expressed in Thousands)

	Primary Government			Component Units
	Governmental Activities	Business-type Activities	Total	
<b>ASSETS</b>				
<b>Current assets:</b>				
Cash and cash equivalents	\$ 536,652	\$ 263,387	\$ 800,039	\$ 25,376
Cash and cash equivalents - restricted		1,583	1,583	4,479
Investments	317,716	155,127	472,843	37,217
Investments - restricted		2,468	2,468	2,728
Accounts and other receivables, net	173,932	37,754	211,686	28,243
Loans and notes receivable, net	259		259	56,907
Internal balances	2,062	(2,062)		
Inventories	3,925	10,457	14,382	551
Prepaid items	22,400	494	22,894	3,983
Other restricted assets				1,137
Other current assets				1,263
<b>Total current assets</b>	<b>1,056,946</b>	<b>469,208</b>	<b>1,526,154</b>	<b>161,884</b>
<b>Noncurrent assets:</b>				
Investments	772,147	73,160	845,307	93,543
Investments-restricted		9,318	9,318	24,885
Accrued interest receivable		1,259	1,259	2,500
Accounts and other receivables, net	52,860		52,860	
Loans and notes receivable, net	92,323	27,074	119,397	352,529
Capital assets				
Non-depreciable	597,896	3,262,154	3,860,050	77,818
Depreciable capital assets, net	1,224,674	114,853	1,339,527	319,572
Deferred bond issuance costs	3,469		3,469	4,741
Other restricted assets				5,036
Other noncurrent assets		1,718	1,718	4,753
<b>Total noncurrent assets</b>	<b>2,743,369</b>	<b>3,489,536</b>	<b>6,232,905</b>	<b>885,377</b>
<b>Total assets</b>	<b>3,800,315</b>	<b>3,958,744</b>	<b>7,759,059</b>	<b>1,047,261</b>
<b>LIABILITIES</b>				
<b>Current liabilities:</b>				
Accounts payable	325,296	54,629	379,925	12,078
Accrued liabilities	47,212	36,140	83,352	11,821
Intergovernmental payables	438		438	
Interest payable	21,487	20,238	41,725	
Notes payable				8,078
Deferred revenues	3,815	3,032	6,847	392
Capital leases				416
Escheat liabilities	7,000		7,000	
Compensated absences	9,047	3,481	12,528	13
Claims and judgments	16,483	2,224	18,707	
Escrow deposits		1,570	1,570	87
Current portion of general obligation long-term debt	107,890		107,890	
Current portion of revenue bonds		53,920	53,920	9,996
Current portion of bond issue premium, net	2,449		2,449	
Other current liabilities	428	9,251	9,679	1,970
<b>Total current liabilities</b>	<b>541,545</b>	<b>184,485</b>	<b>726,030</b>	<b>44,851</b>
<b>Noncurrent liabilities:</b>				
Compensated absences	108,121	7,610	115,731	756
Pension obligation	88,618		88,618	
Claims and judgements	58,464	12,590	71,054	
Capital leases				1,808
Escheat liabilities	28,000		28,000	
Escrow deposits				30,374
Liabilities payable from restricted assets		9,318	9,318	
Notes payable				50,768
General obligation long-term debt	904,654		904,654	
Revenue bonds		761,585	761,585	332,643
Bond issue premium, net	39,600	29,382	68,982	
Other long-term obligations	2,412		2,412	33,193
<b>Total noncurrent liabilities</b>	<b>1,229,869</b>	<b>820,485</b>	<b>2,050,354</b>	<b>449,542</b>
<b>Total liabilities</b>	<b>1,771,414</b>	<b>1,004,970</b>	<b>2,776,384</b>	<b>494,393</b>
<b>NET ASSETS</b>				
Invested in capital assets, net of related debt	767,977	2,561,502	3,329,479	276,785
Restricted				
Budgetary reserve	148,150		148,150	
Unemployment benefits		219,830	219,830	
Federal and state regulations				158,388
Bond covenants				26,122
Capital projects				21,506
Other restrictions		14	14	25,443
Unrestricted	1,112,774	172,428	1,285,202	44,624
<b>Total net assets</b>	<b>\$ 2,028,901</b>	<b>\$ 2,953,774</b>	<b>\$ 4,982,675</b>	<b>\$ 552,868</b>

See Accompanying Notes to the Financial Statements



**STATE OF DELAWARE  
STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED JUNE 30, 2004**  
(Expressed in Thousands)

Function	Program Revenues				Net (Expenses) Revenue and Changes in Net Assets			Component Units
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government		Total	
					Governmental Activities	Business-Type Activities		
<b>Primary government:</b>								
Governmental activities:								
General Government	\$ 339,945	\$ 131,470	\$ 28,028		\$ (180,447)		\$ (180,447)	
Health and Children's Services	1,399,354	138,056	633,887		(627,411)		(627,411)	
Judicial and Public Safety	442,345	42,086	28,280		(371,979)		(371,979)	
Natural Resources and Environmental Control	113,189	36,491	32,212		(44,486)		(44,486)	
Labor	61,963	3,241	35,675		(23,047)		(23,047)	
Education	1,422,046	76,862	136,697		(1,208,487)		(1,208,487)	
Payment to Component Unit - General Government	1,952				(1,952)		(1,952)	
Education	73,361				(73,361)		(73,361)	
Interest	50,201				(50,201)		(50,201)	
Total governmental activities	<u>3,904,356</u>	<u>428,206</u>	<u>894,779</u>		<u>(2,581,371)</u>		<u>(2,581,371)</u>	
Business-type activities:								
Lottery	357,011	640,925				\$ 283,914	283,914	
Transportation	497,499	341,772		92,680		(63,047)	(63,047)	
Payment to Component Unit	8,852					(8,852)	(8,852)	
Unemployment	114,136	62,836				(51,300)	(51,300)	
Total business-type activities	<u>977,498</u>	<u>1,045,533</u>		<u>92,680</u>		<u>160,715</u>	<u>160,715</u>	
Total primary government	<u>\$ 4,881,854</u>	<u>\$ 1,473,739</u>	<u>\$ 894,779</u>	<u>\$ 92,680</u>				
<b>Component units:</b>								
Delaware State Housing Authority	\$ 72,993	\$ 30,932	\$ 43,240	\$ 421				\$ 1,600
Diamond State Port Corporation	29,245	25,708		348				(3,189)
Riverfront Development Corporation	6,780	1,686	262	10,261				5,429
Delaware State University	68,734	23,917	15,870	114				(28,833)
Delaware Technical & Community College (DTCC) Educational Foundation	648	48	762					162
Delaware Charter Schools	47,938	1,488	4,894	245				(41,311)
Total component units	<u>\$ 226,338</u>	<u>\$ 83,779</u>	<u>\$ 65,028</u>	<u>\$ 11,389</u>				<u>(66,142)</u>
<b>General Revenues</b>								
Taxes:								
Personal income					777,969		777,969	
Business					1,356,081		1,356,081	
Other					240,296		240,296	
Real estate					289,346		289,346	
Payments from primary government								84,165
Investment earnings					36,109	18,261	54,370	6,715
Gain (Loss) on sale of assets					(2,482)	(654)	(3,136)	(943)
Impairment of assets								(2,106)
Miscellaneous					37,105		37,105	1,088
<b>Transfers</b>					242,560	(242,560)		
Total General Revenues and Transfers					<u>2,976,984</u>	<u>(224,953)</u>	<u>2,752,031</u>	<u>88,919</u>
Change in Net Assets					395,613	(64,238)	331,375	22,777
<b>Net Assets - Beginning of Year (as restated)</b>					<u>1,633,288</u>	<u>3,018,012</u>	<u>4,651,300</u>	<u>530,091</u>
<b>Net Assets - End of Year</b>					<u>\$ 2,028,901</u>	<u>\$ 2,953,774</u>	<u>\$ 4,982,675</u>	<u>\$ 552,868</u>

See Accompanying Notes to the Financial Statements

STATE OF DELAWARE  
 COMBINED BALANCE SHEET  
 GOVERNMENTAL FUNDS  
 JUNE 30, 2004  
 (Expressed in Thousands)

	General	Federal	Local School District	Capital Projects	Total Governmental Funds
<b>ASSETS</b>					
Cash and cash equivalents	\$ 527,829	\$ 167	\$ 8,656		\$ 536,652
Investments	888,181		145,136	\$ 56,546	1,089,863
Accounts receivable, net	51,908	3,641	156		55,705
Taxes receivable, net	77,175		15,837		93,012
Intergovernmental receivables, net	176	77,899			78,075
Due from other funds	29,575	339			29,914
Inventories	3,765	119	41		3,925
Prepaid items	10,539	11,861			22,400
Loans and notes receivable	77,742	14,840			92,582
<b>Total assets</b>	<b>\$ 1,666,890</b>	<b>\$ 108,866</b>	<b>\$ 169,826</b>	<b>56,546</b>	<b>\$ 2,002,128</b>
<b>LIABILITIES AND FUND BALANCES</b>					
<b>Liabilities:</b>					
Accounts payable	\$ 223,794	\$ 46,566	\$ 41,995	\$ 12,941	\$ 325,296
Accrued liabilities	47,212				47,212
Claims and judgments	228				228
Escheat liability	7,000				7,000
Intergovernmental payables		438			438
Due to other funds		27,852			27,852
Other obligations	428				428
Deferred revenues	172,316	18,610	13,638		204,564
<b>Total liabilities</b>	<b>450,978</b>	<b>93,466</b>	<b>55,633</b>	<b>12,941</b>	<b>613,018</b>
<b>Fund balances</b>					
Reserved for:					
Encumbrances	124,301	46,842	12,791	106,547	290,481
Inventories	3,765	119	41		3,925
Prepaid items	10,539	11,861			22,400
Budgetary reserve	148,150				148,150
Unreserved (deficit)	929,157	(43,422)	101,361	(62,942)	924,154
<b>Total fund balances</b>	<b>1,215,912</b>	<b>15,400</b>	<b>114,193</b>	<b>43,605</b>	<b>1,389,110</b>
<b>Total liabilities and fund balances</b>	<b>\$ 1,666,890</b>	<b>\$ 108,866</b>	<b>\$ 169,826</b>	<b>\$ 56,546</b>	<b>\$ 2,002,128</b>

See Accompanying Notes to the Financial Statements

**STATE OF DELAWARE  
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET  
TO THE STATEMENT OF NET ASSETS**

(Expressed in Thousands)

**Total Fund Balances - Governmental Funds** \$ 1,389,110

Amounts reported for governmental activities in the statement of net assets are different because:

Net capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. These assets consist of:

Land	\$ 327,811	
Land improvements	40,096	
Buildings	1,141,681	
Easements	66,822	
Equipment and vehicles	42,897	
Construction in progress	<u>203,263</u>	1,822,570

Some of the State's revenues will be collected after year-end but are not available soon enough to pay for the current period's expenditures and therefore are deferred in the funds. 200,749

Some liabilities net of related assets are not due and payable in the current period and therefore are not reported in the funds. Those liabilities consist of:

Interest payable	\$ (21,487)	
Claims and judgments (long-term)	(74,719)	
Compensated absences	(117,168)	
Pension obligation	(88,618)	
General obligation long-term debt and related accounts	(1,051,124)	
Other long term obligations	(2,412)	
Escheat liability	<u>(28,000)</u>	(1,383,528)

**Net assets of governmental activities** \$ 2,028,901

STATE OF DELWARE  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES (DEFICITS)  
GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED JUNE 30, 2004  
(Expressed in Thousands)

	<u>General</u>	<u>Federal</u>	<u>Local School District</u>	<u>Capital Projects</u>	<u>Total Governmental Funds</u>
<b>REVENUES</b>					
Personal taxes	\$ 782,369				\$ 782,369
Business taxes	1,359,569				1,359,569
Other tax revenue	240,939		\$ 290,745		531,684
Licenses, fees, permits and fines	295,379	\$ 31	828		296,238
Rentals and sales	22,347	14	29,432		51,793
Federal government	70,735	841,798	1,347		913,880
Interest & other investment income	30,713	9	5,284	\$ 103	36,109
Other	253,259		41,825	3	295,087
<b>TOTAL REVENUES</b>	<u>3,055,310</u>	<u>841,852</u>	<u>369,461</u>	<u>106</u>	<u>4,266,729</u>
<b>EXPENDITURES</b>					
Current:					
General government	406,179	16,606			422,785
Health and children's services	847,665	560,311			1,407,976
Judicial and public safety	410,876	28,764			439,640
Natural resources and environmental control	131,469	34,491			165,960
Labor	27,649	35,067			62,716
Education	1,023,950	132,245	345,042		1,501,237
Payment to component unit - General government	1,952				1,952
Education	67,900	2,461		3,000	73,361
Capital outlay				162,154	162,154
Debt service:					
Principal	94,522				94,522
Interest and other charges	39,246				39,246
Costs of issuance of debt				515	515
<b>TOTAL EXPENDITURES</b>	<u>3,051,408</u>	<u>809,945</u>	<u>345,042</u>	<u>165,669</u>	<u>4,372,064</u>
<b>REVENUES OVER (UNDER) EXPENDITURES</b>	<u>3,902</u>	<u>31,907</u>	<u>24,419</u>	<u>(165,563)</u>	<u>(105,335)</u>
<b>OTHER SOURCES (USES) OF FINANCIAL RESOURCES</b>					
Transfers in	399,037		16,849		415,886
Transfers out	(56,198)	(1)	(38,668)	(78,459)	(173,326)
Issuance of general obligation bonds				327,218	327,218
Premiums on bond sales				22,048	22,048
Payment to bond refunding agent	(79,882)				(79,882)
<b>TOTAL OTHER SOURCES (USES) OF FINANCIAL RESOURCES</b>	<u>262,957</u>	<u>(1)</u>	<u>(21,819)</u>	<u>270,807</u>	<u>511,944</u>
<b>Net change in fund balances</b>	266,859	31,906	2,600	105,244	406,609
Fund balances (deficits) - beginning	949,053	(16,506)	111,593	(61,639)	982,501
Fund balances - ending	<u>\$ 1,215,912</u>	<u>\$ 15,400</u>	<u>\$ 114,193</u>	<u>\$ 43,605</u>	<u>\$ 1,389,110</u>

See Accompanying Notes to the Financial Statements

**STATE OF DELAWARE**  
**Reconciliation of the Net Changes in Fund Balances**  
**- Total Governmental Funds to Change in Net Assets**  
**of Governmental Activities**

(Expressed in Thousands)

<b>Net Changes in Fund Balances</b>		<b>\$ 406,609</b>
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.	183,375	
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	13,446	
Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net assets. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. Components of the debt related adjustments consist of		
Debt service principal repayments	94,522	
New debt issued (face value)	(327,218)	
Premium received	(22,048)	
Payment to refunding agent	79,882	
Issuance costs	515	
Amortization of premium/issuance costs	<u>1,936</u>	
		(172,411)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore, the changes in these liabilities are not reported as expenditures in the governmental funds:		
Accrued interest expense		(12,891)
Claims and judgements		(10,415)
Compensated absences		(4,634)
Pension obligation		(8,041)
Physician loan and scholarships		<u>575</u>
<b>Change in Net Assets of Governmental Activities</b>		<b><u><u>\$ 395,613</u></u></b>

See Accompanying Notes to the Financial Statements

**STATE OF DELAWARE**  
**STATEMENT OF NET ASSETS**  
**PROPRIETARY FUNDS**  
**JUNE 30, 2004**  
(Expressed in Thousands)

	<b>Business-Type Activities - Enterprise Funds</b>			
	<u>Unemployment</u>	<u>Lottery</u>	<u>DELDOT</u>	<u>Total</u>
<b>Asset</b>				
Current Assets:				
Cash and cash equivalents	\$ 229,535	\$ 10,848	\$ 23,004	\$ 263,387
Cash and cash equivalents - restricted			1,583	1,583
Investments			155,127	155,127
Investments - restricted		2,468		2,468
Accounts receivable, net	6,908	4,539	4,188	15,635
Taxes receivable, net	15,682			15,682
Intergovernmental receivables, net	507		5,009	5,516
Interest receivable			921	921
Inventories			10,457	10,457
Prepaid items		422	72	494
Total current assets	<u>252,632</u>	<u>18,277</u>	<u>200,361</u>	<u>471,270</u>
Noncurrent assets:				
Investments			73,160	73,160
Investments - restricted		9,318		9,318
Interest receivable			1,259	1,259
Loans and notes receivable			27,074	27,074
Other assets		1,718		1,718
Capital assets, non-depreciable			3,262,154	3,262,154
Capital assets, depreciable, net		330	114,523	114,853
Total noncurrent assets		<u>11,366</u>	<u>3,478,170</u>	<u>3,489,536</u>
Total assets	<u>252,632</u>	<u>29,643</u>	<u>3,678,531</u>	<u>3,960,806</u>
<b>Liabilities</b>				
Current liabilities				
Accounts payable		10,195	44,434	54,629
Accrued liabilities	31,331		4,809	36,140
Interest payable			20,238	20,238
Deferred revenue			3,032	3,032
Compensated absences			3,481	3,481
Claims and judgments			2,224	2,224
Prizes liability		7,780		7,780
Escrow deposits			1,570	1,570
Current portion of revenue bonds			53,920	53,920
Tax refunds payable	1,471			1,471
Due to other funds		1,723	339	2,062
Total current liabilities	<u>32,802</u>	<u>19,698</u>	<u>134,047</u>	<u>186,547</u>
Noncurrent Liabilities				
Compensated absences			7,610	7,610
Claims and judgments			12,590	12,590
Liabilities payable from restricted assets		9,318		9,318
Revenue bonds			761,585	761,585
Bonds issue premium, net			29,382	29,382
Total noncurrent liabilities		<u>9,318</u>	<u>811,167</u>	<u>820,485</u>
Total liabilities	<u>32,802</u>	<u>29,016</u>	<u>945,214</u>	<u>1,007,032</u>
<b>Net assets</b>				
Invested in capital assets, net of related debt		330	2,561,172	2,561,502
Restricted for:				
Unemployment benefits	219,830			219,830
Other			14	14
Unrestricted		297	172,131	172,428
Total net assets	<u>\$ 219,830</u>	<u>\$ 627</u>	<u>\$ 2,733,317</u>	<u>\$ 2,953,774</u>

See Accompanying Notes to the Financial Statements

**STATE OF DELAWARE**  
**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS**  
**PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2004**  
(Expressed in thousands)

	<b>Business-Type Activities - Enterprise Funds</b>			<b>Total</b>
	<b>Unemployment</b>	<b>Lottery</b>	<b>DELDOT</b>	
<b>Operating revenues</b>				
Unemployment taxes	\$ 62,836			\$ 62,836
Gaming revenue		\$ 640,925		640,925
Pledged revenues				
Turnpike revenue			\$ 62,861	62,861
Motor vehicle and related revenue			222,888	222,888
Turnpike revenue			27,101	27,101
Passenger fares			8,938	8,938
Miscellaneous			19,984	19,984
Total operating revenues	<u>62,836</u>	<u>640,925</u>	<u>341,772</u>	<u>1,045,533</u>
<b>Operating expenses</b>				
Unemployment benefits	114,136			114,136
Cost of sales		298,193		298,193
Prizes		53,191		53,191
Transportation			421,284	421,284
Depreciation		55	19,540	19,595
General and administrative		5,572	22,317	27,889
Payment to component unit			8,852	8,852
Total operating expenses	<u>114,136</u>	<u>357,011</u>	<u>471,993</u>	<u>943,140</u>
Operating income (loss)	<u>(51,300)</u>	<u>283,914</u>	<u>(130,221)</u>	<u>102,393</u>
<b>Nonoperating revenues (expenses)</b>				
Interest and investment revenue	14,350		3,911	18,261
Interest expense			(34,358)	(34,358)
Loss on disposal of assets			(654)	(654)
Total nonoperating revenues (expenses)	<u>14,350</u>		<u>(31,101)</u>	<u>(16,751)</u>
Income (loss) before transfers and capital contributions	(36,950)	283,914	(161,322)	85,642
Capital contributions			92,680	92,680
Transfers in			42,250	42,250
Transfers out		(284,188)	(622)	(284,810)
Change in net assets	(36,950)	(274)	(27,014)	(64,238)
<b>Total net assets - beginning (as restated)</b>	<u>256,780</u>	<u>901</u>	<u>2,760,331</u>	<u>3,018,012</u>
<b>Total net assets - ending</b>	<u>\$ 219,830</u>	<u>\$ 627</u>	<u>\$ 2,733,317</u>	<u>\$ 2,953,774</u>

See Accompanying Notes to the Financial Statements

STATE OF DELAWARE  
STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED JUNE 30, 2004  
(Expressed in thousands)

	<b>Business-Type Activities- Enterprise Funds</b>			
	<u>Unemployment</u>	<u>Lottery</u>	<u>DELDOT</u>	<u>Total</u>
<b>Cash flows from operating activities</b>				
Receipts from employers	\$ 61,390			\$ 61,390
Payments for insurance claims	(112,228)		\$ (3,217)	(115,445)
Receipts from customers and users		\$ 650,025	335,999	986,024
Other operating receipts			2,708	2,708
Payments to suppliers for goods and services		(41,467)	(465,847)	(507,314)
Payments to employees for services		(1,441)		(1,441)
Payments for prizes		(60,291)		(60,291)
Payment for commissions		(259,908)		(259,908)
Net cash provided (used) by operating activities	<u>(50,838)</u>	<u>286,918</u>	<u>(130,357)</u>	<u>105,723</u>
<b>Cash flows from noncapital financing activities</b>				
Transfers in			42,250	42,250
Transfers out		(283,837)	(622)	(284,459)
Net cash provided (used) by noncapital financing activities		<u>(283,837)</u>	<u>41,628</u>	<u>(242,209)</u>
<b>Cash flows from capital and related financing activities</b>				
Capital grants			92,445	92,445
Purchases of capital assets			(37,963)	(37,963)
Principal paid on capital debt			(47,640)	(47,640)
Interest paid on capital debt			(38,300)	(38,300)
Proceeds from sale of equipment			840	840
Other receipts			428	428
Net cash provided (used) by capital and related financing activities			<u>(30,190)</u>	<u>(30,190)</u>
<b>Cash flows from investing activities</b>				
Interest and investment revenues	14,350		5,029	19,379
Purchase of investments			(7,460)	(7,460)
Proceeds from sales and maturities of investments		3,154	133,155	136,309
Net cash provided by investing activities	<u>14,350</u>	<u>3,154</u>	<u>130,724</u>	<u>148,228</u>
<b>Net increases (decrease) in cash/cash equivalents</b>	<u>(36,488)</u>	<u>6,235</u>	<u>11,805</u>	<u>(18,448)</u>
<b>Cash/cash equivalents - beginning of year</b>	<u>266,023</u>	<u>4,613</u>	<u>12,782</u>	<u>283,418</u>
<b>Cash/cash equivalents - end of year</b>	<u>\$ 229,535</u>	<u>\$ 10,848</u>	<u>\$ 24,587</u>	<u>\$ 264,970</u>
<b>Reconciliation of operating income (loss) to net cash used by operating activities</b>				
Operating Income (loss)	\$ (51,300)	\$ 283,914	\$ (130,221)	\$ 102,393
Adjustments to reconcile operating income (loss) to net cash provided by operating activities:				
Depreciation expense		55	19,540	19,595
Decrease (increase) in assets:				
Decrease (increase) in receivables, net	(1,180)	9,099	(55)	7,864
Decrease (increase) in inventories			(2,573)	(2,573)
Decrease (increase) in prepaid items		3	(72)	(69)
Increase (decrease) in liabilities				
Increase (decrease) in accounts and other payables	1,418	869	(13,219)	(10,932)
Increase (decrease) in accrued liabilities	245	78	(3,009)	(2,686)
Increase (decrease) in accrued expenses		(7,100)	(1,275)	(8,375)
Increase (decrease) in accrued payroll and related expenses			527	527
Increase (decrease) in due to/from other governments	(21)			(21)
Net cash provided (used) by operating activities	<u>\$ (50,838)</u>	<u>\$ 286,918</u>	<u>\$ (130,357)</u>	<u>\$ 105,723</u>

See Accompanying Notes to the Financial Statements



**STATE OF DELAWARE**  
**STATEMENT OF FIDUCIARY NET ASSETS**  
**FIDUCIARY FUNDS**  
**JUNE 30, 2004**  
(Expressed in thousands)

	<u>Pension Trust Funds</u>	<u>Investment Trust Funds</u>	<u>Agency Funds</u>
<b>Assets</b>			
Cash and cash equivalents	\$ 10,335		\$ 21,619
Receivables:			
Employer contributions	4,451		
Member contributions	1,855		
Other receivables			20,009
Investments, at fair value:			
Domestic fixed income	976,246	\$ 2,714	
Domestic equities	1,642,119	4,566	
Pooled equity & fixed income	1,322,188	3,676	
Managed futures	106,973	297	
Private investments	497,963	1,384	
Short term investments	134,782	374	8,512
Foreign equities	810,629	2,254	
Total assets	<u>5,507,541</u>	<u>15,265</u>	<u>50,140</u>
<b>Liabilities</b>			
Accounts payable	530		50,140
Benefits payable	722		
Accrued administrative expenses	327		
Total liabilities	<u>1,579</u>		<u>50,140</u>
<b>Net Assets</b>			
Assets held in trust for pension benefits and pool participants	<u>\$ 5,505,962</u>	<u>\$ 15,265</u>	<u>\$</u>

See Accompanying Notes to the Financial Statements

**STATE OF DELAWARE**  
**STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS**  
**FIDUCIARY FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2004**  
(Expressed in thousands)

	<b>Pension Trust Funds</b>	<b>Investment Trust Funds</b>
<b>Additions</b>		
Contributions:		
Employer contributions	\$ 106,523	
Transfer of assets from outside the system	5,666	\$ 2,852
Member contributions	40,981	
Other	14	
Total contributions	<u>153,184</u>	<u>2,852</u>
Investments:		
Investment earnings	122,574	341
Net increase in fair value of investments	661,423	1,537
Total investment earnings	<u>783,997</u>	<u>1,878</u>
Less investment manager/advisor/custody fees	(16,756)	(46)
Less investment administrative expenses	(292)	(1)
Net investment earnings	<u>766,949</u>	<u>1,831</u>
Total additions	<u>920,133</u>	<u>4,683</u>
<b>Deductions</b>		
Transfer of assets outside the system	5,356	
Pension payments	267,172	
Refunds of contributions to members	2,592	
Group life payments	4,563	
Administrative expenses	4,622	
Total deductions	<u>284,305</u>	
<b>Change in net assets</b>	635,828	4,683
<b>Net assets - beginning of year</b>	<u>4,870,134</u>	<u>10,582</u>
<b>Net assets - end of year</b>	<u>\$ 5,505,962</u>	<u>\$ 15,265</u>

See Accompanying Notes to the Financial Statements

STATE OF DELAWARE  
COMBINING STATEMENT OF NET ASSETS  
COMPONENT UNITS  
JUNE 30, 2004  
(Expressed in Thousands)

	Delaware State Housing Authority	Diamond State Port Corporation	Riverfront Development Corporation	Delaware State University	DTCC * Educational Foundation	Delaware Charter Schools	All Component Units Total
<b>ASSETS</b>							
<b>Current assets:</b>							
Cash and cash equivalents	\$ 166	\$ 1,673	\$ 1,011	\$ 13,392	\$ 46	\$ 9,088	\$ 25,376
Cash and cash equivalents - restricted		4,270	136	60		13	4,479
Investments	34,924				2,293		37,217
Investments - restricted					2,728		2,728
Accounts and other receivables, net	18,301	2,721	126	6,707		388	28,243
Loans and notes receivable, net	56,905				2		56,907
Inventories		540	11				551
Prepaid items	2,554	680	19			135	3,388
Deferred bond issuance costs	595						595
Other restricted assets				1,137			1,137
Other current assets				1,181		82	1,263
<b>Total current assets</b>	<b>113,445</b>	<b>9,884</b>	<b>1,303</b>	<b>22,477</b>	<b>5,069</b>	<b>9,706</b>	<b>161,884</b>
<b>Noncurrent Assets:</b>							
Long-term investments	88,830		4,713				93,543
Long-term investments - restricted			10,000	14,885			24,885
Accrued interest receivable	2,500						2,500
Loans and notes receivable, net	349,104		2,865	560			352,529
Capital assets - non-depreciable	3,219	25,573	31,231	15,324		2,471	77,818
Capital assets - depreciable, net	17,850	124,350	23,113	121,640		32,619	319,572
Deferred bond issuance costs	4,426			226		89	4,741
Other restricted assets				2,271	2,765		5,036
Other noncurrent assets			3,830	257	59	607	4,753
<b>Total noncurrent assets</b>	<b>465,929</b>	<b>149,923</b>	<b>75,752</b>	<b>155,163</b>	<b>2,824</b>	<b>35,786</b>	<b>885,377</b>
<b>Total assets</b>	<b>579,374</b>	<b>159,807</b>	<b>77,055</b>	<b>177,640</b>	<b>7,893</b>	<b>45,492</b>	<b>1,047,261</b>
<b>LIABILITIES</b>							
<b>Current liabilities:</b>							
Accounts payable	4,657	204	508	3,893	110	2,706	12,078
Accrued liabilities	1,022	1,950	181	5,444		3,224	11,821
Deferred revenue	161	195	12			24	392
Current portion - capital leases		32		384			416
Compensated absences	13						13
Escrow deposits			8			79	87
Notes payable	4,677	3,301		100			8,078
Current portion of revenue bonds	8,841		200	955			9,996
Current portion of other long-term debt			828			1,142	1,970
<b>Total current liabilities</b>	<b>19,371</b>	<b>5,682</b>	<b>1,737</b>	<b>10,776</b>	<b>110</b>	<b>7,175</b>	<b>44,851</b>
<b>Noncurrent liabilities:</b>							
Compensated absences	756						756
Capital leases		32		1,776			1,808
Escrow deposits	30,374						30,374
Notes payable	601	49,734		433			50,768
Revenue bonds	298,372		4,985	29,286			332,643
Long-term debt			7,421			25,400	32,821
Other noncurrent liabilities	372						372
<b>Total noncurrent liabilities</b>	<b>330,475</b>	<b>49,766</b>	<b>12,406</b>	<b>31,495</b>		<b>25,400</b>	<b>449,542</b>
<b>Total liabilities</b>	<b>349,846</b>	<b>55,448</b>	<b>14,143</b>	<b>42,271</b>	<b>110</b>	<b>32,575</b>	<b>494,393</b>
<b>NET ASSETS</b>							
Invested in capital assets, net of related debt	21,069	96,826	40,909	106,826		11,155	276,785
Restricted							
Federal and state regulations	148,389			4,445	5,554		158,388
Bond covenants	26,122						26,122
Capital projects		4,270	9,990	7,246			21,506
Other	14,087			10,528		828	25,443
Unrestricted	19,861	3,263	12,013	6,324	2,229	934	44,624
<b>Total net assets</b>	<b>\$ 229,528</b>	<b>\$ 104,359</b>	<b>\$ 62,912</b>	<b>\$ 135,369</b>	<b>\$ 7,783</b>	<b>\$ 12,917</b>	<b>\$ 552,868</b>

\* Fiscal year end December 31, 2003

See Accompanying Notes to Financial Statements

**STATE OF DELAWARE  
 COMBINING STATEMENT OF ACTIVITIES  
 COMPONENT UNITS  
 FOR THE YEAR ENDED JUNE 30, 2004**  
 (Expressed in Thousands)

	<u>Expenses</u>	<u>Program Revenues</u>		
		<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	<u>Capital Grants and Contributions</u>
Component Units:				
Delaware State Housing Authority	\$ 72,993	\$ 30,932	\$ 43,240	\$ 421
Diamond State Port Corporation	29,245	25,708		348
Riverfront Development Corporation	6,780	1,686	262	10,261
Delaware State University	68,734	23,917	15,870	114
Delaware Technical & Community College (DTCC) Educational Foundation	648	48	762	
Delaware Charter Schools	47,938	1,488	4,894	245
Total component units	<u>\$ 226,338</u>	<u>\$ 83,779</u>	<u>\$ 65,028</u>	<u>\$ 11,389</u>

**General Revenues**

Payments from primary governments  
 Investment earnings (loss)  
 Gain (Loss) on sale of assets  
 Impairment of Assets  
 Miscellaneous

Total general revenues

Change in net assets

**Net assets - beginning of year (as restated)**

**Net assets - end of year**

\* Fiscal year ended December 31, 2003

See Accompanying Notes to the Financial Statements

**Net (Expense) Revenue and  
Changes in Net Assets**

Delaware State Housing Authority	Diamond State Port Corporation	Riverfront Development Corporation	Delaware State University	DTCC * Educational Foundation	Delaware Charter Schools	Totals
\$ 1,600						\$ 1,600
	\$ (3,189)					(3,189)
		\$ 5,429				5,429
			\$ (28,833)			(28,833)
				\$ 162		162
					\$ (41,311)	(41,311)
						(66,142)
	5,015	5,789	33,805		39,556	84,165
4,854	28	(29)	1,375	330	157	6,715
	(598)	(344)		(1)		(943)
				(2,106)		(2,106)
		500			588	1,088
4,854	4,445	5,916	35,180	(1,777)	40,301	88,919
6,454	1,256	11,345	6,347	(1,615)	(1,010)	22,777
223,074	103,103	51,567	129,022	9,398	13,927	530,091
\$ 229,528	\$ 104,359	\$ 62,912	\$ 135,369	\$ 7,783	\$ 12,917	\$ 552,868

See Accompanying Notes to the Financial Statements

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying financial statements of the State of Delaware (the State) have been prepared in conformity with Accounting Principles Generally Accepted in the United States (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB).

**(a) Reporting Entity**

The accompanying financial statements present the State's primary government and include all funds, elected officials, departments and agencies, bureaus, boards, commissions, and authorities that make up the State's legal entity. The State's nineteen local school districts, which are not legally separate, are included in the reporting entity of the primary government. The DelDOT enterprise fund, which includes the Transportation Trust Fund and the Delaware Transit Corporation, is also included in the reporting entity of the primary government. The State's reporting entity is also comprised of its component units, entities for which the State is considered to be financially accountable. Blended component units, although legally separate entities, are in substance part of the State's operations. Discretely presented component units are reported in a separate column in the government-wide financial statements (see note below for description) to emphasize that it is legally separate from the State.

Financial accountability is defined in GASB Statement No.14, "The Financial Reporting Entity." The State is financially accountable for legally separate organizations if it appoints a voting majority of the organization's board and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the State. The State may also be financially accountable if an organization is fiscally dependent on the State regardless of whether the organization has a separately elected governing board, a governing board appointed by a higher level of government, or a jointly appointed board.

In May 2002, the GASB issued Statement No. 39 - *Determining Whether Certain Organizations are Component Units*. This Statement amends GASB Statement No. 14 by providing additional guidance in determining if certain organizations for which the primary government is not financially accountable should be reported as component units based on the nature and significance of their relationship with the primary government. The State has implemented the provisions of this Statement for the fiscal year ended June 30, 2004. This resulted in the addition of the Delaware Technical and Community College (DTCC) Educational Foundation to the discretely presented component units.

**Blended Component Unit**

The Delaware Public Employees' Retirement System (DPERS) is a public employee retirement system, which covers substantially all State employees. The DPERS is a legally separate entity, however, as it provides services and benefits almost exclusively to the primary government, the DPERS is considered a blended component unit and is shown in the financial statements as part of the primary government as a pension trust fund. The financial report of DPERS for the year ended June 30, 2004 may be obtained by writing to the State Board of Pension Trustees and Office of the Pensions, McArdle Building, and Suite #1, 860 Silver Lake Boulevard, Dover, DE 19904-2402.

**Discretely Presented Component Units**

The following component units are entities that are legally separate from the State, but are financially accountable to the State for reporting purposes, or whose relationship with the State is such that exclusion would cause the State's financial statements to be misleading or incomplete. The component units column of the basic financial statements includes the financial data of these entities. Except for the Delaware Technical and Community College Educational Foundation, which has a fiscal year end of December 31, 2003, each discretely presented component unit has a June 30, 2004 fiscal year end.

**Delaware State Housing Authority**

The Delaware State Housing Authority (DSHA) is a public corporation whose Director is appointed by and reports directly to the Governor of the State. The Authority administers the role of providing affordable housing as a key aspect of State policy. The Authority's relationship with the State is such that exclusion of the Authority from the State's basic financial statements would cause the statements to be misleading or incomplete. The Authority is authorized, among other things, to (1) make mortgage, construction and other loans to not-for-profit and limited for-profit housing sponsors, (2) make loans to mortgage lenders, requiring the proceeds thereof to be used for making newly qualified residential mortgage loans, (3) purchase qualified mortgage loans from mortgage lenders, and (4) apply for and receive assistance and subsidies under programs from the Federal Government and others.

**Diamond State Port Corporation**

The Diamond State Port Corporation (DSPC) was organized as a body corporate and politic constituting a public instrumentality of the State. The DSPC is empowered to operate, improve and maintain the Port of Wilmington and related facilities. The Governor appoints six of the nine members of the board of directors with the advice and consent of the Senate. The DSPC's relationship with the State is such that exclusion of the DSPC from the State's general purpose financial statements would cause the statements to be misleading or incomplete.

**Riverfront Development Corporation**

The Riverfront Development Corporation (RDC) was formed to plan, develop and manage programs and projects intended to foster economic development along the Brandywine and Christina Rivers. The Governor appoints six of the 13 board members; however, five of the remaining seven directors consist of the Governor and four State officials. Authorization by the State's Budget Director and Controller General is required before funds of the RDC may be expended.

**Delaware State University**

Delaware State University (DSU) is a public institution of higher education funded primarily through State appropriations. Additional funding is derived from tuition, federal grants and private donations and grants. The Board of Trustees is comprised of 11 members, six appointed by the Governor of Delaware and five elected by the Trustees. The President of the University and the Governor of the State of Delaware serve as ex-officio members of the Board.

**Delaware Technical and Community College Educational Foundation**

Delaware Technical and Community College Educational Foundation (DTCC Foundation), a component unit of the Delaware Technical and Community College, was established on November 13, 1968 by a trust agreement. On April 20, 1999, the Foundation restated the trust document incorporating all previous amendments to the previous trust document. The trust agreement stipulates that the activities of the DTCC Foundation be limited to such educational purposes that come under Section 501(c)(3) of the Internal Revenue Code. Activities include, but are not limited to, making contributions, gifts or grants, or otherwise rendering financial aid and assistance by direct payments to the Delaware Technical and Community College (DTCC) and providing financial assistance to qualified students. The DTCC Foundation has a fiscal year end of December 31, 2003.

**Delaware Charter Schools**

Delaware Charter Schools are public schools funded primarily through State appropriations. Additional funding is derived from federal grants passed through from the primary government and private donations. Charter schools are each managed by a board of directors, which operate independently, under a charter granted by the State Department of Education with the approval of the State Board of Education. Charters are granted for an initial period of three years and renewable every five years thereafter. Financial information for Delaware Charter Schools is presented in the aggregate as they are individually immaterial.

Complete financial statements for each of the discretely presented component units may be obtained from their respective administrative offices or from the Office of the Auditor of Accounts, The Townsend Building, Suite #1, 401 Federal Street, Dover, DE 19901.



**Related Organizations**

Officials of the State's primary government appoint a voting majority of the governing board of the Delaware Solid Waste Authority. The primary government's accountability for the Authority does not extend beyond making the appointments. The financial activities of the Authority are not included in the State's financial statements.

The Governor appoints eight members of the governing board of the University of Delaware. The remaining twenty members are separately elected. The primary government's accountability does not extend beyond State grants to the University. The financial activities of the University are not included in the State's financial statements.

**Jointly Governed Organization**

The Delaware River and Bay Authority, a body politic, was created with the intention of advancing the economic growth and development of those areas in the State of Delaware and the State of New Jersey, which border the Delaware River and Delaware Bay. The Authority is governed by twelve (12) commissioners: six appointed by the State of Delaware and six appointed by the State of New Jersey. The Authority is autonomous from a day-to-day operations perspective and neither State is obligated for the Authority's debt. The Authority is not included in these financial statements as the State of Delaware has no ongoing financial interest.

**Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the State and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the State is reported separately from certain legally separate component units for which the State is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as general revenues.

Separate fund financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual proprietary funds are reported in separate columns in the fund financial statements.

**(b) Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989 are generally followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The State has elected not to follow subsequent private-sector guidance.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the State's enterprise operations and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers all revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt

service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Taxes, grants, fees, sales, rents, and interest income associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the State. Revenue related to expenditure driven grants is recognized when the qualifying expenditures have been incurred and all other grant requirements have been met.

### **Governmental Funds**

The State reports the following major governmental funds:

*General Fund* - The general fund is the State's primary operating fund. It accounts for all financial resources obtained and used for those services traditionally provided by a state government, which are not required to be accounted for in other funds. These services include, among others, education, and health and social services.

*Federal Fund* - The federal fund accounts for all activities relating to the State's federal grant programs.

*Local School District Fund* - The local school district fund accounts for activities relating to the State's local school districts funded by locally raised real estate taxes and other revenue.

*Capital Projects Fund* - Transactions related to resources obtained and used for the acquisition or construction of major capital facilities (other than those financed by proprietary and fiduciary funds) are accounted for in the Capital Projects Fund. Such resources are derived principally from proceeds of general obligation bond issues, federal grants, and operating transfers from the General Fund.

### **Proprietary Funds**

Proprietary Funds are used to account for those activities which are financed and operated in a manner similar to private business enterprises. The costs of providing services to the general public on a continuing basis are financed by or recovered primarily through user charges.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the unemployment fund, lottery fund and DelDOT fund are charges to customers for sales and services.

The Lottery recognizes revenue from on-line games the day of the drawing. Revenue from the sale of instant tickets is recognized when the book has been activated and 85% of the related prizes of an activated book are paid. Revenue from video lottery sales is recognized, net of prizes paid, at the time the public plays the game.

Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The State reports the following major proprietary funds:

*DelDOT Fund*- The DelDOT fund accounts for the activities relating to the operation of the State's Department of Transportation, including the Delaware Transportation Authority.

*Unemployment Fund* - The unemployment fund accounts for the activities relating to the State's unemployment insurance program.

*Lottery Fund* - The lottery fund accounts for the activities relating to the State Lottery program.

### **Fiduciary Funds**

The accounts of the pension and investment trust funds are reported using the flow of economic resources measurement focus and are maintained on the accrual basis of accounting. For pension trust funds, employee contributions are recognized as revenue in the period in which the employee services are performed. Employer contributions are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan. Agency funds are custodial in nature and do not present results of operations and therefore do not have a measurement focus.

The State reports the following fiduciary funds:

*Agency Funds* - Agency funds are custodial in nature and do not involve measurement of the results of operations. They account for the receipt of various taxes, deposits, deductions, and certain property collected by the State, acting in the capacity of an agent, and for the distribution to other governmental units or designated beneficiaries.

*Pension Trust Funds* - Pension trust funds account for transactions, assets, liabilities and net assets available for plan benefits of the Delaware Public Employees' Retirement System (DPERS) (Note 14).

*Investment Trust Funds* - Investment trust funds are used to account for external investment pools where a government commingles the moneys of more than one legally separate entity and invests, on the participants' behalf, in an investment portfolio; one or more of the participants is not part of the sponsor's reporting entity. The investment trust fund accounts for the transactions, assets, liabilities and fund equity for the Delaware Public Employee Retirement System's external investment pool.

**(c) Assets, Liabilities, and Net Assets or Equity**

**Deposits and investments**

All highly liquid investments with maturities of three months or less when purchased are considered to be cash equivalents. For the purposes of the statement of cash flows, restricted cash is considered to be cash equivalents. Investment securities with maturities of greater than one year are reported as long-term investments.

Investment securities are stated at quoted market prices, except that investment securities with a remaining maturity at time of purchase of one year or less are stated at cost or amortized cost (Note 2). Investment securities with remaining maturities of greater than one year are identified as long-term investments.

**Receivables and Payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds" (i.e., the current portion of interfund loans). All trade and property tax receivables, including those for the component units, are shown net of an allowance for uncollectibles and refunds (Note 3).

**Inventories and Prepaid Items**

All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

**Restricted Assets**

When both restricted and unrestricted resources are available for use, it is the State's policy to use restricted resources first, and then unrestricted resources as they are needed.

The Delaware State Lottery's mandatory deposit with the Multi-State Lottery and the annuities for future installment prize payments are recorded as restricted assets, as are any assets of the Delaware State University, the Diamond State Port Corporation and the Riverfront Development Corporation that are subject to external restrictions.

**Capital Assets**

Capital assets, which include property, plant, equipment, and infrastructure assets (which are normally immovable and of value only to the State, such as roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements, the proprietary funds and component units.

Capital assets are defined by the State as assets with an initial, individual cost of more than \$15,000 at the date of acquisition and an estimated useful life in excess of one year. Such assets are recorded at historical cost if purchased or constructed, or estimated historical cost if the original cost is not determinable. Donated capital assets are recorded at estimated fair market value at the date of donation.

All land and buildings are capitalized, regardless of cost. Equipment and vehicles are capitalized when the cost of individual items exceeds \$15,000. Building and land improvements are capitalized when the cost of the project exceeds \$100,000. Infrastructure and software are capitalized when the costs of individual items or projects exceed \$1 million.

The State possesses certain capital assets that have not been capitalized and depreciated, because the assets cannot be reasonably valued and/or the assets have inexhaustible useful lives. These assets include works of art and historical treasures, such as statues, monuments, historical documents, paintings, forts, miscellaneous capitol-related artifacts and furnishings. These assets are held for public exhibition, education or research in furtherance of public service rather than financial gain; they are protected, kept unencumbered, cared for and preserved; and they are subject to an organizational policy that requires the proceeds from sales of collection items to be used to acquire other items for collections.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. Property, plant, and equipment of the primary government is depreciated using the straight line method over the following estimated useful lives:

<u>Asset</u>	<b>Primary Government Years</b>	<b>Component Units Years</b>
Buildings and Building Improvements	40	15 - 75
Land Improvements	20	N/A
Furniture and Equipment	3 - 10	3 - 40
Vehicles	7	N/A

The State has elected to use the “modified approach” to account for certain infrastructure assets. Under this process, the State does not record depreciation expense nor are amounts capitalized in connection with improvements to these assets, unless the improvements expand the capacity or efficiency of an asset. Utilization of this approach requires the State to: 1) commit to maintaining and preserving affected assets at or above a condition level established by the State, 2) maintain an inventory of the assets and perform periodic condition assessments to ensure that the condition level is being maintained, and 3) make annual estimates of the amounts that must be expended to maintain and preserve assets at the predetermined condition levels. Roads and bridges maintained by the Department of Transportation are accounted for using the modified approach.

### **Compensated Absences**

It is the State’s policy to permit employees to accumulate earned but unused vacation and sick pay benefits. In the governmental fund financial statements, liabilities for compensated absences are accrued when they are considered “due and payable” and recorded in the fund only for separations or transfers that occur before year-end. In the government-wide and proprietary fund financial statements, the State has accrued a liability for compensated absences, recognizing the obligation to make payments.

### **Long-Term Obligations**

In the government-wide financial statements and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

### **Fund Equity**

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for a specific purpose.

The State Constitution provides that certain excess unencumbered budgetary General Funds at the end of a fiscal year must be placed in a reserve account (the "Budget Reserve Account"). This account, designed to provide a cushion against unanticipated deficits, may not exceed 5% of the estimated General Fund revenue for the ensuing fiscal year. Total funding of the Budget Reserve Account was \$148.2 million at June 30, 2004. In the government-wide financial statements, restricted net assets represent balances that are subject to external restrictions or were created by enabling legislation.

**(d) Grants**

Federal grants and assistance awards made on the basis of entitlement periods are recorded as intergovernmental receivables and revenues when entitlement occurs. All other federal reimbursement type grants are recorded as accounts receivable and revenue when the related expenditures or expenses are recognized. In addition to monetary transactions, Federal grants also include non-monetary transactions related to food stamps.

**(e) Litigation Revenue**

In 1997, several states began litigation against defendant tobacco product manufacturers to recover certain amounts the states expended to provide health care to the users of tobacco products. In 1998, a settlement was reached which provided that the states cease litigation against the manufacturers. As part of the Master Settlement Agreement, certain manufacturers agreed to remit periodic payments to the states until 2025. Delaware's share of the estimated \$200 billion settlement amounted to \$774.5 million. Amounts to be remitted are calculated based on a variety of specific settlement provisions. Future tobacco product sales are one key factor used in determining periodic payment amounts. A receivable of \$12.3 million has been recorded pursuant to the settlement. The Master Settlement agreement receipts are recorded in the General Fund as part of "other" revenue and as Miscellaneous general revenue on the Governmentwide Statement of Activities. Expenditures of monies received under the Master Settlement Agreement are authorized by legislation and are dedicated to health care and related programs.

**NOTE 2. CASH, INVESTMENTS AND RESTRICTED ASSETS**

***The Cash Management Policy Board:*** The policy for the investment of State funds is the responsibility of the Cash Management Policy Board (the Board). The Board, created by State law, establishes policies for and the terms, conditions, and other matters relating to, the investment of all money belonging to the State except money in the DPERS and money held under the State deferred compensation program.

***Investment Guidelines and Management:*** The investment guidelines, adopted by the Board provide, among other things, that no more than 10% of the portfolio may



be invested in obligations of any one issuer other than the U.S. Government. Investments may be made only in fixed income instruments with maturities of up to five years in certain circumstances.

**Collateralization Requirements:** All State deposits are required by law to be collateralized by direct obligations of, or obligations which are guaranteed by, the United States of America, or other suitable obligations as determined by the Board, unless the Board shall find such collateralization not in the best interest of the State. The Board has determined that certificates of deposit and time deposits must be collateralized, unless the bank issuing the certificate has assets of not less than \$5 billion and is rated not lower than "B" by Fitch, Inc. Bank Watch. The Board has also determined that State demand deposits need not be collateralized provided that any bank that holds these funds has had for the last two years, a return on average assets of 5% or greater and an average equity-capital ratio of at least 1:20. If the bank does not meet the above criteria, collateral must consist of one or more of the following:

- (a) U.S. Government securities;
- (b) U.S. Government agency securities;
- (c) Federal Home Loan Board letters of credit;
- (d) State of Delaware securities; or
- (e) Securities of a political subdivision of the State with a Moody's Investors Service rating of "A" or better.

Additionally, the bank must ensure that those securities pledged as collateral have a market value equal to or greater than 102% of the ledger balance(s) in the account(s) each day and ensure that securities pledged are identified as held in the State's name and are segregated on the bank's records.

At June 30, 2004, the financial institutions maintaining the State's investment pool satisfied the criteria listed above and were not subject to collateralization.

Cash and cash equivalents consist of demand deposits, short-term money market funds and other deposits held by financial institutions, generally with a maturity of three months or less when purchased. Cash and cash equivalents are reported as deposits.

Cash and cash equivalents, as reported on the statement of net assets, may be under the control of the State Treasurer or other administrative bodies as determined by the Cash Management Policy Board. All cash deposited with the State Treasurer by State agencies is maintained by the Treasurer in various pooled investment funds (State Investment Pool). The State Treasurer invests the deposited cash including the cash float in short-term securities and other investments.

An analysis of cash and investments by category of risk is presented on the following pages.

## **(A) Deposits**

### **Primary Government**

At June 30, 2004, the carrying value and the bank balances of the State's deposits were \$833,576,000 and \$841,295,000 respectively. Of the bank balances, \$14,408,000 was insured by the Federal Deposit Insurance Corporation (FDIC) and/or collateralized with securities held by the State or by its agent in the State's name (Category 1). \$465,448,000 is uninsured and uncollateralized (Category 3). \$131,904,000 consists of repurchase agreements that cannot be categorized and the remaining \$229,535,000 represents unemployment insurance taxes collected from Delaware employers that are held in escrow by the U.S. Treasury.

As a condition for operating in the State, various insurance companies have deposited an aggregate amount of \$426,353,000 into escrow. The State Insurance Commission and the insurance companies are joint custodians of such funds. Because the State can neither use nor release these funds without the joint approval of the insurer/depositor, these amounts are not reported in the State's financial statements.

### **Component Units**

#### ***Delaware State Housing Authority***

The Delaware State Housing Authority's deposits for risk categorization consist of checking accounts, money market accounts, bank savings accounts and investment agreements. The total carrying value and bank balance of the deposits at June 30, 2004 was \$47,211,377, and \$47,235,182 respectively. Of the bank balance, \$2,238,174 was entirely insured or collateralized with securities held by the Authority or by its agent in the Authority's name (Category 1). The remaining \$44,997,008 consists of investment agreements. For purposes of the financial statements, checking accounts reported as cash totaled \$166,159. Money market accounts totaling \$2,048,210 and all of the investment agreements were recorded as investments.

#### ***Diamond State Port Corporation***

At June 30, 2004, the carrying value and bank balances of the Diamond State Port Corporation's cash deposits amounted to \$1,672,521 and \$1,868,186, respectively. Of the bank balances, \$100,000 is insured by the FDIC (Category 1) and the remaining \$1,768,186 is uninsured and uncollateralized (Category 3). \$4,270,488 of restricted cash and cash equivalents consists of short-term investments.

***Riverfront Development Corporation***

At June 30, 2004, the Riverfront Development Corporation's cash deposits carrying value and bank balances amounted to \$1,146,817 and \$1,285,967 respectively. Cash deposits include \$135,465 of restricted cash and cash equivalents. Of the bank balances, \$307,934 is insured by the FDIC (Category 1) and \$973,461 is uninsured and uncollateralized (Category 3). The remaining \$4,572 consists of deposits included in the State Investment Pool.

***Delaware State University***

At June 30, 2004, Delaware State University's deposits carrying value and bank balance was \$4,919,235 and \$7,571,769 respectively. An additional \$8,533,218 of cash and cash equivalents related to unexpended State appropriations are included on the Statement of Net Assets. Of the bank balances, \$459,808 was insured by FDIC (Category 1) and the remaining \$7,111,961 was uninsured and uncollateralized (Category 3).

***Delaware Technical and Community College Educational Foundation***

At December 31, 2003, the DTCC Foundation's cash deposits amounted to \$46,143. All bank balances were insured by the FDIC.

***Delaware Charter Schools***

At June 30, 2004, the Delaware Charter Schools deposits carrying value was \$9,100,810. Deposits include \$7,904,212 held in the State Investment Pool. Carrying value of the remainder of deposits was \$1,196,598. Bank balances were \$1,197,993 consisting of \$468,624 insured by FDIC (Category 1) and \$729,369 uninsured and uncollateralized (Category 3).

**B. Investments****Primary Government**

The table on the following page provides information about the custodial credit risks associated with the State's investments. Category 1 includes investments that are insured or registered or for which the securities are held by the State or its agent in the State's name. Category 2 includes uninsured and unregistered investments for which the securities are held by the counterparty or by its trust department or agent in the State's name. As of June 30, 2004, the State does not have any investments in Category 2. Category 3 includes uninsured and unregistered investments for which the securities are held by the counterparty or by its trust department or agent but not in the State's name.

The State's Investments below and on the following pages include \$11,786,000 presented as restricted investments on the balance sheet. Pooled investments represent those investments in units of a pool rather than specific securities. As a result, such investments are not categorized as to risk because they are not evidenced by securities that exist in a physical or book-entry form.

### Primary Government Investments

( Expressed in Thousands)

Investment Type	Category		Total Fair Value
	1	3	
Commercial Paper	\$ 62,180	\$ 67,525	\$ 129,905
U.S. Government Agency Securities	168,899	360,320	529,219
Corporate Obligations		271,893	271,893
Government Agency Bonds and Notes		370,797	370,797
Foreign Government Securities		21,507	21,507
Municipal Bonds		20,563	20,563
Pension and Investment Trust Funds:			
Domestic Fixed Income	978,960		978,960
Domestic Equities	1,646,685		1,646,685
Short Term and Money Market *	135,156		135,186
Managed Futures	107,270		107,270
Foreign Equities	812,883		812,883
SUBTOTAL	<u>\$ 3,912,033</u>	<u>\$ 1,112,605</u>	5,024,638
Delaware Public Employees' Retirement System Pooled Investments not subject to categorization: **			
Pooled Investments			51,233
Pension and Investment Trust Investment Pool:			
Pooled Equity & Fixed Income			1,325,864
Private Investments			499,347
SUBTOTAL INVESTMENTS			6,901,082
Less: Pooled Component Unit Investments			(56,469)
TOTAL STATE INVESTMENTS ***			<u>\$ 6,844,613</u>

\* Pension short-term investments primarily included commercial paper and overnight deposits.

\*\* Investments not evidenced by securities are not categorized.

\*\*\* Includes investments classified as restricted assets on the Statement of Net Assets.

The table on the following page provides a reconciliation of cash and investments as presented in the financial statements and the balance reflected in the State's investment pool.

**Balance Sheet and Investment Pool Reconciliation**

	<u>Governmental</u> <u>Activities</u>	<u>Business</u> <u>Type Activities</u>	<u>Fiduciary</u> <u>Funds</u>	<u>Totals</u>
Cash/Cash Equivalents	\$ 536,652	\$ 263,387	\$ 31,954	\$ 831,993
Restricted Cash/Cash Equivalents		1,583		1,583
Short Term Investments	317,716	155,127	8,512	481,355
Long Term Investments	772,147	73,160		845,307
Restricted Investments		11,786	5,506,165	5,517,951
	<u>\$ 1,626,515</u>	<u>\$ 505,043</u>	<u>\$ 5,546,631</u>	<u>\$ 7,678,189</u>
				<u>(833,576)</u>
				<u>\$ 6,844,613</u>

Less: Carry Value of Deposits

Balance In State Investment Pool

The pooled investments of the pension and investment trust funds consist primarily of venture capital, limited partnerships, open-end mutual funds and real estate. The fair value of pension and investment trust investments is determined by quoted market values, where applicable. Investments in real estate pooled funds are determined based on appraised values. Venture capital and other limited partnership values are determined based on discounted market values where market quotes are available, and by various procedures for investments in non-traded partnerships where quotes are not available. In 1994, the Board of Pension Trustees of the DPERS adopted a formal written policy on the use of derivatives. Only a few selected managers are permitted to use derivatives. In every case, the types of derivatives used and limits on their use are spelled out in manager contracts and are monitored on an ongoing basis. The Board believes that it is unlikely that any of the derivatives used by managers of the DPERS could have a material adverse effect on the financial condition of the DPERS. Managers authorized to use derivatives do so to reduce foreign exchange risk and minimize transaction costs. Managers may also use derivatives as part of an overall strategy to enhance returns. The following lists principal categories of derivatives and their uses during the year:

<b>Category</b>	<b>Purpose</b>
Foreign exchange forward contracts	Hedge currency risk of investments denominated in foreign currencies
Exchange traded equity futures	Reduce transaction costs; hedge equity market risk; enhance return
Exchange traded fixed income futures	Reduce transaction costs; control portfolio duration; enhance return
Exchange traded options	Enhance return; reduce transaction costs
Asset backed securities	Enhance return

**Repurchase Agreements**

For repurchase agreements, the underlying securities consist of U.S. Government or government agency securities, certificates of deposit, commercial paper or bankers' acceptances. All repurchase transactions are governed by written repurchase agreements. Statutes require that collateral securities underlying repurchase agreements must have a market value of at least 102% of the cost of the repurchase agreement. Due to significantly higher cash flows at certain times during the fiscal

year, the State's investment in overnight repurchase agreements for which the underlying securities were held by the dealer (Category 3) fluctuates. \$131,904,000 of highly liquid repurchase agreements included in cash and cash equivalents was reported in deposits at June 30, 2004.

### ***Reverse Repurchase Agreements***

The Cash Management Policy Board permits the State to enter into reverse repurchase agreements, that is, a sale of securities with a simultaneous agreement to repurchase them in the future at the same price plus a contract rate of interest. At June 30, 2004, the State had no reverse repurchase agreements.

## **COMPONENT UNITS**

### ***Delaware State Housing Authority***

The Delaware State Housing Authority invests its funds and those held by its trustees in accordance with the various applicable bond resolutions, Federal laws and regulations, and is under the oversight of the State's Cash Management Policy Board. DSHA investments categorized as to risk had a fair value of \$76,708,855 at June 30, 2004. Of this amount, \$35,328,854 was uninsured and unregistered investments for which the securities are held by the counterparty, or by its trust department or agent but not in the Authority's name (Category 3). The remaining \$1,353,241 represents pooled investments where the Authority does not own specific securities. This amount includes funds of \$40,026,760 specifically identified for the Authority in the State of Delaware's Investment Pool. These pooled investments are categorized by risk within the investments of the primary government.

### ***Diamond State Port Corporation***

The carrying and fair value of investments of the DSPC at June 30, 2004 amounted to \$4,270,488. The investments, consisting of various equity and mutual funds, are classified for credit risk as uninsured and unregistered investments for which the securities are held by the counterparty, or by its trust department or agent but not in the DSPC's name (Category 3).

### ***Delaware State University***

Investments of the University totaled \$14,885,377, stated at quoted market value. These investments consist of pooled investments where the University does not own specific securities.

### ***Delaware Technical and Community College Educational Foundation***

Investments of the DTCC Foundation totaled \$5,020,869, stated at quoted market value. These investments consist of pooled investments where the University does not own specific securities.

**NOTE 3. RECEIVABLES**

All trade, loan and tax account receivables are recorded net of an allowance for doubtful accounts. In the governmental funds, receivables that will not be available within 60 days of year-end are recorded as deferred revenue. In the government-wide statements, receivables not expected to be collected during the subsequent year are recorded as noncurrent.

Taxes receivable represent the amount of personal, business, and other taxes determined to be measurable and available as of June 30, 2004. Uncollectability for taxes receivable primarily results from identified assessment problems, inability to locate taxpayers, and accounts of decedents.

The State of Delaware levies taxes on real property through its school districts. Each of the three counties of the State establishes the assessed values of real estate and bills and collects its own property taxes. Local school property taxes are levied by local school districts based on the assessed value of real estate, as determined by county taxation formulas. Taxes are levied on July 1 and are payable on or before September 30. Taxes paid after the payable date are assessed a 6% penalty for nonpayment and 1% interest per month thereafter. Taxes are billed and collected by the Counties with funds remitted to the local school district to be used for the local share of school operating costs and debt service on general obligation bonds issued for capital improvements.

Receivables as of year-end for the State's individual funds, including the applicable allowances for uncollectible accounts, are as follows:

<b>Receivables - Primary Government</b>				
<b>Governmental Activities</b>				
(Expressed in Thousands)				
	<b>General</b>	<b>Federal Funds</b>	<b>Local School District Funds</b>	<b>Total Receivables</b>
Receivables:				
Taxes	\$ 182,334		\$ 16,758	\$ 199,092
Interest			9	9
Accounts	558,964	\$ 46,857	317	606,138
Loans and Notes	77,742	14,840		92,582
Intergovernmental	176	77,899		78,075
Total receivables	<u>819,216</u>	<u>139,596</u>	<u>17,084</u>	<u>975,896</u>
Allowance for doubtful accounts	<u>(612,215)</u>	<u>(43,216)</u>	<u>(1,091)</u>	<u>(656,522)</u>
Total receivable (net)	<u>\$ 207,001</u>	<u>\$ 96,380</u>	<u>\$ 15,993</u>	<u>\$ 319,374</u>
Amounts not scheduled for collection during the subsequent year	<u>\$ 120,202</u>	<u>\$ 14,980</u>	<u>\$ 10,001</u>	<u>\$ 145,183</u>

**Receivables - Primary Government  
Business-type Activities**

(Expressed in Thousands)

	<u>Unemployment</u>	<u>Lottery</u>	<u>DelDOT</u>	<u>Total Receivables</u>
Receivables:				
Taxes	\$ 27,337			\$ 27,337
Interest			\$ 2,180	2,180
Accounts	6,908	\$ 5,218	4,188	16,314
Loans and Notes			27,074	27,074
Intergovernmental	507		5,009	5,516
Total receivables	<u>34,752</u>	<u>5,218</u>	<u>38,451</u>	<u>78,421</u>
Allowance for doubtful accounts	<u>(11,655)</u>	<u>(679)</u>		<u>(12,334)</u>
Total receivable (net)	<u>\$ 23,097</u>	<u>\$ 4,539</u>	<u>\$ 38,451</u>	<u>\$ 66,087</u>
Amounts not scheduled for collection during the subsequent year	<u>\$</u>	<u>\$</u>	<u>\$ 28,333</u>	<u>\$ 28,333</u>

Receivables as of year-end for the State's component Units, including the applicable allowances for uncollectible accounts, are shown below.

**COMPONENT UNITS**

	<u>Delaware State Housing Authority</u>	<u>Diamond State Port Corporation</u>	<u>Riverfront Development Corporation</u>	<u>Delaware State University</u>	<u>DTCC Educational Foundation</u>	<u>Delaware Charter Schools</u>	<u>Total Receivables</u>
	(Expressed in Thousands)						
Receivables:							
Interest	\$ 18,228						\$ 18,228
Accounts	2,344	\$ 2,793	\$ 126	\$ 2,810		\$ 388	8,461
Loans and Notes	407,239		4,825	560	\$ 2		412,626
Intergovernmental	229			5,082			5,311
Total receivables	<u>428,040</u>	<u>2,793</u>	<u>4,951</u>	<u>8,452</u>	<u>2</u>	<u>388</u>	<u>444,626</u>
Less: Allowance for doubtful accounts	<u>(1,230)</u>	<u>(72)</u>	<u>(1,960)</u>	<u>(1,185)</u>			<u>(4,447)</u>
Total receivables (net)	<u>\$ 426,810</u>	<u>\$ 2,721</u>	<u>\$ 2,991</u>	<u>\$ 7,267</u>	<u>\$ 2</u>	<u>\$ 388</u>	<u>\$ 440,179</u>
Amounts not scheduled for collection during the subsequent year	<u>\$ 351,604</u>	<u>\$</u>	<u>\$ 2,865</u>	<u>\$ 560</u>	<u>\$</u>	<u>\$</u>	<u>\$ 355,029</u>

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. Amounts considered unearned federal grant drawdowns are reported as deferred revenue.



The various components of deferred revenue and unearned revenue reported at year-end in the governmental funds are as follows:

<b>Deferred Revenues</b>	
(Expressed in Thousands)	
<b>Unavailable</b>	
Taxes Receivable	\$ 66,505
Non-tax Receivables	134,244
<b>Subtotal Unavailable</b>	<u>200,749</u>
<b>Unearned</b>	
Advance Park Reservation Fees	813
Federal Grant Advance Drawdowns	3,002
<b>Total Deferred Revenue</b>	<u><u>\$ 204,564</u></u>

#### **NOTE 4. INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS**

##### ***Due From/Due to Other Funds***

Receivables reported as "Due From Other Funds" and the related payables reported as "Due To Other Funds" represent amounts owed to State agencies by other agencies within the State reporting entity. Amounts receivable from or payable to other levels of government are reported as Intergovernmental receivables or payables. The composition of Due From/Due To balances as of June 30, 2004 expressed in thousands is as follows.

<b>Receivable Fund</b>	<b>Payable Fund</b>	<b>Amount</b>
General Fund	Federal Fund	\$ 27,852
	Delaware State Lottery	1,723
Federal Fund	DelDOT Fund	<u>339</u>
	Total	<u><u>\$ 29,914</u></u>

The amounts due from the Federal Fund are recorded for borrowings to eliminate negative balances in the State Investment Pool. The amount for the Federal Fund is created by expenditures relating to reimbursement type federal grant revenues. These costs result in a negative balance in the State Investment Pool. The negative balance is considered to be a borrowing from the General Fund. The amount due from the Delaware Lottery (reported as an internal balance on the Statement of Net Assets), represents profits required by law to be transferred to the General Fund. The amount due from the DelDOT fund represents federal grant reimbursements processed by DelDOT for expenditures of the Department of Homeland Security.

##### ***Transfers In From /Out To Other Funds***

Transfers in and transfers out from/to other funds in the Statement of Revenues, Expenditures and Changes in Fund Balance, the Statement of Revenues, Expenses

and Changes in Fund Net Assets, Proprietary Funds and Payment from the Primary Government in the Statement of Activities-Component Units represent transfers between funds. Transfers are used to 1) move revenues from the fund that statute requires to collect them to the fund that statute requires to expend them, 2) use restricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations, and 3) move profits from the Delaware State Lottery as required by State law.

A schedule of transfers in and transfers out for the year ended June 30, 2004 is presented below.

	(Expressed in Thousands)	
	<b>Transfers In</b>	<b>Transfers Out</b>
<b>Governmental Fund Types</b>		
General Fund	\$ 399,037	\$ 56,198
Federal Fund		1
Local School Fund	16,849	38,668
Capital Projects Fund		78,459
<b>Proprietary Fund Types</b>		
Lottery		284,188
DelDOT Fund	42,250	622
<b>Total All Funds</b>	<u>\$ 458,136</u>	<u>\$ 458,136</u>

## NOTE 5. GENERAL OBLIGATION BONDS

General obligation bonds have been authorized and issued primarily to provide funds for acquisition and construction of capital facilities for State administrative operations, public and higher education, public and mental health, correction and conservation purposes and for maintenance and construction of highway facilities.

The State Constitution provides that the State may issue general obligation bonds for specific purposes in amounts approved by the General Assembly. The enabling acts pursuant to which the bonds are issued provide that all bonds issued shall be direct obligations of the State of Delaware; that is, the bonds are secured by the pledge of the full faith and credit of the State. General obligation bonds are redeemed over a period not to exceed 20 years, generally from available resources in the General fund. Accordingly, the State of Delaware has generally issued 10 and 20-year serial bonds with equal amounts of principal maturing each year. Bonds outstanding have call provisions providing for early redemption at the option of the State, generally beginning 8 or 10 years following the date of issue in the inverse order of maturity, in whole or in part, at a redemption price not to exceed 101% to 103% of par value.

On August 14, 2003, the State issued \$121,000,000 of general obligation bonds. These serial bonds mature between July 1, 2004 and July 1, 2023 and bear average

annual interest rates of 3.86%. Proceeds were used to provide funds for capital improvements to various State facilities.

On January 1, 2004, the State issued \$205,310,000 of general obligation bonds. These serial bonds mature between July 1, 2004 and July 1, 2024 and bear average annual interest rates of 4.45%. A portion of these proceeds amounting to \$71,810,000 plus additional funds totaling \$8,072,000 were used to advance refund \$74,624,000 of general obligation bonds. Investments were purchased and placed in an irrevocable trust with an escrow agent. The investments and fixed earnings on the investments are sufficient to fully provide for all future debt service on the refunded bonds. The refundings resulted in an economic gain of \$2,944,495 and a debt service cash savings over the next 8 years of \$2,924,184. The remaining proceeds of these bonds were used to provide funds for capital improvements to various State facilities.

On December 23, 2003, the State issued \$908,000 in General Obligation Qualified Zone Academy Bonds (QZABs). The QZABs are debt instruments that carry a substantial federal tax credit to the lending financial institution. The lender receives no interest payment from the borrower but receives an interest tax credit. The lender benefits from the tax credit that provides a greater return than bond interest would provide, while the State benefits because the loan is essentially interest free. Proceeds were used for renovation of public schools. The bonds mature in 2019.

Bonds issued and outstanding totaled \$1,012,544,000 at June 30, 2004. Of this amount, \$288.5 million is supported by property taxes collected by the Local School District Funds. During fiscal year 2004, the Local School District Funds transferred \$27.5 million of property tax revenue to the General Fund to meet the required debt service on their share of the debt.

The State is authorized to issue an additional \$163.6 million of general obligation bonds at June 30, 2004. Interest rates and maturities of the outstanding General Obligation Bonds are detailed on the following page.

**General Obligation Bonds**

Sale #	Description	Interest Rates	Maturity Date (Fiscal Year)	Balance Outstanding June 30, 2004	
				(Expressed in Thousands)	
191	GO + Refunding 2004A	3.0% - 6.0%	2024	\$	205,310
190	QZAB 2003D	0%	2019		908
189	GO Refunding 2003C	4.0% - 6.0%	2024		121,000
188	GO Refunding 2003B	4.0% - 5.0%	2012		33,050
187	GO 2003A	2.625% - 5.0%	2023		92,700
186	QZAB 2002B	0%	2017		760
185	GO + Refunding 2002A	4.0% - 5.25%	2023		238,965
184	QZAB 2001B	0%	2012		649
183	GO + Refunding 2001A	4.0% - 4.75%	2022		101,071
182	GO 2000 A	5.0% - 5.5%	2010		45,000
181	GO 1999 A	4.0% - 4.625%	2019		52,250
179	GO + Refunding 1998A	4.5% - 4.75%	2018		68,110
178	GO 1997 B	5.0%	2007		14,625
177	GO 1997 A	5.0%	2007		18,000
176	GO 1996 A	4.5% - 5.125%	2006		15,000
175	GO 1994 B	5.25% - 6.125%	2005		3,375
170	GO 1992 B	4.7% - 6.1%	2013		1,771
					<u>\$ 1,012,544</u>

The table presented below sets forth the future debt service requirements on outstanding general obligation bonds at June 30, 2004.

**Total General Obligation Bonds**

(Expressed in Thousands)

Fiscal Year Ending June 30	Total		
	Principal	Interest	Total
2005	\$ 107,890	\$ 46,160	\$ 154,050
2006	104,406	41,290	145,696
2007	99,454	36,017	135,471
2008	90,340	31,367	121,707
2009	84,645	26,936	111,581
2010-2014	320,582	84,207	404,789
2015-2019	135,652	30,241	165,893
2020-2024	<u>69,575</u>	<u>7,310</u>	<u>76,885</u>
Totals	<u>\$ 1,012,544</u>	<u>\$ 303,528</u>	<u>\$ 1,316,072</u>

Changes in general obligation bonded debt during the year ended June 30, 2004, are summarized in Note 10.

In the current and prior years, the State has defeased certain general obligation bonds by creating separate irrevocable trust funds. New debt has been issued or cash appropriated and the proceeds have been used to purchase U.S. Government securities that were placed in the trust funds. The investments and fixed earnings from the investments are sufficient to fully service the defeased debt. Accordingly, the debt has been considered defeased and therefore has been removed as a liability from the Government-wide financial statements. As of June 30, 2004, a total of \$170.5 million of defeased bonds were outstanding.

## **NOTE 6. REVENUE BONDS**

### **REVENUE BONDS**

The State Constitution empowers certain State agencies and authorities to issue bonds that are not supported by the full faith and credit of the State. These bonds pledge income derived from acquired or constructed assets or some other stream of revenues to retire the debt and pay related interest.

### **PRIMARY GOVERNMENT**

#### **DeIDOT Fund**

##### ***Delaware Transportation Authority***

The Delaware Transportation Authority (the Authority) is subject to oversight by the Department of Transportation and is included in the DeIDOT fund. The Authority assists in the implementation of the State's plans and policies regarding the coordination and development of a comprehensive, balanced transportation system for the State. It has the power to develop a unified system of air, water, vehicular and specialized transportation in the State. The Authority includes the Transportation Trust Fund and the Delaware Transit Corporation. The Secretary of the Department of Transportation, with consent of the Governor, appoints the Authority's Director.

To assist the Authority in financing a unified transportation system, the State created a Transportation Trust Fund (the Trust Fund) within the Authority which receives all receipts of the Authority. The primary sources of funding of the Trust Fund are motor fuel taxes and motor vehicles fees imposed and collected by the State and deposited in the Trust Fund, and revenue from the Delaware Turnpike, which the Authority owns and operates. The Authority also has the power to issue bonds, with legislative authorization, to finance improvements to the State's transportation system. The Authority may apply Trust Fund revenue in excess of debt service requirements for transportation projects, subject to legislative authorization, and may pledge any or all of this revenue to secure financing for these projects.

The Authority did not issue bonds during the fiscal year ended June 30, 2004.

The Authority has previously defeased various other bond issues by creating separate irrevocable trust funds. New debt has been issued and the proceeds have been used to purchase U.S. Government securities that were placed in the trust funds. The investments and fixed earnings from the investments are sufficient to fully service the defeased debt until the debt is called or matures. For financial reporting purposes, the debt has been considered defeased and is therefore removed as a liability of the Authority. As of June 30, 2004, a total of \$135,255,000 of defeased bonds is outstanding.

The Delaware Transportation Authority had a total of \$195,470,550 in authorized but unissued bonds at June 30, 2004. Bonds outstanding at June 30, 2004 amounted to \$815,505,000 and are detailed below.

**Delaware Transportation Authority Revenue Bonds**

Description	Interest Rates	Maturity Date (Fiscal Year)	Balance Outstanding June 30, 2004
(Expressed in Thousands)			
Transportation System Senior			
Revenue Bonds - Series			
1993	4.9% - 5.5%	2010	\$ 12,745
1994	5.6% - 6.50%	2014	3,205
1997	5.0% - 6.0%	2017	97,490
1998	4.0% - 5.5%	2016	59,170
2000	5.0% - 6.0%	2020	27,790
2001	3.5% - 5.25%	2021	60,935
2002	4.0% - 5.0%	2008	43,015
2002 B	3.0% - 5.25%	2022	165,000
2003	3.0% - 5.0%	2023	277,210
Transportation System Junior			
Revenue Bonds - Series			
1993	4.9% - 5.0%	2005	20,020
1997	4.5%	2004	805
2002	4.375% - 5.0%	2009	48,120
Totals			815,505
Less: Current portion			53,920
			\$ 761,585

Future debt service requirements for the Authority's outstanding bonds are shown in the table on the following page.

**Delaware Transportation Authority Revenue Bonds**

(Expressed in Thousands)

Year Ending June 30	Principal	Interest	Total
2005	\$ 53,920	\$ 39,175	\$ 93,095
2006	55,095	36,433	91,528
2007	56,875	33,571	90,446
2008	60,345	30,619	90,964
2009	63,510	27,468	90,978
2010-2014	236,475	97,162	333,637
2015-2019	181,650	45,859	227,509
2020-2023	<u>107,635</u>	<u>10,541</u>	<u>118,176</u>
Totals	<u>\$ 815,505</u>	<u>\$ 320,828</u>	<u>\$ 1,136,333</u>

**COMPONENT UNITS*****Delaware State Housing Authority***

The Authority is authorized to issue bonds and notes, with the approval of the State, in order to exercise its powers. These bonds and notes are secured solely by the revenues, loans, and other pledged assets under the related Bond Indenture of the Authority. Bonds issued by the Authority are not secured by the full faith, credit and taxing power of the State.

The Delaware State Housing Authority has issued revenue bonds to provide financing for mortgage, construction, and other loans to not-for-profit and limited for-profit housing sponsors; to make loans to mortgage lenders, requiring the proceeds thereof to be used for making new qualified residential mortgage loans; and to purchase qualified mortgage loans from mortgage lenders. The bonds are direct obligations of the Authority and are secured by the mortgage loans made or purchased under the applicable resolutions; the revenues, prepayments and foreclosure proceeds received are related to the mortgage loans, and certain funds and accounts established pursuant to the applicable bond resolutions. All bonds are callable subject to certain restrictions. Interest rates on bonds outstanding range from 2.00% to 7.375% with maturities through October 1, 2036.

The Authority's Single Family Mortgage Revenue Bonds 2003 Series A consisted of a total of \$30,000,000 being issued in tranches. From February 18, 2003 to June 26, 2003, the Authority issued a total of \$18,881,115. From September 3, 2003 to November 24, 2003, the Authority issued a total of \$7,613,742. Proceeds of the sales were used for making new qualified residential mortgage loans and to purchase qualified mortgage loans from mortgage lenders.

On December 4, 2003, the Authority issued \$32,235,000 of Senior Single Family Mortgage Revenue Bonds, 2003 Series B. The proceeds were used for a current refunding of \$28,367,500 of Single Family Mortgage Revenue Bonds, along with new mortgages of \$5,000,000. The refunding was undertaken to reduce the total future debt service payments and to provide funds to buy down mortgage rates on new mortgages. The transaction resulted in an economic gain of \$12,626,201 and a reduction of \$25,264,317 in future debt service payments.

The Authority's Single Family Mortgage Revenue Bonds 2004 Series A is a total of \$60,000,000 being issued in tranches. From March 4, 2004 to June 10, 2004, the Authority issued a total of \$15,172,199. Proceeds of the sales were used for making new qualified residential mortgage loans.

Outstanding bonds at June 30, 2004 amounted to \$307,212,932. Future debt service requirements for the Authority's bonds are shown below.

**Delaware State Housing Authority Revenue Bonds**

(Expressed in Thousands)

Year Ending June 30	Principal	Interest	Total
2005	\$ 8,841	\$ 15,741	\$ 24,582
2006	9,365	15,327	24,692
2007	9,875	14,877	24,752
2008	10,520	14,381	24,901
2009	11,045	13,843	24,888
2010-2014	53,480	60,116	113,596
2015-2019	43,815	46,973	90,788
2020-2024	43,901	34,750	78,651
2025-2029	49,448	22,651	72,099
2030-2034	26,007	13,013	39,020
2034-2037	40,916	3,428	44,344
Total	<u>\$ 307,213</u>	<u>\$ 255,100</u>	<u>\$ 562,313</u>

***Riverfront Development Corporation***

Bonds payable represents amounts due under variable rate bonds, which were issued by RDC in November 1997. The bonds bear interest at a rate which is determined quarterly and is equal to the yield on 90-day U.S. Treasury Bills plus 0.30% with a minimum rate of 5.125%. The rate as of June 30, 2004 was 5.125%. The bonds mature December 1, 2017. The bonds are subject to mandatory redemption requirements as shown on the following page.



**Riverfront Development Corporation Revenue Bonds**

(Expressed in Thousands)

Year Ending June 30	Principal	Interest	Total
2005	\$ 200	\$ 261	\$ 461
2006	240	249	489
2007	245	237	482
2008	275	223	498
2009	300	209	509
2010-2014	1,955	774	2,729
2015 - 2018	<u>1,970</u>	<u>189</u>	<u>2,159</u>
Total	<u>\$ 5,185</u>	<u>\$ 2,142</u>	<u>\$ 7,327</u>

**Delaware State University**

In May 1999, the University issued Revenue Refunding Bonds of \$15,865,000 (par value) to advance refund the 1992 and 1996 series bonds with a total par value of \$14,625,000. The Bond Trust Indenture requires the University to maintain a Debt Service Reserve Fund equal to the maximum annual debt service on all bonds outstanding under the Indenture. The indenture provides for the deposit of a surety bond in the Debt Reserve Fund replacing the investment requirement. This bond was obtained from MBIA Insurance Corporation in the amount of \$1,580,000. The bond ratings were not changed as a result of this substitution. In addition, the University has pledged for payment of debt, all net operating and non-operating revenues, except State appropriations and restricted gifts, grants and bequests, for each academic year during which any of the bonds remain outstanding.

Interest rates range from 3.65% to 5.25% on the outstanding Revenue Refunding Bonds. Debt service requirements for the Delaware State University Bonds are shown on below.

**Delaware State University Revenue Refunding Bonds**

Year Ending June 30	(Expressed in Thousands)		
	Principal	Interest	Total
2005	\$ 905	\$ 521	\$ 1,426
2006	940	485	1,425
2007	690	453	1,143
2008	720	425	1,145
2009	745	394	1,139
2010 - 2014	5,140	1,483	6,623
2015 - 2018	<u>3,130</u>	<u>437</u>	<u>3,567</u>
Total	<u>\$ 12,270</u>	<u>\$ 4,198</u>	<u>\$ 16,468</u>
Less: Unamortized Bond Discount	<u>(64)</u>		
	<u>\$ 12,206</u>		

The Delaware State University Student Housing Foundation (the Foundation), a component unit of Delaware State University, is a non-profit corporation organized for the purpose of owning and operating student housing facilities primarily for students and faculty of Delaware State University. The Foundation has issued student housing revenue bonds secured by deed and payable solely from the revenues of the Foundation. Bond proceeds were restricted to the development, construction, furnishing and equipping of the student housing facilities.

At July 31, 2003, bonds payable of the Foundation consisted of \$17,630,000 of tax-exempt term bonds with maturities through October 2033 and \$405,000 of taxable term bonds with maturities through October 2006. Interest rates on the tax-exempt bonds are variable determined weekly, as defined in the supplemental trust indenture. Interest rates on the taxable bonds are fixed coupon rates of 5.50% - 7.50%. Future debt service requirements for the Foundation's bonds payable are as follows:

**Delaware State University  
Student Housing Foundation  
Revenue Bonds**

Year Ending June 30	(Expressed in Thousands)		
	Principal	Interest	Total
2004	\$ 50	\$ 348	\$ 398
2005	185	682	867
2006	210	673	883
2007	295	661	956
2008	315	648	963
2009 - 2013	1,830	3,052	4,882
2014 - 2018	2,385	2,659	5,044
2019 - 2023	3,085	1,986	5,071
2024 - 2028	4,005	1,319	5,324
2029 - 2033	5,220	581	5,801
2034	455	9	464
Total	\$ 18,035	\$ 12,618	\$ 30,653

## NOTE 7. LOANS AND NOTES PAYABLE

### ***Delaware State Housing authority (DSHA)***

Notes payable of the DSHA represent obligations to the Federal National Mortgage Association (FNMA) and the State.

The Authority entered into a \$6,300,000 loan agreement with FNMA in May 2003 to provide construction financing for three HDF/Tax Credit developments through FNMA's American Community Fund (ACF). The total principal balance at June 30, 2004 is \$4,630,375. The note is payable as the construction project loans convert to permanent HDF mortgages through April 2006 with interest accruing at an adjustable

rate obtained by adding one hundred forty (140) basis points (1.40%) to the three month LIBOR, adjusted quarterly, based on such rate as published in The Wall Street Journal on the last business day of the month immediately preceding each quarter.

The three construction projects financed through the Construction Loan Fund with the FNMA/ACF note payable detailed above are expected to convert to permanent loans with financing through the HDF within the next year. Therefore, the June 30, 2004 principal balance of the note payable, \$4,630,375, is considered current. Based on this principal and an interest rate in effect at the end of the year of 2.51%, the estimate cost will be \$67,000.

The State issued general obligation bonds on behalf of the DSHA to provide funding for low-income housing loans. Proceeds from these bonds enabled the DSHA to receive the savings from the FAF issues in advance. Debt service requirements for these notes are shown below.

**Delaware State Housing Authority  
Financing Adjustment Factor (FAF) Notes**

(Expressed in Thousands)

Year Ending June 30	Principal	Interest	Total
2005	\$ 47	\$ 25	\$ 72
2006	46	23	69
2007	46	21	67
2008	115	19	134
2009	72	14	86
2010-2014	303	248	551
2015-2019	19	1	20
Total	<u>\$ 648</u>	<u>\$ 351</u>	<u>\$ 999</u>

***Diamond State Port Corporation (DSPC)***

Loan and notes payable of the DSPC at June 30, 2004 are as follows.

**Diamond State Port Corporation**

**Loan and Notes Payable**

(Expressed in Thousands)

City of Wilmington:

Port Debt Service Notes	\$ 24,702
Transportation Trust Fund Loan	<u>28,333</u>
Total	<u>\$ 53,035</u>

Transportation Trust Fund Loan

On November 30, 2001, the DSPC entered into a loan agreement with the State of Delaware's Department of Transportation (DOT). The DSPC borrowed \$25,500,000 on February 2, 2002 and \$2,000,000 on May 2, 2002. The funds were used to repay the balances in full of the Delaware River and Bay Authority Note and the Wilmington Trust Company Note and, at a discount, the City of Wilmington Deferred Payment Note. In addition, the loan provided \$8,648,136 to establish a fund to be invested. This fund was restricted to pay portions of debt service as they become due. In 2004 the remaining funds were used for debt service. No funds restricted for debt service remain.

In July 2004, the loan was restructured to allow for the deferral of debt service principal and interest payments due January 1, 2004, July 1, 2005, and to restructure the repayment of the outstanding principal balance effective July 1, 2005 over the next twenty years. The rate of interest of 4.6% remained unchanged. Beginning July 1, 2005, payments of principal and interest are due semi-annually over a twenty-year period. Interest capitalized as principal during fiscal year 2004 as part of the restructuring amounted to \$1,259,707. Interest expense charged to operations in 2004 was \$1,259,707. The schedule of future maturities below includes \$651,666 interest to be capitalized as principal in fiscal year 2005 as part of the loan restructuring of 2004.

**Transportation Trust Fund Loan**

(Expressed in Thousands)

<u>Year Ending June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2005	\$ -	\$ -	\$ -
2006	909	1,323	2,232
2007	952	1,281	2,233
2008	996	1,236	2,232
2009	1,042	1,190	2,232
2010-2014	5,985	5,176	11,161
2015-2019	7,513	3,648	11,161
2020-2024	9,431	1,730	11,161
2025	<u>2,157</u>	<u>75</u>	<u>2,232</u>
Total	<u>\$ 28,985</u>	<u>\$ 15,659</u>	<u>\$ 44,644</u>

City of Wilmington

In 1995, in consideration of the acquisition of the Port of Wilmington assets from the City of Wilmington, Delaware (the City), the DSPC issued to the City two separate notes consisting of a Port Deferred Payment Note in the amount of \$39,900,000 and Port Debt Service Notes with original face amounts of \$51,080,622. These notes are secured by a first lien on substantially all of the DSPC's assets. These notes obligate the DSPC to pay the City amounts that generally represent the outstanding

principal balance of certain DSPC-related City general obligation bonds. The interest rates on the City bonds range from 3.2% to 6.4%.

On October 20, 2001, the City issued \$22,165,000 of general obligation bonds with an average interest rate of 3.7% to advance refund \$21,335,000 of outstanding 1992 A, B, and C Series general obligation bonds with an average interest rate of 6.16%. The Port related portions of the new bonds issued and old bonds redeemed were \$7,206,705 and \$6,945,086 respectively, passed through to the Corporation. Although the effect of the City's advance refunding on the Port Debt Service Note resulted in a deferred accounting loss of \$261,619 for the year ended June 30, 2002, it reduces the Corporation's debt service payments by \$281,293 over the next eleven years resulting in an economic gain. The deferred loss on the refunding is accreted over the eleven years of the life of the debt. The deferred loss balance as of June 30, 2004 was \$122,796.

Principal and interest payments made on the notes during 2004 were \$3,553,607 and \$1,313,344, respectively. Interest expense in 2004 was \$1,271,149.

The future principal and interest payments on Port Debt Service Notes are as follows:

<b>Port Debt Service Note</b>			
(Expressed in Thousands)			
<b>Year Ending June 30</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2005	\$ 3,301	\$ 1,155	\$ 4,456
2006	2,980	1,007	3,987
2007	3,117	866	3,983
2008	3,262	715	3,977
2009	2,251	581	2,832
2010-2014	6,157	1,610	7,767
2015-2019	2,524	591	3,115
2020-2023	1,233	127	1,360
Subtotal	24,825	6,652	31,477
Deferred Loss on Refunding	(123)		(123)
Total	<u>\$ 24,702</u>	<u>\$ 6,652</u>	<u>\$ 31,354</u>

### ***Riverfront Development Corporation***

The RDC has entered into multiple mortgage agreements with various banks. These mortgages are secured by the real estate and vehicles financed. Principal balances of the mortgages total \$8,249,157 at June 30, 2004. Interest rates for the mortgages vary between 5.25% and 10.0% and mature between January 2005 and October 2009. Estimated future annual debt service requirements are shown on the following page.

**Riverfront Development Mortgage Debt**

(Expressed in Thousands)

<u>Year Ending June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2005	\$ 828	\$ 471	\$ 1,299
2006	215	427	642
2007	228	415	643
2008	507	394	901
2009	944	372	1,316
2010	<u>5,527</u>	<u>105</u>	<u>5,632</u>
Total	<u>\$ 8,249</u>	<u>\$ 2,184</u>	<u>\$ 10,433</u>

**Demand Note Payable and Advance Payable**

RDC has available a line of credit in the amount \$250,000. This loan bears interest at 1.00% over prime (5.25% at June 30, 2004) and due on demand. There was no outstanding balance on this loan as of June 30, 2004.

Advance payable in 2003 consisted of an advance received from DNREC of \$500,000. The advance is noninterest bearing and was to be repaid from proceeds from a claim that RDC has against the U.S. Department of Defense for environmental remediation costs incurred. Pursuant to an agreement with DNREC, this advance was reclassified as a reimbursement from DNREC during 2004 and is included in other non-operating income.

**NOTE 8. LEASE COMMITMENTS****PRIMARY GOVERNMENT**

The State has entered into various property and equipment operating leases (terms in excess of one year) with aggregate future rentals approximating \$117.0 million, of which \$93.5 million relates to property leases and \$23.5 million relates to equipment leases. Operating leases contain various renewal options. Any escalation clauses, sublease rentals and contingent rents are considered immaterial to the future minimum lease payments and current rental expenditures. Operating lease payments are recorded as expenditures of the related fund when paid. Appropriations of approximately \$26.3 million were made by the General Assembly to meet the rental payments in fiscal 2004, of which \$17.2 million was for office space and \$9.1 million was for equipment consisting mainly of computers, data processing equipment and fleet vehicles.

Significant annual equipment rentals include \$3.6 million for computers and data processing equipment for the Executive Department and \$3.7 million for fleet vehicles and data processing equipment with the Department of Administrative Services. Significant annual real estate rentals include \$5.3 million for leases for Health and Social Services facilities, \$2.4 million for the Department of Labor and

\$1.7 million for office space of the Department of Services for Children, Youth and Their Families.

Future minimum lease commitments for operating leases as of June 30, 2004 are shown in the following table.

**State of Delaware Lease Commitments**  
(Expressed in Thousands)

Year Ending June 30	Operating Leases
2005	\$ 23,740
2006	18,420
2007	15,443
2008	11,956
2009	9,742
2010-2014	23,205
2015-2019	8,240
2020-2024	3,589
2025-2029	2,200
2030-2034	417
Thereafter	67
	<u>\$ 117,019</u>

## COMPONENT UNITS

### *Delaware State University*

The University has entered into capital leases for certain telephone and electronic equipment. The economic substance of the leases is that the University is financing acquisition of the assets through the leases and accordingly, they are recorded in the University's assets and liabilities. Future minimum payments under capital leases and the asset purchase agreement are as follows:

**Delaware State University**  
**Lease Commitments**

(Expressed in Thousands)

Year Ending June 30	Capital Leases
2005	\$ 448
2006	448
2007	448
2008	448
2009	448
2010	114
Total Future payments	2,354
Less amount representing interest	(194)
	<u>\$ 2,160</u>

**NOTE 9. OTHER LONG-TERM OBLIGATIONS**

Compensated absences payable are reported in the Government-wide Financial Statements and in Proprietary Funds. They represent benefits accrued to State employees for vacation earned as of year-end and sick leave estimated to be paid out at retirement for services rendered as of June 30, 2004. Employees earn from 1.25 to 1.75 days of vacation leave per month depending on years of service. The employee or his estate is paid for unused vacation upon termination of employment. Employees earn 1.25 days of sick leave per month. The State's obligation for sick leave credit is a maximum of 45 workdays. \$117.2 million has been accrued in long-term obligations for the Governmental Funds and \$11.1 million in the Proprietary Funds for the compensated absences liability.

The State has recorded \$35.0 million relating to the accrual of the long-term obligation for escheat (abandoned property). \$7.0 million was recorded as a current obligation.

The State has incurred obligations relating to scholarship and physician loan repayment programs resulting in an additional long-term obligation of \$2.8 million. \$0.4 million was recorded as a current obligation.

**NOTE 10. CHANGES IN LONG-TERM OBLIGATIONS**

The table below provides a summary of changes in long-term obligations of the Primary Government for the year ended June 30, 2004.

<b>Changes in Long-Term Obligations</b>					
<b>Primary Government</b>					
(Expressed in Millions)					
	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
<b>Governmental Activities</b>					
General obligation bonds	\$ 854.3	\$ 327.2	\$ (169.0)	\$ 1,012.5	\$ 107.9
Bond issue premium, net of accumulated amortization	22.5	22.0	(2.4)	42.1	2.4
Revenue bonds and Public Bldg	0.2		(0.2)	0.0	
Physician & scholarship programs	3.0	0.2	(0.4)	2.8	0.4
Claims and judgments (notes 13 and 17)	113.5	68.0	(106.6)	74.9	16.5
Compensated absences	112.5	13.5	(8.8)	117.2	9.0
Net pension obligation (note 14)	80.6	27.5	(19.5)	88.6	
Escheat payable	52.7	7.0	(24.7)	35.0	7.0
Governmental activities long-term liabilities	<u>\$ 1,239.3</u>	<u>\$ 465.4</u>	<u>\$ (331.6)</u>	<u>\$ 1,373.1</u>	<u>\$ 143.2</u>
<b>Business-type Activities</b>					
Revenue bonds	863.1		(47.6)	815.5	53.9
Bond issue premium, net of accumulated amortization	35.6		(6.2)	29.4	
Compensated Absences	11.6		(0.5)	11.1	3.5
Claims and judgments (notes 13 and 17)	16.6	3.1	(4.9)	14.8	2.2
Business type Activities long-term liabilities	<u>\$ 926.9</u>	<u>\$ 3.1</u>	<u>\$ (59.2)</u>	<u>\$ 870.8</u>	<u>\$ 59.6</u>



Changes in long-term obligations for the Component Units are summarized below.

	<b>Component Units</b>				
	(Expressed in Millions)				
	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
<b>Delaware State Housing Authority</b>					
Notes Payable	\$ 2.1	\$ 3.8	\$ (0.6)	\$ 5.3	\$ 4.7
Revenue bonds	379.6	55.0	(127.4)	307.2	8.8
Compensated Absences	0.8	0.4	(0.4)	0.8	0.0
Total Long Term Obligations	<u>\$ 382.5</u>	<u>\$ 59.2</u>	<u>\$ (128.4)</u>	<u>\$ 313.3</u>	<u>\$ 13.5</u>
<b>Diamond State Port Corporation</b>					
Notes Payable	\$ 28.2		\$ (3.5)	\$ 24.7	\$ 3.3
Loans Payable	27.5	\$ 1.2	(0.4)	28.3	
Other Non-current	0.1			0.1	
Total Long Term Obligations	<u>\$ 55.8</u>	<u>\$ 1.2</u>	<u>\$ (3.9)</u>	<u>\$ 53.1</u>	<u>\$ 3.3</u>
<b>Riverfront Development Corporation</b>					
Bonds Payable	\$ 5.4		\$ (0.2)	\$ 5.2	\$ 0.2
Long Term Debt	11.2	\$ 7.5	(10.5)	8.2	0.8
Total Long Term Obligations	<u>\$ 16.6</u>	<u>\$ 7.5</u>	<u>\$ (10.7)</u>	<u>\$ 13.4</u>	<u>\$ 1.0</u>
<b>Delaware State University</b>					
Lease Obligations	\$ 0.4	\$ 2.5	\$ (0.7)	\$ 2.2	\$ 0.4
Notes Payable	0.6			0.6	0.1
Revenue bonds	13.1	18.1	(1.1)	30.1	1.0
Total Long Term Obligations	<u>\$ 14.1</u>	<u>\$ 20.6</u>	<u>\$ (1.8)</u>	<u>\$ 32.9</u>	<u>\$ 1.5</u>
<b>Delaware Charter Schools</b>					
Long Term Debt	\$ 22.5	\$ 6.8	\$ (2.8)	\$ 26.5	\$ 1.1
Total Long Term Obligations	<u>\$ 22.5</u>	<u>\$ 6.8</u>	<u>\$ (2.8)</u>	<u>\$ 26.5</u>	<u>\$ 1.1</u>

#### **NOTE 11. NO COMMITMENT DEBT (NOT INCLUDED IN FINANCIAL STATEMENTS)**

The State of Delaware, by action of the General Assembly, created various authorities for the express purpose of providing private entities with an available low cost source of capital financing for construction of facilities deemed to be in the public interest. The bonds of the authorities represent limited obligations payable solely from payments made by the borrowing entities. The majority of the bonds are secured by the property financed. Upon repayment of a bond, ownership of acquired property transfers to the entity served by the bond issuance. The State has no obligation for this debt. Accordingly, these bonds are not reflected in the accompanying financial statements. These bonds are issued through the Delaware Economic Development Authority and the Delaware Health Facilities Authority. The principal amount of bonds outstanding at June 30, 2004 for these entities amounted to \$1.5 billion and \$326.1 million, respectively.

**NOTE 12. CAPITAL ASSETS****PRIMARY GOVERNMENT**

Capital asset activities for the fiscal year ended June 30, 2004 were as follows:

<b>Capital Assets</b>				
(Expressed in Thousands)				
<b>Governmental Activities</b>	<b>Balance *</b>	<b>Increases</b>	<b>Decreases</b>	<b>Balance</b>
Capital Assets, not being depreciated				
Land	\$ 286,424	\$ 41,387		\$ 327,811
Easements	66,822			66,822
Construction-in-progress	296,798	163,871	\$ (257,406)	203,263
Total capital assets, not being depreciated	<u>650,044</u>	<u>205,258</u>	<u>(257,406)</u>	<u>597,896</u>
Capital assets, being depreciated				
Vehicles	51,559	15,152	(1,705)	65,006
Buildings	1,521,136	253,157	(3,223)	1,771,070
Equipment	77,047	3,160	(4,543)	75,664
Land Improvements	37,582	20,556		58,138
Total capital assets being depreciated	<u>1,687,324</u>	<u>292,025</u>	<u>(9,471)</u>	<u>1,969,878</u>
Less accumulated depreciation for:				
Vehicles	(34,750)	(12,557)	1,576	(45,731)
Buildings	(595,525)	(36,311)	2,447	(629,389)
Equipment	(54,011)	(890)	2,859	(52,042)
Land Improvements	(13,887)	(4,155)		(18,042)
Total accumulated depreciation	<u>(698,173)</u>	<u>(53,913)</u>	<u>6,882</u>	<u>(745,204)</u>
Total capital assets, being depreciated, net	<u>989,151</u>	<u>238,112</u>	<u>(2,589)</u>	<u>1,224,674</u>
Governmental activities capital assets, net	<u>\$ 1,639,195</u>	<u>\$ 443,370</u>	<u>\$ (259,995)</u>	<u>\$ 1,822,570</u>

\* Reclassified to gross up for assets in service at beginning of year

<b>Business-type Activity</b>	<b>Beginning</b>			<b>Ending</b>
<b>DelDOT Fund</b>	<b>Balance *</b>	<b>Increases</b>	<b>Decreases</b>	<b>Balance</b>
Capital Assets, not being depreciated				
Land	\$ 111,562	\$ 2,111		\$ 113,673
Infrastructure	3,126,478	22,003		3,148,481
Total capital assets, not being depreciated	<u>3,238,040</u>	<u>24,114</u>		<u>3,262,154</u>
Capital assets, being depreciated				
Buildings	51,971	4,798	\$ (3,354)	53,415
Vehicles and equipment	152,567	14,790	(17,526)	149,831
Total capital assets being depreciated	<u>204,538</u>	<u>19,588</u>	<u>(20,880)</u>	<u>203,246</u>
Less accumulated depreciation for:				
Buildings	(18,949)	(1,558)	1,644	(18,863)
Vehicles and equipment	(63,882)	(17,982)	12,004	(69,860)
Total accumulated depreciation	<u>(82,831)</u>	<u>(19,540)</u>	<u>13,648</u>	<u>(88,723)</u>
Total capital assets, being depreciated, net	<u>121,707</u>	<u>48</u>	<u>(7,232)</u>	<u>114,523</u>
Business-type activity capital assets, net	<u>\$ 3,359,747</u>	<u>\$ 24,162</u>	<u>\$ (7,232)</u>	<u>\$ 3,376,677</u>

\* Restated (note 19)

**Capital Assets**

(Expressed in Thousands)

<b>Business-type Activities Lottery</b>	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets being depreciated				
Vehicles and equipment	\$ 1,395			\$ 1,395
Total capital assets being depreciated	1,395			1,395
Less accumulated depreciation for:				
Vehicles and equipment	(1,010)	\$ (55)		(1,065)
Total accumulated depreciation	(1,010)	(55)		(1,065)
Total capital assets, being depreciated, net	385	(55)		330
Business-type activity capital assets, net	<u>\$ 385</u>	<u>\$ (55)</u>	<u>\$</u>	<u>\$ 330</u>

Depreciation expense was charged to the following primary government functions as follows:

**Depreciation Expense**

(Expressed in Thousands)

Governmental Activities:		
General Governments	\$ 11,426	
Health and Children's Services	3,974	
Judicial and Public safety	12,118	
Natural Resources and Environmental Control	2,408	
Labor	70	
Education	23,917	
Total Depreciation Expense - Governmental Activities	<u>\$ 53,913</u>	
Business-type Activities:		
Transportation	\$ 19,540	
Lottery	55	
Total Depreciation Expense- Business-type Activities	<u>\$ 19,595</u>	

**NOTE 13. RISK MANAGEMENT**

The State is exposed to various risks of losses related to workers' compensation, employee health-care and accident, automobile accident, police professional malpractice and property and casualty claims. It is the policy of the State not to purchase commercial insurance to cover these risks. Instead, State management believes it is more economical to manage its risk internally and thus, covers all claim settlements and judgments out of its General Fund. The State continues to carry commercial insurance for all other risks of loss, including general liability and the remainder of the property and casualty liability. There have been no significant reductions in insurance coverage from prior years. In the past three years of insured coverage, settled claims have not exceeded commercial coverage.

Claim liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported. Because actual claim liabilities depend on such complex factors as inflation, changes in legal doctrines and damage awards, the process does not result in an exact amount. Claim liabilities are reevaluated annually to take into consideration recently settled claims, the frequency of claims and other economic and social factors.

The management of the State estimates that the amount of actual or potential claims against the State as of June 30, 2004, for workers' compensation, automobile accident and health-care claim liabilities is \$120.2 million. The claim liabilities relating to health-care totaling \$47.2 million have been recorded as accrued liabilities in the Governmental activities. The liability for workers' compensation and automobile accident liabilities totaling \$73.0 million has been recorded in Governmental activities as claims and judgments. The current portion of these claims totals \$16.2 million. Other claim liabilities relating to police professional malpractice and property and casualty were not recorded at June 30, 2004 as the total of these liabilities were not material to the financial statements. Changes in the balances of claim liabilities during fiscal years 2003 and 2004 were as follows:

#### **Changes in Claim Liabilities**

(Expressed in Thousands)

Fiscal Year	Beginning Balance July 1	Current Year Claims and Changes in Estimates	Actual Claim Payments	Ending Balance June 30
2003	\$ 97,414	\$ 429,108	\$ (413,064)	\$ 113,458
2004	\$ 113,458	\$ 473,449	\$ (466,664)	\$ 120,243

#### ***DeIDOT Fund***

The Delaware Transit Corporation (DTC) maintains coverage auto insurance through both the retention of risk and the purchase of commercial insurance. The DTC has recorded \$3.7 million of claim liabilities as claims and judgments. Of this amount, \$2.2 million has been recorded as current.

## **NOTE 14. PENSIONS**

### **PRIMARY GOVERNMENT**

#### ***State of Delaware Pension Plans***

The State Board of Pension Trustees administers the defined benefit plans (the Plans) of the Delaware Public Employees' Retirement System (DPERS) on the following page.

- State Employees' Pension Plan;
- Special Pension Plan;
- New State Police Pension Plan;
- Judiciary Pension Plans (Closed and Revised);
- County and Municipal Police/Firemen's Pension Plans (FICA and Non-FICA);
- County and Municipal Other Employees' Pension Plan;
- Volunteer Firemen's Pension Plan;
- Diamond State Port Corporation Pension Plan; and
- Closed State Police Pension Plan.

With the exception of the Diamond State Port Corporation Pension Plan, the State of Delaware General Assembly is responsible for setting benefits and contributions and amending plan provisions. The Board of Directors for the Diamond State Port Corporation is responsible for setting benefits and contributions and amending plan provisions.

The individual Plans comprising the DPERS are considered part of the State's financial reporting entity and are included in the accompanying financial statements as pension trust funds in the fiduciary funds. All of the investment assets of the Plans, with the exception of the Closed Police Pension Plan, are pooled and invested in the common DPERS Master Trust Fund (Master Trust). Each of the Plans has equity in the Master Trust based on funds contributed and earnings allocated. Individual investments in the Master Trust are not specifically identified to the various Plans.

Additionally, the following non-DPERS funds, described below, have been established under the custody of the State Board of Pension Trustees.

- County and Municipal Police/Firemen's COLA Fund;
- Post-Retirement Increase Fund;
- Delaware Local Government Retirement Investment Pool; and
- Delaware Post-Retirement Health Insurance Premium Fund.

### ***Non-DPERS Fund Descriptions and Contributions***

#### **County and Municipal Police and Firemen's COLA Fund**

During 1990, the passed legislation which established a mechanism for funding post-retirement increases granted by employers who participate in the County and Municipal Police and Firemen's Pension Plans. This mechanism allows the State to appropriate funds relating to a cost of living adjustment (COLA) to a separate County and Municipal Police and Firemen's COLA Fund managed by the Board. The funds are generated by a 0.25% tax on the value of insurance premiums written within the

State. The State and local governments transfer the proceeds of the tax on a per officer basis. The portion of the tax payable relating to the State Police is re-directed into the COLA Fund. When a participating employer grants a post-retirement increase, funds are transferred from the COLA Fund to the employer. The participating employer must provide funds to match the State's contribution.

#### **Post-Retirement Increase Fund (PRI)**

During 1993, the State passed legislation which established a mechanism for funding ad hoc post-retirement increases granted by the General Assembly to employees retired under the State Employees' Plan, the New State Police Plan and the Judiciary Plans (Closed and Revised) beginning with Fiscal Year 1994. The mechanism allows the State to appropriate actuarially determined employer contributions to a separate PRI Fund managed by the Board. When the Legislature grants an ad hoc post-retirement adjustment, funds are transferred from this PRI Fund on a monthly basis based on a five-year actuarial funding schedule to the appropriate pension plan from which the additional benefits are disbursed.

#### **Investment Trust Fund**

In June 1996, the State passed legislation that established the Delaware Local Government Retirement Investment Pool (DELRIP) in the custody of the Board of Pension Trustees to allow local governments the option to pool their pension assets with the Delaware Public Employees' Retirement System. The DELRIP is an external investment pool that allows local governments to maximize their rate of return and reduce administrative expenses related to the investment of funds. There were two participating entities in the DELRIP as of June 30, 2004, which comprises the pool in its entirety.

The DELRIP is subject to the oversight of the System's Investment Committee and not subject to the regulatory oversight of the Securities and Exchange Commission (SEC). The System has not provided or obtained any legal binding guarantees during the year to support the value of shares. The fair value of the portion in the pool is the same as the value of the Master Trust shares.

#### **Post-Retirement Health Insurance Premium Fund**

The Post-Retirement Health Insurance Premium Fund, which was established in June of 2000, is a cost-sharing multiple-employer defined benefit post-employment healthcare plan that covers retired employees of the State Employees' Pension Plan. The State provides health insurance to eligible retirees and their dependents. The State Legislature under 29 Del Code, Chapter 52 has the authority to establish and amend benefit provisions, including contributions requirements. Retired plan members and beneficiaries currently receiving benefits are required to contribute specified amounts monthly toward the cost of health insurance premiums.

In addition to the premium payments described above, the State provides post-retirement health care benefits, in accordance with State statutes, to all employees who retire from the State after meeting the eligibility requirements. The State reimburses substantially all validated claims for medical and hospitalization costs incurred by pre-Medicare retirees and their dependents. The State also pays a fixed amount of \$301.56 per month for a Medicare supplement for each retiree eligible for Medicare. Expenditures for post-retirement health care benefits are recognized as retirees report claims. During the year, General Government expenditures of \$75,429,000 were recognized in the General Fund for post-retirement health care.

### ***Plan Membership, Benefit and Contribution Provisions***

A description of the individual plans including eligibility provisions, types of benefits and contribution requirements are set forth in general terms below and on the following pages. Detailed information regarding these plans is available in the Delaware Code and in the Rules and Regulations of the Board of Pension Trustees.

#### **State Employees' Pension Plan**

Plan Description and Eligibility: The State Employees' Pension Plan is a cost-sharing multiple employer defined benefit plan that covers virtually all full-time or regular part-time employees of the State, including employees of other affiliated entities.

Service Benefits: Final average monthly compensation multiplied by 2.0% and multiplied by years of credited service prior to January 1, 1997 plus final average compensation multiplied by 1.85% and multiplied by years of credited service after December 31, 1996, subject to minimum limitations. For this plan, final average monthly compensation is the monthly average of the highest three years of compensation.

Vesting: Five (5) years of credited service.

Retirement: Age 62 with five (5) years of credited service; age 60 with 15 years of credited service; or after 30 years of credited service at any age

Disability Benefits: Same as Service Benefits. Employee must have five (5) years of credited service.

Survivor Benefits: If employee is receiving a pension or is active with at least five (5) years of credited service, eligible survivor receives 50% (or 75% with 3% reduction of benefit) of the benefit the employee would have received at age 62.

#### Contributions:

- ◆ Employer - Determined by Board of Pension Trustees.
- ◆ Employee - 3% of earnings in excess of \$6,000.

Death Benefit: \$7,000 per member.

#### **Special Pension Plan**

Plan Description and Eligibility: The Special Pension Plan is a cost sharing multiple employer defined benefit plan that covers benefits granted to certain retirees or groups of retirees through legislation passed by the General Assembly.

<u>Service Benefits:</u>	Defined by special legislation.
<u>Vesting:</u>	Not applicable.
<u>Retirement:</u>	Not applicable.
<u>Disability Benefits:</u>	Not applicable.
<u>Survivor Benefits:</u>	Same as State Employees' Plan.
<u>Contributions:</u>	Employer contributions are actuarially determined and fully funded in advance by the General Assembly.
<u>Death Benefit:</u>	\$7,000 per member.

### **New State Police Pension Plan**

Plan Description and Eligibility: The New State Police Pension Plan is a single-employer defined benefit plan that covers all State police officers appointed on or after July 1, 1980.

Service Benefits: 2.5% of final average monthly compensation multiplied by years of credited service up to 20 years, plus 3.5% of final average monthly compensation multiplied by years of service in excess of 20 years. For this plan, final monthly average compensation is the monthly average of the highest three consecutive years of compensation.

Vesting: Ten (10) years of credited service at any age.

Retirement: Age 55 with ten (10) years of credited service; age plus credited service (but not less than 10 years) equals 75; or 20 years of credited service.

Disability Benefits: Duty - *Total Disability* - 75% of compensation plus 10% for each dependent not to exceed 25% for all dependents. *Partial Disability* - calculated the same as Service Benefits subject to minimum 50% of final average compensation.

Non-Duty –same as service benefits.

Survivor Benefits: If employee is receiving a pension, the eligible survivor receives 50% of pension; if employee is active, eligible survivor receives 50% of compensation.

Contributions:

- ◆ Employer - Determined by Board of Pension Trustees.
- ◆ Employee - 7% of compensation.

Death Benefit: \$7,000 per member.

### **Judiciary Pension Plans (Closed and Revised)**

Plan Description and Eligibility:

The Closed Judiciary Pension Plan is a single-employer defined benefit plan that covers members of State Judiciary appointed before July 1, 1980.

The Revised Judiciary Pension Plan is a single-employer defined benefit plan that covers members of State Judiciary appointed on or after July 1, 1980 or members appointed before July 1, 1980 who accept the provisions of this Plan.

Assets of one Plan can be used to satisfy the liabilities of the other Plan.

Service Benefits:

Closed - Three percent (3%) of average annual compensation multiplied by years of credited service, subject to minimum and maximum limitations.



Revised - 1/24th of final average monthly compensation multiplied by years of service up to 12 years, plus 1/48th of final average monthly compensation, multiplied by years of service from 13 to 24 years, subject to maximum limitations.

For this plan, final average monthly compensation is the monthly average of the highest three consecutive years of compensation.

Vesting: 12 years of credited service.

Retirement:

Closed - Age 65 with 12 years of credited service, or any age with 24 years of credited service.

Revised - Age 62 with 12 years of credited service, or any age with 24 years of credited Service.

Disability Benefits: Same as Service Benefits

Survivor Benefits:

Closed - If employee is receiving a pension, then eligible survivor receives 2/3 of pension; if employee is active with 12 years of credited service, eligible survivor receives 2/3 of pension the employee would have been eligible to receive.

Revised - If employee is receiving a pension, then eligible survivor receives 1/2 of pension (2/3 with 3% reduction); if employee is active, eligible survivor receives 2/3 of pension the employee would have received at age 62.

Contributions:

- ◆ Employer - Determined by Board of Pension Trustees.
- ◆ Employee:
  - Closed - \$500 per year for the first 25 years of service.
  - Revised - 3% of earnings that exceed \$6,000 per year, plus 2% of earnings that exceed the Social Security Wage Base for the first 24 years of service.

Death Benefit: Not applicable.

### **County and Municipal Police/Firefighters' Pension Plans (FICA & Non-FICA)**

Plan Description and Eligibility: County and Municipal Police/Firefighters' Pension Plan, both FICA and Non-FICA, are cost-sharing multiple employer defined benefit plans that cover police officers/ firemen employed by a county or municipality of the State which have become part of the Plan.

Service Benefits: 1/40th of final average monthly compensation multiplied by years of credited service, subject to limitations. For this plan, final average monthly compensation is the monthly average of the highest three consecutive years of compensation.

Vesting: Ten (10) years of credited service.

Retirement: Age 62 with ten (10) years of service; age plus credited service (but not less than 10 years) equals 75; or 20 years of credited service.

Disability Benefits:

Duty - Total Disability - 75% of final average compensation plus 10% for each dependent not to exceed 25% for all dependents; Partial Disability - calculated the same as Service benefits.

Non-Duty - Same as Service Benefits.

Survivor Benefits: If employee is receiving a pension, then eligible survivor receives 50% of pension; if employee is active, eligible survivor receives 50% of pension the employee would have received at age 62.

Contributions:

- ◆ Employer - Determined by Board of Pension Trustees.
- ◆ Employee - FICA covered - 5% of compensation.  
Non-FICA covered - 7% of compensation.

Death Benefit: Not applicable.

**County and Municipal Other Employees' Pension Plan**

Plan Description and Eligibility: County and Municipal Other Employees' Pension Plan is a cost-sharing multiple employer defined benefit plan that covers employees other than police officers and fire fighters of counties or municipalities which have become part of the Plan.

Service Benefits: 1/60th of final average monthly compensation multiplied by years of credited service, subject to maximum limitations. For this plan, final average monthly compensation is the monthly average of highest five years of compensation.

Vesting: Five (5) years of credited service.

Retirement: Age 62 with five (5) years of credited service, age 60 with 15 years of credited service, or after 30 years of credited service.

Disability Benefits: Same as Service Benefits. Employee must have five (5) years of credited service.

Survivor Benefits: If employee is receiving a pension or is active with at least five (5) years of credited service, then eligible survivor receives 50% of pension the employee would have received at age 62.

Contributions:

- ◆ Employer - Determined by Board of Pension Trustees.
- ◆ Employee - 3% of earnings in excess of \$6,000, plus 2% of earnings that exceed the Social Security Wage Base.

Death Benefit: Not applicable.

**Volunteer Firemen's Pension Plan**

Plan Description and Eligibility: The Volunteer Firemen's Pension Plan is a cost-sharing multiple employer defined benefit plan which covers all actively participating volunteers of fire departments, ladies auxiliaries, or ambulance organizations within the State of Delaware.

Service Benefits: \$5 multiplied by years of credited service (not to exceed 25 years) per month.

Vesting: Ten (10) years of credited service.

Retirement: Age 60 with ten (10) years credited service.

Disability Benefits: Not applicable.

Survivor Benefits: Not applicable.

Contributions:

- ◆ Employer - Determined by Board of Pension Trustees.
- ◆ Volunteer Member - \$60 per member per calendar year.

Death Benefit: Not applicable.

### **Diamond State Port Corporation Pension Plan**

Plan Description and Eligibility: The Diamond State Port Corporation Pension Plan is a single-employer defined benefit plan that covers all employees of the Diamond State Port Corporation.

Service Benefits: 1.75% of final average monthly compensation multiplied by the years of credited service (not to exceed 30 years). For this plan, final average monthly compensation is the monthly average of the highest consecutive five (5) years of compensation within the last ten years of employment.

Vesting: Five (5) years of credited service.

Retirement: Age 65 with five (5) years of credited service, or age (not less than 55 years) plus credited service equals 90.

Disability Benefits: Same as Service Benefits. Employee must have fifteen (15) years of credited service.

Survivor Benefits: If employee is receiving a pension or is active with at least fifteen (15) years of credited service, then eligible survivor receives 50% of pension the employee would have received at age 65.

Contributions:

- ◆ Employer - Determined by Board of Pension Trustees.
- ◆ Employee - 2% of compensation.

Death Benefit: Not applicable.

### **Closed State Police Pension Plan**

Plan Description and Eligibility: The Closed State Police Pension Plan is a single-employer defined benefit plan that covers all State police officers appointed before July 1, 1980.

Service Benefits: 50% of monthly salary.

Vesting / Retirement: 20 years of credited service or age 55.

Disability Benefits: Duty - 75% of salary. Non-Duty - 50% of salary.

Survivor Benefits: If employee is active or is receiving a service or service-related disability pension, the eligible survivor receives 75% of pension; if employee is receiving a non-service related disability pension, eligible survivor receives 50% of pension.

Contributions:

- ◆ Employer - The Closed State Police Plan is funded on a pay-as-you-go basis.
- ◆ Employee - 5% of salary with 20 years or less of credited service; 2% of salary with over 20 years credited service.

Death Benefit: \$7,000 per member.

### **Historical Trend Information**

Historical trend information for the current year and the preceding five years designed to provide information about progress made by the individual plans in accumulating sufficient assets to pay benefits when due is presented in the separately issued financial report of the DPERS.

The DPERS issues a publicly available financial report that includes financial statements and required supplementary information for each of the individual plans and funds identified above. The financial report may be obtained by writing to the State Board of Pension Trustees and Office of Pensions, McArdle Building, Suite #1, 860 Silver Lake Boulevard, Dover, Delaware 19904-2402.

### Pension Investments

As of June 30, 2004, the following managers have investments at fair value in excess of 5% of the DPERS net assets held in trust for pension benefits:

	Fair Value (Expressed in Thousands)
Mellon Capital Asset Allocation Fund	\$ 1,244,914
T. Rowe Price Natural Resource	444,962
Oaktree International Convertibles	373,185
Lincoln Capital - Fixed	<u>333,855</u>
Total	<u>\$ 2,396,916</u>

### NET PENSION OBLIGATION (NPO)

The Annual Pension Cost (APC) and Net Pension Obligation (NPO) for the Closed State Police Plan for the fiscal years ended June 30, 2004, 2003, and 2002 are presented below.

#### Net Pension Obligation (NPO)

	Fiscal Year Ended June 30, 2004	Fiscal Year Ended June 30, 2003	Fiscal Year Ended June 30, 2002
	(Expressed in Thousands)		
Annual Required Contribution	\$ 27,747	\$ 27,654	\$ 27,831
Interest on Net Pension Obligation	6,849	6,099	5,257
Adjustment to Annual Required Contribution	<u>(7,075)</u>	<u>(6,265)</u>	<u>(5,371)</u>
Annual Pension Cost	27,521	27,488	27,717
Less Contributions Made	<u>(19,480)</u>	<u>(18,667)</u>	<u>(17,805)</u>
Increase in Net Pension Obligation	8,041	8,821	9,912
Net Pension Obligation, Beginning of Year	<u>80,577</u>	<u>71,756</u>	<u>61,844</u>
Net Pension Obligation, End of Year	<u>\$ 88,618</u>	<u>\$ 80,577</u>	<u>\$ 71,756</u>

**Deferred Compensation Plan**

The State offers its permanent employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The Plan, available to all State of Delaware employees, permits them to defer a portion of their salary to future years. Participation in the Plan is optional. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency. The Plan changed in January 2001 to include an employer-matching contribution. The State will match the first \$10 per pay contributed by employees who have worked for the State at least for six months. Maximum annual State match per employee is \$260. The State contribution totaled \$1,825,070 for the year ended June 30, 2004.

***Delaware Transportation Authority***

Generally, employees of the Expressways Operations/Toll Administration are covered under DPERS. The Delaware Transit Corporation (DTC), a subsidiary public corporation of the Delaware Transportation Authority, contributes to two single-employer defined benefit plans consisting the Contributory Pension Plan and the Delaware Transit Corporation (DTC) Pension Plan. Each plan provides retirement, disability and death benefits to plan members and beneficiaries. Each plan issues a publicly available financial report that includes financial statements and required supplementary information. Those reports may be obtained by writing or calling the Delaware Transit Corporation at 900 Public Safety Boulevard, Dover, DE 19901.

The trustees of each plan establish and may amend the contribution requirements of plan members and DTC. The most recent information available for DTC's annual pension cost and related information for each plan may be found in Required Supplementary Information on page 97.

Effective January 1, 2003, the Contributory Pension Plan contribution and employer match percentages increased from 3.0% to 5% for North District Fixed Route operators and maintenance personnel. The contribution and employer match percentages for Paratransit operators and South District Fixed Route operators increased from 3.0% to 5.0% effective July 1, 2003.

Required supplementary information concerning funding policies and annual pension costs is included on page 98. Annual pension cost is equal to the respective plans required and actual contributions.

**Three-Year Trend Information**

(Expressed in Dollars)

	Plan Year Ended	Contribution Made	Annual Pension Cost (APC)	Percent Of APC Contributed	Net Pension Obligation
DTC Pension Plan	06/30/2004	\$ 820,350	\$ 749,796	109.41%	-
	06/30/2003	545,328	693,100	78.68%	-
	06/30/2002	975,255	641,054	152.13%	-
Contributory Pension Plan	12/31/2003	\$ 548,215	\$ 913,947	60.00%	-
	12/31/2002	346,939	563,584	61.56%	-
	12/31/2001	326,681	256,801	127.21%	-

N/A = Not Applicable

**Component Units*****Delaware State Housing Authority (DSHA)***

All full time or regular part-time State employees of the DSHA are covered under the DPERS plan, including post-retirement health care. For the year ended June 30, 2004, the Authority was required to contribute 11.56% of covered payroll to the DPERS plan. The Authority's contribution to the DPERS for the year ended June 30, 2004 was \$213,631, equal to the required contribution for the year. Full-time non-state employees of the Public Housing Program and Section 8 Program are covered by the "Housing-Renewal and Local Agency Retirement Plan," a defined contribution plan funded by contributions from both the Authority and the covered employees. Non-State employees of the DSHA are required to contribute 3.5% of their base salary. The DSHA's contribution rate of annual salaries is 11.56% for the period ended June 30, 2004. Total contributions made for the year amounted to \$289,416.

The Authority provides post-retirement health care benefits, in accordance with Authority General Order Number 325, to all non-state employees who retire from the Authority after meeting the eligibility requirements. Currently, five retirees meet those requirements. Health care benefits paid during fiscal 2004 totaled \$28,980. The set aside balance, which is held in the State of Delaware investment pool, totaled \$235,926 as of June 30, 2004. The Authority decided the current set aside balance was sufficient for fiscal year 2004 and did not set aside additional funds.

***Diamond State Port Corporation and Delaware State University***

Generally, employees of these discretely presented component units are covered under DPERS.

**NOTE 15. AFFILIATED ORGANIZATIONS****Delaware State Lottery*****Multi-State Lottery Association***

The Multi-State Lottery Association (MUSL) was established in 1987. Its members include the Delaware State Lottery, an enterprise fund, and twenty-four other state lotteries. MUSL is governed by a Board of Directors, of which each member lottery is represented. The Board's responsibilities are to initiate, promulgate, and administer a multi-state lottery game for the mutual benefit of the member lotteries.

The total amount held as a deposit by the MUSL as of June 30, 2004, was \$1,717,955. This amount, reported by the Lottery as restricted assets and as liabilities payable from restricted assets, represents funds to be paid to the State of Delaware, the Powerball game ends, if MUSL is not required to use a portion of the Lottery's reserves it holds.

Complete separate financial statements for MUSL may be obtained at the Multi-State Lottery Association, 1701 48<sup>th</sup> Street, Suite 210, West Des Moines, IA 50266-6723.

**DeIDOT Fund*****Delaware Transportation Authority***

During fiscal year 1998, Expressways Operations/Toll Administration entered into a regional electronic toll collection system consortium. The consortium includes an agreement among member jurisdictions to share in the potential revenues and costs associated with the construction, financing and operations of an electronic toll collection customer service center (CSC). The CSC collects tolls and violation fees from motorists in each member jurisdiction and remits to each jurisdiction their share of tolls collected based upon actual road usage.

The CSC will also lease fiber optic transmission lines to the public, which will generate rental income to the CSC. The rental income and violation fees are expected to exceed the costs associated with operating the CSC. In the event that the CSC generates costs in excess of revenues during its ten-year operating term, each member jurisdiction will be obligated to finance their share of this operating deficit under the terms of a True-Up Agreement, which each member jurisdiction has signed.

At June 30, 2004 and June 30, 2003, a True-Up study revealed a probable liability relating to the above True-Up Agreement. While the exact amount of this liability, due in March 2008, is not known, a reasonable estimate based on information currently available is \$12,000,000. This liability has been discounted to its present value based on the average investment rate of the Trust Fund at fiscal year end. The

discounted amount of \$11,083,932 is recorded in claims and judgments at June 30, 2004. To accumulate funds for future payment of this contingency, the Delaware Transportation Authority is earmarking funds within its operating budget.

On March 25, 2003, the Trust Fund withdrew from the regional consortium that was governing the E-Zpass operation jointly with three agencies from other states. As of November 30, 2003, the Trust Fund has been operating its E-ZPass system independent of the regional consortium. According to the withdrawal agreement, the Trust Fund has received approximately \$7.6 million for the completion of the fiber optic system. This amount was initially recorded as deferred revenue and vendor retainage payable and will be recorded as income as expenses are incurred. For the year ended June 30, 2004, expenses related to E-ZPass of \$4,246,306 were included in miscellaneous revenue and Expressways /Operations/Toll Administration and interstate operating expense in the statement of revenues, expenses and change in fund net assets. The Trust Fund has agreed to pay its share of the True-Up due in March 2008.

Audited statements for the CSC may be obtained from Adesta Transportation Inc., 200 East Park Drive, Suite 600, Mt. Laurel, New Jersey 08054.

#### **NOTE 16. COMMITMENTS**

The State has entered into various contractual commitments that contracts for services and for construction of various highway and capital projects. These commitments are expected to be funded from existing program resources, current and future appropriations and from the proceeds of revenue and general obligation bonds to be issued. Commitments of the Governmental funds totaling \$290.5 million are shown on the balance sheet as Encumbrances. Commitments of the Proprietary fund activities include \$197.7 million for the DelDOT fund and \$120.0 million for the Lottery.

#### **NOTE 17. CONTINGENCIES**

Various parties have made claims against the State. For those cases in which it is reasonably possible that a loss will be incurred and in which the amount of the potential judgment can be reasonably estimated, the State estimates the liability to be in the range of \$22.3 million – \$40.8 million, based on data provided by the State Attorney General. The State recognized \$1.9 million as General Government claims and judgments liabilities for pending litigation settlements estimated to be probable as of June 30, 2004. In the opinion of the Attorney General of the State however, the remaining cases are either subject to a valid defense or are not expected to result in an impairment of the State's financial position. Management believes the settlement in aggregate of claims outstanding will not result in amounts material to the financial statements of the State.



The State receives significant financial assistance from the federal government in the form of grants and entitlements. The right to these resources is generally conditioned upon compliance with terms and conditions of the grant agreements and applicable federal regulations, including the expenditure of the resources for eligible purposes. Substantially all grants are subject to financial and compliance audits by the grantors. Any disallowances as a result of these audits become a liability of the State. The State does not believe that the liabilities that may result from such audits for periods through June 30, 2004 would have a material effect on its financial position or the results of operations.

The State Lottery has discharged its primary responsibility for payment of annual installments (generally 14 to 20 years) to winners of jackpots greater than \$150,000 by purchasing annuities from private insurance companies. The Lottery remains liable for future periodic payments of deferred prize obligations (approximately \$11.8 million at June 30, 2004) in the event that the annuity issuers default on their obligations.

#### **NOTE 18. SUBSEQUENT EVENT**

##### ***DeIDOT Fund***

On October 20, 2004, the Delaware Transportation Authority issued \$167.6 million in Transportation System Senior Revenue Bonds. These serial bonds mature between July 1, 2005 and July 1, 2024 and bear average interest rates of 3.89%. A portion of these proceeds, \$73.5 million was used to advance refund \$67.4 million of senior bonds. The remaining funds were used to provide funds for capital improvements to the State's transportation system.

#### **NOTE 19. PRIOR PERIOD ADJUSTMENT**

##### ***DELDOT Fund***

A prior period adjustment in the amount of \$2,684,000 was made to correct errors in the calculation of depreciation for certain revenue and service vehicles, restating net assets at June 30, 2003 from \$2,763,015,000 to \$2,760,331,000.

##### **Component Units**

##### ***Delaware State Housing Authority***

Beginning net assets of the Authority as of June 30, 2003 were restated for prior period adjustments. The adjustments principally relate to the HOME Program loan modification forgiving portion of accrued interest. Net assets of the Authority as of June 30, 2003 have been restated from \$223,388,000 to \$223,074,000.

***Delaware State University***

Beginning net assets of the Delaware State University as of June 30, 2003 have been restated from \$130,170,612 to \$129,021,896 due to the inclusion of the deficit net asset balance of the DSU Student Housing Foundation, a component unit of the University.

***Delaware Charter Schools***

Beginning net assets of the Delaware Charter Schools as of June 30, 2003 were restated by \$4,403,000, relating to the inclusion of a component unit. Net assets of the Delaware Charter Schools as of June 30, 2003 were restated from \$9,524,000 to \$13,927,000.

**State of Delaware  
Comprehensive Annual  
Financial Report**

**Required  
Supplementary  
Information**

## NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

### BUDGETARY REPORTING

#### BUDGETARY BASIS VS. GAAP

While GAAP requires the use of the fund structure described in Note 1C, the State's budget system uses only a General Fund and a Special Fund, each of which uses the basis of accounting described below. Additionally, the activities of certain component units of the State, which are not substantially supported by tax revenues, are not included in the budget data. Reconciliation of the accrual adjustments necessary to convert budgetary basis information to GAAP basis is presented in Required Supplementary Information.

The State Constitution requires the Governor to prepare and submit to the General Assembly a State budget for the ensuing year. The State budgets and controls its financial activities on the cash basis of accounting. In compliance with State law, the State records its financial transactions in either of two major categories -- the General Fund or the Special Fund. References to these two funds in this document include the terms "budgetary" or "budgetary basis" to differentiate them from the GAAP funds of the same name which encompass different funding categories. The General Assembly enacts the budget through the passage of specific line-item appropriations by department, the legal level of budgetary control, the sum of which must not exceed 98 percent of the estimated revenues and available unencumbered cash balance from the prior year pursuant to the State Constitution. The Governor has the power to approve or veto each appropriation passed by the General Assembly.

The budgetary General Fund provides for the cost of the State's general operations and is credited with all tax and other revenue of the State not dedicated to budgetary Special Funds. Certain Special Funds are subject to appropriation, referred to herein as budgetary or appropriated Special Funds. Unexpended appropriations at year-end are available for subsequent expenditure to the extent that they have been encumbered at that date or legislatively extended for another year. Budget data represents original appropriations modified by interdepartmental transfers, supplemental, continuing, and carried-over encumbered appropriations. Subsequent modifications to the budget require the approval of the Controller General and the Budget Director. Summary information regarding individual department budgets and the compliance with the legal level of budgetary control is presented on the following pages.

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders) outstanding at year-end do not constitute expenditures or liabilities and are reported as reservations of fund balances because the commitments will be honored during the subsequent year.

The Budget schedules in Required Supplemental Information a) reflect the adjustments made to increase the Special Fund's excess of revenues over expenditures for certain revenue sources not previously recognized; b) eliminates the net activity of certain operations that are accounted for within both the Special Fund and also in the separate accounts of certain component units or agency funds that are not principally accounted for within the Special Fund; and c) presents the accrual adjustments necessary to convert budgetary basis information to GAAP basis.

### **Statutory/Budgetary Presentation**

The Budgetary Comparison Schedule – Budget to Actual (Non-GAAP Budgetary Basis) presented on the following pages provides a comparison of the original and final legally adopted budget with actual data on a budgetary basis.

The original budget and related estimated revenues represent the spending authority enacted into law by the appropriations bill as of June 30, 2003, and does not include encumbrances and multi-year projects budgetary carry-forwards from the prior fiscal year. Generally accepted accounting principles (GAAP) require that the final legal budget be reflected in the “final budget” column, therefore updated revenue estimates available for appropriations as of the last Delaware Economic and Financial Advisory Council (DEFAC) meeting in June 2004, as well as the amounts shown in the original budget, are reported. The final legal budget also reflects encumbrances and multi-year projects budgetary carry-forwards from the prior fiscal year.

The tables on the following two pages represent the Budgetary Statements of Revenues, Expenditures and Changes in Fund Balance – General and Special Funds. Also included is a schedule showing the Budgetary Fund balance designations. Of the \$645.7 million Budgetary General Fund Balance at June 30, 2004, \$148.2 million is reserved for the Budget Reserve Account and \$240.1 million is designated as continuing and encumbered appropriations. The \$257.4 million of undesignated fund balance, for the most part, is not available for new spending as these funds have been committed based on State statutes.

**Budgetary Comparison Schedule - General Fund**  
**Budget to Actual (Non-GAAP Budgetary Basis)**  
**For the Fiscal Year Ended June 30, 2004**  
(Expressed in Millions)

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
<b>REVENUES</b>				
Personal Income Taxes	\$ 734.1	\$ 774.8	\$ 715.4	\$ (59.4)
Business Taxes	1,035.0	1,264.2	1,323.8	59.6
Other Taxes	121.1	176.8	177.5	0.7
License, Permits, Fines and Fees	160.8	195.5	184.5	(11.0)
Interest Earnings	20.7	8.0	9.0	1.0
Lottery Sales	213.0	222.0	222.0	0.0
Other Non-Tax Revenue	73.3	80.9	103.2	22.3
Total revenues	<u>2,358.0</u>	<u>2,722.2</u>	<u>2,735.4</u>	<u>13.2</u>
<b>Expenditures</b>				
Legislature	12.0	14.1	10.9	(3.2)
Executive	85.1	131.5	82.4	(49.1)
Department of Technology & Information	29.3	35.8	33.3	(2.5)
Other Elective Offices	44.2	63.7	63.4	(0.3)
Department of State	14.7	22.4	15.0	(7.4)
Department of Finance	17.2	35.9	30.1	(5.8)
Department of Administrative Services	43.0	92.0	55.0	(37.0)
Department of Agriculture	6.6	7.7	7.2	(0.5)
Department of Elections	3.3	5.4	4.3	(1.1)
Advisory Council for Exceptional Citizens	0.1	0.1	0.1	0.0
Department of Health & Social Services	653.5	708.7	652.6	(56.1)
Department of Services to Child/Youth/Families	94.1	100.5	93.9	(6.6)
Judicial	66.3	72.6	69.8	(2.8)
Legal	28.6	29.6	29.2	(0.4)
Department of Correction	189.3	195.8	189.6	(6.2)
Department of Safety & Homeland Security	91.0	97.6	95.9	(1.7)
Fire Prevention Commission	3.9	4.3	4.0	(0.3)
Delaware National Guard	3.6	4.0	3.4	(0.6)
Natural Resources and Environmental Control	35.6	57.1	43.1	(14.0)
Labor	6.1	6.2	6.0	(0.2)
Higher Education	200.7	211.5	207.5	(4.0)
Department of Education	816.6	927.2	857.0	(70.2)
Total expenditures	<u>2,444.8</u>	<u>2,823.7</u>	<u>2,553.7</u>	<u>(270.0)</u>
Excess (deficiency) of revenues over expenditures	(86.8)	(101.5)	181.7	(256.8)
<b>Budgetary fund balance, beginning of year</b>	<u>464.0</u>	<u>464.0</u>	<u>464.0</u>	<u>0.0</u>
<b>Budgetary fund balance, end of year</b>	<u>\$ 377.2</u>	<u>\$ 362.5</u>	<u>\$ 645.7</u>	<u>\$ (256.8)</u>
<b>Budgetary Fund Balance</b>				
Designated:				
Budget reserve account			\$ 148.2	
Continuing and encumbered appropriations			240.1	
Undesignated			<u>257.4</u>	
Total			<u>\$ 645.7</u>	

(See Budgetary Basis vs. GAAP in Notes to Required Supplementary Information)

**Budgetary Comparison Schedule - Special Fund  
Budget to Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended June 30, 2004**

(Expressed in Millions)

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
<b>REVENUES</b>				
Personal Income Taxes	\$ 0.0	\$ 0.0	\$ 1.2	\$ 1.2
Business Taxes	25.8	25.8	12.0	(13.8)
Other Taxes	4.0	4.0	15.4	11.4
License, Permits, Fines and Fees	48.2	48.2	83.7	35.5
Rentals and Sales	15.5	15.5	11.5	(4.0)
Interest Earnings	3.7	3.7	12.3	8.6
Grants	3.4	3.4	26.7	23.3
Other Non-Tax Revenue	353.8	353.8	400.5	46.7
<b>Total Revenues</b>	<b>454.4</b>	<b>454.4</b>	<b>563.3</b>	<b>108.9</b>
<b>Expenditures</b>				
Executive	94.1	97.7	42.2	(55.5)
Department of Technology & Information	22.3	29.2	19.1	(10.1)
Other Elective Offices	22.7	24.2	21.6	(2.6)
Department of State	15.3	19.8	13.9	(5.9)
Department of Finance	46.9	89.5	74.2	(15.3)
Department of Administrative Services	21.4	24.6	19.9	(4.7)
Department of Agriculture	4.1	4.2	3.2	(1.0)
Department of Health & Social Services	63.5	75.7	50.8	(24.9)
Department of Services to Child/Youth/Families	22.6	27.4	17.4	(10.0)
Judicial	8.6	9.4	7.4	(2.0)
Legal	5.5	8.7	6.3	(2.4)
Department of Correction	3.7	5.4	2.4	(3.0)
Department of Safety & Homeland Security	7.6	8.3	6.5	(1.8)
Fire Prevention Commission	2.2	2.4	1.7	(0.7)
Natural Resources and Environmental Control	46.6	52.4	28.0	(24.4)
Transportation	270.1	167.3	185.8	18.5
Labor	15.9	17.0	14.4	(2.6)
Education	3.5	10.3	4.0	(6.3)
<b>Total Expenditures</b>	<b>676.6</b>	<b>673.5</b>	<b>518.8</b>	<b>(154.7)</b>
Excess (Deficiency) of Revenues Over Expenditures	(222.2)	(219.1)	44.5	263.6
<b>Budgetary Fund Balance, Beginning of Year</b>	<b>309.8</b>	<b>309.8</b>	<b>309.8</b>	<b>0.0</b>
<b>Budgetary Fund Balance, End of Year</b>	<b>\$ 87.6</b>	<b>\$ 90.7</b>	<b>\$ 354.3</b>	<b>\$ 263.6</b>
<b>Budgetary Fund Balance</b>				
Designated:				
Delaware Health Fund			\$ 76.5	
Department of Administrative Services			19.0	
Department of Finance			6.6	
Department of Natural Resources and Environmental Control			169.5	
Miscellaneous designated funds			82.7	
<b>Total</b>			<b>\$ 354.3</b>	

(See Budgetary Basis vs. GAAP in Notes to Required Supplementary Information)

## Statutory/Budgetary Reconciliations

Since accounting principles applied for purposes of developing data on a budgetary basis differ significantly from those used to present financial statements in conformity with GAAP, a reconciliation is required of resulting basis, perspective and entity differences in the revenues in excess of (less than) expenditures and other financing sources (uses) between budgetary and GAAP presentations.

The following two schedules represent the accrual adjustments necessary to convert budgetary basis information to GAAP basis.

### Budget vs. GAAP Revenue Reconciliation For the Fiscal Year Ended June 30, 2004

(Expressed in Millions)

Budget Basis General and Special Fund Revenues for fiscal year 2004		\$ 3,298.7
Non Appropriated Revenue by Category:		
Other Revenue	\$ 187.4	
License, Fees, Permits, and Fines	33.1	
Personal, Business and Other Taxes	44.4	
Federal Government	15.3	
Rentals and Sales	12.2	
Interest and Other Investment Income	7.0	
Accrued Revenue	34.7	
Reclassification of Revenue Received from Federal Government	26.8	
Other Accruals and Adjustments	(15.0)	
Appropriated Special Fund Revenues for the Department of Transportation	(10.0)	
Appropriated Special Fund Revenues for the Delaware State Housing Authority	(10.4)	
Accounts Payable for Tax Refunds	(25.4)	
Transfer in from Local Schools for Debt Service Payments	(27.5)	
Appropriated Special Fund Revenues for the Delaware State Lottery	(41.7)	
Enterprise Fund Revenues of the Department of Transportation	(190.1)	
Lottery Sales	<u>(284.2)</u>	
 Total General Fund Revenues for the fiscal year ended June 30, 2004		 3,055.3
 Federal Funds Revenue		 841.9
Local School Fund Revenue		369.4
Capital Projects Fund Revenue		<u>0.1</u>
 Total GAAP Basis Governmental Funds Revenue for fiscal year 2004		 <u><u>\$ 4,266.7</u></u>



**Budget vs. GAAP Expenditure Reconciliation**  
**For the Fiscal Year Ended June 30, 2004**

(Expressed in Millions)

Total Budget Basis General and Special Fund Expenditures for fiscal year 2004		\$ 3,072.5
Non Appropriated Expenditures by Function:		
General Government	\$ 524.4	
Health & Children's Services	13.3	
Judicial & Public Safety	13.0	
Natural Resources and Environmental Control	63.1	
Transportation	8.2	
Labor	6.8	
Education	49.2	
Thoroughbred and Harness Racing Commissions	37.5	
Delaware Department of Transportation Expenditures		
Reclassified for Enterprise Fund Reporting	(194.1)	
Delaware State University Expenditures	(30.0)	
Debt Service Expenditures	(135.2)	
Appropriated Special Fund Expenditures not included in the General Fund	(58.6)	
Accruals and Adjustments for GAAP Reporting	<u>(318.7)</u>	
 Total General Fund Expenditures for the fiscal year ended June 30, 2004		 3,051.4
 Federal Revenue Funds Expenditures		 810.0
Local School District Funds Expenditures		345.0
Capital Projects Funds Expenditures		<u>165.7</u>
 Total GAAP Basis Governmental Funds Expenditures for the fiscal year ended June 30, 2004		 <u><u>\$ 4,372.1</u></u>

## Required Supplementary Information

### Information About Infrastructure Assets Reported Using the Modified Approach

As allowed by GASB Statement No 34, Basic Financial Statements – and Management’s Discussion and Analysis – for State and Local Governments, the State has adopted an alternative process to recording depreciation expense on selected infrastructure assets. Under this alternative method, referred to as the modified approach, the State expenses certain maintenance and preservation costs and does not report depreciation expense. Assets accounted for under the modified approach include approximately 11,057 centerline miles and approximately 1,386 bridges that the State is responsible to maintain.

The condition of the State’s road pavement is measured using the Overall Pavement Condition (OPC) system, which is based on the extent and severity of various pavement distresses that are visually observed. The OPC system uses a measurement scale that is based on a condition index ranging from 0 for poor pavement to 5 for pavement in excellent condition.

The condition of bridges is measured using the “Bridge Condition Rating” (BCR) which is based on the Federal Highway Administration (FHWA) Coding Guide, “Recording and Coding Guide for the Structure Inventory and Appraisal of the Nation’s Bridges.” The BCR uses a measurement scale that is based on a condition index ranging from 0-9, 0-4 for substandard bridges and 9 for bridges in perfect condition. For these reporting purposes, substandard bridges are classified as those with a rating of 4 or less. The good or better condition bridges were taken as those with ratings of between 6-9. A 5 rating is considered fair. The information is taken from past “Bridge Inventory Status” reports.

It is the State’s policy to maintain at least 75 percent of its highways and bridge system at a good or better condition level. No more than 10 percent of bridges and 15 percent of roads should be in substandard condition. The Department of Transportation will perform condition assessments of eligible infrastructure assets at least every three years. Currently, road condition assessments are conducted every year and bridge condition assessments are conducted, for the most part every two years.

State of Delaware  
Department of Transportation  
Supplementary Information for Government That Use the  
Modified Approach for Infrastructure Assets

Structural Rating Numbers and Percentages for Bridges

Calendar Year Ended December 31

BCR Condition	Rating	2003		2002		2001	
		Number	Percent	Number	Percent	Number	Percent
Good	6-9	1,012	74.5	1,011	72.9	1,057	77.7
Fair	5	259	19.0	273	19.7	232	17.1
Poor	1-4	89	6.5	102	7.4	70	5.2
Totals		1,360		1,386		1,359	

Deck Rating Numbers and Percentages for Bridges

Calendar Year Ended December 31

OPC Condition	Rating	2003		2002		2001	
		Square Meters	Percent	Square Meters	Percent	Square Meters	Percent
Good	6-9	6,932,464	97.0	6,522,812	76.0	6,573,433	76.0
Fair	5	172,061	2.4	1,650,368	19.2	1,570,299	18.2
Poor	1-4	40,677	0.6	480,228	5.4	506,866	5.8
Totals		7,145,202		8,653,408		8,650,618	

Center-Line Mile Numbers and Percentages for Road Pavement

Calendar Year Ended December 31

OPC Condition	Rating	2003		2002		2001	
		Center-Line Mile	Percent	Center-Line Mile	Percent	Center-Line Mile	Percent
Good	3.0-5.0	3,459	77.5 %	3,196	76.6%	973	80.8%
Fair	2.5-3.0	641	14.4%	568	13.6%	136	11.3%
Poor	Below 2.5	364	8.1%	411	9.8%	95	7.9%
Totals		4,464		4,175		1,204	

Comparison of Estimated-to-Actual Maintenance/Preservation

(Expressed In Thousands)

	Fiscal Year				
	2004	2003	2002	2001	2000
Estimated	\$ 122,622	\$129,180	\$ 97,341	\$ 51,275	\$ 50,854
Actual	\$ 133,765	\$146,352	\$126,540	\$132,454	\$116,158

## Required Supplementary Information – Pensions

The following tables present additional information related to funding status and progress, annual pension costs and actuarial methods and assumptions. It is intended to help readers assess the individual plans' funding status on a going-concern basis and assess progress made in accumulating sufficient assets to pay benefits when due.

### Delaware Public Employees' Retirement System (DPERS)

The amount shown below as "actuarial accrued liability" is a measure of the difference between the actuarial present value of future plan benefits, and the actuarial present value of future normal cost.

#### Delaware Public Employees' Retirement System Schedule of Funding Status and Progress

(Expressed in Thousands)

Plan	Actuarial Valuation Date	(1) Actuarial Value of Assets	(2) Actuarial Accrued Liability (AAL)	(3) Unfunded AAL		(4) Funded Ratio (1) / (2)	(5) Annual Covered Payroll	(6) UAAL/ (Excess) as % of Covered Payroll (3) / (5)
				AAL	AAL (Excess of Assets over Liabilities) (2) - (1)			
State Employees' *	6/30/04	\$ 5,387,560	\$ 5,529,927	\$ (157,633)		103.0%	\$ 1,399,279	(11.3%)
	6/30/03	5,125,442	4,794,944	(330,498)		106.9%	1,355,800	(24.4%)
	6/30/02	4,956,156	4,521,732	(434,424)		109.6%	1,351,112	(32.2%)
Special	6/30/04	\$ 933	\$ 785	\$ (148)		118.9%	N/A	N/A
	6/30/03	1,009	768	(241)		131.4%	N/A	N/A
	6/30/02	1,832	742	(1,090)		246.9%	N/A	N/A
Closed State Police +	6/30/04	\$ 2,979	\$ 285,044	\$ 282,065		1.0%	\$ 2,608	10,815.4%
	6/30/03	2,322	318,250	315,928		0.7%	2,869	11,011.8%
	6/30/02	2,036	318,687	316,651		0.6%	3,105	10,198.1%
New State Police *	6/30/04	\$ 134,507	\$ 128,932	\$ (5,575)		104.3%	\$ 36,718	(15.2%)
	6/30/03	120,457	106,272	(14,185)		113.3%	31,778	(44.6%)
	6/30/02	109,615	91,928	(17,687)		119.2%	30,281	(58.4%)
Judiciary*	6/30/04	\$ 32,841	\$ 38,864	\$ 6,023		84.5%	\$ 7,672	78.5%
	6/30/03	30,961	31,319	1,358		95.8%	7,173	18.9%
	6/30/02	29,049	30,122	1,073		96.4%	7,329	14.6%
Diamond State Port Corporation	6/30/04	\$ 8,140	\$ 9,049	\$ 909		88.5%	\$ 8,950	10.2%
	6/30/03	7,328	7,056	(272)		103.9%	8,636	(3.1%)
	6/30/02	6,675	6,617	(58)		100.9%	9,354	(0.6%)
County and Municipal Police and Firefighters'	6/30/04	\$ 48,983	\$ 45,204	\$ (3,689)		108.2%	\$ 27,930	(13.2%)
	6/30/03	41,228	36,698	(4,530)		112.3%	24,128	(18.8%)
	6/30/02	35,053	30,344	(4,709)		115.5%	21,342	(22.1%)
County and Municipal Other Employees'	6/30/04	\$ 4,275	\$ 3,340	\$ (935)		128.0%	\$ 7,474	(12.5%)
	6/30/03	3,602	3,332	(270)		108.1%	6,209	(4.3%)
	6/30/02	3,033	2,816	(217)		107.7%	2,545	(8.5%)
Volunteer Firemen's	6/30/04	\$ 10,121	\$ 21,950	\$ 11,829		46.1%	5,055	\$ 2,340
	6/30/03	9,644	15,619	5,975		61.7%	4,933	1,211
	6/30/02	9,333	14,940	5,607		62.5%	4,856	1,155

\* Excludes liability and amortization payments due to ad hoc benefit adjustments. This liability is funded from the Post-Retirement Increase Fund and is funded over five years.

+ The Closed State Police Pension Plan is a pay-as-you-go pension plan.

++ Not expressed in thousands.

## Annual Pension Cost, Actuarial Methods and Assumptions - DPERs

The schedules below provide information concerning annual pension costs. Annual pension cost for each plan, except the Closed State Police Plan, is equal to the respective plan's required and actual contributions for the fiscal year ended June 30, 2004.

### Annual Pension Cost, Actuarial Methods and Assumptions

(Expressed in Thousands)

Plan	State Employees'	Special	Closed State Police	New State Police	Judiciary
Annual Pension Cost	\$ 57,459	N/A	\$ 27,747	\$ 3,125	\$ 1,235
Actuarial Valuation Date	6/30/04	6/30/04	6/30/04	6/30/04	6/30/04
Actuarial Cost Method	Entry Age Normal	N/A	Entry Age Normal	Entry Age Normal	Entry Age Normal
Amortization Method	Level Percent Closed for Plan Bases & Open for Aggregate Gain/Loss	N/A	Level Percent Closed	Level Percent Closed	Level Percent Closed
Remaining Amortization Period	16.1 years	N/A	32 years	16 years	17 years
Asset Valuation Method	5-year Smoothed Market	5-year Smoothed Market	5-year Smoothed Market	5-year Smoothed Market	5-year Smoothed Market
Actuarial Assumptions:					
Investment rate of return	8.0%	8.0%	8.0%	8.0%	8.0%
Projected Salary Increases*	4.3% to 10.1%	N/A	4.8% to 16.7%	4.8% to 16.7%	4.3% to 13.1%
Cost-of-living adjustments	Ad Hoc	Ad Hoc	Based on CPI	Ad Hoc	Ad Hoc

Plan	Diamond State Port Corporation	County & Municipal Police & Firefighters'	County & Municipal Other Employees	Volunteer Firemen's	Post-Retirement Health Insurance Premium Fund
Annual Pension Cost	\$ 346	\$ 3,179	\$ 321	\$ 694	
Actuarial Valuation Date	6/30/04	6/30/04	6/30/04	6/30/04	6/30/04
Actuarial Cost Method	Entry Age Normal	Entry Age Normal**	Entry Age Normal**	Entry Age Normal	Entry Age Normal
Amortization Method	Level Percent Closed	Level Percent Open	Level Percent Open	Level Dollar Closed	Level Percent Closed
Remaining Amortization Period	18 years	10 years	10 years	23 years	30 years
Asset Valuation Method	5-year Smoothed Market	5-year Smoothed Market	5-year Smoothed Market	5-year Smoothed Market	5-year Smoothed Market
Actuarial Assumptions:					
Investment rate of return	8.0%	8.0%	8.0%	8.0%	8.0%
Projected Salary Increases*	4.8%	4.3% to 15.7%	4.3% to 10.1%	N/A	4.3% to 10.1%
Cost-of-living adjustments	Ad Hoc	Ad Hoc	Ad Hoc	Ad Hoc	Ad Hoc

\* Projected Salary Increases include an inflation component of 3.75% for all Plans.

\*\* Actuarial cost method changed to Entry Age Normal from Frozen Initial Liability effective June 30, 2002.

## DeIDOT - Delaware Transit Corporation – Pension Data

The most recent information available for Delaware Transit Corporation’s annual pension cost and related information for each plan is as follows (note - the current year information is not available for each plan):

### Funding Status and Progress

(Expressed in Dollars)

Plan	Actuarial Valuation Date	(a) Actuarial Value of Assets	(b) Actuarial Accrued Liability (AAL)	(c) Unfunded AAL (UAAL) (Excess of Assets over AAL) (a-b)	(d) Funded Ratio (a / b)	(e) Annual Covered Payroll	(f) UAAL (Excess) as % of Covered Payroll (c / e)
DTC Pension Plan	07/01/2003	\$ 5,187,005	\$ 5,536,310	\$ (349,305)	93.69%	\$ 8,120,967	(4.30%)
	07/01/2002	4,355,464	4,727,035	(371,571)	92.14%	7,690,602	(4.83%)
	07/01/2001	3,717,396	4,097,808	(380,418)	90.72%	7,680,779	(4.95%)
Contributory Pension Plan	01/01/2003	\$ 13,423,352	N/A	N/A	N/A	\$ 16,185,321	N/A
	01/01/2002	13,207,197	N/A	N/A	N/A	14,754,161	N/A
	01/01/2001	14,294,487	N/A	N/A	N/A	12,236,975	N/A

### Annual Pension Cost, Actuarial Methods and Assumptions

(Expressed in Dollars)

Plan	DTC Pension Plan	Contributory Pension Plan
Contribution Rates:		
Employer	Actuarially Determined	5.00%
Participants	N/A	5.00%
Annual Pension Cost	\$ 749,796	\$ 913,347
Contributions Made	\$ 825,350	\$ 548,215
Actuarial Valuation Date	7/1/2003	01/01/2003
Actuarial Cost Method	Frozen Initial Liability	Entry Age Normal
Remaining Amortization Period	22	N/A
Asset Valuation Method	Market	Smooth
Actuarial Assumptions:		
Investment rate of return	7.50%	7.00%
Projected Salary Increases	4.50%	4.00%

N/A = Not Applicable

**State of Delaware  
Comprehensive Annual  
Financial Report**

**Supplementary  
Information -  
Combining Statements**

STATE OF DELAWARE  
 COMBINING STATEMENT OF FIDUCIARY NET ASSETS  
 DELAWARE PUBLIC EMPLOYEES' RETIREMENT SYSTEM  
 JUNE 30, 2004  
 (Expressed in Thousands)

	State Employees' Pension Plan	Special Pensions Plan	New State Police Plan	Judiciary Pension Plan	Volunteer Firemen's Pension Plan
<b>Assets</b>					
Cash	\$ 3,762	\$ 16	\$ 412	\$ 26	\$ 23
Receivables:					
Employer contributions	2,710		133	48	
Member contributions	1,648		93	8	
Total receivables	4,358		226	56	
Investments at fair value:					
Domestic fixed income	931,882	155	23,142	5,670	1,744
Domestic equities	1,567,496	260	38,927	9,537	2,933
Pooled equity and fixed income	1,262,104	209	31,343	7,678	2,362
Managed futures	102,111	17	2,536	621	191
Private investments	475,334	79	11,804	2,892	889
Short term and money markets	128,860	18	3,135	773	224
Foreign equities	773,792	128	19,216	4,708	1,448
Total investments	5,241,579	866	130,103	31,879	9,791
<b>Total assets</b>	<b>\$ 5,249,699</b>	<b>\$ 882</b>	<b>\$ 130,741</b>	<b>\$ 31,961</b>	<b>\$ 9,814</b>
<b>Liabilities</b>					
Transfer of assets outside the system					
Benefits payable	\$ 710			\$ 6	\$ 3
Accrued administrative expenses	309		\$ 4	1	
Total liabilities	1,019		4	7	3
<b>Assets held in trust for pension benefits</b>	<b>\$ 5,248,680</b>	<b>\$ 882</b>	<b>\$ 130,737</b>	<b>\$ 31,954</b>	<b>\$ 9,811</b>

See Accompanying Notes to the Financial Statements



Diamond State Port Corporation Fund	County and Municipal Firefighters' Plan	County and Municipal Police and Firefighters' Cola Fund	County and Municipal Other Plans	DPERS Post Retirement Increase Fund	SEPP Post Retirement Health Care Premium Fund	Closed State Police Plan	Totals
\$ 25	\$ 496	\$ 2,140	\$ 42	\$ 505		\$ 2,888	\$ 10,335
27	157		21	1,355			4,451
13	77		14			2	1,855
40	234		35	1,355		2	6,306
1,384	8,329	1,078	731	92	\$ 2,039		976,246
2,328	14,010	1,813	1,230	155	3,430		1,642,119
1,875	11,281	1,459	991	124	2,762		1,322,188
152	912	118	80	11	224		106,973
706	4,249	550	373	47	1,040		497,963
160	1,094	148	74	15	281		134,782
1,149	6,917	895	607	76	1,693		810,629
7,754	46,792	6,061	4,086	520	11,469	-	5,490,900
<u>\$ 7,819</u>	<u>\$ 47,522</u>	<u>\$ 8,201</u>	<u>\$ 4,163</u>	<u>\$ 2,380</u>	<u>\$ 11,469</u>	<u>\$ 2,890</u>	<u>\$ 5,507,541</u>
		\$ 530		\$ 3			\$ 530
\$ 2	\$ 7		\$ 1			\$ 3	722
2	7	530	1	3		3	327
2	7	530	1	3		3	1,579
<u>\$ 7,817</u>	<u>\$ 47,515</u>	<u>\$ 7,671</u>	<u>\$ 4,162</u>	<u>\$ 2,377</u>	<u>\$ 11,469</u>	<u>\$ 2,887</u>	<u>\$ 5,505,962</u>

See Accompanying Notes to the Financial Statements

STATE OF DELAWARE  
COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS  
DELAWARE PUBLIC EMPLOYEES' RETIREMENT SYSTEM  
FOR THE YEAR ENDED JUNE 30, 2004  
(Expressed in Thousands)

	State Employees' Pension Plan	Special Pensions Plan	New State Police Plan	Judiciary Pension Plan	Volunteer Firemen's Pension Plan
<b>Additions</b>					
Contributions:					
Employer contributions	\$ 57,459		\$ 3,125	\$ 1,235	\$ 694
Transfer of assets from Pension Retirement Increase Fund	27,790		36	253	
Transfer of assets from outside the system	1,500				
Member contributions	36,007		2,436	249	208
Other			14		
<b>Total contributions:</b>	<u>122,756</u>		<u>5,611</u>	<u>1,737</u>	<u>902</u>
Investments:					
Investment income	116,956	\$ 20	2,904	711	219
Net increase (decrease) in fair value	<u>631,656</u>	<u>115</u>	<u>15,065</u>	<u>3,817</u>	<u>1,132</u>
Total investment income:	<u>748,612</u>	<u>135</u>	<u>17,969</u>	<u>4,528</u>	<u>1,351</u>
Less investment manager/advisor/custody fees	(15,995)	(3)	(397)	(97)	(30)
Less investment administrative expenses	<u>(279)</u>		<u>(7)</u>	<u>(2)</u>	<u>(1)</u>
Net investment income:	<u>732,338</u>	<u>132</u>	<u>17,565</u>	<u>4,429</u>	<u>1,320</u>
<b>Total additions</b>	<u>855,094</u>	<u>132</u>	<u>23,176</u>	<u>6,166</u>	<u>2,222</u>
<b>Deductions:</b>					
Transfer of Assets from Pension Retirement Increase Fund					
Transfer of assets outside the system	1,500				
Pension payments	243,238	119	922	2,177	1,108
Refunds of contributions to members	2,333		75	60	31
Group life payments	4,479	21			
Administrative expenses	4,622				
Allocation of administrative expenses	<u>(250)</u>	<u>3</u>	<u>53</u>	<u>8</u>	<u>17</u>
<b>Total deductions</b>	<u>255,922</u>	<u>143</u>	<u>1,050</u>	<u>2,245</u>	<u>1,156</u>
<b>Change in net assets increase/(decrease)</b>	<u>599,172</u>	<u>(11)</u>	<u>22,126</u>	<u>3,921</u>	<u>1,066</u>
<b>Net assets held in trust for pension benefits</b>					
<b>Balance - beginning of year</b>	<u>4,649,508</u>	<u>893</u>	<u>108,611</u>	<u>28,033</u>	<u>8,745</u>
<b>Balance - end of year</b>	<u>\$ 5,248,680</u>	<u>\$ 882</u>	<u>\$ 130,737</u>	<u>\$ 31,954</u>	<u>\$ 9,811</u>

See Accompanying Notes to the Financial Statements

<u>Diamond State Port Corporation Fund</u>	<u>County and Municipal Police and Firefighters' Plan</u>	<u>County and Municipal Police and Firefighters' Cola Fund</u>	<u>County and Municipal Other Plans</u>	<u>DPERS Post Retirement Increase Fund</u>	<u>SEPP Post Retirement Health Care Premium Fund</u>	<u>Closed State Police Plan</u>	<u>Totals</u>
\$ 346	\$ 3,179		\$ 321	\$ 20,744		\$ 19,420	\$ 106,523 28,079
164	1,696	\$ 2,660	168		\$ 1,500	6 53	5,666 40,981 14
<u>510</u>	<u>4,875</u>	<u>2,660</u>	<u>489</u>	<u>20,744</u>	<u>1,500</u>	<u>19,479</u>	<u>181,263</u>
174	1,045	135	92	11	256	51	122,574
<u>898</u>	<u>5,193</u>	<u>888</u>	<u>461</u>	<u>837</u>	<u>1,361</u>		<u>661,423</u>
<u>1,072</u>	<u>6,238</u>	<u>1,023</u>	<u>553</u>	<u>848</u>	<u>1,617</u>	<u>51</u>	<u>783,997</u>
(24)	(143) (2)	(18)	(13)	(1)	(35) (1)		(16,756) (292)
<u>1,048</u>	<u>6,093</u>	<u>1,005</u>	<u>540</u>	<u>847</u>	<u>1,581</u>	<u>51</u>	<u>766,949</u>
<u>1,558</u>	<u>10,968</u>	<u>3,665</u>	<u>1,029</u>	<u>21,591</u>	<u>3,081</u>	<u>19,530</u>	<u>948,212</u>
				28,079			28,079
		2,356			1,500		5,356
199	447		61			18,901	267,172
23	48		19			3 63	2,592 4,563 4,622
<u>30</u>	<u>60</u>		<u>29</u>			<u>50</u>	
<u>252</u>	<u>555</u>	<u>2,356</u>	<u>109</u>	<u>28,079</u>	<u>1,500</u>	<u>19,017</u>	<u>312,384</u>
<u>1,306</u>	<u>10,413</u>	<u>1,309</u>	<u>920</u>	<u>(6,488)</u>	<u>1,581</u>	<u>513</u>	<u>635,828</u>
6,511	37,102	6,362	3,242	8,865	9,888	2,374	4,870,134
<u>\$ 7,817</u>	<u>\$ 47,515</u>	<u>\$ 7,671</u>	<u>\$ 4,162</u>	<u>\$ 2,377</u>	<u>\$ 11,469</u>	<u>\$ 2,887</u>	<u>\$ 5,505,962</u>

See Accompanying Notes to the Financial Statements

**STATE OF DELAWARE**  
**COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES**  
**ALL AGENCY FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2004**  
(Expressed in Thousands)

<b>Child Support Collection:</b>	Balance July 1, 2003	Additions	Deductions	Balance June 30, 2004
<b>Assets</b>				
Cash and cash equivalents	\$ 1,883	\$ 348,172	\$ 349,172	\$ 883
Investments	998	2,252	2,964	286
Receivables, net	65	965	378	652
<b>Total assets</b>	<u>\$ 2,946</u>	<u>\$ 351,389</u>	<u>\$ 352,514</u>	<u>\$ 1,821</u>
<b>Liabilities</b>				
Accounts payable	\$ 2,946	\$ 351,389	\$ 352,514	\$ 1,821
<b>Total liabilities</b>	<u>\$ 2,946</u>	<u>\$ 351,389</u>	<u>\$ 352,514</u>	<u>\$ 1,821</u>
<b>Court Fines and Restitution:</b>	Balance July 1, 2003	Additions	Deductions	Balance June 30, 2004
<b>Assets</b>				
Cash and cash equivalents	\$ 13,877	\$ 21,715	\$ 24,344	\$ 11,248
Investments	598	6,278	5,868	1,008
Receivables, net	15,773	7,045	5,129	17,689
<b>Total assets</b>	<u>\$ 30,248</u>	<u>\$ 35,038</u>	<u>\$ 35,341</u>	<u>\$ 29,945</u>
<b>Liabilities</b>				
Accounts payable	\$ 30,248	\$ 35,038	\$ 35,341	\$ 29,945
<b>Total liabilities</b>	<u>\$ 30,248</u>	<u>\$ 35,038</u>	<u>\$ 35,341</u>	<u>\$ 29,945</u>
<b>All Other Agency Funds</b>	Balance July 1, 2003	Additions	Deductions	Balance June 30, 2004
<b>Assets</b>				
Cash and cash equivalents	\$ 10,133	\$ 35,968	\$ 36,613	\$ 9,488
Investments	7,251	23,262	23,295	7,218
Receivables, net	4,545	132	3,009	1,668
<b>Total assets</b>	<u>\$ 21,929</u>	<u>\$ 59,362</u>	<u>\$ 62,917</u>	<u>\$ 18,374</u>
<b>Liabilities</b>				
Accounts payable	\$ 21,929	\$ 59,362	\$ 62,917	\$ 18,374
<b>Total liabilities</b>	<u>\$ 21,929</u>	<u>\$ 59,362</u>	<u>\$ 62,917</u>	<u>\$ 18,374</u>
<b>Totals - All Agency Funds</b>	Balance July 1, 2003	Additions	Deductions	Balance June 30, 2004
<b>Assets</b>				
Cash and cash equivalents	\$ 25,893	\$ 406,225	\$ 410,129	\$ 21,619
Investments	8,847	31,792	32,127	8,512
Receivables, net	20,383	8,142	8,516	20,009
<b>Total assets</b>	<u>\$ 55,123</u>	<u>\$ 445,789</u>	<u>\$ 450,772</u>	<u>\$ 50,140</u>
<b>Liabilities</b>				
Accounts payable	\$ 55,123	\$ 445,789	\$ 450,772	\$ 50,140
<b>Total liabilities</b>	<u>\$ 55,123</u>	<u>\$ 445,789</u>	<u>\$ 450,772</u>	<u>\$ 50,140</u>

See Accompanying Notes to the Financial Statements

**APPENDIX C**  
**CONTINUING DISCLOSURE AGREEMENT**

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## CONTINUING DISCLOSURE AGREEMENT

This Continuing Disclosure Agreement dated as of April 15, 1996 (the "Disclosure Agreement") is executed and delivered by THE STATE OF DELAWARE (as more fully defined below, the "State") in connection with the issuance of its General Obligation Bonds - Series 1996A. The State, intending to be legally bound, hereby covenants and agrees as follows:

**SECTION 1. Purpose of the Disclosure Agreement.** This Disclosure Agreement is being executed and delivered by the State for the benefit of the Holders from time to time of the Bonds and in order to assist the Participating Underwriters in complying with S.E.C. Rule 15c2-12(b)(5).

**SECTION 2. Definitions.** In addition to the definitions set forth in the 1996A Bond Resolution, which apply to any capitalized term used in this Disclosure Agreement unless otherwise defined in this Section, the following capitalized terms shall have the following meanings:

"Additional Bonds" shall mean any indebtedness of the State issued subsequent to the 1996A Bonds which the State has declared in writing to be covered by this Disclosure Agreement.

"Annual Report" shall mean any Annual Report provided by the State pursuant to, and as described in, Sections 3 and 4 of this Disclosure Agreement.

"Bond Resolution" shall mean the 1996A Bond Resolution and, to the extent relevant, any other bond resolution or authorizing document with respect to Additional Bonds.

"Bonds" shall mean the 1996A Bonds and any Additional Bonds, if any.

"Dissemination Agent" shall mean any agent of the State designated in writing by the State which has filed with the State a written acceptance of such designation.

"Holder" shall mean any registered holder of Bonds, provided however, that with respect to any Bond registered in a "street name" or the name of a nominee such as The Depository Trust Company, the term "holder" shall mean the beneficial owner of that Bond as defined in S.E.C. Rule 13d-3.

"Issuing Officers" shall mean the Governor, Secretary of Finance, Secretary of State and State Treasurer of the State.

"Listed Events" shall mean any of the events listed in Section 5(a) of this Disclosure Agreement.

"MSRB" shall mean the Municipal Securities Rulemaking Board, or any successor organization. The current address of the MSRB is:

MUNICIPAL SECURITIES RULEMAKING BOARD  
Continuing Disclosure Information System  
1640 King Street, Suite 300  
Alexandria, VA 22314-2719  
(202) 223-9503 (phone)  
(703) 683-1930 (fax)

"National Repository" shall mean any Nationally Recognized Municipal Securities Information Repository for purposes of the Rule. Currently, the following are National Repositories:

**BLOOMBERG MUNICIPAL REPOSITORY**

Attn: Municipal Dept.  
Bloomberg Business Park  
100 Business Park Drive  
Skillman, New Jersey 08558  
(609) 279-3200 (phone)  
(609) 279-3224 (phone)  
(609) 279-5962 (fax)  
[U.S. Mail: P.O. Box 840  
Princeton, NJ 08542-0840]

**THE BOND BUYER**

Attn: Secondary Market Disclosure  
395 Hudson Street, 3rd Fl.  
New York, New York 10004  
(212) 807-3814 (phone)  
(212) 807-3868 (phone)  
(212) 989-9282 (fax)  
Internet: [disclosure@muller.com](mailto:disclosure@muller.com)

**DISCLOSURE, INC.**

Attn: Document Acquisitions/Municipal Securities  
5161 River Road  
Bethesda, Maryland 20816  
(301) 951-1450 (phone)  
(301) 718-2329 (fax)

**R.R. DONNELLEY & SONS**

Municipal Securities Disclosure Archive  
559 Main Street  
Hudson, Mass. 01749  
(800) 580-3670 (phone)  
(508) 562-1969 (fax)  
Internet: <http://www.municipal.com>

**KENNY INFORMATION SYSTEMS, INC.**

Attn: Kenny Repository Service  
65 Broadway, 16th Fl.  
New York, New York 10006  
(212) 770-4595 (phone)  
(212) 797-7994 (fax)

**MOODY'S NRMSIR**

Attn: Public Finance Information Center  
99 Church Street, 6th Floor  
New York, New York 10007-2701  
(800) 339-6306 (phone)  
(212) 553-1460 (fax)



"1996A Bond Resolution" shall mean the bond resolution duly adopted by the Issuing Officers of the State with respect to the 1996A Bonds on April 23, 1996.

"1996A Bonds" shall mean the State's \$100,000,000 aggregate principal amount General Obligation Bonds - Series 1996A dated April 15, 1996.

"1996A Underwriter" shall mean Lehman Brothers.

"Obligated Person" shall have the meaning set forth in the Rule, provided that the sole objective criteria used to select the Obligated Person shall be the entity obligated to repay all debt service with respect to the relevant Bonds.

"Participating Underwriter" shall mean the 1996A Underwriter and any of the original underwriters of any Additional Bonds required to comply with the Rule in connection with offering of such Additional Bonds.

"Repository" shall mean each National Repository and the State Repository, if any.

"Rule" shall mean Rule 15c2-12 adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as the same may be amended from time to time, any successor provisions of similar import promulgated by the Securities and Exchange Commission in the future, and any applicable no-action letters and other authoritative interpretations of Rule 15c2-12 released by the Securities and Exchange Commission including, by way of example, the staff interpretive guidance dated June 23, 1995 from Robert L.D. Colby, Deputy Director or the letter dated September 19, 1995 from Catherine McGuire, Chief Counsel, Division of Market Regulation addressed to John S. Overdorff, Esquire.

"State" shall mean The State of Delaware, or any successor Obligated Person that assumes either by operation by law or by contract both (i) the obligation to pay debt service on the Bonds and (ii) the obligations of the State under this Disclosure Agreement.

"State Repository" shall mean any public or private repository or entity designated by the State as a state repository for the purpose of the Rule. As of the date of this Agreement, there is no State Repository.

### Section 3. Provision of Annual Reports.

(a) The State shall, or shall cause the Dissemination Agent to, not later than the first day of the eleventh calendar month immediately following the end of the State's fiscal year, provide to each Repository an Annual Report which is consistent with the requirements of Section 4 of this Disclosure Agreement. Not later than fifteen (15) Business Days prior to said date, the State shall provide the Annual Report to the Dissemination Agent, if any. Given the State's current fiscal year, this obligation to provide an Annual Report occurs by not later than May 1 of each year, commencing May 1, 1997. The Annual Report may be submitted as a single document or as separate documents comprising a package, and may cross-reference other information as provided in Section 4 of this Disclosure Agreement; provided however that the audited financial statements of the State may be submitted separately from the balance of the Annual Report.

(b) If the State is unable to provide the Annual Report to Repositories by the date required in subsection (a), the State shall send a notice to each Repository (or to the MSRB and the State Repository) in substantially the form attached as Exhibit A.

(c) The Dissemination Agent, if any, shall: (i) determine each year prior to the date for providing the Annual Report the name and address of each National Repository and the State Repository, if any; and (ii) file a report with the State certifying that the Annual Report has been provided pursuant to this Disclosure Agreement, stating the date it was provided and listing all the Repositories to which it was provided.

(d) Audited financial statements of the State not submitted as part of the Annual Report shall be provided to each Repository, if and when available to the State, and in any event not more than thirty (30) days after receipt thereof from the State's auditors. In the event that audited financial statements are not submitted as part of the Annual Report, the State shall provide in lieu thereof unaudited financial statements meeting the description set forth in Section 4(a)(i) hereof.

(e) The State shall promptly provide written notice of any change in its fiscal year to the MSRB and to each Repository.

#### SECTION 4. Content of Annual Reports.

(a) The State's Annual Report shall contain or incorporate by reference the information listed in Exhibit B with respect to the relevant fiscal year.

(b) Notwithstanding the provisions of Section 4(a) above, in the event the State provides for the repayment of the Bonds through an economic defeasance, such that repayment of the principal of and interest on the Bonds are expected to be derived from escrowed securities, and not the general revenues of the State (the "Defeased Bonds"), the State's Annual Report with respect to such Defeased Bonds shall only contain or incorporate by reference a report by a certified public accountant (the "Verification Report") as to the mathematical accuracy of computations showing the sufficiency of the receipts from the escrowed securities to pay, when due, the principal, interest and redemption premium (if any) requirements of the Defeased Bonds; provided that the State receive an opinion of counsel with expertise in federal securities law to the effect that such Annual Report is permitted by the Rule. Any cross reference to the Verification Report may be contained in a footnote to the State's audited financial statements.

(c) Any or all of the items required may be incorporated by reference from other documents, including official statements of debt issues of the State or related public entities, which have been submitted to each of the Repositories or the Securities and Exchange Commission. If the document incorporated by reference is a final official statement, it must be available from the MSRB. The State shall clearly identify each such other document so incorporated by reference.

(d) If any information described in Section 4(a) above can no longer be generated because the operations to which such information relates have been materially changed or discontinued, a statement to that effect shall satisfy the obligations of the State under this Section 4, provided however that the State shall, to the greatest extent feasible, provide in lieu thereof similar information with respect to any substitute or replacement operations.

SECTION 5. Reporting of Significant Events.

(a) This Section 5 shall govern the giving of notices of the occurrence of any of the following events with respect to the Bonds:

1. Principal and interest payment delinquencies;
2. Non payment-related defaults;
3. Unscheduled draws on debt service reserves reflecting financial difficulties;
4. Unscheduled draws on credit enhancements reflecting financial difficulties;
5. Substitution of credit or liquidity providers, or their failure to perform;
6. Adverse tax opinions or events affecting the tax-exempt status of the Bonds;
7. Modifications to rights of Bondholders;
8. Bond calls (other than mandatory sinking fund redemptions);
9. Defeasances of Bonds;
10. Release, substitution, or sale of property securing repayment of any Bonds; or
11. Rating changes.

(b) If a Listed Event occurs, the State shall as soon as possible determine if such event would constitute material information for holders of Bonds, in accordance with the applicable "materiality" standard under then-current securities laws.

(c) If the occurrence of a Listed Event would be material to holders of Bonds in accordance with the applicable "materiality" standard under then-current securities laws, the State shall in a timely manner file, or cause the Dissemination Agent to file, a notice of such occurrence with the MSRB and the State Repository (if any). Notwithstanding the foregoing, notice of Listed Events need not be given under this subsection any earlier than the notice (if any) of the underlying event is given to holders of affected Bonds pursuant to the Bond Resolution, provided that such notice is given in a timely manner.

SECTION 6. Accounting Standards. The financial statements described in Section 4(a)(i) above shall be audited by either a certified public accountant or an independent public accountant and shall be prepared in accordance with both (a) generally accepted accounting principles applicable in the preparation of financial statements of municipalities and other public entities as such principles are from time to time promulgated by the Financial Accounting Standards Board, the Governmental Accounting Standards Board, or such other body recognized as authoritative by the American Institute of Certified Public Accountants or any successor body ("GAAP"), and (b) applicable federal and state auditing statutes, regulations, standards and/or guidelines; provided however that the State may from time to time modify its accounting principles to the extent necessary or desirable to comply with changes in either GAAP or applicable federal and state statutes, regulations, standards and/or guidelines. The State currently utilizes a combination of modified accrual and GAAP bases for its budgeting and

reporting obligations. To the extent the State shifts solely to a GAAP basis, the State reserves the right to provide its Annual Report based solely on that basis. Any such modification of accounting standards to conform to changes in either GAAP or applicable federal or state auditing statutes, regulations, standards or guidelines shall not constitute an amendment to this Disclosure Agreement within the meaning of Section 9 hereof, provided that such modifications are disclosed in the first Annual Report to be provided subsequent to such modifications.

SECTION 7. Termination of Reporting Obligation. The State's obligations under this Disclosure Agreement shall terminate upon (a) the legal defeasance, prior redemption or payment in full of all of the Bonds or (b) the assumption by a successor Obligated Person of all of the obligations of the prior Obligated Person both hereunder and under the Bonds. The prior State shall provide timely written notice to each Repository of any termination of its obligations hereunder.

SECTION 8. Dissemination Agent. The State may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Disclosure Agreement, and may discharge any such agent, with or without appointing a successor Dissemination Agent.

SECTION 9. Amendments. (a) Notwithstanding any other provision of this Disclosure Agreement, the State may modify or amend this Disclosure Agreement if the following preconditions are satisfied:

(i) the modification or amendment is being made in connection with a change of circumstances that arises from a change in legal requirements, change in law, change in the identity, nature or status of the State, or change in the type of business conducted by the State;

(ii) this Disclosure Agreement, as amended, would have complied with the requirements of the Rule as of the date of issuance of the relevant Bonds, after taking into account any amendment or interpretations of the Rule, as well as any change in circumstances; and

(iii) the modification or amendment does not materially adversely affect the interests of Holders, as determined either by a party unaffiliated with the State (such as a paying agent or nationally recognized bond counsel) or by an approving vote of a majority of Holders.

Compliance with the provisions of this Section 9(a) shall be conclusively evidenced by a written opinion of nationally recognized bond counsel to the effect that the modification or amendment satisfies the requirements of this Section 9(a).

(b) The State shall report any modification or amendment of this Disclosure Agreement as required by the Rule. To the extent required by the Rule, the State shall include as a component of the first Annual Report to be provided subsequent to the relevant amendment, a copy of the amendment, together with a notice explaining in narrative form both (i) the reasons for the amendment and (ii) the impact of the change in the type of operating data or financial information being provided. To the extent required by the Rule, if the amendment relates to changes in accounting principles to be followed in preparing financial statements, the first Annual Report to be provided subsequent to the relevant amendment shall also include a comparison between the financial statements or information prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting

principles and a qualitative (and to the extent reasonably feasible, quantitative) discussion of the differences in the accounting principles and the impact of the change in the accounting principles upon the presentation of the financial information. Written notice of any such change in accounting principles shall be provided in a timely fashion to each Repository.

SECTION 10. Additional Information. Nothing in this Disclosure Agreement shall be deemed to prevent the State from disseminating any other information, using the means of dissemination set forth in this Disclosure Agreement or any other means of communication, or including disclaimers or any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Disclosure Agreement. If the State chooses to include any information in any Annual Report or notice of occurrence of a Listed Event in addition to that which is specifically required by this Disclosure Agreement, the State shall have no obligation under this Agreement to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event.

SECTION 11. Default. In the event of a failure of the State to comply with any provision of this Disclosure Agreement, a paying agent, any Participating Underwriter or any Holder may take such actions as may be necessary and appropriate, including seeking a writ of mandamus or specific performance by court order to cause the State to comply with its obligations under this Disclosure Agreement. A default under this Disclosure Agreement shall not be deemed an Event of Default under the Bond Resolution, and the sole remedy under this Disclosure Agreement in the event of any failure of the State to comply with this Disclosure Agreement shall be an action to compel performance; provided however that nothing herein shall limit any Holder's rights under applicable federal securities law.

SECTION 12. Severability. In case any section or provision of this Disclosure Agreement or any covenant, stipulation, obligation, agreement, or action, or any part thereof, made, assumed, entered into or taken under this Disclosure Agreement, or any application thereof, is for any reason held to be illegal or invalid or is at any time inoperable, such illegality, invalidity or inoperability shall not affect the remainder thereof or any other section or provision or the Disclosure Agreement, or any other covenant, stipulation, obligation, agreement, act or action, or part thereof, made, assumed, entered into or taken under this Disclosure Agreement, which shall at the time by construed and enforced as if such illegal or invalid or inoperable portion were not contained therein.

SECTION 13. Entire Agreement. This Disclosure Agreement contains the entire agreement of the State with respect to the subject matter hereof and supersedes all prior arrangements and understandings with respect thereto, provided however that this Disclosure Agreement shall be interpreted and construed with reference to and in *pari materia* with the Rule.

SECTION 14. Captions. The captions or headings herein shall be solely for convenience of reference and shall in no way define, limit or describe the scope or intent of any provisions or sections hereof.

SECTION 15. Beneficiaries. This Disclosure Agreement is being entered into solely for the benefit of the Participating Underwriters and Holders from time to time of the Bonds, and nothing in this Disclosure Agreement expressed or implied is intended to or shall be construed to give to any other person or entity any legal or equitable right, remedy or claim under or in respect of this Disclosure Agreement or any covenants, conditions or provisions contained herein.

SECTION 16. Governing Law. This Disclosure Agreement shall be deemed to be a contract made under the laws of the State of Delaware, and all provisions hereof shall be governed and construed in accordance with the laws of the State of Delaware, without reference to the choice of law principles thereof.

IN WITNESS WHEREOF, The State of Delaware has caused this Disclosure Agreement to be duly executed by the Secretary of Finance as of the day and year first above written.

---

Sarah Jackson  
Secretary of Finance  
The State of Delaware

EXHIBIT A

NOTICE TO REPOSITORIES OF FAILURE TO FILE ANNUAL REPORT

Name of State: The State of Delaware

Name of Bond Issue: \$100,000,000 General Obligation Bonds - Series 1996A

Date of Issuance: April 30, 1996

CUSIP: \_\_\_\_\_

NOTICE IS HEREBY GIVEN that the State has not provided an Annual Report with respect to the above-named Bonds as required by Section 16 of the Bond Resolution adopted April 23, 1996 in a timely manner. [The State anticipates that the Annual Report will be filed by \_\_\_\_\_.]

Dated: \_\_\_\_\_

THE STATE OF DELAWARE

By: \_\_\_\_\_  
Authorized Officer



## EXHIBIT B

### CONTENTS OF ANNUAL REPORT

The Annual Report shall contain the following:

1. Audited financial statements for the prior fiscal year in form and content substantially the same as those appended to the State's Official Statement with respect to the 1996A Bonds.
2. A Summary of the Cash Basis Financial Statements for the prior fiscal year in form and content substantially the same as those appended to the State's Official Statement with respect to the 1996A Bonds.
3. An update of the type of information included in the below-listed tables and sections in the Official Statement to the extent not included in Item Nos. 1 or 2 above:
  - (a) General Obligation Debt Service (p. 3) - updated for the issuance of general obligation debt through the prior fiscal year.
  - (b) The 5% Rule (p. 4) - updated for the current fiscal year.
  - (c) The 15% Test and the Cash Balances Test (p. 5-6) - updated for the current fiscal year.
  - (d) DEFAC Budgetary General Fund Revenue Projections (p. 29) - updated for the prior fiscal year.
  - (e) Budgetary General Fund Revenue (p. 30) - updated for the prior fiscal year.
  - (f) Budgetary General Fund Expenditures (p. 31) - updated for the prior fiscal year.
  - (g) Sources and Uses of State Funds (p. 32) - updated to compare the prior fiscal year to the fiscal year ten years prior.
  - (h) Budgetary General Fund Disbursements (p. 45) - updated for the prior fiscal year.
  - (i) Public School Enrollment (p. 46) - updated for the prior year.
  - (j) Welfare Expenditures (p. 47) - updated for the prior fiscal year.
  - (k) Total Federal Funds (p. 50) - updated for the prior fiscal year.
4. An update of the type of information included in the text and tables under the heading "Bonded Indebtedness of the State" beginning with the subsection "General Obligation Debt" through "State Revenue Debt" (p. 7-10) for the prior fiscal year. The information under the heading "Lease Obligations" shall be updated to cover the five fiscal year period beginning with the prior fiscal year.

5. An update of the type of information included in the text under the heading "Indebtedness of Authorities, Certain Higher Education Institutions and Political Subdivisions - Authorities - Delaware Transportation Authority" (p. 11) for the prior fiscal year; and "- Delaware State Housing Authority" (p. 12) updated for the prior fiscal year.

6. An update of the type of information included in the text and tables under the heading "Fiscal Year Ended June 30, 1995" (p. 33-35) for the prior fiscal year.

7. An update of the type of information included in the text and tables under the heading "State Pension Plan" (p. 51-53) for the prior fiscal year.

8. An update of the text appearing in the first paragraph under the heading "Employee Relations" (p. 53) for the prior fiscal year.

**APPENDIX D**

**FORM OF OPINION OF BOND COUNSEL**

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[FORM OF OPINION OF BOND COUNSEL]

September 15, 2005

**OPINION OF BOND COUNSEL**

RE: The State of Delaware  
\$132,000,000 General Obligation Bonds - Series 2005D

TO THE PURCHASERS OF THE ABOVE-CAPTIONED BONDS:

We have acted as bond counsel in connection with the issuance of \$132,000,000 General Obligation Bonds – Series 2005D (the "Bonds") by The State of Delaware (the "State") on the date hereof. The Bonds are issued as fully registered Bonds as provided in the Bonds and in a resolution of the Issuing Officers of the State adopted September 8, 2005 (the "Resolution").

The Bonds are issued pursuant to the Constitution and laws of the State including Chapter 74, Title 29, Delaware Code, as amended and the Resolution.

As Bond Counsel, we have examined a certified copy of the Resolution and the form of Bonds. We have examined originals (or copies certified or otherwise identified to our satisfaction) of such other instruments, certificates and documents as we have deemed necessary or appropriate for the purposes of the opinion rendered below. In such examination, we have assumed the genuineness of all signatures, the authenticity of all documents submitted to us as originals and the conformity to the original documents of all documents submitted to us as copies.

We have relied on a certificate of the State as to the due execution and delivery of, and payment for, the Bonds. As to any facts material to our opinion we have, when such facts were not independently established, relied upon the aforesaid instruments, certificates and documents including the State's Federal Tax Certificate as to Arbitrage and Instructions as to Compliance with Provisions of Section 103(a) of the Internal Revenue Code of 1986, as amended, dated the date of issuance of the Bonds, and the statement of reasonable expectations of future events set forth in such certificate.

We have not verified the accuracy, completeness or fairness of the information set forth in any offering statement or other similar documents of the State delivered to the purchasers or prospective purchasers of the Bonds, and we take no responsibility therefor.

Based on the foregoing, we are of the opinion as of the date hereof and under existing law that:

1. The Bonds have been duly authorized, executed and delivered and constitute legal and valid general obligations of the State.
2. The State has pledged its faith and credit for the payment of the principal of and interest on the Bonds. The Constitution of the State does not contain any limitation upon the rate or

amount of taxes which may be levied by the State for the payment of principal of and interest on the Bonds with the exception that any law which shall have the effect of increasing the rates of taxation on personal income for any year or part thereof prior to the date of the enactment thereof, or for any year or years prior to the year in which the law is enacted, would be void.

3. Interest on the Bonds (including accrued original issue discount) is not includable in gross income for purposes of federal income taxation under existing statutes, regulations, rulings and court decisions. The opinion set forth in the preceding sentence is subject to the condition that the State comply with all applicable federal income tax law requirements that must be satisfied subsequent to the issuance of the Bonds in order that interest thereon continues to be excluded from gross income. Failure to comply with certain of such requirements could cause the interest on the Bonds to be includable in gross income retroactive to the date of issuance of the Bonds. The State has covenanted to comply with all such requirements. Interest on the Bonds is not treated as an item of tax preference under Section 57 of the Internal Revenue Code of 1986, as amended (the "Code") for purposes of the individual and corporate alternative minimum taxes; however, we call to your attention that under the Code, to the extent that interest on the Bonds is a component of a corporate holder's "adjusted current earnings", a portion of that interest may be subject to the corporate alternative minimum tax. We express no opinion regarding other federal tax consequences relating to the Bonds or the receipt of interest thereon.

4. Interest on the Bonds is excluded from taxable income for the purposes of personal and corporate income taxes imposed by the State.

It is to be understood that the rights of the holders of the Bonds and the enforceability thereof may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable and that their enforcement may also be subject to the exercise of judicial discretion in appropriate cases.



