# TRUSTED WORKFORCE 2.0

Mission - Mobility - Insight

# PERSONNEL VETTING QUARTERLY PROGRESS UPDATE, FY24 Q I

January 2024

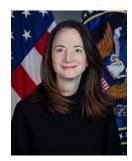
## **REFORM LEADERS**

The Security, Suitability, and Credentialing Performance Accountability Council (PAC) is spearheading transformational personnel vetting reforms under the Trusted Workforce (TW) 2.0 initiative, which aims to better support agencies' missions by reducing the time required to bring new hires onboard, enabling mobility of the Federal workforce, and improving insight into workforce behaviors. The PAC Principal agencies include the Office of Management and Budget, the Office of the Director of National Intelligence, Office of Personnel Management, and Department of Defense. A list of the full PAC agencies and other supporting agencies can be found on the last page of this document.



Jason Miller DDM, OMB

Chairs the PAC and sets overall personnel vetting reform direction. Leads accountability for reform.



Avril Haines DNI

Principal Member of the PAC. Security Executive Agent. Sets and oversees personnel vetting policy for national security sensitive determinations.



Kiran Ahuja Director, OPM

Principal Member of the PAC. Suitability and Credentialing Executive Agent. Sets and oversees personnel vetting policy for suitability, fitness, and credentialing determinations



Ronald Moultrie USD(I&S)

Principal Member of the PAC. Hosts and oversees the Defense Counterintelligence and Security Agency and carries out Defense personnel vetting reforms.

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## **KEY HIGHLIGHTS**



### 2023 Wrapped – Another **Consequential Year for**

#### **Personnel Vetting Reforms**

The Government continued to make significant headway in 2023. Continuous vetting is alerting agencies to problematic behavior much faster for 100% of their national security personnel – years earlier than a periodic reinvestigation would have. Pilots expanding continuous vetting to the nonsensitive public trust population kicked off in 2023 and will inform the next steps required for enterprise scaling. As part of continuous vetting efforts, Rap Back enrollments have increased from 328k to 680, a 107% increase that is providing real-time arrest record alerts. Policy issuances progressed from 58% to 77%—of note, they establish aggressive performance targets, update training standards, and approve a new streamlined form that will replace the four Standard Forms currently used. Starting in early 2023, the e-QIP to eApp transition was completed by the end of the year with agencies and industry fully transitioned, reducing costs, increasing security, and improving user experience.



## **New Questionnaire Furthers Commitment to Improving**

#### **Customer Experience**

As part of ongoing efforts to improve the customer experience chartered by the Personnel Vetting Core Doctrine and reinforced by the Individual Engagement Guidelines, a new form was approved in November to replace the four existing forms (SF-85, 85P, 85P-S, and 86). Among other key changes, the new form seeks to further destigmatize mental health treatment, aligns the form with policies on past marijuana use, and leverages simpler language consistent with the Plain Writing Act of 2010. eApp implementation timelines will be communicated in the next quarterly issuance of this report.



#### **DCSA** Designated as High **Impact Service Provider**

DCSA has been chosen as one of 38 High Impact Service Providers by OMB's Customer Experience Team, as it serves as "America's gatekeeper," the largest security agency in the Federal Government dedicated to protecting America's trusted workforce and trusted workspaces. Federal entities under consideration for this designation generally have a heavy volume of transactions with the American public, a large percentage of the American public served, and/or outsized impact on the lives of the people they serve. Each year, HISP teams conduct comprehensive assessments of their high-impact services, measure their customer experience maturity, and identify actions to improve service delivery. As an HISP, DCSA will have additional technical assistance and support from OMB and the HISP community that can drive meaningful improvements for the public and build additional capacity.



### **Continuous Vetting Expands Beyond National Security** Personnel, Further Reducing Risk

In October, OPM issued a memorandum instructing agencies to begin preparations to enroll their non-sensitive public trust workforce into continuous vetting. National security personnel were previously transitioned, allowing agencies to identify potentially problematic behavior years faster than through periodic reinvestigations. The population being transitioned now includes all personnel in high or moderate risk positions that don't require eligibility for access to classified information. The memorandum includes information to help agencies—such as FAQs better prepare their workforces for the enrollment process.

# **KEY HIGHLIGHTS**



A major milestone was reached in the first quarter as the Government successfully transitioned from the legacy e-QIP application system to eApp, a new platform that provides significant improvements both in terms of data quality and user experience. It marks a major achievement in the deployment of key NBIS technology coupled with supporting business processes.

# New Guidance Advances Implementation of Robust Performance Metrics

In October, ODNI and OPM jointly issued guidance to agencies for implementing the previously released Performance Management Standards. Aimed at improving service delivery, the guidance will help improve consistency and quality in all phases of personnel vetting processes. It establishes specific near-term, interim, and aspirational targets for departments and agencies, allowing performance requirements to evolve alongside data collection capabilities.



On December 6, the PAC completed Phase 1 of the Listening Tour sessions with industry personnel vetting representatives to hear their views on reform progress, continuing challenges, and ideas for improvement. The feedback from the 17 engagements included input from 126 individuals representing 67 companies, 12 university and federally funded research organizations, and 13 professional associations and has been universally positive. Many expressed appreciation for the opportunity to provide industry's perspective, get up-to-date information to help them plan, and ask questions, as well as for the progress made in reducing timeliness and inventory. Their input centers on inconsistent processes across agencies that create mobility obstacles; duplicative entries that waste time and resources; lack of clarity and transparency that hampers hiring and security; the need for more frequent, clear communications to reduce misunderstanding; and encouragement for active leadership to enable consistent implementation. Feedback from the sessions have informed future Trusted Workforce 2.0 initiatives. The Listening Tour will transition in 2024 into Phase Two, which will feature monthly Deep-Dive sessions focused on specific issues.

# **KEY HIGHLIGHTS**



# Michael Casey Confirmed by Senate as Director of NCSC

The Senate confirmed Michael Casey to lead the National Counterintelligence and Security Center on September 12<sup>th</sup>. Director of National Intelligence Avril Haines lauded the vote, saying in a statement, "we are very excited to have him join our leadership team in the Intelligence Community!" She added, "With his integrity and deep national security expertise and knowledge, the IC is very fortunate to have him lead our critical counterintelligence and security work."



# Research Projects Pinpoint Focus for Future Work

The Federal personnel vetting enterprise completed several key research projects this quarter. These included studies focused on ensuring artificial intelligence is fair and traceable, how personnel vetting misinformation online can be addressed for a better user experience, and techniques for improving retention of critical security training topics to reduce risk to the enterprise. Seven new projects focusing on key areas of personnel vetting have been chosen for FY24 and will start in the next few months.



# **Key Milestones Undergoing Review to Rebaseline Schedule**

In response to GAO's recommendations, DoD is currently reviewing its Integrated Master Schedule for NBIS. Several major milestones, to include the March 2025 target for implementation of the three-tier framework, are being refined to reflect the most recent state of development in NBIS. Those milestone changes are reflected in this document. The TW 2.0 Implementation Strategy will also reflect the changes so agencies can adjust.



# **TW 2.0 Featured in Major Industry Security Conference**

Trusted Workforce 2.0 was highlighted throughout the 2023 Fall Joint Aerospace Industry Association/National Defense Industrial Association Industry Security Committee Meeting. Panels ranged from TW 2.0 as an example of a constructive public-private relationship to in-depth discussions of components such as background investigations, continuous vetting, and NBIS development. In the final panel, representatives from PAC PMO, ODNI, DoD, and DCSA reviewed accomplishments from FY 2023 and set the stage for ambitious achievements in FY 2024.



# New Measure Demonstrates Focus on Onboarding Faster

The Federal personnel vetting enterprise is adjusting the way that it looks at process metrics to better serve key stakeholders. This year brings a focus on the concept of a "determination that supports onboarding." This performance metric focuses on the average time it takes for personnel vetting to approve an individual to come to work to support critical missions. It shifts the focus away from pure end-to-end timeliness that does not consider that many individuals can come on board after robust initial checks and a preliminary determination. In an effort the provide transparency into progress, page 16 of this report provides partial measurements for "Determination That Supports Onboarding," which includes industry and DHS performance. As additional agencies and capabilities come online, the chart will be updated.

## **KEY MILESTONES**

To facilitate the realization of TW 2.0, the PAC developed the Trusted Workforce 2.0 Implementation Strategy (Strategy), which establishes a roadmap for modernizing the Government's personnel vetting mission. To be successful, TW 2.0 implementation must be a whole-of-government effort. The Strategy identifies the actions to be taken by the Executive Agents, Departments and Agencies, and authorized personnel vetting investigative service providers to implement personnel vetting reforms iteratively over the next several years. A Senior Implementation Official in each Department and Agency is responsible for ensuring agency implementation of TW 2.0 is consistent with the principles of the Federal Personnel Vetting Core Doctrine, implementation guidance issued by the Executive Agents, and the Strategy.

Past reform efforts primarily leveraged a sequential approach—policy development, then planning, then

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PERSONNEL VETTING
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implementation—leading to long timelines between the policy formulation phases and the delivery of products and services to customers. Seeking opportunities to deliver results sooner and taking full advantage of the rebuild of the IT systems, TW 2.0 will leverage an iterative implementation approach, focusing on what is known currently with a high degree of confidence and publishing adjustments as needed. TW 2.0 implementation requires the modernization and deployment of a new U.S. Government-wide IT architecture for personnel vetting. Departments and Agencies will monitor policy issuances to ensure alignment with deployment of technical capabilities. Based on lessons learned from early implementation efforts, planning and actions will be adjusted to ensure efforts are correctly prioritized. These activities will drive timelines for the transition from legacy personnel vetting systems to the National Background Investigation Services (NBIS) and support the incremental decommissioning of legacy systems. Building the TW 2.0 future state iteratively will accelerate the overall timeline and position the enterprise to meet mission needs.

As TW 2.0 progresses, the Strategy will be updated to align with policy development, capability deployment, and implementation progress. The Key Milestones section of this Quarterly Progress Update has been aligned with the 12 Strategic Actions from the Strategy (see below) and will be updated each quarter with any adjustments to the Strategy and with key progress on milestones. The Key Performance Indicators section of this Quarterly Progress Update contains measures aligned with the Strategy and with the TW 2.0 Performance Management Standards. As implementation progresses, this section will evolve over time.

| Strategic Action  | Success   |
|---|---|
| Issue TW 2.0 Policies   | Establishes new TW 2.0 approach to personnel vetting.   |
| Establish Agency TW 2.0 Implementation Plans                                | Better positions agencies to successfully implement TW 2.0.   |
| Transition from Five to Three Tiers   | Maximizes uniformity across Federal personnel vetting domains to enable faster onboarding and improve workforce mobility.   |
| Implement Initial Vetting   | Increases speed of personnel vetting and standardizes preliminary determinations, reducing the number of days to onboard people.  |
| Implement Continuous<br>Vetting   | Enables detection of concerning behavior in near real-time and improves mobility of the workforce by ensuring employees' vetting status is always up to date.                                     |
| Implement Upgrades,<br>Transfer of Trust, and Re-<br>establishment of Trust | Provides agencies better and more timely access to the talent needed to accomplish varied missions. Individuals will experience a more agile personnel vetting approach.                          |
| Redesign Performance<br>Management  | Establishes an enterprise performance framework to enable data-<br>driven decisions by policymakers, agency heads, and program<br>managers.   |
| Adopt Enterprise Shared<br>Services   | Promotes modern, secure, and innovative technology and business services to improve operational efficiency, ensure consistency and quality, and better protect personnel vetting information.     |
| Improve Information<br>Sharing  | Gets the right information to the right people at the right time to help make timely and informed personnel vetting decisions.  |
| Enhance Individual<br>Engagement  | Promotes transparency of vetting processes and improves two-way communications between agencies and vetted individuals throughout their affiliation with the Federal Government.                  |
| Modernize Information<br>Collection from<br>Individuals                     | Aligns information collection through modernized forms and automated systems, ensuring agencies have the information needed to better manage risk and improving individuals' customer experience. |
| Continually Optimize Processes through Technology                           | Seeks to evaluate new capabilities and technologies to lower costs, achieve faster throughput, and make better decisions.   |

# **KEY MILESTONES**

| Key Milestone   | Target | Action  | Owner             | Status   | Key Progress |
|---|--------|---|-------------------|----------|--------------|
| Publish Federal Personnel<br>Vetting Core Doctrine  | Jan-21 | Issue TW 2.0<br>Policies                          | ODNI,<br>OPM      | Complete |              |
| Offer TW 1.25 as a government-wide service  | Jun-21 | Implement<br>Continuous<br>Vetting                | DCSA              | Complete |              |
| Develop initial TW 2.0 implementation plan  | Sep-21 | Agency TW 2.0<br>Implementation<br>Plans          | Agencies          | Complete |              |
| Enroll national security sensitive population into TW 1.25  | Sep-21 | Implement<br>Continuous<br>Vetting                | Agencies/<br>DCSA | Complete |              |
| Update Scattered Castles to display continuous vetting enrollment status                                    | Sep-21 | Improve<br>Information<br>Sharing                 | ODNI              | Complete |              |
| Begin phased NBIS<br>deployment and<br>onboarding   | Oct-21 | Implement<br>Initial Vetting                      | DCSA              | Complete |              |
| Publish pricing for TW 1.5 service  | Dec-21 | Implement<br>Continuous<br>Vetting                | DCSA              | Complete |              |
| Submit signed NBIS memorandum of understanding  | Dec-21 | Transition from<br>Five to Three<br>Tiers         | Agencies          | Complete |              |
| Select FY 2022 R&I projects to assess applicability of emerging technologies to personnel vetting processes | Dec-21 | Continually Optimize Processes through Technology | PAC PMO           | Complete |              |

| Key Milestone  | Target | Action                                   | Owner                     | Status   | Key Progress |
|--|--------|--|---------------------------|----------|--------------|
| Issue Federal Personnel Vetting Guidelines, Performance Management Guidelines, and Personnel Vetting Engagement Guidelines | Jan-22 | Issue TW 2.0<br>Policies                 | ODNI,<br>OPM              | Complete |              |
| Issue TW 2.0<br>Implementation Strategy  | Feb-22 | Issue TW 2.0<br>Policies                 | ODNI,<br>OPM,<br>DoD, OMB | Complete |              |
| Designate a Senior<br>Implementation Official to<br>be accountable for TW 2.0<br>implementation                            | Feb-22 | Agency TW 2.0<br>Implementation<br>Plans | Agencies                  | Complete |              |
| Issue Investigative<br>Standards <sup>1</sup>  | Mar-22 | Issue TW 2.0<br>Policies                 | ODNI,<br>OPM              | Complete |              |
| Begin DCSA Adjudications<br>onboarding into NBIS to<br>support the phased<br>transition from DISS to<br>NBIS               | Apr-22 | Implement<br>Initial Vetting             | DCSA                      | Complete |              |
| Provide initial report on agency TW 2.0 implementation progress to PAC Chair   | Jun-22 | Agency TW 2.0<br>Implementation<br>Plans | Agencies                  | Complete |              |
| Offer TW 1.5 as a government-wide service  | Jun-22 | Implement<br>Continuous<br>Vetting       | DCSA                      | Complete |              |
| Issue adjudicative guidance  | Jun-22 | Issue TW 2.0<br>Policies                 | ODNI,<br>OPM              | Complete |              |

<sup>&</sup>lt;sup>1</sup> There have been no additional requests this reporting period from agencies regarding the Federal Investigative Standards, Adjudicative Guidelines, continuous vetting, or other personnel vetting national policy.

| Key Milestone   | Target | Action   | Owner             | Status   | Key Progress   |
|---|--------|--|-------------------|----------|--|
| Update Position Designation System  | Jul-22 | Transition from<br>Five to Three<br>Tiers                  | ODNI,<br>OPM      | Complete |  |
| Issue Performance<br>Management Standards   | Jul-22 | Issue TW 2.0<br>Policies                                   | ODNI,<br>OPM      | Complete |  |
| Update Position Designation Tool  | Sep-22 | Transition from<br>Five to Three<br>Tiers                  | DCSA              | Complete |  |
| Enroll national security population in TW 1.5   | Sep-22 | Implement<br>Continuous<br>Vetting                         | Agencies          | Complete |  |
| Publish personnel vetting shared services catalog   | Sep-22 | Adopt<br>Enterprise<br>Shared Services                     | PAC PMO           | Complete |  |
| Complete NBIS deployment/onboarding to allow for initiation capability within the system                                | Dec-22 | Transition from<br>Five to Three<br>Tiers                  | DCSA/<br>Agencies | Complete |  |
| Publish final product pricing for TW 2.0 investigative products and services  | Dec-22 | Transition from Five to Three Tiers                        | DCSA              | Complete |  |
| Select FY 2023 R&I<br>projects to assess<br>applicability of emerging<br>technologies to personnel<br>vetting processes | Dec-22 | Continually Optimize Processes through Technology          | PAC PMO           | Complete |  |
| Update standard forms and publish for public comment  | Feb-23 | Modernize<br>Information<br>Collection from<br>Individuals | ODNI,<br>OPM      | Complete | The Personnel Vetting Questionnaire was approved on November 15th. DCSA has begun the technical work to update eApp with the PVQ to replace the SF-85, SF-85P, SF-85PS, and SF-86. Deployment timing of the PVQ will be phased by ISP as each begins to implement the new TW 2.0 products. |

| Key Milestone  | Target | Action  | Owner                 | Status                               | Key Progress   |  |  |  |  |  |  |
|--|--------|---|-----------------------|--------------------------------------|--|--|--|--|--|--|--|
| Issue 5 CFR Part 731 notice of proposed rulemaking   | Mar-23 | Issue TW 2.0<br>Policies                          | ОРМ                   | Complete                             |  |  |  |  |  |  |  |
| Transition to full adoption of eApplication (off e-QIP)                                      | Sep-23 | Transition from<br>Five to Three<br>Tiers         | Agencies/<br>Industry | Complete<br>(previously<br>On Track) | As of 22 January, 96.5% of all cases are being submitted in eApp, including 100% of industry cases. e-QIP has been turned off for all but three agencies that have an approved temporary exception.  |  |  |  |  |  |  |
| Deliver eApp capability<br>enhancements requested<br>by Industry                             | Dec-23 | Transition from<br>Five to Three<br>Tiers         | DCSA                  | Complete<br>(previously<br>On Track) | As of 31 December, 100% of industry cases are now submitted in eApp. The e-QIP front-end has been decommissioned for Industry  |  |  |  |  |  |  |
| Select FY 2024 R&I projects to assess applicability of emerging technologies                 | Dec-23 | Continually Optimize Processes through Technology | PAC PMO               | Complete<br>(previously<br>On Track) | Seven new research studies have been selected, focusing on key areas of personnel vetting reform. Start dates are expected in the first half of 2024.  |  |  |  |  |  |  |
| Issue Personnel Vetting<br>Management Standards  | Sep-23 | Issue TW 2.0<br>Policies                          | ODNI,<br>OPM          | Missed                               | ODNI and OPM are coordinating with the interagency and intend to issue in early 2024.  |  |  |  |  |  |  |
| Enroll individuals in Rap<br>Back during the initial<br>vetting process                      | Sep-23 | Implement<br>Initial Vetting                      | Agencies              | Missed                               | Agencies are making progress with Rap Back enrollment, and the majority are enrolling at least a portion of their population during the initial vetting process. Going forward, agencies will continue expand enrollments to enroll all new employees and contractors into Rap Back and collect the fingerprints needed to enroll their existing populations. Total enrollments have surpassed 675k. |  |  |  |  |  |  |
| Offer continuous vetting for non-sensitive public trust population                           | Oct-23 | Implement<br>Continuous<br>Vetting                | DCSA                  | Missed<br>(previously<br>At Risk)    | DCSA continues to learn from and expand the pilot of continuous vetting for the non-sensitive public trust workforce. Efforts are continuing with ODNI to overcome challenges with data sources and population expansion. As of 31 December, over 1,100 individuals have been enrolled.  |  |  |  |  |  |  |
| Transition of DCSA TW 1.25 customers to TW 1.5 continuous vetting operational implementation | Dec-23 | Implement<br>Continuous<br>Vetting                | DCSA                  | Missed<br>(previously<br>On Track)   | DCSA continues to work on the complex system development to enable this service.   |  |  |  |  |  |  |

| Key Milestone   | Target                            | Action   | Owner             | Status                                  | Key Progress   |  |  |  |  |  |
|---|-----------------------------------|--|-------------------|---|--|--|--|--|--|--|
| Begin iterative<br>development of an<br>individual engagement<br>awareness campaign   | Jan-24                            | Enhance<br>Individual<br>Engagement                        | ODNI,<br>OPM      | At Risk<br>(previously<br>On Track)     | Executive Agents are in coordination on topics with the first expected iteration to be sent out in early in the second quarter.  |  |  |  |  |  |
| Submit first set of quarterly metrics consistent with performance management implementation guidance                              | Jan-24                            | Redesign<br>Performance<br>Management                      | ISPs/<br>Agencies | On Track                                | ODNI completed an assessment between the performance management implementation guidance and existing collection capabilities and is adjusting the national security metric collection template where possible consistent with the updated metrics. As capabilities are implemented and data becomes available, ODNI will further modify the template. ODNI will continue to work with departments and agencies to collect metrics as data becomes available. |  |  |  |  |  |
| Integrate Personnel Vetting<br>Engagement Guidelines<br>into workforce annual<br>training   | Mar-24                            | Enhance<br>Individual<br>Engagement                        | Agencies          | At Risk<br>(previously<br>Not Started)  | Discussions have begun with agencies to encourage them to update trainings along with other agency-specific policies. Many agencies have an existing cadence for updating these materials and plan to perform the update in line with those schedules instead of out of cycle.   |  |  |  |  |  |
| Issue a policy on sharing covered insider threat information pertaining to contractor employees engaged by the Federal Government | Mar-24<br>(previously<br>FY24 Q1) | Improve<br>Information<br>Sharing                          | ODNI              | On Track                                | ODNI has developed a draft policy and begun socializing with the interagency and industry to gather preliminary feedback prior to interagency coordination.  |  |  |  |  |  |
| Complete build of new personnel vetting questionnaire in eApplication within NBIS   | Jun-24                            | Modernize<br>Information<br>Collection from<br>Individuals | DCSA              | At Risk<br>(previously<br>Not Started)  | DCSA has begun the technical discovery work necessary to develop the newly approved personnel vetting questionnaire in NBIS.   |  |  |  |  |  |
| Implement TIP programs  | Sep-24                            | Improve<br>Information<br>Sharing                          | ISPs              | On Track<br>(previously<br>Not Started) | ISPs have begun assessing their operations for opportunities to leverage Trusted Information Providers. Based on feedback from the ISPs, ODNI and OPM have begun developing implementation guidance to provider further clarification to ISPs on their programs.   |  |  |  |  |  |

| Key Milestone  | Target  | Action                                    | Owner                               | Status   | Key Progress  |  |  |  |  |  |  |
|--|---|---|-------------------------------------|--|---|--|--|--|--|--|--|
| Enroll 100% of non-<br>sensitive public trust<br>population into continuous<br>vetting   | Implement Sep-24 Continuous Vetting                                 |   | Agencies                            | At Risk<br>(previously<br>On Track)  | DCSA continues to learn from and expand the pilot of continuous vetting for the non-sensitive public trust workforce. Efforts are continuing with ODNI to overcome challenges with data sources and population expansion. As of 31 December, over 1100 individuals have been enrolled.  |  |  |  |  |  |  |
| Begin enrolling individuals<br>in low-risk positions into<br>continuous vetting          | Oct-24  | Implement<br>Continuous<br>Vetting        | Agencies/<br>DCSA                   | At Risk<br>(previously<br>Not Started)   | DCSA began modifying the technical capabilities to support enrollment of individuals in the low-risk population and agencies have begun preliminary readiness activities. The focus in FY24 will remain on the non-sensitive public trust population and once the majority are enrolled, the focus will shift to the low-risk population. |  |  |  |  |  |  |
| Implement three-tiered model   | Mar-25  | Transition from<br>Five to Three<br>Tiers | ISPs                                | At Risk<br>(previously<br>On Track)  | DCSA continues to work on the complex system development to enable this service.  |  |  |  |  |  |  |
| Implement Upgrades,<br>Transfer of Trust, and Re-<br>establishment of Trust<br>scenarios | Implement Upgrades, At Risk Mar-25 Transfer of Agencies (previously |   | At Risk<br>(previously<br>On Track) | DCSA continues to work on the complex system development to enable this service. |   |  |  |  |  |  |  |
| Complete enrollment of all populations into continuous vetting                           | Mar-26  | Implement<br>Continuous<br>Vetting        | Agencies                            | At Risk<br>(previously<br>On Track)  | DCSA continues to work on the complex system development to enable this service.  |  |  |  |  |  |  |

The Key Performance Indicators section of this Quarterly Progress Update has a set of measures aligned with the Strategy and with the TW 2.0 Performance Management Standards (see table below). This section will evolve as implementation moves forward.

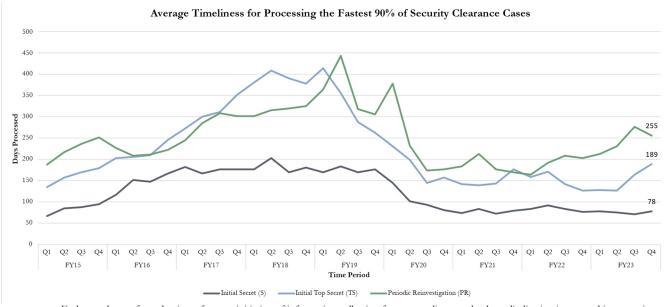
The Performance Management Standards are divided into three categories, which represent collections of performance metrics that provide meaningful performance information to stakeholders to enable recognition of risks, issues, and trends, and to help identify causes to implement tailored mitigation strategies. The categories include:

- <u>Health:</u> Aggregated agency performance metrics used to determine effectiveness, efficiency, legal/policy compliance, and systemic risk.
- <u>Reform:</u> Performance metrics used to drive implementation, policy decision, and development of
  enterprise-wide reforms. Reform metrics also measure the successful implementation and full operating
  capabilities of emerging reform initiatives or new policy/legislative mandates.
- <u>Special Interest:</u> Performance metrics used to inform policy decisions and program development related to
  evolving threats, societal trends, research and innovation, or to accommodate process or technology
  improvements.

| Focus Area       | Key Indicator Title   | Description  |  |  |  |  |  |  |  |  |
|------------------|---|--|--|--|--|--|--|--|--|--|
|                  | End-to-End Process<br>Timeliness                                      | Average number of days to complete end-to-end processing for the national security population  |  |  |  |  |  |  |  |  |
|                  | Background Investigation<br>Timeliness                                | Average number of days to complete Secret and Top-<br>Secret background investigations   |  |  |  |  |  |  |  |  |
| Health           | Percentage of Cases<br>Meeting Timeliness Targets                     | Percentage of cases that are meeting investigative timeliness targets  |  |  |  |  |  |  |  |  |
|                  | DCSA Investigations<br>Inventory                                      | Total inventory of pending DCSA investigations by progress to goal   |  |  |  |  |  |  |  |  |
|                  | Determination That<br>Supports Onboarding                             | Average number of individuals with a determination that supports an onboarding decision  |  |  |  |  |  |  |  |  |
|                  | Transfer of Trust   | Average number of days to accept a previously vetted national security individual  |  |  |  |  |  |  |  |  |
|                  | eApp vs. e-QIP Utilization  | Total number of cases submitted using eApp and e-QIP   |  |  |  |  |  |  |  |  |
| Reform           | National Security<br>Enrollment in Continuous<br>Vetting Capabilities | Total number of Executive Branch national security individuals enrolled in continuous vetting  |  |  |  |  |  |  |  |  |
|                  | Volume of Periodic<br>Reinvestigations                                | Volume of government-wide periodic reinvestigations  |  |  |  |  |  |  |  |  |
|                  | Continuous Vetting Alerts   | Number of automated record check alerts triaged, and number/percentage not previously known from self or third-party reporting                                     |  |  |  |  |  |  |  |  |
| Special Interest | DoD National Security Population Eligibility and Access               | Total number of Federal, military, and contractor personnel eligible for a national security position and personnel currently in access for the Defense Department |  |  |  |  |  |  |  |  |

#### **HEALTH: End-to-End Process Timeliness**

Older, complex cases continue to affect the overall timeliness for initial cases.



End-to-end cases from the time of agency initiation of information collection from an applicant to the date adjudication is reported in a repository.

#### **HEALTH: End-to-End Process Timeliness**

#### Government-wide Security Clearance Performance

(PAC Methodology)

Fastest 90%

|                  |              |  | Init     | iate     |          |          | Inves    | tigate   |          |          | Adju     | 1icate   | <b>→</b> | End-to-End<br>(Initiate + Inv. + Adj.) |         |     |          |  |
|------------------|--------------|--|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|--|---------|-----|----------|--|
|                  | Average Days |  |          |          |          | Averag   | ge Days  |          |          | Averag   | e Days   |          |          | Averaş                                 | ge Days |     |          |  |
| FY23 Q1 through  | FY23 Q4      | Q1<br>23                                   | Q2<br>23 | Q3<br>23 | Q4<br>23 | Q1<br>23 | Q2<br>23 | Q3<br>23 | Q4<br>23 | Q1<br>23 | Q2<br>23 | Q3<br>23 | Q4<br>23 | Q1 Q2 Q3 Q4<br>23 23 23 23 23          |         |     | Q4<br>23 |  |
| Initial          | Volume       | Goal: 14 Days                              |          |          |          |          | 40 I     | Days     |          |          | 20 Days  |          |          |  | 74 Days |     |          |  |
| Secret Cases     | 316,830      | 5  | 6        | 5        | 5        | 53       | 55       | 50       | 55       | 20       | 14       | 16       | 18       | 76                                     | 78      | 71  | 78       |  |
| Initial          | Volume       |  | Goal: 1  | 4 Days   |          | 80 Days  |          |          |          | 20 Days  |          |          |          | 114 Days                               |         |     |          |  |
| Top Secret Cases | 124,446      | 11   | 11       | 10       | 13       | 90       | 92       | 99       | 112      | 27       | 23       | 55       | 64       | 127                                    | 128     | 164 | 189      |  |
| Periodic         | Volume       |  | Goal: 1  | 5 Days   |          |          | 150      | Days     |          |          | 30 I     | Days     |          | 195 Days                               |         |     |          |  |
| Reinvestigations | 41,413       | 9  | 9        | 6        | 7        | 121      | 119      | 104      | 112      | 82       | 102      | 167      | 136      | 203                                    | 212     | 277 | 255      |  |
| Total            | 482,689      | Red Text: Goal Not Met Blue Text: Goal Met |          |          |          |          |          |          |          |          | 1et      |          |          |  |         |     |          |  |

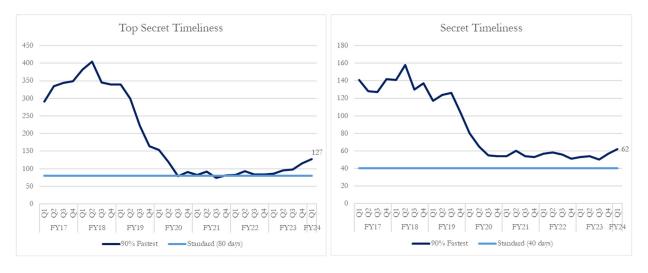
As of: 12/11/2023

Source: ODN

The charts on this page are one quarter behind due to collection and analysis methods.

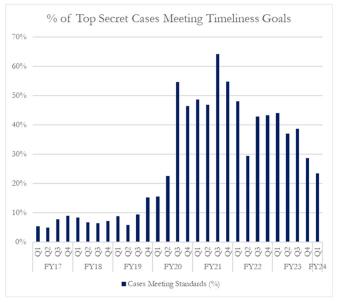
## **HEALTH: Background Investigation Timeliness**

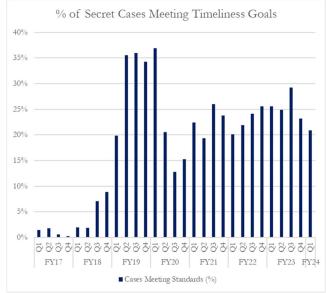
The timeliness increase is primarily due to closing delays resulting from IT outages and a higher-than expected submission rate in FY23.



# **HEALTH: Percentage of Cases Meeting Timeliness Targets**

The percentage of cases meeting timeliness goals mirrors the increase in timeliness due to closing delays resulting from IT outages and a higher-than expected submission rate in FY23.





Charts on this page reflect only DCSA data and are current as of 12/31/2023.

## **HEALTH: DCSA Investigations Inventory**

The slight increase in investigative inventory remained elevated in the first quarter due to a 15% increase in total case submissions throughout FY23.

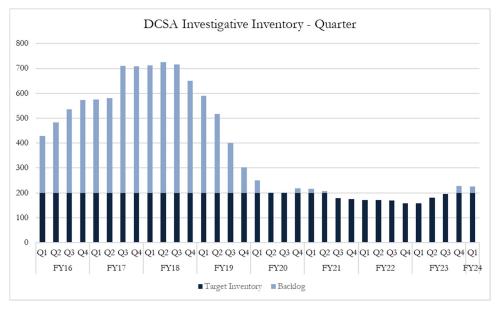
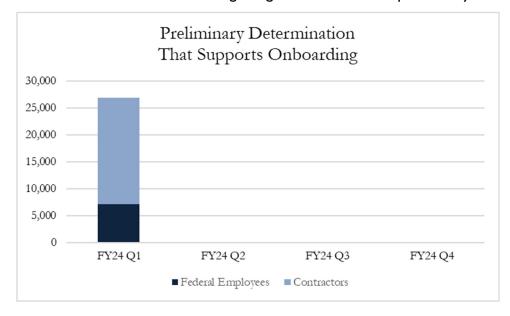


Chart above reflects only DCSA data and is current as of 12/31/2023.

# **HEALTH:** Number of Individuals Brought Onboard with a Preliminary Determination

New metric introduced to track individuals getting to work faster via preliminary determinations.



The Executive Agents issued new performance management guidance in October 2023. The above chart reflects a subset of enterprise data that was able to be gathered in Q1. It currently reflects DHS employees and contractors and contractors managed by DCSA via the NISP.

The chart will be enhanced over time as more agencies implement collection for the new targets.

#### **REFORM:** Transfer of Trust

DCSA continues to average a single day for transfer of trust, ensuring efficient mobility among organizations.

Average Days to Accept a Previously Vetted Individual (Security Clearance Reciprocity)

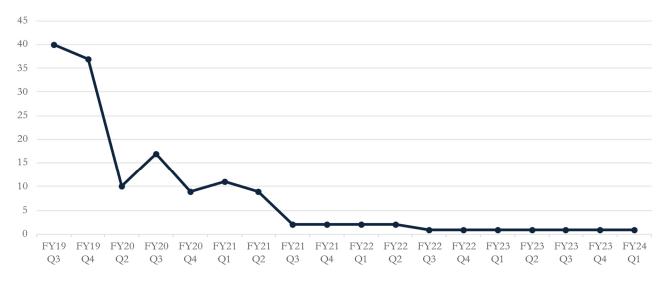


Chart above reflects DCSA data and will be expanded as additional capabilities are deployed to automate data collection.

## REFORM: eApp vs. Legacy e-QIP Utilization

eApp use grew significantly over the course of the year among both Federal and industry users, to end the calendar year at over 90% use for new initiations.

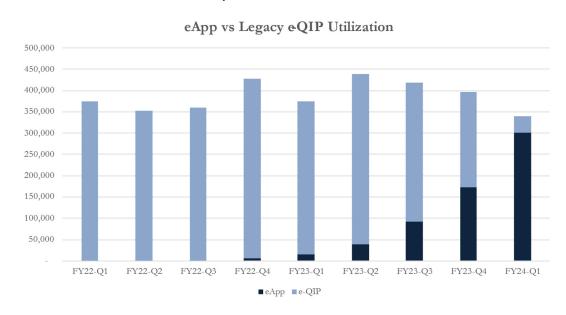


Chart above reflects only DCSA data and is current as of 12/31/2023.

# REFORM: National Security Enrollment in Continuous Vetting Capabilities

The full national security sensitive population is enrolled in continuous vetting.

#### Continuous Vetting by Stage

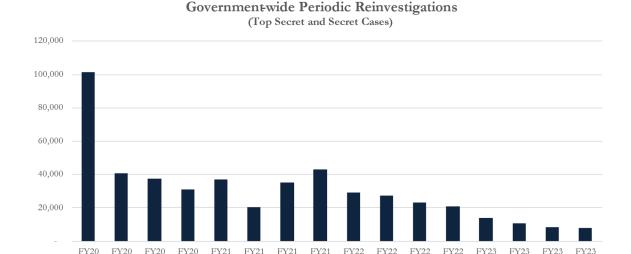


# **REFORM:** Volume of Periodic Reinvestigations

Q2

Q3

Periodic reinvestigations continue to decline and are used primarily for significant issue resolution under continuous vetting until the new TW 2.0 products are available.



The chart above is one quarter behind due to collection and analysis methods.

# **REFORM:** Continuous Vetting Alerts

Continuous vetting alerts continue to reduce risk to people, property, information, and mission. The volume of alerts will continue to increase as more individuals are enrolled in continuous vetting.

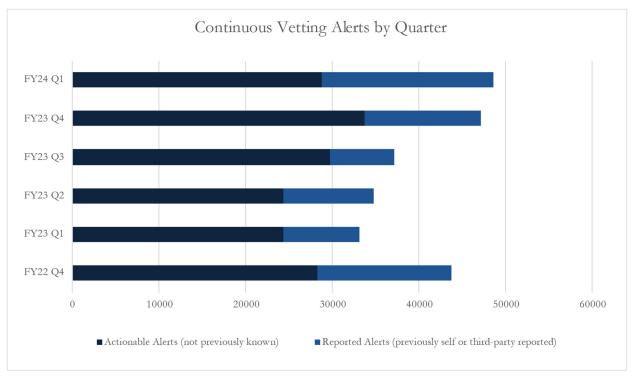
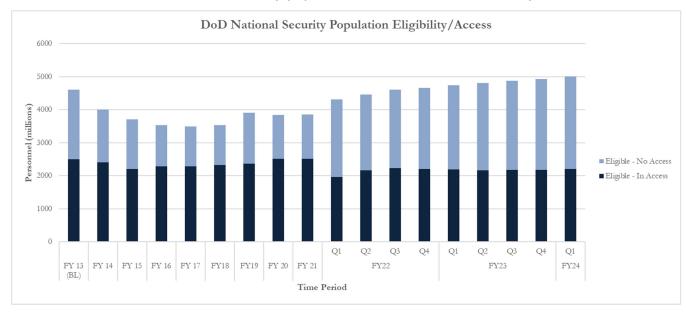


Chart above reflects only DCSA data and is current through 12/31/2023.

# SPECIAL INTEREST: DoD National Security Population Eligibility & Access

The national security population continues to remain steady.



|                         | Change in DoD Clearance (in thousands) |      |      |      |      |      |      |      |      |            |            |            |            |            |            |            |            |            |   |                             |
|-------------------------|--|------|------|------|------|------|------|------|------|------------|------------|------------|------------|------------|------------|------------|------------|------------|---|-----------------------------|
|                         | FY 13<br>(Baseline)                    | FYI4 | FYI5 | FYI6 | FY17 | FY18 | FY19 | FY20 | FY2I | FY22<br>QI | FY22<br>Q2 | FY22<br>Q3 | FY22<br>Q4 | FY23<br>QI | FY23<br>Q2 | FY23<br>Q3 | FY23<br>Q4 | FY24<br>QI | Number<br>Decreased<br>(from<br>baseline) | FY13-<br>FY24Q1<br>% change |
| Eligible –<br>In Access | 2500                                   | 2400 | 2200 | 2280 | 2280 | 2318 | 2362 | 2508 | 2229 | 2206       | 2196       | 2161       | 2173       | 2182       | 2205       | 2412       | 2436       | 2447       | -53                                       | -2%                         |
| Eligible –<br>No Access | 2100                                   | 1600 | 1500 | 1250 | 1210 | 1211 | 1539 | 1332 | 2372 | 2457       | 2538       | 2641       | 2695       | 2748       | 2802       | 2695       | 2738       | 2774       | 674                                       | 32%                         |
| Total                   | 4600                                   | 4000 | 3700 | 3530 | 3490 | 3529 | 3901 | 3840 | 4601 | 4663       | 4734       | 4802       | 4868       | 4930       | 5007       | 5107       | 5174       | 5221       | 574                                       | 14%                         |

# **CONTRIBUTING PROGRAMS**

#### **PAC Member Agencies**

- Office of Management and Budget
- Office of Personnel Management
- Defense Counterintelligence and Security Agency
- Department of Homeland Security
- Department of State
- Federal Bureau of Investigation
- National Archives and Records Administration

- Office of the Director of National Intelligence
- Department of Defense
- Department of Energy
- Department of Justice
- Department of the Treasury
- General Services Administration

#### **PAC Ex Officio and Other Contributing Agencies**

- Agency for International Development
- Department of Agriculture
- Department of Health & Human Services
- Department of Labor
- Drug Enforcement Administration
- National Geospatial-Intelligence Agency
- National Security Agency
- Small Business Administration

- Central Intelligence Agency
- Department of Commerce
- Department of Housing & Urban Development
- Department of Transportation
- Environmental Protection Agency
- National Reconnaissance Office
- National Security Council
- Social Security Administration

- Defense Intelligence Agency
- Department of Education
- Department of Interior
- Department of Veterans Affairs
- National Aeronautics & Space Administration
- National Science Foundation
- Nuclear Regulatory Commission