



# General Assembly

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## Seventy-eighth session

Agenda item 156 (b)

### **Financing of the United Nations peacekeeping forces in the Middle East: United Nations Interim Force in Lebanon**

#### **Report of the Fifth Committee**

*Rapporteur:* Mr. Laurens Thomas **den Hartog** (Kingdom of the Netherlands)

## **I. Introduction**

1. At its 2nd plenary meeting, on 8 September 2023, the General Assembly, on the recommendation of the General Committee, decided to include in the agenda of its seventy-eighth session the item entitled “Financing of the United Nations peacekeeping forces in the Middle East: United Nations Interim Force in Lebanon” and to allocate it to the Fifth Committee.

2. The Fifth Committee considered the item at its 35th and 40th meetings, on 6 May and 21 June 2024. Statements and observations made in the course of the Committee’s consideration of the item are reflected in the relevant summary records.<sup>1</sup>

3. For its consideration of the item, the Committee had before it the following documents:

(a) Report of the Secretary-General on the budget performance of the United Nations Interim Force in Lebanon for the period from 1 July 2022 to 30 June 2023 ([A/78/596](#));

(b) Report of the Secretary-General on the budget for the United Nations Interim Force in Lebanon for the period from 1 July 2024 to 30 June 2025 ([A/78/725](#));

(c) Related report of the Advisory Committee on Administrative and Budgetary Questions ([A/78/744/Add.3](#)).

## **II. Consideration of draft resolution [A/C.5/78/L.40/Rev.1](#)**

4. At the 40th meeting, on 21 June, the representative of Uganda, on behalf of the States that are members of the Group of 77 and China, introduced a draft resolution entitled “Financing of the United Nations Interim Force in Lebanon” ([A/C.5/78/L.40/Rev.1](#)).

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<sup>1</sup> [A/C.5/78/SR.35](#) and [A/C.5/78/SR.40](#).



5. At the same meeting, the representative of Israel made a statement and orally proposed an amendment to the draft resolution to delete the fourth preambular paragraph and operative paragraphs 4, 5 and 13.

6. Also at the same meeting, the representative of Uganda, on behalf of the States that are members of the Group of 77 and China, requested a recorded vote on the oral amendment proposed by the representative of Israel.

7. Also at the 40th meeting, the Committee retained the fourth preambular paragraph and operative paragraphs 4, 5 and 13 by a recorded vote of 78 to 4, with 50 abstentions. The voting was as follows:<sup>2</sup>

*In favour:*

Canada, Israel, Paraguay, United States of America.

*Against:*

Algeria, Angola, Antigua and Barbuda, Argentina, Armenia, Azerbaijan, Bahrain, Bangladesh, Bhutan, Bolivia (Plurinational State of), Botswana, Brazil, Brunei Darussalam, Burkina Faso, Burundi, Cambodia, Chile, China, Colombia, Congo, Costa Rica, Côte d'Ivoire, Cuba, Democratic People's Republic of Korea, Djibouti, Dominican Republic, Ecuador, Egypt, El Salvador, Eritrea, Ethiopia, Guatemala, Guyana, Honduras, India, Indonesia, Iran (Islamic Republic of), Iraq, Jamaica, Jordan, Kenya, Lao People's Democratic Republic, Lebanon, Libya, Malaysia, Maldives, Mali, Mexico, Mongolia, Morocco, Myanmar, Namibia, Nepal, Nicaragua, Niger, Nigeria, Pakistan, Philippines, Qatar, Russian Federation, Saint Kitts And Nevis, Saint Lucia, Saudi Arabia, Senegal, Sierra Leone, Singapore, South Africa, Sri Lanka, Sudan, Syrian Arab Republic, Thailand, Tunisia, Türkiye, Uganda, United Arab Emirates, United Republic of Tanzania, Viet Nam, Yemen.

*Abstaining:*

Albania, Andorra, Australia, Austria, Belgium, Bosnia and Herzegovina, Bulgaria, Croatia, Cyprus, Czechia, Denmark, Estonia, Finland, France, Georgia, Germany, Ghana, Greece, Hungary, Ireland, Italy, Japan, Latvia, Lesotho, Liechtenstein, Lithuania, Luxembourg, Malta, Mauritania, Monaco, Montenegro, Netherlands (Kingdom of the), New Zealand, Norway, Panama, Poland, Portugal, Republic of Korea, Republic of Moldova, Romania, San Marino, Serbia, Slovakia, Slovenia, Spain, Sweden, Switzerland, Ukraine, United Kingdom of Great Britain and Northern Ireland, Uruguay.

8. At the 40th meeting, after the vote, the representative of the United States made a statement in explanation of vote.

9. At the same meeting, the representative of Israel requested a recorded vote on the draft resolution as a whole.

10. Also at the same meeting, the Committee adopted draft resolution [A/C.5/78/L.40/Rev.1](#) as a whole by a recorded vote of 130 to 2 with 1 abstention (see para. 12). The voting was as follows:<sup>3</sup>

*In favour:*

Albania, Algeria, Andorra, Angola, Antigua and Barbuda, Argentina, Armenia, Australia, Austria, Bahrain, Bangladesh, Belgium, Bhutan, Bolivia (Plurinational State of), Bosnia and Herzegovina, Botswana, Brazil, Brunei Darussalam, Bulgaria, Burkina Faso, Burundi, Cambodia, Cameroon, Canada, Chile, China, Colombia, Congo, Costa Rica, Côte d'Ivoire, Croatia, Cuba,

<sup>2</sup> The delegation of Oman subsequently indicated that it had intended to vote against.

<sup>3</sup> The delegation of Oman subsequently indicated that it had intended to vote in favour.

Cyprus, Czechia, Democratic People's Republic of Korea, Denmark, Djibouti, Dominican Republic, Ecuador, Egypt, El Salvador, Eritrea, Estonia, Ethiopia, Finland, France, Georgia, Germany, Ghana, Greece, Guatemala, Guyana, Honduras, Hungary, India, Indonesia, Iran (Islamic Republic of), Iraq, Ireland, Italy, Jamaica, Japan, Jordan, Kenya, Lao People's Democratic Republic, Latvia, Lebanon, Lesotho, Libya, Liechtenstein, Lithuania, Luxembourg, Malaysia, Maldives, Mali, Malta, Mauritania, Mexico, Monaco, Mongolia, Montenegro, Morocco, Myanmar, Namibia, Nepal, Netherlands (Kingdom of the), New Zealand, Nicaragua, Niger, Nigeria, Norway, Pakistan, Panama, Philippines, Poland, Portugal, Qatar, Republic of Korea, Republic of Moldova, Romania, Russian Federation, Rwanda, Saint Kitts And Nevis, Saint Lucia, San Marino, Saudi Arabia, Senegal, Serbia, Sierra Leone, Singapore, Slovakia, Slovenia, South Africa, Spain, Sri Lanka, Sudan, Sweden, Switzerland, Syrian Arab Republic, Thailand, Tunisia, Türkiye, Uganda, Ukraine, United Arab Emirates, United Kingdom of Great Britain and Northern Ireland, United Republic of Tanzania, Uruguay, Viet Nam, Yemen.

*Against:*

Israel, United States of America.

*Abstaining:*

Paraguay.

11. After the adoption of the draft resolution, a statement was made by the representative of Belgium (on behalf of the European Union and Albania, Bosnia and Herzegovina, Georgia, Monaco, Montenegro, the Republic of Moldova, Serbia and Ukraine).

### III. Recommendation of the Fifth Committee

12. The Fifth Committee recommends to the General Assembly the adoption of the following draft resolution:

#### **Financing of the United Nations Interim Force in Lebanon**

*The General Assembly,*

*Having considered* the reports of the Secretary-General on the financing of the United Nations Interim Force in Lebanon<sup>1</sup> and the related report of the Advisory Committee on Administrative and Budgetary Questions,<sup>2</sup>

*Recalling* Security Council resolution 425 (1978) of 19 March 1978 regarding the establishment of the United Nations Interim Force in Lebanon and the subsequent resolutions by which the Council extended the mandate of the Force, the latest of which was resolution 2695 (2023) of 31 August 2023, by which the Council extended the mandate of the Force until 31 August 2024,

*Recalling also* its resolution S-8/2 of 21 April 1978 on the financing of the Force and its subsequent resolutions thereon, the latest of which was resolution 77/313 of 30 June 2023,

*Reaffirming* its resolutions 51/233 of 13 June 1997, 52/237 of 26 June 1998, 53/227 of 8 June 1999, 54/267 of 15 June 2000, 55/180 A of 19 December 2000, 55/180 B of 14 June 2001, 56/214 A of 21 December 2001, 56/214 B of 27 June 2002, 57/325 of 18 June 2003, 58/307 of 18 June 2004, 59/307 of 22 June 2005, 60/278 of 30 June 2006, 61/250 A of 22 December 2006, 61/250 B of 2 April 2007, 61/250 C of 29 June 2007, 62/265 of 20 June 2008, 63/298 of 30 June 2009, 64/282 of 24 June 2010, 65/303 of 30 June 2011, 66/277 of 21 June 2012, 67/279 of 28 June 2013, 68/292 of 30 June 2014, 69/302 of 25 June 2015, 70/280 of 15 July 2016, 71/307 of 30 June 2017, 72/299 of 5 July 2018, 73/322 of 3 July 2019, 75/250 A of 31 December 2020, 75/250 B of 30 June 2021, 76/290 of 19 June 2022 and 77/313,

*Reaffirming also* the general principles underlying the financing of United Nations peacekeeping operations, as stated in its resolutions 1874 (S-IV) of 27 June 1963, 3101 (XXVIII) of 11 December 1973 and 55/235 of 23 December 2000,

*Noting with appreciation* that voluntary contributions have been made to the Force,

*Mindful* of the fact that it is essential to provide the Force with the financial resources necessary to enable it to fulfil its responsibilities under the relevant resolutions of the Security Council,

1. *Requests* the Secretary-General to entrust the Head of Mission with the task of formulating future budget proposals in full accordance with the provisions of its resolutions 59/296 of 22 June 2005, 60/266 of 30 June 2006, 61/276 of 29 June 2007, 64/269 of 24 June 2010, 65/289 of 30 June 2011, 66/264 of 21 June 2012, 69/307 of 25 June 2015, 70/286 of 17 June 2016 and 76/274 of 29 June 2022, as well as other relevant resolutions;

2. *Takes note* of the status of contributions to the United Nations Interim Force in Lebanon as at 30 April 2024, including the contributions outstanding in the amount of 134 million United States dollars, representing some 1.1 per cent of the

<sup>1</sup> A/78/596 and A/78/725.

<sup>2</sup> A/78/744/Add.3.

total assessed contributions, notes with concern that only 109 Member States have paid their assessed contributions in full, and urges all other Member States, in particular those in arrears, to ensure payment of their outstanding assessed contributions;

3. *Expresses its appreciation* to those Member States that have paid their assessed contributions in full, and urges all other Member States to make every possible effort to ensure payment of their assessed contributions to the Force in full;

4. *Expresses deep concern* that Israel did not comply with resolutions 51/233, 52/237, 53/227, 54/267, 55/180 A, 55/180 B, 56/214 A, 56/214 B, 57/325, 58/307, 59/307, 60/278, 61/250 A, 61/250 B, 61/250 C, 62/265, 63/298, 64/282, 65/303, 66/277, 67/279, 68/292, 69/302, 70/280, 71/307, 72/299, 73/322, 75/250 A, 75/250 B, 76/290 and 77/313;

5. *Stresses once again* that Israel should strictly abide by resolutions 51/233, 52/237, 53/227, 54/267, 55/180 A, 55/180 B, 56/214 A, 56/214 B, 57/325, 58/307, 59/307, 60/278, 61/250 A, 61/250 B, 61/250 C, 62/265, 63/298, 64/282, 65/303, 66/277, 67/279, 68/292, 69/302, 70/280, 71/307, 72/299, 73/322, 75/250 A, 75/250 B, 76/290 and 77/313;

6. *Expresses concern* at the financial situation with regard to peacekeeping activities, in particular as regards the reimbursements to troop contributors that bear additional burdens owing to overdue payments by Member States of their assessments;

7. *Emphasizes* that all future and existing peacekeeping missions shall be given equal and non-discriminatory treatment in respect of financial and administrative arrangements;

8. *Also emphasizes* that all peacekeeping missions shall be provided with adequate resources for the effective and efficient discharge of their respective mandates;

9. *Requests* the Secretary-General to ensure that proposed peacekeeping budgets are based on the relevant legislative mandates;

10. *Endorses* the conclusions and recommendations contained in the report of the Advisory Committee on Administrative and Budgetary Questions, subject to the provisions of the present resolution, and requests the Secretary-General to ensure their full implementation;

11. *Requests* the Secretary-General to ensure the full implementation of the relevant provisions of its resolutions 59/296, 60/266, 61/276, 64/269, 65/289, 66/264, 69/307, 70/286 and 76/274;

12. *Also requests* the Secretary-General to take all action necessary to ensure that the Force is administered with a maximum of efficiency and economy;

13. *Reiterates its request* to the Secretary-General to take the measures necessary to ensure the full implementation of paragraph 8 of resolution 51/233, paragraph 5 of resolution 52/237, paragraph 11 of resolution 53/227, paragraph 14 of resolution 54/267, paragraph 14 of resolution 55/180 A, paragraph 15 of resolution 55/180 B, paragraph 13 of resolution 56/214 A, paragraph 13 of resolution 56/214 B, paragraph 14 of resolution 57/325, paragraph 13 of resolution 58/307, paragraph 13 of resolution 59/307, paragraph 17 of resolution 60/278, paragraph 21 of resolution 61/250 A, paragraph 20 of resolution 61/250 B, paragraph 20 of resolution 61/250 C, paragraph 21 of resolution 62/265, paragraph 19 of resolution 63/298, paragraph 18 of resolution 64/282, paragraph 15 of resolution 65/303, paragraph 13 of resolution 66/277, paragraph 13 of resolution 67/279, paragraph 13 of resolution 68/292,

paragraph 14 of resolution [69/302](#), paragraph 13 of resolution [70/280](#), paragraph 14 of resolution [71/307](#), paragraph 14 of resolution [72/299](#), paragraph 16 of resolution [73/322](#), paragraph 3 of resolution [75/250 A](#), paragraph 39 of resolution [75/250 B](#), paragraph 15 of resolution [76/290](#) and paragraph 14 of resolution [77/313](#), stresses once again that Israel shall pay the amount of 1,117,005 dollars resulting from the incident at Qana on 18 April 1996, and requests the Secretary-General to report on this matter to the General Assembly at its seventy-ninth session;

#### **Budget performance report for the period from 1 July 2022 to 30 June 2023**

14. *Takes note* of the report of the Secretary-General on the budget performance of the Force for the period from 1 July 2022 to 30 June 2023;<sup>3</sup>

#### **Budget estimates for the period from 1 July 2024 to 30 June 2025**

15. *Decides* to appropriate to the special account for the United Nations Interim Force in Lebanon the amount of 582,625,000 dollars for the period from 1 July 2024 to 30 June 2025, inclusive of 536,808,200 dollars for the maintenance of the Force, 39,008,100 dollars for the support account for peacekeeping operations and 6,808,700 dollars for the United Nations Logistics Base at Brindisi, Italy;

#### **Financing of the appropriation for the period from 1 July 2024 to 30 June 2025**

16. *Decides* to apportion among Member States the amount of 97,104,200 dollars for the period from 1 July to 31 August 2024 in accordance with the levels updated in its resolution [76/239](#) of 24 December 2021, taking into account the scale of assessments for 2024, as set out in its resolution [76/238](#) of 24 December 2021;

17. *Also decides* that, in accordance with the provisions of its resolution [973 \(X\)](#) of 15 December 1955, there shall be set off against the apportionment among Member States, as provided for in paragraph 16 above, their respective share in the Tax Equalization Fund of 3,653,000 dollars, comprising the estimated staff assessment income of 3,019,500 dollars approved for the Force, the prorated share of 529,900 dollars of the estimated staff assessment income approved for the support account and the prorated share of 103,600 dollars of the estimated staff assessment income approved for the United Nations Logistics Base;

18. *Further decides* to apportion among Member States the amount of 194,208,300 dollars for the period from 1 September to 31 December 2024, at a monthly rate of 48,552,083 dollars, in accordance with the levels updated in its resolution [76/239](#), taking into account the scale of assessments for 2024, as set out in its resolution [76/238](#), subject to a decision of the Security Council to extend the mandate of the Force;

19. *Decides* that, in accordance with the provisions of its resolution [973 \(X\)](#), there shall be set off against the apportionment among Member States, as provided for in paragraph 18 above, their respective share in the Tax Equalization Fund of 7,305,800 dollars, comprising the estimated staff assessment income of 6,039,000 dollars approved for the Force, the prorated share of 1,059,900 dollars of the estimated staff assessment income approved for the support account and the prorated share of 206,900 dollars of the estimated staff assessment income approved for the United Nations Logistics Base;

20. *Also decides* to apportion among Member States the amount of 291,312,500 dollars for the period from 1 January to 30 June 2025, at a monthly rate of 48,552,083 dollars, in accordance with the scale of assessments for 2025 and the

<sup>3</sup> [A/78/596](#).

updated levels,<sup>4</sup> subject to a decision of the Security Council to extend the mandate of the Force;

21. *Further decides* that, in accordance with the provisions of its resolution 973 (X), there shall be set off against the apportionment among Member States, as provided for in paragraph 20 above, their respective share in the Tax Equalization Fund of 10,958,700 dollars, comprising the estimated staff assessment income of 9,058,400 dollars approved for the Force, the prorated share of 1,589,900 dollars of the estimated staff assessment income approved for the support account, and the prorated share of 310,400 dollars of the estimated staff assessment income approved for the United Nations Logistics Base;

22. *Decides* that, for Member States that have fulfilled their financial obligations to the Force, there shall be set off against the apportionment, as provided for in paragraphs 16, 18 and 20 above, their respective share of the unencumbered balance and other revenue in the amount of 9,368,800 dollars in respect of the financial period ended 30 June 2023, in accordance with the levels updated in its resolution 76/239, taking into account the scale of assessments for 2023, as set out in its resolution 76/238;

23. *Also decides* that, for Member States that have not fulfilled their financial obligations to the Force, there shall be set off against their outstanding obligations their respective share of the unencumbered balance and other revenue in the amount of 9,368,800 dollars in respect of the financial period ended 30 June 2023, in accordance with the scheme set out in paragraph 22 above;

24. *Further decides* that the increase of 1,623,000 dollars in the estimated staff assessment income in respect of the financial period ended 30 June 2023 shall be added to the credits in the amount of 9,368,800 dollars referred to in paragraphs 22 and 23 above;

25. *Encourages* the Secretary-General to continue to take additional measures to ensure the safety and security of all personnel participating in the Force under the auspices of the United Nations, bearing in mind paragraphs 5 and 6 of Security Council resolution 1502 (2003) of 26 August 2003;

26. *Invites* voluntary contributions to the Force in cash and in the form of services and supplies acceptable to the Secretary-General, to be administered, as appropriate, in accordance with the procedure and practices established by the General Assembly;

27. *Decides* to include in the provisional agenda of its seventy-ninth session, under the item entitled “Financing of the United Nations peacekeeping forces in the Middle East”, the sub-item entitled “United Nations Interim Force in Lebanon”.

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<sup>4</sup> To be adopted by the General Assembly.